

SENATE COMMITTEE ON HEALTH POLICY

January 19, 2005
1:00 PM

Hearing Room B
Tapes 2 - 3

MEMBERS PRESENT: Sen. Laurie Monnes Anderson, Chair
Sen. Peter Courtney
Sen. Bill Morrisette

MEMBER EXCUSED: Sen. Jeff Kruse, Vice-Chair
Sen. Gary George

STAFF PRESENT: Rick Berkobien, Committee Administrator
Brittany Kenison, Committee Assistant

MEASURES/ISSUES HEARD & WITNESSES:

**Report on Governor's Mental Health Task Force
Oregon State Hospital Master Plan**

Bob Nikkel, Department of Human Services, Office of Mental Health and
Addiction Service

Gina Firman, Association of Oregon Community Mental Health Programs

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments
TAPE 2, A		
003	Chair Monnes Anderson	Calls the committee to order at 1:02 PM. Chairs opens informational meeting.
<u>GOVERNOR'S MENTAL HEALTH TASK FORCE, INFORMATIONAL MEETING</u>		
005	Chair Monnes Anderson	Gives overview of Agenda. Announces that Barry Kast, Department of Human Services, Health Services, will not be available for the meeting. Invites Bob Nikkel, Department of Human Services, Office of Mental Health and Addition Service.
015	Bob Nikkel	Introduces himself and presents overview of speech. Submits written testimony (EXHIBIT A).
030	Chair Monnes Anderson	Invites Gina Firman, Association of Oregon Community Mental Health Programs to witness table to join Nikkel
035	Chair Monnes Anderson	Excuses Sen. George and Sen. Kruse.
040	Nikkel	Presents overview of mental health history in Oregon.
090	Sen. Morrisette	Requests information for background (history) information.
100	Nikkel	Agrees to request. Reviews graph of Psychiatric Hospitalization Rate.
110	Sen. Courtney	Asks Nikkel to clarify if the graph is based on forensic, civil or both.
115	Nikkel	Advises that graph contains both forensic and civil hospitals
130	Nikkel	Continues to review graph for Psychiatric Hospitalization. Presents pie graph of Funds for Department of Humans Services, Office of Mental Health and Addiction Services.
145	Chair Monnes Anderson	Asks Nikkel for number of mental health patients are being served in state hospital and how many are in community mental

		health.
150	Nikkel	Estimates that in 2003-2005, a total of 120,000 people were served in the mental health system. Of that 1,500 have been served in the state hospital.
160	Chair Monnes Anderson	Asks of 1500 in hospital, how many could be served in the community.
165	Nikkel	Believes that most people could be served in the community.
170	Sen. Courtney	Clarifies that the 120,000 does not include the number of mentally ill people who are in the prison system.
180	Nikkel	Affirms and refers to graph in exhibit.
195	Sen. Morrisette	Asks Nikkel to clarify that there are mentally ill people in jail and if they are there purposely.
200	Nikkel	Affirms and believes that it is a policy question to be asked.
210	Nikkel	Summarizes history for community mental health programs.
240	Nikkel	Reports on services and facilities in today's current condition and comments on services alternative and refers to General Adult Beds Before and After Restructuring.
265	Nikkel	Comments on medications and effects since the 1960's.
285	Nikkel	Summarizes background of people with mental illness and the connection of drug and alcohol use.
300	Sen. Morrisette	Comments on Alcohol Recovery fee bill in the process and hopes that it could be used for mental health programs using statistics.
315	Nikkel	Adds that 60 to 70 percent of the acute care psychiatric admissions have drug and alcohol involved in addition to the mental illness symptoms. Also shares other studies performed in other states.
335	Nikkel	Describes cost of housing trends in 1980's and 1990's. Explains areas that the mentally ill struggle with.
355	Sen. Morrisette	Asks for the number foster homes for the mentally ill in the state of Oregon.
360	Nikkel	Affirms that there are several hundred.
370	Gina Firman	Association of Oregon Community Mental Health Programs. Explains that there are Adult Foster homes and that insurance is a problem area and it is expensive.
380	Sen. Morrisette	Clarifies that he was talking about liability insurance for the homeowners.
383	Firman	Remarks that it is a problem and that it is expensive.
385	Sen. Morrisette	Comments that something needs to be done to keep the homes open.
387	Nikkel	Adds that it is an issue that it is being addressed, but no solution yet.
390	Chair Monnes Anderson	Remarks that there will be a bill regarding the homeowners insurance going to Sen. Morrisette's human service committee.
400	Firman	Adds that during 2003 session about a bill addressing the homeowners issue did not pass.
405	Rick Berkobien	Committee Administrator. Ask if Nikkel if forensic type cases be served in a more localized program and what kind of funding would be involved.
425	Nikkel	Believes that they could, but cost would rise considerably.
450	Nikkel	Comments on SB 267 passed in 2003 and positive effects. Training issues and workforce issues need to be addressed. Believes in evidence based practice movement.
475	Nikkel	Comments on reliance on Medicaid federal money from the community mental health system. Remarks on how little the state

hospital uses this money. The Oregon Health Plan has been a step forward in the reduction of stigma of mental health treatments.

TAPE 3, A

045	Nikkel	Gives overview of issues that need to be addressed: <ul style="list-style-type: none">• Struggle with increased number of mentally ill people in the prison system.• Continue with evidence based practice and train toward this.• Balance needs with budget realities.• Balance public safety and civil rights.• Be more prepared to respond to changing demographics.
070	Nikkel	Reviews chart for Mental Health Funding.
145	Nikkel	Summarizes and concludes.
147	Sen. Morrisette	Comments on Scar Jasper Mountain facility for children and its background.
155	Chair Monnes Anderson	Refers to the Mental Health Funding chart and if it includes all fund dollars.
165	Nikkel	Confirms that it includes all fund monies.
180	Sen. Morrisette	Requests list of child treatment centers within Oregon. Requests clarification about classification and the concerns.
190	Nikkel	Responds that most people feel that they are right level.
195	Berkobien	Wants to know what percentage of OHP program funding includes Medicaid monies.
205	Nikkel	Defers to Firman.
215	Firman	Answers that many patients are OHP eligible and rely on Medicaid to fund program.
225	Sen. Morrisette	Asks if there is anyway to track everyone who falls out of the system and what happens to them.
235	Nikkel	Comments that they could track now with today's technology. Says that it is harder to find them once they drop out of the system.
250	Chair Monnes Anderson	Remarks that Medicaid doesn't match money to the state hospital like it does to the community mental health, so could they contract with the other hospitals to add small units of psychiatric housing so Medicaid could match the sixty cents to each of the states thirty cents.
260	Nikkel	Explains that it has been done for the last 10 years. Adds that there are 23 beds in Salem hospital and are eligible for Medicaid. Presents the issue of number of patients in the state hospital who are ready to be discharged and go to smaller facilities within the community.
285	Chair Monnes Anderson	Wants to know if there has been progress.
290	Nikkel	Responds that there has been progress, but new facilities are needed as people are waiting in the state hospital.
295	Chair Monnes Anderson	Asks Nikkel if he has access to the number of patients that have been placed into the communities and the new siding that have happened in the last two years.
397	Nikkel	Offers to return information to the committee.
300	Sen. Morrisette	Asks about model in Josephine County.
305	Firman	Addresses Chair Monnes Andersons question, and believes that 278 new community placements. Describes resolution centers

		open which help state hospitals.
325	Sen. Morrisette	Asks for name of county representative.
327	Firman	Responds that his name is Bob Beckett, who is now working for non profit organization.
330	Sen. Morrisette	Asks if there were any forensic patients in Josephine County facility.
335	Nikkel	Answers yes.
345	Nikkel	Moves on to the overview of the systemic problems in the public mental health system.
TAPE 2, B		
010	Nikkel	Continues discussing the systemic problems in the public mental health system.
020	Chair Monnes Anderson	Stands at ease due to fire drill.
035	Nikkel	Continues discussing the systemic problems in the public mental health system.
050	Chair Monnes Anderson	Clarifies statement on exhibit that states far less money is spent on children than adults.
055	Nikkel	Explains that more adults are hospitalized under the state hospital than children. Begins to discuss parity.
060	Chair Monnes Anderson	Comments that discussions will be held next week on mental health parity.
061	Sen. Morrisette	Comments on problem in identifying mental illness in children and asks if it is still a problem.
070	Nikkel	Confirms that it is and identifies reasons and solutions.
075	Nikkel	Continues to summarize the systemic problems in the public mental health system.
090	Firman	Comments on evidence based practices.
105	Firman	Introduces budget comparison chart for written testimony (EXHIBIT B) and reviews.
165	Sen. Morrisette	Wants to know if county funding issue has been corrected.
125	Nikkel	Says that the issue is in the process of being corrected
130	Sen. Morrisette	Wants to know if equity with Washington, Multnomah and Clackamas counties have been solved.
135	Nikkel	Comments on making progress in the counties.
145	Sen. Morrisette	Asks if Washington county is happy.
150	Firman	Explains counties have had a discussion about equity and pleased with progress.
157	Sen. Morrisette	Asks if Clackamas county has dropped out.
160	Firman	Responds no.
165	Sen. Morrisette	Comments on background of issue and the current progress.
177	Chair Monnes Anderson	Asks to confirm that Multnomah county is not participating.
179	Firman	Affirms.
170	Sen. Morrisette	Asks if Multnomah county has the ability to serve people who move to the area as they are required to.
172	Firman	Explains that urban drift wasn't as significant as they thought. Suggests that Multnomah be invited for testimony.
180	Chair Monnes Anderson	Agrees and will invite the county for testimony.
190	Nikkel	Comments on center for mental health services formula to determine the number of people moving to urban area.
195	Sen. Courtney	Ask how much a mental health parity in Oregon would play into the funding issue.

215	Nikkel	Does not think that it will have an effect on funding in his opinion. Would help elevate on some stress on public mental health system.
225	Sen. Courtney	Comments on attention for children versus adult health care. Asks if there is an “attitude” in the ways children are treated versus adults in the mental health system.
240	Nikkel	Replies that he found where in some counties, some of the money for children services has been spent on adult care. In process of working with these counties.
257	Sen. Courtney	Asks if audit will be performed.
260	Nikkel	Answers that he has reviewed data, but has not called for an audit.
268	Sen. Courtney	Asks Nikkel what he calls the procedure if it is not called an audit.
270	Nikkel	Explains that it is not a requirement that children’s funding be spent on children services, but working to change that.
275	Chair Monnes Anderson	Recognizes need for audit.
280	Firman	Comments on successfulness on county and state working together on accountability.

OREGON STATE HOSPITAL MASTER PLAN

300	Nikkel	Refers to OSH Master Plan and reviews (EXHIBIT C). <ul style="list-style-type: none"> • Reviews statement of work and process.
355	Sen. Morrisette	Asks Nikkel what PSRB stand for.
360	Nikkel	Psychiatric Security Review Board (PSRB).
370	Chair Monnes Anderson	Asks if adjudications increase is from alcohol and drug involvement.
375	Nikkel	Speculates that increase in mental health is from drugs. Discusses approaches.
390	Sen. Morrisette	Asks what the PSRB does.
400	Nikkel	Explains that it was enacted in 1977 to help in sending people with mental illness to treatment centers instead of sending to correctional system.
405	Nikkel	Gives background on Oregon State Hospital (OSH) Master Plan and dates for contract review process.
430	Nikkel	Continues to review OSH Master Plan <ul style="list-style-type: none"> • Scope of services on page 5 under section 2.1 • Reviews existing studies • Discusses land and building reuse.

TAPE 3, B

005	Nikkel	Continues to review OSH Master Plan
025	Chair Monnes Anderson	In reference to Measure 11, asks whether funds for building a prison could instead be used to build a prison/mental health center.
030	Nikkel	Defers question to Department of Corrections.
035	Sen. Courtney	Refers to page 4. Comments on task and the huge effort involved and the report.
055	Nikkel	Comments that it will be part of the stake holders process during phase one.
065	Nikkel	Gives overview of improvements.
115	Nikkel	Summarizes and concludes.
130	Chair Monnes	Comments on issues and concludes. Closes informational

Anderson

meeting. Adjourns meeting at 2:50 PM.

EXHIBIT SUMMARY

- A. Governor's Mental Health Task Force, written testimony, Bob Nikkel, 7 pp**
- B. Governor's Mental Health Task Force, chart, Gina Firman, 1 p**
- C. Oregon State Hospital Master Plan Project, staff, 15 pp**