PUBLIC HEARING HB 2776, 2234

TAPES 88-89 A-B

HOUSE REVENUE COMMITTEE

MARCH 23, 2005 1:00 PM STATE CAPITOL BUILDING

Members Present:	Rep. Tom Butler, Chair
	Rep. Vicki Berger, Vice-Chair
	Rep. Mark Hass, Vice-Chair
	Rep. Sal Esquivel
	Rep. Larry Galizio
	Rep. Betty Komp
	Rep. Andy Olson
	Rep. Chuck Riley
Members Excused:	Rep. Brian Boquist
Witnesses Present:	Doug Ebner, Marion County Assessor
	Conrad Stieger, Salem Michelle Deister, League of Oregon Cities (LOC)
	James Hamrick, Oregon Dept. of Parks and Recreation
	Ron Fox, Oregon Economic and Community Development
	Debra Buchanan, Dept. of Revenue

Staff Present:	Paul Warner, Legislative Revenue Officer
	Mary Ayala, Economist
	Kristi Bowman, Committee Assistant

TAPE 88, SIDE A

002 Chair Butler Calls meeting to order at 1:03 p.m.

OPENS PUBLIC HEARING FOR HOUSE BILL 2776

005	Mary Ayala	Gives overview of HB 2776 (Exhibit 1). The bill eliminates the sunset date for the historic property exemption, and it allows residential owners of historic property to reapply for a second 15 year period of special assessment.
059	Chair Butler	Comments that the 529 historic residence homeowners who could reapply for the special assessment would come back on the tax rolls at the current rate.
062	Ayala	Discusses revenue impact statement (Exhibit 2). There is not a significant revenue impact.
080	James Hamrick	Provides informational testimony regarding the historic property tax incentive program. Submits written testimony (Exhibit 3). Comments

		that applications for historic residential properties have dropped off in the last few years because of administrative regulations and fees, and adds that the net value of the property over time is substantially reduced. Discusses the history of sunset dates. Comments on special assessments and preservation plans as outlined in his written testimony. Testifies that if properties are going to be approved for a second special assessment period, then a preservation plan should be required.
184	Chair Butler	Asks if the preservation plans get updated during the assessment period.
188	Hamrick	Responds that the current statute requires review of the preservation plan four times during the assessment period. If a property owner wants to amend a current preservation plan, they can do that with an administrative review. Submits sample of a historic preservation plan (Exhibit 4).
215	Doug Ebner	Submits written testimony and handout (Exhibits 5). Testifies in support of HB 2776 in order to preserve historic properties. Recommends some kind of a plan to ensure that the property owner does something to preserve the property other than normal maintenance. Submits copy of e-mail from the Multnomah County Assessor (Exhibit 6) as additional information.
243	Rep. Riley	Asks about historic property homeowners who did nothing beyond normal maintenance in the first 15 years. Asks if Ebner thinks they will do something more than normal maintenance during the next 15 years.
247	Ebner	Agrees that many historic property homeowners did no preservation work for the first 15 years of the assessment. That is why he is

		recommending some kind of a preservation plan as part of the requirements for the special assessment.
249	Hamrick	Comments that before 1995 there was no requirement for a homeowner to make preservation repairs for the first 15 years; after 1995 there was a preservation plan put into place as part of the application process.
270	Rep. Esquivel	Comments on similar historical property situations in the Medford area regarding the pre-1995 situation as described by Hamrick.
280	Rep. Olson	Asks how the preservation plan is reviewed to ensure compliance Asks for more specifics about the monitoring program.
283	Hamrick	Responds that the program has built-in monitoring procedures and provides the authority to do on-site inspections. Regarding monitoring, if an assessment has been approved, there is a written contract with the homeowner that states when the preservation work should be completed. The contract is reviewed at periodic times during the assessment period.
322	Chair Butler	Adds information that the monitoring plan takes place in the third, seventh, and fourteenth years of the assessment period.

		Adds that open house dates are monitored and statutory responsibilities are reviewed. Special assessments are attached to the deed of sale so that the new owner is aware of responsibilities.
342	Chair Butler	Asks about open houses—are they well attended?
344	Hamrick	Responds that the Parks and Rec. Dept. has taken a more aggressive approach on publicity. For example, they issue press releases monthly and the open house information is put on web site.
368	Ebner	Comments on his own home and the costs of maintaining a historic property.
384	Rep. Galizio	Asks about how common it is for a residential historic property to be used for commercial purposes.
398	Hamrick	Responds that in his experience it is common to have conditional uses for historic property, but he rarely hears about direct violations of the law.
410	Conrad Stieber	Submits written testimony (Exhibit 7). Testifies in support of HB 2776 to retain the special assessment because of the extraordinary costs involved in maintaining a historic residence. Concurs with Hamrick regarding a provision for a preservation plan.

TAPE 89, SIDE A

036	Chair Butler	Asks Stieber about open house attendance of historic homes.
038	Stieber	Responds that attendance has been as high as 50 people. Adds that his house is also open to charities. Comments that he wants to "create a house of beauty back to what it once was."
060	Michelle Deister	Submits written testimony and handout (Exhibits x and x). Maintain sunset only be extended for a limited time and include preservation plan in bill, hold the line on additional tax expenditures (listed on bottom of testimony) or make it a local tax option.
105	Chair Butler	Asks about local option impact. Additional discussion with Deister on various tax options. Asks Deister to form a work group with Rep. Esquivel and Stieber to discuss tax options and report back to the full committee.
108	Deister	Responds that the LOC supports the historic property special assessment program because it has saved many houses that are important to a community's character and history. Expresses concern that some kind of a plan is missing from the bill for the second 15- year assessment period. Supports retaining a sunset date in the bill because it will force periodic review of the assessment program. Refers to other recommendations in her written testimony (Exhibit 8).
120	Chair Butler	Questions and answers interspersed with Deister. Appoints work group to craft language for an amendment to the bill that would add a preservation plan.

CLOSES PUBLIC HEARING FOR HOUSE BILL 2776

OPENS PUBLIC HEARING FOR HOUSE BILL 2234

165	Ayala	Gives overview of HB 2234 (Exhibit 11). The bill removes the limitation on the number of enterprise zones that may be designated for electronic commerce. There are currently four electronic enterprise zones. There are 49 enterprise zones in Oregon, and they can exist for 10 years. Discusses the revenue impact (Exhibit 12). Discusses the analysis done on e-commerce zones in the Medford area.
245	Rep. Esquivel	Adds additional information regarding the Medford study. Questions and answers interspersed with Chair Butler.
268	Ayala	Discusses scenario of corporate tax liability stated in the revenue impact statement (Exhibit 12).
298	Rep. Esquivel	Adds that the impact statement information is used as one of the tools for the economic development council in southern Oregon. Discusses the e-commerce site program in Medford.
336	Ron Fox	Discusses the background of e-commerce. It was designed to provide an incentive for businesses doing commerce over the internet. The limitation to this type of business is that there are no production investments as there are with traditional businesses.

395	Chair Butler	Asks where the other two e-commerce zones are located.
400	Fox	Responds that they are in Burns and northeast Portland. Adds that there are pending projects for additional e-commerce zone designations in northeast Portland.
423	Rep. Riley	Comments that an e-commerce zone must first be designated as enterprise zone. Discusses parameters of enterprise zones.

TAPE 88, SIDE B

044	Rep. Hass	Discusses e-commerce legislation in the 2001 regular session. Comments that each time a new enterprise zone is created, the impact is "watering down" the existing zones. Expresses concern about subsidizing certain types of businesses like call centers that pay low wages.
072	Chair Butler	Comments about an Eastern Oregon program using tax incentives to attract businesses to the area.
094	Rep. Galizio	Asks for a definition of e-commerce
096	Fox	The term "e-commerce zone" is an overlay of the enterprise zone. Enterprise zones were created in areas that were experiencing "economic distress." The definition of e-commerce is that it must be documented that a substantial portion of commerce is conducted over

		the internet. The current standard is 51% or more of transactions done over the internet.
116	Rep. Galizio	Asks if there is anything in the legislation to prohibit outsourcing. Is a business required to have a certain percentage of jobs that are physically present in the community?
134	Fox	Responds that a business must be able to show a 10% incremental increase in employment in that location over three years. New jobs are considered to be the incremental increase.
155	Rep. Esquivel	Comments about the free trade zone designation at the airport area in Medford.
169	Fox	Adds that wages have to meet 150% of county average in an enterprise zone.
175	Chair Butler	Comments about the proposed change in HB 2234 that would remove restrictions on the current 49 enterprise zones allowing the overlay of the e-commerce zones.
180	Fox	Responds that if the bill is passed, the existing 45 enterprise zones that do not have e-commerce zones could apply for the e-commerce zone designation.

200	Debra Buchanan	Comments that the Dept. of Revenue attorneys recommend technical corrections in the long-term enterprise credit.
218	Chair Butler	Responds that a discussion on the technical corrections will take place at a future meeting.
221	Chair Butler	General comments to the committee.
231	Chair Butler	Adjourns meeting at 2:14 p.m.

Tape Log Submitted by:

Reviewed by:

Kristi Bowman, Committee Assistant

Kim Taylor James, Committee Coordinator

Exhibit Summary:

- 1. 1. HB 2776, Staff Measure Summary, Ayala, 1 pg., 03/23/05
- 2. 2. HB 2776, Revenue Impact Statement, Ayala, 1 pg., 03/23/05
- 3. 3. HB 2776, Testimony, Hamrick, 1 pg., 03/23/05
- 4. 4. HB 2776, Handout: Preservation Plan, State of Oregon, 15 pp., 03/20/01
- 5. 5. HB 2776, Testimony, Ebner, 1 pg., 03/23/05
- 6. 6. HB 2776, Handout: E-Mail message, Ebner, 2 pp., 03/23/05
- 7. 7. HB 2776, Testimony, Stieber, 1 pg., 03/23/05

- 8. 8. HB 2776, Testimony, Deister, 1 pg., 03/23/05
- 9. 9. HB 2776, Testimony, Dotterer, 1 pg., 03/23/05
- 10. 10. HB 2776, Testimony, Sterup, 1 pg., 03/23/05
- 11. 11. HB 2234, Staff Measure Summary, 1 pg., Ayala, 03/23/05
- 12. 12. HB 2234, Revenue Impact Statement, 1 pg., Ayala, 03/23/05
- 13. 13. HB 2234, Testimony, Oregon Revenue Coalition, 3 pp., 03/23/05