HOUSE COMMITTEE ON

HEALTH AND HUMAN SERVICES

January 28, 2005 Hearing Room D

8:30 AM Tapes 15 - 17

MEMBERS PRESENT: Rep. Billy Chair Dalto, Chair

Rep. Bob Jenson, Vice-Chair

Rep. Gordon Anderson

Rep. Deborah Boone

Rep. Tom Butler

Rep. Mitch Greenlick

MEMBER EXCUSED: Rep. Carolyn Tomei, Vice-Chair

STAFF PRESENT: Sandy Thiele-Cirka, Committee Administrator

Pamella Andersen, Committee Assistant

MEASURES/ISSUES HEARD:

Community Mental Health Services - Informational Meeting

Community Mental Health Panel

Consumer / Family Panel

Office of Mental Health and Addiction Services Panel (OMHAS)

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments |
|--------|---------|----------|
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TAPE 15, A

Od4 Chair Dalto Calls the meeting to order at 9:04am. Opens the informational meeting on Community Mental Health Services.

<u>COMMUNITY MENTAL HEALTH SERVICES - INFORMATIONAL MEETING</u>

Community Mental Health Panel

| 020 | Frank Moore | Director, Linn County Mental Health (LCMH). Submits and reviews written testimony (EXhibit A). Mentions the leadership of Rep. Jenson's spouse in the Umatilla County mental health system. Discusses mental health service types, availability and progression of care. Mentions Psychiatric Review Board, and notes levels and characteristics of mental illness and the necessary correlating services. |
|-----|--------------|---|
| 152 | Rep. Butler | Asks how the issue of missing services along the continuum of care is addressed at the local level. |
| 211 | Moore | Mentions programs addressing mental illness within the criminal justice system. Notes capacity to meet needs changes on a county-by-county basis and is influenced by inter-relationships of the community and county agencies. |
| 246 | Rep. Butler | Elaborates on concern that costs are greater to keep people in prison than in a mental health program. |
| 262 | Moore | Discusses costs of an adult foster home placement and other services. |
| 273 | Rep. Butler | Questions their working relationship with OMHAS. |
| 291 | Moore | Reviews his personal career path, beginning as a volunteer. Notes the county's partnership with community health programs is good. Mentions Madeline Olson's ability to budget wisely. |
| 319 | Mary McBride | |

| Assistant Director, Clackamas County Mental Health (CCMH). |
|--|
| Submits and reviews written testimony (EXhibit B). Addresses |
| children's mental health services, and CCMH goals. States they are |
| working toward integrated treatment teams. |

| 416 | Rep. Greenlick | Questions what is being done to integrate services in the Portland metropolitan area. |
|-----------------|----------------|--|
| 450 | McBride | Offers to provide that information. |
| TAPE 16, | A | |
| 011 | Rep. Anderson | Shares philosophy community is built and people become healthy as they get involved in community-based services, working with other people rather than remaining self-focused. |
| 038 | Jim Russell | Executive Director, Mid-Valley Behavioral Care Network (BCN). Submits and reviews presentation on mental health organizations (EXhibit C). |
| 057 | Chair Dalto | Inquires which MHO is not a county program. |
| 075 | Russell | Answers. Continues review of presentation. Lists MHO's and their locations. Differentiates between regional and county organizations. Confirms MHO's are not another administrative layer. |
| 155 | Rep. Greenlick | Requests data on access to these services by constituent sub-groups. |
| 160 | Russell | States BCN has a quality improvement committee that reviews penetration data. |
| 189 | Rep. Greenlick | Asks if this is true for all MHO's. |
| 191 | Russell | Relates disability is not part of the record, but other sub-groups are. |
| 196 | Rep. Anderson | Questions if the state has oversight of BCN to ensure program quality. |
| 215 | Moore | Reports OMHAS visits every program on a three-year rotation, performs assessments when issues arise, and provides valued technical expertise. |

Consumer / Family Panel

| 253 | Tammy Taylor | Mother of a mentally-ill child. Submits and reviews written testimony (EXhibit D) relating personal parenting experiences. Discusses her journey seeking help for her child and the role of medications. |
|-----------------|-------------------|---|
| 316 | Linda White | Mentally-ill adult. Submits and reviews written testimony (EXhibit E) relating the onset of manic-depression disorder following her husband's death. Discusses the impact of Friendship House. |
| 376 | Christina Trevino | Community mental health worker, Mid-Valley BCN. Relates support is as valuable as services to the mentally ill. States people do get better and back to life. |
| 408 | Rep. Greenlick | Relates experience with various mental disorders among relations, confirming there are heroes and successes in the system. |
| 437 | Chair Dalto | Asks Trevino to share the greatest successes she has seen. |
| 438 | Trevino | States she hears recovery experiences contrasting what could have helped with what is available. |
| 460 | Chair Dalto | Requests Trevino discuss how to create the sense of community. |
| TAPE 15, | В | |
| 002 | Trevino | Relates individuals sharing their stories with others and connecting with service opportunities create a sense of community. |
| 020 | Chair Dalto | Asks if there is a sufficient level of cultural competency in the mental health service community. |
| 022 | Trevino | States within BCN that is actively pursued; however, they can make further progress in reaching out to the non-traditional client. |
| 040 | Chair Dalto | Questions what BCN is doing to reach out to the Hispanic immigrant community. |
| 057 | Trevino | |

Discusses the Latino team within BCN which investigates cultural barriers.

| 082 | Rep. Butler | Inquires whether the state is a resource for BCN. |
|-----|---------------|---|
| 096 | Trevino | Responds. |
| 104 | Rep. Butler | Asks White if the services she has used in Oregon were available in her previous home state. |
| 122 | White | Compares the wealth of services available to her in Oregon to those of Alabama, which were rudimentary, including only a regional mental health clinic and no other support services. |
| 150 | Rep. Butler | Questions how quickly White received help in Oregon. |
| 155 | White | States the morning after she arrived in Oregon she called the crisis center and was seen immediately. |
| 183 | Russell | Relates how the Friendship House is funded. |
| 189 | Rep. Anderson | Inquires about MHO's and medications for those not on the Oregon Health Plan (OHP). |
| 218 | Russell | Reports no, the MHO's do not cover drug costs apart from the OHP. |
| 220 | Chair Dalto | Questions who will pay for drugs such as those received by White since the OHP is being drastically reduced. |
| 228 | White | Reports her medications were prescribed by Marion County Mental Health, but paid for by the Army due to her husband's military service plan. |
| 239 | Gina Firman | Association of Oregon Community Mental Health Programs. Relates challenges in medication management due to funding cuts, both for those formerly eligible for the OHP and the working poor. States communities and counties are working together to address that. |
| 259 | Rep. Anderson | Questions whether pharmaceutical companies can help cover psychotropic drugs. |

| 264 | Firman | Comments there are several companies that have plans to help the working poor but there is difficulty accessing these programs. |
|-----|------------|---|
| 282 | Moore | Elaborates on this opportunity noting some clients have income above the line which compounds the issue. |
| 323 | Rep. Boone | Relates her personal observations of the difficulties keeping prescriptions filled. |

Office of Mental Health and Addiction Services Panel (OMHAS)

| 362 | Katy Anderson | Extended Care Management Unit, OMHAS. Provides background on |
|-----|---------------|---|
| | | the development of her work unit and their responsibilities. Discusses |
| | | the lack of sufficient state hospital beds, their diversion efforts and |
| | | community programs. |

TAPE 16, B

| 002 | Anderson | Continues testimony. Comments on medication dilemmas once clients leave structured programs. |
|-----|----------------|---|
| 017 | Rep. Greenlick | Questions the philosophical differences between gate keeping and customer service. |
| 027 | Anderson | States it is OMHAS' responsibility to ensure only those who clinically need to be in the state hospital make it, and to motivate people to move toward their goals. |
| 042 | Thiele-Cirka | Requests clarification on the number of beds in the diversion programs and related goals. |
| 051 | Anderson | Responds. |
| 054 | Rep. Butler | Inquires whether other states have regional associations and whether this direction should continue. |
| 067 | Anderson | Reports mixed reviews, but with coordination, an MHO can be a positive layer. |
| 070 | Rep. Butler | Lends his support to this concept. |

| 100 | Anderson | Continues, recommending specialized services where clients can go next to transition back into society. |
|-----------------|-------------------|--|
| 125 | Rep. Boone | Discusses the value of localized care. |
| 149 | Rep. Greenlick | Expresses concern responsibility may be returned to communities without corresponding funding. |
| 162 | Mike Hlebechuk | Real Choices System Change Project, OMHAS. Discusses federal grant he coordinates and its purpose to allow recipients of the system to help design it. Mentions the brokerage delivery system pilot program for the developmental disabilities system. Quotes the mission statement of the President's "Freedom Commission on Mental Health." |
| 225 | Madeline M. Olson | Assistant Administrator, OMHAS. Relates changes in the children's mental health system to increase seamlessness between services. Notes new approach to families and treatment plans developed in partnership with the family. Gives examples of specific possibilities. Discusses the path required for a family to get help. Explains the difficulty of a family member entering a group of bureaucrats for a meeting and their desire to be more family-friendly. |
| 384 | Chair Dalto | Comments these are exciting changes, but questions why it has taken so long to get to this point. |
| 396 | Olson | Reviews past involvement and limitation in changing the system, what drivers brought OMHAS to this point and the budget note that set out principles and timelines. |
| 413 | Rep. Butler | Asks if Olson sees regional MHO's playing a part in the delivery of these integrated systems of care. |
| 430 | Olson | Explains how the system might work for certain groups. |
| TAPE 17, | A | |
| 002 | Rep. Butler | Inquires whether there will still be a seamless delivery program. |
| 004 | Olson | Responds there will be, but it will take awhile to knit that together. |

| 010 | Rep. Anderson | Expresses support for the creative, customer-oriented ideas. Discusses the consortium of churches in his area that meet Thursday nights to help and serve people as needed. |
|-----|----------------|---|
| 043 | Rep. Greenlick | Notes his surprise with the power of a budget note. Discusses the value of an integrated model. Relates fear specifically dedicating funds for an integrated pool may diminish access to intensive adolescent services. |
| 059 | Olson | States changing the service model will not alter short resources, but if services stand alone, people stay in them longer rather than progressing into the next segment of care. |
| 090 | Rep. Jenson | Comments the power of a budget note is affected by the willingness and desire of the agency to respond. Questions how many people are inhibited when interacting with bureaucrats. |
| 113 | Olson | States it depends on the circumstances, individual and bureaucrats. |
| 123 | Rep. Jenson | Questions why certain services treat Medicaid clients and non-Medicaid clients are seen by others. |
| 153 | Olson | Explains differences in funding and treatment streams. |
| 174 | Rep. Jenson | Relates questions regarding third–party payers' ability to get people into multi-treatment centers. |
| 191 | Rep. Boone | Asks if a person falling into the working poor category can still get treatment. |
| 196 | Olson | Responds to the extent resources are available in the local county. |
| 204 | Rep. Greenlick | Requests chart on funding differences. |
| 215 | Chair Dalto | Adjourns the meeting at 11:10 am. |

EXHIBIT SUMMARY

- 1. A. Mental Health, Chart of Adult Community Mental Health Services, Frank Moore, 1 p
- 2. B. Mental Health, written testimony, Mary McBride, 2 pp
- 3. C. Mental Health, Mental Health Organizations Presentation, Jim Russell, 4 pp
- 4. D. Mental Health, written testimony, Tammy Taylor, 2 pp
- 5. E. Mental Health, written testimony, Linda White, 1 p

MEMBERS PRESENT: Rep. Billy Dalto, Chair

Rep. Carolyn Tomei, Vice-Chair

HOUSE COMMITTEE ON

HEALTH AND HUMAN SERVICES

January 26, 2005 Hearing Room D

8:30 A.M. Tapes 13 - 14

MEMBERS PRESENT: Rep. Billy Dalto, Chair

Rep. Bob Jenson, Vice-Chair

Rep. Carolyn Tomei, Vice-Chair

Rep. Gordon Anderson

Rep. Deborah Boone

Rep. Tom Butler

Rep. Mitch Greenlick

STAFF PRESENT: Sandy Thiele-Cirka, Committee Administrator

Pamella Andersen, Committee Assistant

ISSUES HEARD: Overview of Oregon's Mental Health Delivery System

- Informational Meeting

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> marks reports a speaker's exact words. For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments |
|--------|---------|----------|
| | Speaker | Comments |

TAPE 13, A

| 004 | Vice-Chair Jenson | Calls the meeting to order and opens the informational meeting on |
|-----|-------------------|---|
| | | Oregon Mental Health Delivery Systems at 8:36 a m |

Oregon's Mental Health Delivery System - INFORMATIONAL MEETING

| 015 | Bob Nikkel | Administrator, Oregon Mental Health and Addiction Services, Health Services Section, Department of Human Services (DHS). Reviews (EXHIBIT A), Overview of Mental Health History in Oregon. |
|-----|---------------|---|
| 079 | Chair Dalto | Recognizes and welcomes a group from Santiam Christian High School. |
| 082 | Rep. Butler | Requests a list of current responsibilities in shared between the counties and the state in mental health (exhibit d). |
| 094 | Nikkel | Continues review of (Exhibit A) relative to history. Mentions Dr. Hawthorne, the father of mental health in Oregon. Notes it took 52% of the state budget to care for the mentally ill in 1877. |
| 142 | Gina Firman | Director, Association of Oregon Community Mental Health Programs. Explains the breakdown of the 75% of funds which go to the community budgets. |
| 169 | Nikkel | Notes goal they had for extended-care placements compared to what they have accomplished. Moves to review of 2002 chart in (EXHIBIT A). Mentions homelessness and the connection with mental illness, and other needs of the mentally ill. |
| 193 | Rep. Anderson | Requests Mr. Nikkel's definition of homeless. |
| 196 | Nikkel | Defines the 2500 homeless as a combination of those on the streets, in missions, with families or friends, in temporary housing, in jail, etc. |
| 209 | Chair Dalto | |

| Reviev | ws list of comprehensive items to be addressed by a resp | ponsible |
|--------|--|-----------|
| mental | l health system: poverty, housing, vocational needs, leg | al needs, |
| educat | ional needs. | |

| 212 | Nikkel | States DHS underestimated the abilities of the mentally ill with competitive employment. States we need to address proper workforce development. |
|-----|----------------|--|
| 233 | Rep. Greenlick | Inquires about those not receiving ongoing services (e.g., medication, counseling). |
| 240 | Nikkel | Adds basic health care, and alcohol and drug treatment (A&D) in Chair Dalto's list above. |
| 248 | Rep. Butler | Requests clarification on the percentage of A&D (alcohol and drug) afflicted. |
| 250 | Nikkel | Explains 50% of those with major mental illness also have a drug or alcohol problem, dual diagnosis. |
| 262 | Rep. Butler | Requests elaboration on the percentage living with family or in another community setting. |
| 269 | Nikkel | Offers to provide breakdown. States approximately 30-40% live with families and the remainder live independently. |
| 277 | Rep. Butler | Inquires if housing situation impacts employability. |
| 280 | Nikkel | Responds affirmatively. Comments on the conclusion to the Governor's Mental Health Task Force. |
| 292 | Rep. Boone | Asks why the mentally ill are in jails as opposed to community treatment programs. |
| 297 | Nikkel | Explains it is due to a combination of issues that have arisen from not treating the full mentally ill population. Offers to provide committee the California study on population reduction in jails resulting from adequate mental health treatments. |
| 333 | Nikkel | Reviews development and mission of Community Mental Health Centers (CMHC). |

| 360 | Rep. Tomei | Inquires if new medications have impacted hospital discharges. |
|-----------------|-------------|---|
| 370 | Nikkel | Confirms medications have allowed more discharges. |
| 390 | Nikkel | Continues historical review, noting the move toward psychotherapy. |
| 403 | Firman | Comments that treatments have improved with medications and psychotherapy, and she will address evidence-based practices. |
| 411 | Nikkel | Reviews 1980's and 1990's, characterized by community support projects, one of which was in Coos Bay. Elaborates on these programs. |
| TAPE 14, | A | |
| 020 | Nikkel | Continues overview. Explains the federal sources of funding in the early 1990's; learning that community programs can be more effective than institutional care; and there is a biological component to mental illness. |
| 060 | Rep. Boone | Asks the impact of early childhood sexual abuse on mental disorders. |
| 065 | Nikkel | Responds with statistics on the correlation between traumatic life events and serious mental illness. |
| 074 | Rep. Boone | Inquires about costs of housing, and whether there is a program for mobile homes to be donated. |
| 081 | Nikkel | Indicates he is not aware of such a program, but has seen work done in conjunction with Habitat for Humanity. Continues review. |
| 119 | Rep. Jenson | Requests list of community hospitals. |
| 121 | Nikkel | Elaborates on need to implement more evidence-based practices (EBP). |
| 127 | Firman | Mentions SB 267. Outlines the challenges. Notes Assertive Community Treatment (ACT) is one of the EBP's, as well as supported employment. Reviews visit to a Crisis Resolution Center in Bend. |

| 177 | Rep. Tomei | Asks what actions can be taken to keep people out of jails, and what makes ACT programs expensive. Requests a cost comparison between the two options. |
|----------|----------------|---|
| 187 | Nikkel | Reviews ACT programs costs: staff intensive, and require full team support (doctor, nurse, case manager, peer support, etc.). |
| 202 | Rep. Tomei | Expressed desire to visit one of these programs. |
| 205 | Rep. Greenlick | Requests explanation of the 16-bed issue as it relates to qualifying for Medicaid. |
| 217 | Nikkel | Provides history and details on the federal Medicaid regulation that it will not fund anything for an institution for mental disease (IMD rule relates to anything over 16 beds). |
| 233 | Nikkel | Continues review of the 21st century, and the need to balance needs. Funding, public safety, and civil rights. |
| 262 | Chair Dalto | Requests chart showing where the state hospital cost falls on the spectrum of treatment possibilities. |
| 265 | Nikkel | Need for Oregon to address the demographics of mental health issues with more bi-lingual and cultural programs, and multi-cultural workers. |
| 282 | Firman | References and reviews (EXHIBIT B), relating to community mental health services costs by category of client. |
| 313 | Rep. Greenlick | Requests clarification of definitions in chart (exhibit B). |
| 324 | Firman | Explains the reasons for apparent inequities. |
| 347 | Nikkel | Reviews charts showing funding breakdowns; reviews financial roadmap. |
| TAPE 13, | В | |

Nikkel Continues review addressing the changing access chart.

| 018 | Rep. Jenson | Expresses concern with oversight and accountability with respect to the state/community mental health partnership. Requests a presentation on the statutory chain-of-command that relates to the situation in Umatilla County. |
|-----|--------------|--|
| 049 | Nikkel | Offers to provide ORS 430 and related material to the committee. |
| 065 | Chair Dalto | Requested follow-up correspondence for the committee. |
| 068 | Nikkel | Reviews purpose and findings of the Governor's Mental Health Task Force (Exhibit C). |
| 086 | Chair Dalto | Recesses the meeting for 10 minutes. Reconvenes at 9:56 a.m. |
| 090 | Nikkel | Lists and elaborates on the ten systemic problems revealed: |
| | | insufficient funding;interface between organizations; |
| | | funding management and coordination; |
| | | persons in prisons and jails; |
| | | too few community resources; failure to plan adequately; |
| | | • inadequate early intervention and prevention; |
| | | parity of private insurance coverage; |
| | | inadequate use of modern information systems; and inadequate integration with other social and health services. |
| 159 | Thiele-Cirka | Requests definition of housing units. |
| 162 | Nikkel | Answers they are individual housing units. Continues the top-ten list of systemic problems from (exhibit C): lack of emphasis on earlier intervention or prevention and parity of private insurance coverage. |
| 178 | Rep. Tomei | Asks what Mr. Nikkel would recommend the committee propose. |
| 180 | Nikkel | Relates bills have been introduced with a view toward chemical dependency parity. Mentions two systemic problems from (exhibit c): system does not take advantage of modern information systems and integration of services (mental, addiction, physical health). |
| 199 | Firman | Confirms IT systems are lacking. Mentions impact of the HIPAA (Health Insurance Portability and Accountability Act) laws. Addresses the impacts of the last biennium's budget cuts on the |

addiction treatment field, which goes hand-in-hand with mental health.

| 244 | Nikkel | Points out from (EXHIBIT C), the recovery-oriented approach, cultural competency; and the implementation of EBP's. Conveys primary concern of task force relates to the criminal justice system. |
|-------------------|---------------|--|
| 301 | Firman | Reviews the issues of financial equity by county, and the strategy being developed to address this, and regionalization. |
| 350 | Nikkel | Addresses overcrowding in the Oregon State Hospital (OSH). Notes factors contributing to this figure, including the Psychiatric Review Board's approval of releases, and the explosive growth in forensic cases. |
| TAPE 14, 1 | В | |
| 005 | Nikkel | Continues discussion of forensic community placements. Notes the development of the OSH master plan. |
| 50 | Chair Dalto | Requests to review the proposals. |
| 53 | Nikkel | Offers to review that possibility. |
| 60 | Rep. Anderson | Mentions values and principles in (exhibit c). Supports the "ability to pay" concept, and giving back to society. |
| 086 | Nikkel | Reviews the revolving fund example, asserting that people feel better about themselves if they can give back. |
| 100 | Rep. Boone | Asks how former clients can mentor/lead others through the maze of services, or even offer their expertise on a state board. |
| 118 | Rep. Jenson | Refers to (EXHIBIT B). Questions the effectiveness of how a crisis is determined by a telephone call. |
| 133 | Nikkel | Explains crisis service questionnaire and process. |

| 155 | Firman | Notes this illustrates the necessity of good training and the ability to determine how dangerous people are to themselves or others. |
|-----|-------------|--|
| 184 | Rep. Jenson | Highlights the working poor will probably pay more in terms of emotional consequences. |
| 199 | Rep. Boone | Share personal experience of one of her constituents. |
| 217 | Chair Dalto | Adjourns the meeting at 10:22 a.m. |

EXHIBIT SUMMARY

- A. Mental Health History, Overview in Oregon, report, Bob Nikkel, 26 pp
- B. Mental Health, Community Services, statistics chart, Gina Firman, 1 p
- C. Mental Health, <u>A Blueprint for Action</u>, report to the Governor and Legislature, Bob Nikkel, 82 pp
- D. Mental Health, Shared State-County Services, chart, Rep. Tom Butler, 1 p
- E. Mental Health, Psychiatric Hospitalization Rate, graphs, Bob Nikkel, 4 p

Rep. Gordon Anderson

Rep. Tom Butler

Rep. Mitch Greenlick

MEMBER EXCUSED: Rep. Bob Jenson, Vice-Chair

Rep. Deborah Boone

STAFF PRESENT: Sandy Thiele-Cirka, Committee Administrator

Pamella Andersen, Committee Assistant

MEASURES/ISSUES HEARD:

Overview of Current trends in the Private Healthcare Insurance Market

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments |
|------------|------------------------|--|
| TAPE 10, | A | |
| 004 | Rep. Greenlick | Rep. Greenlick calls the meeting to order as a subcommittee at 8:40 a.m. Opens an informational meeting on current trends in the private healthcare insurance market. A quorum arrives at 8:45 a.m. |
| Current to | rends in the private h | ealthcare insurance market - INFORMATIONAL MEETING |
| 013 | Joel Ario | Administrator, Department of Consumer and Business Services (DCBS). Submits and reviews written testimony (exhibit A). Provides overview of the health insurance regulated marketplace. Outlines DCBS regulatory responsibilities. Reviews each market sector: individuals, small group markets, and portability. |
| 140 | Rep. Tomei | Questions why carriers don't use available market opportunities. |
| 142 | Ario | Reports the carriers claim they intend to, but say the waiver system is particularly complicated and they are experiencing difficulty getting their systems revamped. |
| 165 | Rep. Tomei | Inquires how expensive the pool is for those who are denied coverage. |
| 172 | Ario | States the rates are fairly competitive with the private market. |
| 181 | Rep. Butler | Asks if DCBS would support and help develop a flexible pilot project with possible inclusion of waivers for the six counties that have the highest numbers of uninsured. |
| 232 | Ario | Confirms DCBS is willing to work on such a project. Discusses issues addressed in the 2003 legislature and some of the reforms that have been taking place, which they are observing in order to evaluate results. |

results.

| 280 | Rep. Butler | Clarifies that DCBS is seeking: to develop a flexible program for non-seasonal long-term employees. |
|-----------------|----------------|--|
| 333 | Rep. Greenlick | Questions if there is a way to create a more regulated and transparent insurance market. |
| 317 | Ario | Responds, yes, they are attempting to do so. |
| 379 | Rep. Greenlick | Questions the role of the Employee Retirement Income Security Act (ERISA) and it's constraints upon Oregon. |
| 400 | Ario | Reports ERISA is very complicated. Provides illustrations. |
| TAPE 11, | A | |
| 012 | Chair Dalto | Requests a list of mandates that will expire in the next few sessions. |
| 015 | Rep. Butler | Comments he would like to see a committee bill developed addressing employment-based health insurance. |
| 030 | Ario | Continues testimony. Discusses impact of relaxing rate plans, and other reforms. Reviews number of clients in each market compared to pre-2003 legislative session. Compares Oregon to Washington's recent regulation changes. |
| 082 | Rep. Tomei | Requests information on whether the cost increases are related to Oregon mandates and what other issues may impact costs. |
| 092 | Chair Dalto | Requests graphical report on marketplace stability during the past few years. |
| 099 | Rep. Anderson | Questions the DCBS's perspective on health savings accounts (HSA) and how people could be encouraged to save for their own health. |
| 118 | Ario | Reports HSA's are out of the department's regulation. |
| 127 | Chair Dalto | Requests information on high-deductible plans. |
| 152 | Rocky King | Administrator, Insurance Division, Insurance Pool Governing Board (IPGB). Submits and reviews a report on the IPGB (exhibit b) and an |

analysis of group health insurance mandates (**exhibit c**). Provides historical review of Oregon's insurance policy, planning and programs. Discusses the high-risk pool.

| 262 | Chair Dalto | Asks why the highest percentage in the high-risk pool is female. |
|-----|---------------|---|
| 266 | King | States his belief the percentage reflects dependents of persons covered on individual policies. |
| 277 | Chair Dalto | Inquires if a gender breakdown is available. |
| 280 | King | States the Oregon Population Survey might have that information. Continues testimony. Reviews the percentage surcharge for high risk people. |
| 307 | Rep. Tomei | Asks what the typical rate would be at 111percent. |
| 310 | King | Answers, referencing report (exhibit B). |
| 334 | Chair Dalto | Questions the access to the pool and whether there are limitations on eligibility. |
| 340 | King | Reports the pool enrollment is not closed; an individual would have to be able to afford the premiums. States the premiums don't cover the expenses of the pool. Elaborates on the extra costs and how they are funded. |
| 392 | Chair Dalto | Inquires whether insurance carriers resent their assessments. |
| 397 | King | Responds, yes. States the intent of the pool is to spread the risk to the largest group of people possible. Elaborates on the make-up of the board. |
| 438 | Rep. Anderson | Questions how often the assessment is paid. |
| 443 | King | Answers per month and further clarifies. |
| 426 | Rep. Butler | Asks about assessment history. |

| 002 | King | Elaborates on assessment price, noting he will provide a report with a 15-year history. |
|-----|----------------|--|
| 018 | Rep. Greenlick | Asks about self-insured plans and stop-loss coverage. |
| 020 | King | Explains how IPGB assesses on self-insurance. Mentions the Safeco suit against the pool in that regard. |
| 035 | King | Continues with the history of health care insurance coverage in Oregon. Reviews the function of the Family Health Insurance Assistance Program (FHIAP). |
| 129 | Rep. Anderson | Inquires how many people could be served with present funding. |
| 130 | King | Responds with the number, and elaborates on recent efforts to increase enrollment in FHIAP. |
| 154 | Rep. Greenlick | Questions link between Medicaid Children's Health Insurance Program (CHIP) and FHIAP. |
| 156 | King | Explains link and why certain parents keep CHIP. |
| 188 | Rep. Butler | Questions if asset accumulations are used as a guideline for people to participate in these programs. |
| 196 | King | Explains the pool only considers liquid assets. Elaborates and explains the logic. |
| 233 | Rep. Greenlick | Asks if the 185 percent limit on drug purchasing is being integrated into FHIAP. |
| 238 | King | Responds, no. Continues testimony on certified plans, alternative group plans, enticing the healthy, younger consumer, and children's group benefit plans. Discusses the impending training of insurance companies on the new children's health program. |
| 362 | Rep. Tomei | Questions why dental is not be covered. |
| 363 | King | Explains the costs of dental coverage and their intent to save costs. Continues, discussing IPGB's intentions. |

| 394 | Rep. Greenlick | Questions deductibles for the adult plan. | | | |
|------------|----------------|--|--|--|--|
| 399 | King | Reviews detail of deductible. | | | |
| 420 | Chair Dalto | Requests King's contact information. | | | |
| 423 | King | Provides information and invites members to attend training sessions. | | | |
| 464 | Steve Doty | Oregon Association of Health Underwriters. Submits and reviews written testimony (exhibit d) and related statistics (exhibitS e & F). | | | |
| TAPE 11, B | | | | | |
| 010 | Doty | Continues testimony, providing agent perspective. Reviews quotes he recently provided some small employers. Discusses issues driving higher costs. Recommends government provide a financial incentive for small businesses to provide health insurance for their employees, and not new mandates. | | | |
| 113 | Chair Dalto | Inquires about maintaining existing mandates that are set to expire. | | | |
| 114 | Doty | States the association encourages review of those mandates to determine whether they should continue. Discusses expanding rate bands to lower the premiums for younger populations. Expresses frustration with insurance companies refusing to write waivers. | | | |
| 153 | Rep. Butler | Requests clarification regarding new products not being purchased. | | | |
| 158 | Doty | Clarifies insurance carriers aren't offering the products. | | | |
| 171 | Rep. Butler | Questions why these products are not being offered. | | | |
| 175 | Doty | Reports the insurance companies say their systems won't allow it. | | | |
| 197 | J. L. Wilson | National Federation of Independent Business (NFIB). Testifies on impacts of insurance requirements to businesses. Notes the premium increases over the past few years, and resulting reactions. States many of their members are supporting HSA's. | | | |

| 259 | Rep. Greenlick | Questions whether NFIB supports an affordable model of health insurance coverage, or sees employment-based health insurance as obsolete. |
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| 280 | Wilson | Reports the association opposes mandated coverage, but on the federal level they support small businesses banding together. |
| 294 | Chair Dalto | Asks whether NFIB is in a position to encourage members to cover dependents. |
| 299 | Wilson | Responds, yes, but the attempts have been unsuccessful. |
| 311 | Lisa Trussell | Associated Oregon Industries (AOI). Submits and reviews written testimony (Exhibit G). References comments she distributed, reminding the committee that health insurance managers are addressing the group insurance market. Mentions how they are responding to the market. States people will drop insurance coverage if the costs go up even one percent. |
| 395 | Rep. Butler | Asks if there are any mandates members might be willing to forego temporarily to participate in a pilot program. |
| 420 | Trussell | Reports their goal is to increase the number of insured Oregonians. |
| 434 | Sandy Thiele-Cirka | Administrator. Asks about the disconnect between consumer and payer and how it can it be fixed. |
| 441 | Trussell | States as consumer financial responsibility increases for their own insurance coverage, they will be asking more questions. Expects a shift in orientation of medical facilities toward the convenience of the consumer. |
| 464 | Rep. Tomei | Asks if it is possible for employers to purchase catastrophic insurance. |
| 470 | Trussell | Responds yes. |
| 479 | Rep. Tomei | Asks what proportion of employers would buy such a product. |

Tape 12, A

| 005 | Trussell | Responds. Reviews deductibles and their impact. Compares flexible spending accounts with HSA's. |
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| 024 | Chair Dalto | Closes the informational meeting. Adjourns the meeting at 10:30 a.m. |

EXHIBIT SUMMARY

- A. Insurance Division, written testimony, Joel Ario, 4 pp
- B. Insurance Pool, Insurance Pool Governing Board Report, Rocky King, 64 pp
- C. Insurance Pool, Analysis of Group Health Insurance Mandates Required by the Oregon Insurance Code, Rocky King, 47 pp
- D. Insurance, Health, written testimony, Steve Doty, 4 pp
- E. Insurance, Health, statistical brief #54, Steve Doty, 5 pp
- F. Insurance, Health, statistical brief #51, Steve Doty, 6 pp
- G. Insurance, Health, written testimony, Lisa Trussell, 1 p