HOUSE COMMITTEE ON WATER

April 13, 2005 Hearing Room 357

1:00 P.M. Tapes 66 - 67

Corrected 10/17/05

MEMBERS PRESENT: Rep. Bob Jenson, Chair

Rep. Jackie Dingfelder, Vice-Chair

Rep. Jerry Krummel, Vice-Chair

Rep. Phil Barnhart

Rep. Alan Brown

Rep. Billy Dalto

Rep. Carolyn Tomei

STAFF PRESENT: Sandy Thiele-Cirka, Committee Administrator

Elizabeth Howe, Committee Assistant

MEASURES/ISSUES HEARD:

HJR 45 – Public Hearing HB 2130 – Work Session HB 2882 – Work Session HB 2367 – Public Hearing HB 2812 – Public Hearing

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> marks reports a speaker's exact words. For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments | |
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| TAPE 66, A | | | |
| 002 | Chair Jenson | Calls the meeting to order at 1:20 p.m. Opens as a subcommittee. Opens a public hearing on HJR 45. | |
| <u>HJR 45 – I</u> | PUBLIC HEARING | | |
| 020 | Adam Sussman | Legislative Coordinator, Water Resources Department (WRD). Submits written testimony (EXHIBIT A) and testifies in support of HJR 45. Addresses two specific concerns. | |
| 045 | Rep. Tomei | Questions requirement that two members of the task force be attorneys in good standing with the Oregon State Bar. | |
| 052 | Sussman | Clarifies that according to the bill the members need to be attorneys. | |
| 057 | Richard Kosesan | Water For Life (WFL). Testifies in support of HJR 45. | |
| 082 | Rep. Tomei | Asks about two legislative members of the task force being attorneys. | |
| 088 | Kosesan | Explains that attorneys would help with the legal questions. | |
| 096 | Rep. Tomei | Comments that few legislative members would qualify. | |
| 100 | Chair Jenson | Clarifies that lines 15-18 state that those attorneys need not be members of the legislature, and would be an advantage to explain legal issues. | |
| 135 | Kay Tiesl | Oregon Cattleman's Association. Testifies in support of HJR 45. | |
| 140 | Sussman | Comments that the task force is unnecessary if water rights issues are resolved or if outcome is already determined, as it is in HJR 45. | |
| 150 | Chair Jenson | Questions whether a State Supreme Court decision determines an issue. | |
| 158 | Sussman | | |

Addresses the ambiguity of the various decisions by the Oregon Supreme Court.

| 172 | Chair Jenson | Questions whether a bill would stop this issue from being questioned again. |
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| 182 | Sussman | Responds negatively. |
| 184 | Kosesan | Addresses the adjudication process and relative rights as opposed to ownership in the Klamath Basin. |
| 205 | Chair Jenson | Questions whether the U.S. Court of Appeals has a say in water right ownership. States that water rights is a state issue. |
| 215 | Kosesan | Clarifies that the case related to water allocation for farmers impacted negatively by water distribution. |
| 227 | Rep. Dingfelder | Questions why WRD is not part of the proposed task force. Inquires who would administer the task force. |
| 239 | Kosesan | States that the intention was not to exclude WRD. States that WFL would have no objection to having WRD participate in the task force. |
| 259 | Chair Jenson | Opens as a full committee. Continues public hearing on HJR 45. |
| 264 | Kristina McNitt | Oregon Water Resources Congress (WRC). Testifies in support of HJR 45. Addresses concerns about predetermining outcomes of the taskforce, and suggests amendments. |
| 293 | Chair Jenson | Questions whether WRC is uncomfortable with the task force being required to be consistent with the doctrine of prior appropriation. |
| 299 | McNitt | Believes that if the task force were to discuss existing water law the doctrine of prior appropriation would be included. |
| 312 | Chair Jenson | Closes public hearing on HJR 45. Opens a work session on HB 2130. |
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HB 2130 – WORK SESSION

| | | Administrator. Provides background information on HB 2130. Describes -2 amendments (EXHIBIT B). |
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| 358 | Chair Jenson | Further explains the -2 amendments. |
| TAPE 67, <i>I</i> | A | |
| 001 | John Lilly | Assistant Director, Department of State Lands (DSL). Describes -2 amendments. |
| 009 | Chair Jenson | Provides background on HB 2130. |
| 039 | Rep. Dingfelder | MOTION: Moves to ADOPT HB 2130-2 amendments dated 4/6/05. |
| | | VOTE: 4-0-3 |
| | | EXCUSED: 3 - Barnhart, Dalto, Krummel |
| 045 | Chair Jenson | Hearing no objection, declares the motion CARRIED. |
| 050 | Chair Jenson | States purpose to hold bill as a vehicle for the future. |
| 064 | Chair Jenson | Closes work session on HB 2130. Opens work session on HB 2882. |
| <u>HB 2882 –</u> | WORK SESSION | |
| 066 | Sandy Thiele-Cirka | Administrator. Provides background for HB 2882. Describes -2 amendments (EXHIBIT C). |
| 103 | Kay Tiesl | Oregon Cattleman's Association. Expresses support for -2 amendments to HB 2882. |
| 107 | Rep. Tomei | Asks if someone from the Department of Environmental Quality (DEQ) could speak. Inquires if DEQ has questions about the bill. |
| 117 | Jim McCauley | DEQ. Comments that DEQ believes they already go through the steps that HB 2882 is addressing. |

| 126 | Rep. Tomei | Questions whether HB 2882 would give the agency more work, and for whom would the bill be redundant. |
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| 132 | McCauley | Responds that HB 2882 would not give DEQ more work. States that it is redundant to put language in statute that is already in effect in agency monitoring and sampling protocol. |
| 137 | Rep. Dingfelder | Reiterates that HB 2882 is not necessary, and that water quality assurance is already covered by DEQ. Suggests that the agency receive funding to assist watershed councils for technical assistance for water quality monitoring. Submits letter from DEQ regarding monitoring information submitted by OCA (EXHIBIT D). |
| 165 | Tiesl | States that DEQ cannot verify that they are collecting fill data properly with a sufficient number of samples to verify data. |
| 180 | Rep. Dingfelder | Responds that the agency will be able to do the kind of sampling that HB 2882 would require if they had adequate funding. |
| 199 | Chair Jenson | Questions whether the agency believes that they are currently conforming to the scientific standard protocols. |
| 200 | McCauley | States that DEQ has no opposition to the bill as they are currently conforming. Reiterates concern that it is unnecessary. |
| 201 | Chair Jenson | Remarks that it would have application in cases where an agency might fail to follow appropriate scientific protocols. |
| 205 | Rep. Barnhart | Asks for description of situation where control specimens are used. |
| 214 | McCauley | Explains situations where control specimens are used. Believes that calibration would be part of the process explained in the language. |
| 231 | Rep. Barnhart | Questions what Section C requires DEQ to do. Inquires whether requirements would have an effect of what the standards are. |
| 239 | McCauley | Explains what Section C requires of DEQ. Provides example. States that requirements would only affect the application of the standards. |
| 268 | Rep. Dingfelder | Illustrates with her own experience with TMDL's and baselines. |

| 287 | Rep. Krummel | MOTION: Moves to ADOPT HB 2882-2 amendments dated 4/6/05. |
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| | | VOTE: 7-0-0 |
| 293 | Chair Jenson | Hearing no objection, declares the motion CARRIED. |
| 296 | Rep. Krummel | MOTION: Moves HB 2882 to the floor with a DO PASS AS AMENDED recommendation. |
| 300 | Rep. Dingfelder | Reiterates that she will vote no, as this bill is unnecessary. Proposes an emphasis on providing funding for technical assistance to DEQ. |
| 318 | Chair Jenson | Comments on the scientific aspects of redundancy. |
| | | VOTE: 4-3-0 |
| | | AYE: 4 - Brown, Dalto, Krummel, Jenson |
| | | NAY: 3 - Barnhart, Dingfelder, Tomei |
| 338 | Chair Jenson | The motion CARRIES. |
| | | REP. KRUMMEL will lead discussion on the floor. |
| 349 | Chair Jenson | Closes work session on HB 2882. Opens a public hearing on HB 2367. |
| <u>HB 2367 –</u> | PUBLIC HEARING | |
| 390 | Brendon McCarthy | Deputy Counsel. Provides background for HB 2367. Describes terminology within the statute. |
| TAPE 66, I | В | |
| 031 | Chair Jenson | Seeks clarification on the change of the concept of holder. Mentions substituted language. |
| 040 | McCarthy | Explains the changes he made to the language and concept of holder. Explains other substituted language. |

| 062 | Rep. Barnhart | Asks if Counsel looked for guidance on terminology from other states. |
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| 070 | McCarthy | Believes that guidance should be sought, but it currently has not been. |
| 078 | Chair Jenson | Questions whether other states' water language is as convoluted as that of Oregon. Comments on water law origins. |
| 082 | McCarthy | Explains that other states have similar laws, but cannot answer to the language being convoluted. Believes laws can develop inconsistencies. |
| 130 | Adam Sussman | Legislative Coordinator, Water Resources Department (WRD). Submits written testimony (EXHIBIT E) and testifies in support of effort to clarify language. Addresses concerns about specific language and desire to assess ramifications of various changes. |
| 165 | Katie Fast | Oregon Farm Bureau (OFB). Expresses concerns about impacts of certain changes in language. |
| 195 | Doug Myers | WaterWatch. Expresses concerns for certain changes in language. |
| 220 | McCarthy | States that conforming terms may cause confusion in courts. |
| 234 | Rep. Barnhart | Seeks a response to the panel's concerns about holders and owners. Questions whether the ambiguity would continue. |
| 246 | McCarthy | States that his intent was not to change the landscape and that HB 2367 would not resolve the issue, only shift the terms of the debate. |
| 269 | Richard Kosesan | Water for Life (WFL). Testifies in support of the effort to develop consistency in terminology. Expresses concerns with the use of holder in place of user and owner, and other language concerns. |
| 315 | Chair Jenson | Comments on effort to find consistency within the statutes. |
| 350 | Chair Jenson | Closes public hearing on HB 2367. Opens a public hearing on HB 2812. |

HB 2812 – PUBLIC HEARING

| 352 | Chair Jenson | Announces that HB 2812 will be held over for Monday, April 19, 2005. Closes public hearing on HB 2812. |
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| 354 | Chair Jenson | Adjourns the meeting at 2:40 p.m. |

EXHIBIT SUMMARY

- A. HJR 45, written testimony, Adam Sussman, 1 p
- B. HB 2130, -2 amendments, staff, 1 p
- C. HB 2882, -2 amendments, staff, 1 p
- D. HB 2882, letter from DEQ, Rep. Dingfelder, 2 pp
- E. HB 2367, written testimony, Adam Sussman, 1 p