## **SENATE COMMITTEE ON RULES**

March 10, 2005 8:30 A.M. Hearing Room 343 Tapes 26 - 27

| MEMBERS PRESENT: | Sen. Kate Brown, Chair<br>Sen. Ted Ferrioli, Vice-Chair<br>Sen. Jason Atkinson<br>Sen. Charlie Ringo<br>Sen. Frank Shields |
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| STAFF PRESENT:   | Tiffany Harris, Committee Administrator<br>Patricia Nielsen, Committee Assistant   |

## **MEASURE/ISSUES HEARD:**

SB 858 – Public Hearing SB 564 – Public Hearing SB 992 – Public Hearing Consideration of drafting request – Work Session

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

| TAPE/#            | Speaker            | Comments   |
|-------------------|--------------------|--|
| <b>TAPE 26, A</b> |                    |  |
| 005               | Chair Brown        | Calls the meeting to order at 8:35 a.m. Opens a public hearing   |
|                   |                    | on   |
|                   |                    | SB 858.  |
| SB 858 – PU       | BLIC HEARING       |  |
| 010               | Tiffany Harris     | Committee Administrator. Presents overview of SB 858.  |
| 015               | Sen. Joanne Verger | District 5. Testifies in support of SB 858. Discusses need to remind voters that Voters' Pamphlet content is not verified for accuracy by the Secretary of State. Discusses -2 amendments <b>(EXHIBIT A)</b> . |
| 050               | Sen. Betsy Johnson | District 16. Testifies in support of SB 858. Distinguishes<br>between language which is verified for accuracy and that which<br>is not.  |
| 065               | Sen. Dave Nelson   | District 29. Testifies in support of SB 858.   |
| 070               | Sen. Atkinson      | Expresses concern that the language of the disclaimer is too political.  |
| 080               | Sen. Verger        | Responds the language including the Secretary of State's office was added later.   |
| 085               | Teddy Keizer       | Staff to Sen. Verger. Responds Legislative Counsel wanted to clearly state who was verifying.  |
| 090               | Sen. Atkinson      | Asks about language describing who furnishes included material.  |
| 095               | Keizer             | Explains this was added to provide transparency. Discusses how<br>the voters use and read the Voters' Pamphlet and how some miss<br>the disclaimer included in the introduction.                               |
| 110               | Sen. Atkinson      | Asks about verification of some text but not all.  |
| 120               | Fred Neal          | Voters' Pamphlet Supervisor, Elections Division, Secretary of State's Office. Clarifies this applies only to candidate statements, not measure arguments. Discusses adding a                                   |

| 135<br>140           | Sen. Atkinson<br>Neal       | disclaimer similar to those already contained at the end of<br>measure statements.<br>Asks about fiscal impact.<br>Explains it would add one-half inch of space to each page for<br>candidates. Discusses requirements for the use of space, and<br>how the Secretary of State accommodates printing for the  |
|----------------------|-----------------------------|---|
| 165                  | Sen. Ferrioli               | statement plus the disclaimers. Points out it is a production issue<br>not a fiscal issue.<br>Approves adding the disclaimer but disagrees with adding the  |
| 180                  | Neal                        | Secretary of State.<br>Responds that Legislative Counsel expressed concern that the<br>candidate certifies the required information, but not the accuracy   |
| 190                  | Sen. Verger                 | of the additional information.<br>Explains an asterisk referring to verification of certain<br>information would solve it.  |
| 195                  | Sen. Ferrioli               | Asks whether Secretary of State verifies date of birth of candidates.   |
| 200                  | Neal                        | Responds the Secretary of State verifies qualifications of candidates but relies on voter records.  |
| 215                  | Chair Brown                 | Points out there must be some actor in the sentence to determine<br>who has or has not verified information.  |
| 220<br>235           | Sen. Shields<br>Sen. Verger | Asks about language "not verified by any state or county office."<br>Explains she wanted only "not verified for accuracy." Points out<br>candidates can say anything in their statements and voters   |
| 250                  | Sen. Shields                | depend on the information when marking ballots.<br>Asks if there is acceptable alternative language.  |
| 255                  | Sen. Verger                 | Suggests the simpler the better.  |
| 260                  | Neal                        | Agrees with language stating the State of Oregon has not<br>verified. Suggests using the same disclaimer for measure<br>arguments as for candidate statements. Discusses alternatives.  |
| 280                  | Sen. Ferrioli               | Concurs with principle but wonders about using the Secretary of<br>State. Discusses candidate who misstated his date of birth.  |
| 315                  | Chair Brown                 | Points out the statement would be inaccurate because candidates<br>must review their statements for accuracy but the state does not<br>review.  |
| 335                  | Sen. Verger                 | Explains she has not worked with the Secretary of State on the concept, but refers to concern over voters in her district who are being misled.   |
| 350                  | Chair Brown                 | Asks who her voters think produces the pamphlet.  |
| 355                  | Sen. Verger                 | Responds the State of Oregon.   |
| 360                  | Chair Brown                 | Closes public hearing on SB 898. Opens public hearing on SB 564.  |
| <u>SB 564 – PUBL</u> | IC HEARING                  |   |
| 370                  | Sen. Dave Nelson            | Testifies in support of SB 564. Submits written testimony of Nellie Bogue-Hibbert <b>(EXHIBIT B)</b> .  |
| 375                  | Annette Newingham           | Association of County Clerks; Lane County Chief Deputy<br>County Clerk. Testifies in support of SB 858. Submits written<br>testimony <b>(EXHIBIT C)</b> . Discusses election of precinct<br>committeepersons. Discusses costs of the elections and savings<br>if no election need be conducted in cases where there is no<br>contest. Discusses -1 amendments restoring gender<br>requirements for precinct committeeperson elections <b>(EXHIBIT</b> |
| <b>TAPE 27, A</b>    |                             | <b>D</b> ).   |

| 010                  | Sen. Shields        | Asks about exact cost savings.   |
|----------------------|---------------------|--|
| 020                  | Newingham           | Discusses and refers to her testimony (EXHIBIT C). Describes   |
|                      |                     | different ballot styles required and associated costs for  |
|                      |                     | production.  |
| 040                  | Sen. Shields        | Suggests the savings would actually exceed the estimated   |
|                      |                     | \$182,000.   |
| 050                  | Newingham           | Agrees it is a conservative estimate.  |
| 055                  | Sen. Ferrioli       | Agrees but asks how to connect the elector and the certificate of  |
| 0(5                  | Name in a la sua    | election without having any votes cast.  |
| 065                  | Newingham           | Refers to the measure language clarifying that issue. Points out<br>each political party also has rules which the parties should |
|                      |                     | review.  |
| 080                  | Sen. Ferrioli       | Asks if it would be the party's responsibility to declare the winner.  |
| 085                  | Newingham           | Confirms. Discusses election certification process.  |
| 095                  | Sen. Atkinson       | Asks if parties have been contacted about this.  |
| 100                  | Newingham           | Confirms both parties have been involved in creating the exception.  |
| 110                  | Sen. Atkinson       | Asks whether parties have endorsed the bill.   |
| 115                  | Newingham           | Explains there is no specific endorsement but no opposition has been stated.   |
| 120                  | Sen. Atkinson       | Asks for input from parties. Discusses preservation of the write-  |
|                      |                     | in process.  |
| 130                  | Newingham           | Explains in reality write-ins are often frivolous and certainly  |
|                      |                     | costly. Suggests this is a better way to accomplish the same   |
|                      | ~                   | thing.   |
| 140                  | Sen. Atkinson       | Asks about party process with respect to write-ins.  |
| 160                  | Newingham           | Points out this is limited to precinct committeepersons.   |
| 170                  | Chair Brown         | Asks whether taxpayers should pay for elections of party   |
| 175                  | Nowingham           | officials.   |
| 173                  | Newingham           | Responds counties have paid for these positions so this is an attempt to relieve counties of some of the cost.                   |
| 185                  | Sen. Ferrioli       | Asks about issuing a certificate of election.  |
| 190                  | Chair Brown         | Explains they are not issued for committeepersons.   |
| 195                  | Steve Druckenmiller | Lane County Clerk. Testifies in support of SB 564. Discusses   |
| 175                  | Steve Brückenminer  | expenditures on elections from the General Fund and by other   |
|                      |                     | governmental entities. Describes how write-ins are handled and   |
|                      |                     | how they can slow the process. Refers to written list of write-ins   |
|                      |                     | from his county and how many are frivolous. Explains there   |
|                      |                     | have been only five contested races in his 18 years of office.   |
| 265                  | Chair Brown         | Closes public hearing on SB 564. Opens work session for  |
|                      |                     | consideration of request for drafting and introduction.  |
|                      | F DRAFTING REQUEST  |  |
| 275                  | Chair Brown         | Reviews one request for drafting (EXHIBIT E).  |
| 310                  | Chair Brown         | MOTION: Moves one drafting request be approved for   |
|                      |                     | drafting by Legislative Counsel and BE<br>INTRODUCED as a committee bill.  |
| 315                  |                     | VOTE: 5-0-0  |
|                      |                     | AYE: In a roll call vote, all members present vote Aye.  |
|                      | Chair Brown         | The motion CARRIES.  |
| 320                  | Chair Brown         | Closes work session. Opens public hearing on SB 992.   |
| <u>SB 992 – PUBL</u> |                     |  |
| 330                  | Tiffany Harris      | Committee Administrator. Presents overview of SB 992.  |

| 345               | Sen. Vicki Walker | District 7. Testifies in support of SB 992. Provides written materials <b>(EXHIBIT F)</b> . Discusses history of Senate confirmation of executive appointments.   |
|-------------------|-------------------|---|
| <b>TAPE 26, B</b> |                   |   |
| 005               | Sen. Walker       | Continues and discusses Governor's authority to remove<br>appointee and appoint a successor. Suggests Governor does not<br>use that power often enough. Describes proposed elimination of<br>Senate confirmation for nineteen boards and commissions.<br>Explains proposed executive appointments administrator<br>position to investigate backgrounds and review appointments for<br>the Senate. |
| 040               | Sen. Walker       | Continues and refers to information provided to the Governor on<br>the executive appointments interest form <b>(EXHIBIT F)</b> .<br>Advises the legislature does not receive this portion. Describes<br>Michigan application and questionnaire <b>(EXHIBITS G, H)</b> .   |
| 100               | Sen. Walker       | Continues and describes suggested removal of nineteen boards and commissions from the confirmation process (EXHIBIT I).   |
| 120               | Marjorie Taylor   | Committee Services. Discusses list of appointments currently subject to Senate confirmation (EXHIBIT I).  |
| 140               | Sen. Shields      | Asks why some were eliminated.  |
| 145               | Sen. Walker       | Discusses differing levels of fiduciary duty and appointing<br>authority. Suggests it is a starting point and it is all subject to<br>discussion.   |
| 165               | Sen. Ringo        | Comments the position to be created contemplates research and<br>making recommendations to the Senate. Clarifies the Governor<br>would still nominate the appointees.   |
| 175               | Sen. Walker       | Confirms but points out the Senate needs more information.  |
| 180               | Taylor            | Refers to the executive appointment application ( <b>EXHIBIT F</b> ).<br>Explains in Michigan the Governor and the Senate Majority both<br>have questionnaires ( <b>EXHIBITS G, H</b> ).  |
| 205               | Sen. Walker       | Points out there is nothing stopping the Senate from demanding<br>more information without the bill and this appoints an executive<br>appointments administrator to assist. Explains it need not be a<br>full-time position. Suggests if the fiscal impact is too high, the<br>Senate could still ask more of candidates and provide<br>information on the web.                                   |
| 235               | Sen. Ferrioli     | Comments on the unstated purpose of confirmation, to provide<br>information about appointees. Asks if the issue of providing<br>more information can be separated from the discussion of which<br>boards need no confirmation.  |
| 275               | Chair Brown       | Asks what happens if the Senate President and minority leader cannot agree on appointments.   |
| 280               | Sen. Walker       | Suggests it would probably be along party lines. Agrees it is<br>worth discussing. Suggests this position could track information<br>about geographic spreading of appointments but now there is no<br>way to gather that information.  |
| 315               | Chair Brown       | Summarizes and concludes. Closes public hearing on SB 992.<br>Adjourns the committee at 9:55 a.m.   |

## EXHIBIT SUMMARY

## A. SB 858, -2 amendments (3-10-05), Sen. Joanne Verger, 1 p

- B. SB 564, written testimony of Nelly Bogue-Hibbert, Sen. David Nelson, 1 p
- C. SB 564, written testimony, Annette Newingham, 4 pp
- D. SB 564, -1 amendments (3-10-05), staff, 1 p
- E. Approval of drafting and introduction request, staff, 7 pp
- F. SB 992, Oregon executive appointment application materials, Sen. Vicki Walker, 3 pp
- G. SB 992, Michigan executive appointment application materials, Marjorie Taylor, 4 pp
- H. SB 992, Michigan executive appointment Senate questionnaire, Marjorie Taylor, 15 pp
- I. SB 992, list of boards and commissions, Marjorie Taylor, 3 pp