HOUSE JUDICIARY SUBCOMMITTEE

ON CRIMINAL LAW

February 01, 2005 Hearing Room 357

8:30 A.M. Tapes 8 - 9

| MEMBERS PRESENT: | Rep. Jeff Barker , | Chair |
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Rep. Greg Macpherson

Rep. Andy Olson

Rep. Kim Thatcher

GUEST MEMBER: Rep. Wayne Krieger

STAFF PRESENT:

Heidi Moawad, Counsel

Elizabeth Howe, Committee Assistant

MEASURES/ISSUES HEARD & WITNESSES:

HB 2225 – Public Hearing and Work Session

Jonathan Fussner, Oregon Department of Justice

HB 2224 – Public Hearing

Jonathan Fussner, Oregon Department of Justice

Kelly Skye, Oregon Criminal Defense Lawyers Association

HB 2226 – Public Hearing and Work Session

Jonathan Fussner, Oregon Department of Justice

Kelly Skye, Oregon Criminal Defense Lawyers Association

HB 2227 – Public Hearing and Work Session

Jonathan Fussner, Oregon Department of Justice

Kelly Skye, Oregon Criminal Defense Lawyers Association

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> <u>marks reports a speaker's exact words</u>. For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments |
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| TAPE 8, A | A Contraction of the second seco | |
| 003 | Chair Barker | Calls the meeting to order at 8:35 a.m. Opens a public hearing on HB 2225, which establishes standard of review for appeals from judgment in violation proceeding. |
| <u>HB 2225 -</u> | - PUBLIC HEARING | 3 |
| 011 | Jonathan Fussner | Assistant Attorney General, Oregon Department of Justice. Submits written testimony, explains HB 2225 and testifies in support of the bill (EXHIBIT A). |
| 046 | Fussner | Continues discussion of why a standard of review is needed. |
| 068 | Fussner | Explains the aspects of violation cases that HB 2225 does not change. |
| 082 | Rep. Macpherson | Asks how violations got to the point of getting a <i>de novo</i> review. |
| 086 | Fussner | Responds that a <i>de novo</i> review was previously the standard, but was changed, and there is currently no standard so <i>de novo</i> is often used. |
| 104 | Chair Barker | Closes public hearing and opens a work session on HB 2225. |
| <u>HB 2225 -</u> | - WORK SESSION | |
| 106 | Rep. Macpherson | MOTION: Moves HB 2225 to the full committee with a DO PASS recommendation. |

VOTE: 4-0-0

AYE: In a roll call vote, all members present vote Aye.

| 112 | Chair Barker | The motion CARRIES. REP. MACPHERSON will lead discussion in the full committee. |
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| | | KEF. MACF HERSON will lead discussion in the full committee. |
| 114 | Chair Barker | Closes work session on HB 2225. Opens public hearing on HB 2224. |
| <u>HB 2224 –</u> | - PUBLIC HEARING | 3 |
| 116 | Heidi Moawad | Committee Counsel. Explains HB 2224, which requires appellate court, after reversing some but not all counts on appeal, to remand case to trial court for resentencing on remaining counts. |
| 128 | Jonathan Fussner | Assistant Attorney General, Oregon Department of Justice. Submits written testimony and testifies in support of HB 2224 (EXHIBIT B). |
| 183 | Fussner | Discusses case law that may have the same effect as HB 2224. |
| 203 | Fussner | Explains why HB 2224 is still necessary, even though it is generally standard practice. |
| 226 | Rep. Macpherson | Asks for clarification on the current practice in the Court of Appeals. |
| 233 | Fussner | Explains how HB 2224 will clarify what the courts must do in every case, not only as standard practice, but as statute. |
| 248 | Rep. Macpherson | Asks about the bill and why it did not include retrial in reversals. |
| 258 | Fussner | Explains why it is unnecessary to specify and include trial reversals. |
| 286 | Rep. Thatcher | Asks for clarification on the amendment Mr. Fussner suggested. |
| 297 | Fussner | Clarifies that he wanted to change "on some counts" to "on any count." |
| 314 | Rep. Thatcher | Notes an inconsistency in grammar, and suggests a second change. |

320 Fussner Agrees the second change would be good.

| 328 | Kelly Skye | Oregon Criminal Defense Lawyers Association (OCDLA). Testifies in opposition to HB 2224. |
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| TAPE 9, A | X | |
| 007 | Skye | Illustrates the reasons why OCDLA believes HB 2224 has flawed logic. |
| 048 | Skye | Proposes tightening the language on HB 2224 so as not to include all cases, and add language referring to the same criminal episode. |
| 070 | Chair Barker | Asks about judicial discretion. |
| 077 | Skye | Suggests changing "shall" to "may" so the judges have more discretion. |
| 088 | Rep. Macpherson | Notes examples were about single criminal episodes, but changing "shall" to "may" would render the bill useless, because judges already have authority to do what HB 2224 would require them to do. |
| 100 | Skye | Believes that judges should not be required to remand in every case. |
| 110 | Chair Barker | Suggests that Mr. Fussner and Ms. Skye work together on the bill. |
| 114 | Chair Barker | Closes public hearing on HB 2224. Opens public hearing on HB 2226, which provides that defendant must be substantially prejudiced by delay before court may dismiss accusatory instrument due to violation of speedy trial requirement. |
| <u>HB 2226 –</u> | - PUBLIC HEARING | <u>}</u> |

| 120 | Jonathan Fussner | Assistant Attorney General, Oregon Department of Justice (DOJ). Submits written testimony and testifies in support of HB 2226 (EXHIBIT C). |
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| 166 | Fussner | Suggests that the current statute makes it too easy to dismiss cases. |
| 215 | Fussner | Discusses difference between prejudice and substantial prejudice. |

| 243 | Fussner | Illustrates definitions of prejudice and substantial prejudice. |
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| 259 | Rep. Macpherson | Notes reference to deficiencies in DOJ, and asks whether resources are best spent on old "stale" cases or responding promptly to new cases. |
| 278 | Fussner | Admits the problem that many cases cannot be brought to trial quickly, and addresses the problem that cases cannot be dismissed just because resources are stretched and cases put on hold. |
| 310 | Fussner | Explains that HB 2226 only makes it harder to dismiss cases, not impossible. Maintains the courts will still try to get serious cases to trial quickly, and dismiss trials that are very old and less serious. |
| 332 | Rep. Krieger | Asks about reasons for delays by defendants. |
| 342 | Fussner | Discusses how defendants "abuse the system" and cause delays. |
| 364 | Fussner | Explains how HB 2226 will not change current law. |
| 391 | Kelly Skye | Oregon Criminal Defense Lawyers Association. Testifies in opposition to HB 2226. |
| TAPE 8, B | | |
| 005 | Skye | Continues discussion on why HB 2226 is unnecessary because the current statute about dismissal is a "housekeeping" statute. |
| 042 | Skye | Suggests that the statute is to flush cases out of the system, and should not have a requirement for substantial prejudice. |
| 072 | Chair Barker | Remarks that victims feel cheated when there is no trial. |
| 077 | Skye | Discusses budget problems and need to direct resources toward greater crimes. Suggests that victims "get what they pay for" by not funding the criminal justice system. |
| 102 | Chair Barker | Reports that the public believes we are not prioritizing. |
| 105 | Chair Barker | Closes public hearing and opens a work session on HB 2226. |

HB 2226 - WORK SESSION

| 107 | Rep. Macpherson | Believes that there are issues to be discussed, such as work flow and prioritizing, not piling up cases. |
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| 124 | Rep. Olson | Agrees that the process needs to move quickly, but cases have been dismissed that should not have been dismissed. Notes his favor for bill. |
| 132 | Rep. Olson | MOTION: Moves HB 2226 to the full committee with a DO PASS recommendation. |
| | | VOTE: 3-1-0 |
| | | AYE: 3 - Olson, Thatcher, Barker |
| | | NAY: 1 - Macpherson |
| 139 | Chair Barker | The motion CARRIES. |
| | | REP. OLSON will lead discussion in the full committee. |
| 140 | Chair Barker | Closes work session on HB 2226. Opens a public hearing on HB 2227. |

HB 2227 – PUBLIC HEARING

| 141 | Heidi Moawad | Committee Counsel. Explains HB 2227, which authorizes introduction of victim impact evidence in nondeath penalty aggravated murder sentencing proceedings. |
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| 156 | Jonathan Fussner | Assistant Attorney General, Oregon Department of Justice. Submits written testimony and testifies in support of HB 2227 (EXHIBIT D). |
| 205 | Fussner | Explains what HB 2227 will do to clarify the law, and "enact what is already law." |
| 242 | Kelly Skye | Oregon Criminal Defense Lawyers Association (OCDLA). Testifies in opposition to HB 2227, because OCDLA opposes the death penalty and admitting victim impact evidence. |

| 259 | Rep. Thatcher | Asks for clarification as to what kind of litigation is involved. |
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| 264 | Skye | Answers that litigation is involved in how the victim impact evidence plays into the jury's final determination and whether it is relevant. |
| 292 | Chair Barker | Notes that HB 2227 applies to nondeath cases. |
| 296 | Skye | Understands the application and admits the OCDLA's opposition is an expansion of their opposition to the use of victim impact statement's as evidence. |
| 304 | Chair Barker | Closes public hearing and opens a work session on HB 2227. |
| <u>HB 2227 -</u> | - WORK SESSION | |
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| 306 | Rep. Thatcher | MOTION: Moves HB 2227 to the full committee with a DO PASS recommendation. |
| 306 | Rep. Thatcher | |
| 306 | Rep. Thatcher | PASS recommendation. |
| 306 312 | Rep. Thatcher Chair Barker | PASS recommendation. VOTE: 4-0-0 |
| | - | PASS recommendation. VOTE: 4-0-0 AYE: In a roll call vote, all members present vote Aye. |

EXHIBIT SUMMARY

- A. HB 2225, written testimony, Jonathan H. Fussner, 2 pp
- B. HB 2224, written testimony, Jonathan H. Fussner, 1 p
- C. HB 2226, written testimony, Jonathan H. Fussner, 1 p
- D. HB 2227, written testimony, Jonathan H. Fussner, 1 p