

# HOUSE COMMITTEE ON GENERAL GOVERNMENT

April 8, 2003 Hearing Room D  
8:30 AM Tapes 51 - 54

**MEMBERS PRESENT:** Rep. Jerry Krummel, Chair  
Rep. Donna Nelson, Vice-Chair  
Rep. Floyd Prozanski, Vice-Chair  
Rep. Brad Avakian  
Rep. Derrick Kitts  
Rep. John Mabrey  
Rep. Kelley Wirth

**STAFF PRESENT:** Patrick Brennan, Committee Administrator  
Jeana Harrington, Committee Assistant

**MEASURES HEARD:** HB 2148 – Public Hearing  
HB 3224 – Public Hearing and Work Session  
HB 3573 – Public Hearing  
HB 2844 – Public Hearing and Work Session  
HB 3272 – Public Hearing  
HB 3114 – Public Hearing  
HB 3219 – Public Hearing  
HB 3237 – Public Hearing  
HB 3268 – Public Hearing  
HJM 2 – Public Hearing  
HJM 3 – Public Hearing  
HJM 4 – Public Hearing  
HJM 5 – Public Hearing  
HJM 6 – Public Hearing  
HJM 7 – Public Hearing  
HJM 8 – Public Hearing

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These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

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<u>TAPE/#</u>	<u>Speaker</u>	<u>Comments</u>
<b>TAPE 51, A</b>		
004	Chair Krummel	Calls meeting to order at 8:43 AM. Opens public hearing on HB 2148. Notes -1 amendments ( <b>EXHIBIT A</b> ).
<b><u>HB 2148 – PUBLIC HEARING</u></b>		
013	Cindy Becker	Department of Administrative Services (DAS). Speaks on the amendments to HB 2148. Refers committee to page six of the bill. Recommends a line be added that speaks to the legislatively adopted budget. Offers a change on page seven
037	Chair Krummel	Poses question on wording.
040	Becker	Concurs. Offers change to page eight.
044	Chair Krummel	Notes there are some mechanical problems.
047	Becker	Responds they can be changed.
049	Chair Krummel	Refers to page four and offers that a two-year timetable could be added. Explains changes to be made by Legislative Counsel (LC). Points out changes to page eight. Asks if Ms. Becker

		concurs with the changes.
060	Becker	Offers an additional change.
075	Ken Rocco	Legislative Fiscal Officer. Confirms those are the changes to be made to the bill.
083	Chair Krummel	Asks when the changes will be ready.
087	Rocco	States that although he cannot say for sure, they will be expedited.
091	Chair Krummel	Closes public hearing on HB 2148. Opens public hearing on HB 3224.
<b><u>HB 3224 – PUBLIC HEARING</u></b>		
095	Patrick Brennan	Committee Administrator. Reads Staff Measure Summary (SMS) on HB 3224. Notes -1 amendments ( <b>EXHIBIT B</b> ).
110	Linda Adlard	City of Beaverton. Testifies in favor of HB 3224 ( <b>EXHIBIT C</b> ). Comments on issues facing Beaverton. Notes the bill would remove some state burden of commercial and industrial development. Explains the bill. Believes the housing component of the bill is important.
173	Rep. Prozanski	Provides his impression of urban area economic development. Poses related question.
185	Adlard	Responds.
192	Chair Krummel	Speaks on bonds and requests comments.
202	Adlard	Comments on the tools needed for city development regarding agency involvement.
235	Jack Kenny	Deputy Director, Oregon Housing and Community Services (OHCS). Testifies in opposition to HB 3224 ( <b>EXHIBIT D</b> ). Explains the reservations OHCS has for the measure. Offers OHCS is willing to work with the City of Beaverton on the issue. Speaks on competition issues concerning bonds.
311	Bob Repine	Director, OHCS. Testifies in opposition to HB 3224. Explains that OHCS is just as mindful of equitable distribution relative to the needs of the community. Comments on the concerns OHCS has into the matter regarding misuse of funds.
372	Chair Krummel	Poses question on city intentions
380	Repine	Responds that he does not believe it is the intent of cities to not use the counsel of OHCS.
404	Chair Krummel	Comments on the small number of cities this would involve. Asks is the issues is really problematic.
412	Repine	Characterizes the issue.
<b>TAPE 52, A</b>		
004	Repine	Continues that OHCS is required to ensure access to housing for all Oregon citizens.
016	Kenny	Adds to housing comments.
020	Repine	Comments on the authority cities can utilize to achieve their goals.
025	Chair Krummel	Asks whether Ms. Adlard the City of Beaverton would support the creation of a pilot project.
040	Adlard	Responds that a city will do what is best for its citizens. Notes she has not checked with other cities. Adds this is the correct action for Beaverton.
057	Rep. Nelson	Wonders why the number involved begins with a population of 50,000.
065	Adlard	Speaks on city population. Notes the tool will work for any city. Adds that the housing component is a difficult one to meet for larger cities.

076	Rep. Nelson	Voices concern that more rural counties also have a need for lost cost housing. Speaks on Yamhill County's need for similar tools.
089	Adlard	Comments on the number chosen. Believes one is not necessary.
099	Repine	Notes the need of a more specialized city staff for work on the issue. Believes the 50,000 population number included in the bill is valid.
113	Rep. Nelson	Clarifies.
115	Repine	Provides an example of bad uses of funding.
123	Kenny	Adds the extent of the staff at OHCS hired to manage property.
134	Repine	Comments on the past 300,000 threshold. Notes the hesitancy that OHCS has with involving more cities.
161	Rep. Kitts	Notes the mayor of Hillsboro supports the bill. Voices apprehension in allowing only Beaverton to do this. Asks if League of Oregon Cities (LOC) supports the bill.
196	Chair Krummel	Responds he is unsure.
200	Adlard	Notes her mayor is the chair of the LOC and supports the measure.
205	Chair Krummel	Closes public hearing and opens work session on HB 3224.
<b><u>HB 3224 – WORK SESSION</u></b>		
206	Repine	Comments.
<b>208</b>	<b>Chair Krummel</b>	<b>MOTION: Moves to ADOPT HB 3224-1 amendments dated 3/24/03.</b>
<b>209</b>		<b>VOTE: 7-0</b>
	<b>Chair Krummel</b>	<b>Hearing no objection, declares the motion CARRIED.</b>
211	Rep. Prozanski	Informs the committee he will be a 'no' vote.
216	Rep. Nelson	Informs she will vote 'yes' as courtesy to sponsor. Encourages a further amendment to include more cities.
231	Chair Krummel	Opines that 50,000 is good for now. From there, move more if beneficial. Recognizes some cities enjoy a more sophisticated staff
247	Rep. Nelson	Speaks on projections of the Oregon Department of Transportation (ODOT).
257	Chair Krummel	Clarifies.
260	Rep. Nelson	Thinks there should be more of a plan for the future.
<b>261</b>	<b>Chair Krummel</b>	<b>MOTION: Moves HB 3224 to the floor with a DO PASS AS AMENDED recommendation.</b>
<b>263</b>		<b>VOTE: 6-1</b>
		<b>AYE: 6 - Avakian, Kitts, Mabrey, Nelson, Wirth, Krummel</b>
		<b>NAY: 1 - Prozanski</b>
	<b>Chair Krummel</b>	<b>The motion CARRIES.</b>
		<b>REP. AVAKIAN will lead discussion on the floor.</b>
265	Chair Krummel	Closes work session on HB 3224. Opens public hearing on HB 3219.
<b><u>HB 3219 – PUBLIC HEARING</u></b>		
279	Rep. Tim Knopp	House Majority Leader, House District 54.
281	Rep. Prozanski	Remarks.
285	Rep. Knopp	Testifies in favor of HB 3219. Explains the importance of the bill to the Oregon National Guard Youth Challenge Program. Notes there is a waiting list for the program and that to delay or leave the program unfunded would potentially dissolve it. Comments on the future of the youth in the program.
345	Rep. Wirth	Requests the number of youth the program would serve

350	Rep. Knopp	Responds there are several hundred youth in the program.
365	Rep. Ben Westlund	House District 53. Testifies in favor of HB 3219. Responds to Rep. Wirth's question and lists the number of graduates. Explains the future of those involved in the program.
<b>TAPE 51, B</b>		
004	Rep. Wirth	Requests the location of the program and where students matriculate from.
007	Rep. Westlund	Answers that around thirty percent are from the Central Oregon area and seventy percent are from around the state. Adds that many participants are from Marion County and the Portland Metro area.
015	Rep. Donna Nelson	House District 24. Testifies in favor of HB 3219.
028	Chair Krummel	Closes public hearing on HB 3219. Opens public hearing on HB 3573.
<b><u>HB 3573 – PUBLIC HEARING</u></b>		
030	Rep. Jackie Dingfelder	House District 45. Testifies in favor of HB 3573 ( <b>EXHIBITS E &amp; F</b> ).
068	Rep. Prozanski	Clarifies that <b>EXHIBIT F</b> is a conceptual amendment that will be drafted by LC. Lists issues he wishes to be informed of.
078	Rocky Johnson	Director, Community Action Team. Testifies in favor of HB 3573 ( <b>EXHIBITS G &amp; H</b> ).
100	Jim Slusher	Executive Director, Mid-Columbia Community Action Agency. Testifies in favor of HB 3573 ( <b>EXHIBIT I</b> ). Lists the benefits for an Oregon Opportunity Commission to aid poverty in the state. Notes a representative from the Ecumenical Ministry also is support of the bill.
126	Bob Repine	Director, Oregon Housing and Community Services (OHCS). Testifies in favor of HB 3573. Comments on the benefits of collaboration that the commission would allow for.
172	Rep. Prozanski	Asks if the commission plans to hold monthly meetings.
174	Johnson	Responds that thinking was in terms of quarterly.
177	Rep. Prozanski	Inquires about need for subpoena power.
179	Johnson	Adds they have requested that be removed.
181	Rep. Prozanski	Asks about the need for a perpetual commission.
183	Johnson	Notes a time allotment has not been discussed. Adds the parties are willing to consider it.
188	Rep. Prozanski	Asks if ongoing would be favored as opposed to a possible sunset clause.
190	Johnson	Affirms.
191	Rep. Prozanski	Asks what sort of advisory relationship there is with Governor.
192	Johnson	Explains the Governor's involvement.
198	Rep. Nelson	Comments.
213	Rep. Prozanski	Believes the conceptual amendments need to materialize. Asks the supporters to consider a sunset clause at four to six years. Closes public hearing on HB 3573.
223	Chair Krummel	Opens public hearing on HB 2844.
<b><u>HB 2844 – PUBLIC HEARING</u></b>		
225	Patrick Brennan	Reads SMS on HB 2844. Notes the -1 amendment ( <b>EXHIBIT J</b> ).
230	Greg Warnock	Director, Oregon Veterans Association (OVA). Notes Rep. Mabrey's sponsorship of the bill. Testifies in favor of HB 2844. Notes the request for funds by the bill. Provides statistics on veterans to illustrate the need for assistance upon death.
307	Walter Crews	Non Commissioned Officers Association (NCOA). Testifies in

319	John Mangis	favor of HB 2844 ( <b>EXHIBIT K</b> ). Director, Oregon Department of Veterans Affairs (DVA). Testifies in favor of HB 2844. Notes the fiscal impact of the measure. Comments on the DVA budget currently.
355	Wally Ordeman	President, Oregon Funeral Directors Association. Testifies in favor of HB 2844.
365	Rep. Nelson	Apologizes for the lack of funding. Requests what currently happens to veterans in need of burial.
384	Ordeman	Explains the current situation for payment.
399	Rep. Nelson	Wonders how the funeral costs are broken down.
410	Warnock	Responds.
420	Ordeman	Adds the location of the burial and headstone are part of government expense.
<b>TAPE 52, B</b>		
005	Chair Krummel	Clarifies charges.
007	Rep. Mabrey	Comments on the research done regarding the cost of funerals. Encourages the committee to move the bill. Suspects that overhead does not have to be an issue. Doubts the services would be utilized extensively.
041	Rep. Wirth	Voices concern that the bill does not determine eligibility of an 'impoverished' veteran. Requests how the VA pension guidelines differ.
054	Mangis	Explains eligibility.
093	Chair Krummel	Closes public hearing and opens work session on HB 2844.
<b><u>HB 2844 – WORK SESSION</u></b>		
096	Rep. Prozanski	<b>MOTION: Moves to ADOPT HB 2844-1 amendments dated 4/7/03.</b>
099		<b>VOTE: 7-0</b>
	<b>Chair Krummel</b>	<b>Hearing no objection, declares the motion CARRIED.</b>
103	Rep. Prozanski	<b>MOTION: Moves HB 2844 to the floor with a DO PASS AS AMENDED recommendation and BE REFERRED to the committee on Ways and Means by prior reference.</b>
106		<b>VOTE: 6-1</b>
		<b>AYE: 6 - Avakian, Kitts, Mabrey, Nelson, Prozanski,  Krummel</b>
	<b>Chair Krummel</b>	<b>NAY: 1 - Wirth</b>
		<b>The motion CARRIES.</b>
109	Chair Krummel	Closes work session on HB 2844. Opens public hearing on HB 3272.
<b><u>HB 3272 – PUBLIC HEARING</u></b>		
111	Patrick Brennan	Reads SMS on HB 3272.
115	Roger Nyquist	Linn County Commissioner. Testifies in favor of HB 3272. Provides the committee with information on the issue of boundary adjustment ( <b>EXHIBITS L &amp; M</b> ).
160	Roger Latham	Linn County Surveyor. Testifies in favor Reminds the committee it is a political boundary change and will not affect property owners. Comments on hoe different districts view their boundaries. Refers the committee to maps of the Linn-Benton county line ( <b>EXHIBITS N &amp; O</b> ).
222	Rep. Avakian	Poses question regarding map line boundary representation.
227	Nyquist	Affirms.

228	Latham	Continues.
230	Rep. Kitts	Asks if the line depicting the river is currently correct.
236	Latham	Affirms. Notes a state agency interested in knowing the current boundaries.
245	Rep. Prozanski	Poses question regarding legislative intent.
255	Nyquist	Responds with current opinions.
272	Latham	Comments on past determination of boundaries.
280	Rep. Wirth	Questions the intent of the -4 amendments.
285	Latham	Responds that at one time the measure was a joint venture by county surveyors.
294	Rep. Wirth	Clarifies the surveyors would be given the authority to determine county lines.
315	Latham	Replies on the amendment.
325	Carla Chambers	Stahlbush Island Farms. Testifies in favor of HB 3272. Believes the government becomes inefficient when county boundaries are misinterpreted. Provides examples.
356	Bill Chambers	Stahlbush Island Farms. Testifies in favor of HB 3272. States he does not believe the river will change course again.

**TAPE 53, A**

011	Rep. Wirth	Questions the road they referred to in testimony.
013	C. Chambers	Responds regarding ownership of the road.
016	Rep. Wirth	Requests other counties' opinions on the matter.
020	Nyquist	Offers the view of other counties on the issue.
025	Rep. Prozanski	Requests that Mr. Nyquist contact others involved.
033	Latham	Responds he has contacted parties involved within the past week.
038	Rep. Nelson	Question the financial impact on the property owners.
044	B. Chambers	Believes their personal tax burden will increase although he is unsure.
049	Rep. Nelson	Comments on the handling of property tax. Requests information on the matter.
055	Nyquist	Responds with regard to the land and persons affected.
060	Jay Dixon	Chair, Benton County Board of Commissioners. Testifies in opposition to HB 3272 ( <b>EXHIBIT P</b> ).
110	Rep. Prozanski	Closes public hearing on HB 3272.
118	Chair Krummel	Opens public hearing on HB 3219. Notes he will hold tap hearings on all other bills.

**HB 3219 – PUBLIC HEARING**

143	Haili Ford Harris	Former Cadet, Oregon Youth Challenge Program. Testifies in favor of HB 3219. Provides her personal experience with the program. Informs the committee of her future goals.
188	Ashley Rose	Former Cadet, Oregon Youth Challenge Program. Testifies in favor of HB 3219. Provides her educational history. Notes she would not have her high school diploma without the program.
238	Michael Hidde	Beaverton School District. Former Cadet, Oregon Youth Challenge Program. Testifies in favor of HB 3219. Notes how the program changed his attitude, family life, and overall education experience.
266	Chair Krummel	Comments.
269	Rep. Nelson	Asks if the program could be a potential program for all high school dropouts.
290	Rose	Affirms.
293	Rep. Wirth	Requests what high schools the cadets attended and if dropout prevention programs existed at their schools.
297	Hidde	Answers Aloha High School. Notes his involvement in such a

300	Rose	program. Answers Sprague High School. Recounts her attempts to receive assistance.
303	Harris	Answers North Valley High School. Responds she was not approached and did not know of any programs.
305	Rep. Kitts	Comments.
309	Chair Krummel	Comments.
323	Ed Dueñez	Counselor, Aloha High School. Testifies in favor of HB 3219. Comments on the number of high school students he has sent to the program. Provides personal experience. Urges the committee to keep the program in Oregon.
405	Charmagne Polizzi	Testifies in favor of HB 3219.
<b>TAPE 54, A</b>		
005	Dennis Luke	Deschutes County Commissioner. <b>(EXHIBIT Q).</b>
017	Andy Andrews	Youth Advisory Board. Testifies in favor of HB 3219. Lists the benefits of the program. Notes the program is considered the best in the United States. Points out the funding needed to incarcerate youth versus the
045	Tom Clifford	Member, Youth Advisory Board. Testifies in favor of HB 3219.
062	Rep. Nelson	Asks if the Oregon Youth Challenge Program could collaborate with the Oregon Department of Education (ODE).
073	Luke	Comments that funding the program is a problem as schools also need money.
085	Andrews	States the bottom line is the students are graduating because of the program.
097	Chair Krummel	Closes public hearing on HB 3219. Opens public hearing on HB 3114.
<b><u>HB 3114 – PUBLIC HEARING</u></b>		
108	Rep. Betsy Close	House District 15. Testifies in favor of HB 3114. Informs the committee of past youth group decisions regarding information. Notes that a -1 amendment is forthcoming.
149	Dr. Fred Decker	Oregon State University Emeritus Faculty. Testifies in favor of HB 3114 <b>(EXHIBIT R)</b> . Believes the bill as amended would allow
175	Chair Krummel	Defines the crux of the bill being student access to youth programs.
183	Rep. Close	Concurs. Adds there is a clause that would remove federal funds upon non-compliance.
190	Decker	Comments on the importance of ‘face to face’ contact with school programs.
212	John Marshall	Oregon School Boards Association (OSBA). States he spoke with Rep. Close on the federal implications of the measure and adds they would be willing to collaborate on the issue.
230	Chair Krummel	Closes public hearing on HB 3114. Opens public hearing on HB 3268.
<b><u>HB 3268 – PUBLIC HEARING</u></b>		
232	Chair Krummel	Closes public hearing on HB 3268. Opens public hearing on HM 2.
<b><u>HM 2 – PUBLIC HEARING</u></b>		
234	Chair Krummel	Closes public hearing on HM 2. Opens public hearing on HM 3.
<b><u>HM 3 – PUBLIC HEARING</u></b>		
236	Chair Krummel	Closes public hearing on HM 3. Opens public hearing on HM 4.
<b><u>HM 4 – PUBLIC HEARING</u></b>		
238	Chair Krummel	Closes public hearing on HM 4. Opens public hearing on HM 5.

**HM 5 – PUBLIC HEARING**

240 Chair Krummel

Closes public hearing on HM 5. Opens public hearing on HM 6.

**HM 6 – PUBLIC HEARING**

242 Chair Krummel

Closes public hearing on HM 6. Opens public hearing on HM 7.

**HM 7 – PUBLIC HEARING**

244 Chair Krummel

Closes public hearing on HM 7. Opens public hearing on HM 8.

**HM 8 – PUBLIC HEARING**

245 Rep. Mabrey

Asks if there will be a public hearing on HB 3237.

247 Chair Krummel

Closes public hearing on HM 8. Opens public hearing on HB 3237.

**HB 3237 – PUBLIC HEARING**

250 Chair Krummel

Closes public hearing on HB 3237. Adjourns meeting at 11:20 AM.

**EXHIBIT SUMMARY**

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- A – HB 2148-1, Staff, 10 pp**
- B – HB 3224-1, Staff, 1 p**
- C – HB 3224, Linda Adlard, 1 p**
- D – HB 3224, Jack Kenny, 1 p**
- E – HB 3573, Rep. Jackie Dingfelder, 1 p**
- F – HB 3573, Rep. Jackie Dingfelder, 2 pp**
- G – HB 3573, Rocky Johnson, 1 p**
- H – HB 3573, Rocky Johnson, 2 pp**
- I – HB 3573, Jim Slusher, 2 pp**
- J – HB 2844-1, Staff, 1 p**
- K – HB 3219, Greg Warnock, 2 pp**
- L – HB 3219, Walter Crews, 2 pp**
- M – HB 3272-4, Staff, 8 p**
- N – HB 3272, Roger Nyquist, 2 pp**
- O – HB 3272, Roger Latham, 2 pp**
- P – HB 3272, Jay Dixon, 2 pp**
- Q – HB 3219, Dennis Luke, 4 pp**
- R – HB 3114, Fred Decker, 1 p**