## **HOUSE COMMITTEE ON HEALTH AND HUMAN SERVICES**

February 26, 2003 Hearing Room D 8:30 A.M. Tapes 34 – 36

| MEMBERS PRESENT: | Rep. Jeff Kruse, Chair<br>Rep. Billy Dalto, Vice-Chair<br>Rep. Carolyn Tomei, Vice-Chair<br>Rep. Gordon Anderson<br>Rep. Jeff Barker<br>Rep. Laurie Monnes Anderson<br>Rep. Ben Westlund   |
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| STAFF PRESENT:   | •  |
| STAFF I KESENT.  | Sandy Thiele-Cirka, Committee Administrator<br>Mara McGraw, Committee Assistant  |
| ISSUES HEARD:    | <ul> <li>INFORMATIONAL MEETING</li> <li>Overview of Seniors and People with Disabilities, Department of Human<br/>Services (DHS)</li> <li>James Toews, Deputy Assistant Director, DHS</li> <li>Cathy Cooper, Acting Deputy Assistant Director</li> <li>Julia Huddleston, Administrator of Rate Setting</li> <li>OTHER INVITED TESTIMONY</li> <li>Jacqueline Zimmer-Jones, Director, Oregon Association of Area<br/>Agencies on Aging and Disabilities (O4AD)</li> <li>John DeGroot, Director, Senior and Disability Services Division,<br/>Douglas County Health and Social Services Department</li> </ul> |

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

| TAPE/#            | Speaker                 | Comments   |
|-------------------|-------------------------|--|
| <b>TAPE 34, A</b> | L                       |  |
| 005               | Chair Kruse             | Calls meeting to order at 8:39 A.M. and opens informational meeting.   |
| <b>INFORMA</b>    | TIONAL MEETING          | C  |
| 014               | James Toews             | Acting Assistant Director, Senior and People with Disabilities (SPD), Department of Human Services (DHS). Submits overview packet (EXHIBIT A). Offers organizational and legislative history of SPD. Explains structural types A, B, and C which provide local control over service delivery system. |
| 093               | Chair Kruse             | Comments on three administration structural types.   |
| 100               | Toews                   | States effectiveness at local level. Addresses issues of equity as a barrier to structural coordination.   |
| 135               | Chair Kruse             | Comments on counties of significant population and questions Medicare.   |
| 142               | Toews                   | Responds Medicare is not included in the SPD budget.   |
| 146               | Chair Kruse             | States Medicare as disconnect in the coordination of the service package. Questions Medicaid dollars.  |
| 162               | Rep. Monnes<br>Anderson | Questions reasons smaller counties have not combined.  |
| 171               | Toews                   | Explains local planning evolved over number of years.<br>Addresses Medicaid service issues in small counties. Restates   |

| 270                      | Toews                   | issues of equity related to consolidation. Explains rural<br>communities concerned with getting absorbed by large multi-<br>county agencies.<br>Continues overview of Medicaid program (EXHIBIT A).   |
|--------------------------|-------------------------|---|
| 270                      | 100.05                  | Addresses issues related to use of survival levels as a method of<br>budget reduction. Reports renegotiation of federal Medicaid<br>waivers. Explains budget caps prevent growth for new newly<br>eligible clients in the 2003-05 biennium. |
| 342                      | Chair Kruse             | Inquires on Medicaid clients that are Medicare eligible.  |
| 345                      | Toews                   | Reports figure at 40 percent.   |
| 356                      | Chair Kruse             | Questions Medicaid clients that are Social Security Insurance (SSI) eligible.   |
| 373                      | Toews                   | Explains clients are Social Security Disability Insurance (SSDI)<br>eligible. Reports impact of objective income standard across<br>eligibility assessment.   |
| 406                      | Rep. Monnes<br>Anderson | Requests clarification of SSI and SSDI.   |
| 412                      | Julia Huddleston        | Administrator, Office of Rate Setting, SPD, DHS. Explains<br>income differences for eligibility between SSI and SSDI. Details<br>waiver standard to qualify for services.   |
| 435                      | Toews                   | Reports income standards for long term care services. Details multiple eligibility standards which confuse providers and clients.   |
| 472<br><b>TAPE 35, A</b> | Rep. Tomei              | Inquires on impact of home ownership and Medicaid eligibility.  |
| 024                      | Toews                   | Explains Medicaid assets assessment.  |
| 041                      | Rep. Tomei              | Clarifies General Fund and total fund figures.  |
| 042                      | Toews                   | Concurs with Rep. Tomei's.  |
| 045                      | Chair Kruse             | Requests detailed explanation of budget reductions.   |
| 048                      | Rep. Anderson           | Question reversal of numbers in bold (EXHIBIT A).   |
| 053                      | Toews                   | Reviews levels 10-14 and staffing for medically needy program   |
|                          |                         | restored. Explains areas in which reductions are falling short of target and subsequent impact on current budget.   |
| 094                      | Chair Kruse             | Inquires on impact if federal government does not approve the waivers.  |
| 102                      | Toews                   | Reports state transition steps in reductions. Explains federal fund match. Reports on approval of specific levels.  |
| 128                      | Chair Kruse             | Comments on potential litigation and costs of shifts to long-term care.   |
| 138                      | Toews                   | Reports cuts impact on current long-term care. Explains<br>Medicaid core service requirements. Details impact of service<br>shifts on other public and private service systems.   |
| 187                      | Rep. Westlund           | Questions specificity in client survival levels.  |
| 211                      | Cathy Cooper            | Acting Deputy Assistant Director, SPD, DHS. Explains training   |
|                          |                         | and qualification of staff in regard to evaluation. Describes<br>standardized, computerized assessment tool. Explains<br>comprehensive assessment techniques and discusses the<br>eligibility levels.                                       |
| 258                      | Toews                   | Discusses SPD tracking of level shifts in eligibility. Notes tool was intended as diagnostic not elimination tool.  |
| 281                      | Rep. Westlund           | Requests data on success of eligibility assessments.  |
| 285                      | Cooper                  | Explains field review process and other tracking measures to ensure proper evaluation of clients.   |
| 304                      | Rep. Westlund           | Inquires on misevaluation.  |

| Cooper                      | Reports misevaluations are infrequent.   |  |  |  |  |
|-----------------------------|--|--|--|--|--|
| Rep. Westlund               | Inquires on dementia in regard to survival levels.   |  |  |  |  |
| Cooper                      | Discusses staff training in determination of areas of cognition.<br>Relates shift to level 3 for clients assessed with cognitive issues.   |  |  |  |  |
| Toews                       | Addresses revamp of service delivery rules in regard to cognition factors.   |  |  |  |  |
| Rep. Tomei                  | Inquires on objective criteria in defining levels.   |  |  |  |  |
| Cooper                      | Restates use of detailed computerized assessment l that provides specific criteria for eligibility.  |  |  |  |  |
|                             |  |  |  |  |  |
| Rep. Dalto                  | Inquires on reclassification of priority service levels.   |  |  |  |  |
| Cooper                      | Offers figures of clients reassessed to higher levels and removed from services.   |  |  |  |  |
| Rep. Anderson               | Questions payments for different levels.   |  |  |  |  |
| Huddleston                  | Explains levels are eligibility criteria. Reports the type of care determines payment level.   |  |  |  |  |
| Toews                       | Explains payment is also determined by supports available to client.   |  |  |  |  |
| Rep. Anderson               | Requests figure on client to case manager ratio.   |  |  |  |  |
| Cooper                      | Explains case management ratios are determined by type of care setting. Reports average ratio at 1:90.   |  |  |  |  |
| Rep. Anderson               | Inquires on evaluation timeline.   |  |  |  |  |
| Cooper                      | Reports evaluations are annual with some exceptions.   |  |  |  |  |
| Rep. Anderson               | Inquires if care provider information is included in assessment process.   |  |  |  |  |
| Cooper                      | Explains mandated independent annual financial and service<br>assessment. Points out assessment rely on records of long-term<br>care facility.   |  |  |  |  |
| Rep. Barker                 | Comments on level adjustments via normal progression in end of life.   |  |  |  |  |
| Rep. Monnes                 | Remarks on challenge of level assessments. Comments on case load.  |  |  |  |  |
|                             | Responds to concerns over work load and staff issues.  |  |  |  |  |
| Chair Kruse                 | Requests SPD organizational flow chart of staff and full time equivalency (FTE).   |  |  |  |  |
| Cooper                      | Notes direct funding data not included on organizational flow chart.   |  |  |  |  |
| OTHER INVITED TESTIMONY     |  |  |  |  |  |
| Jacqueline Zimmer-<br>Jones | Director, Oregon Association of Area Agencies on Aging and<br>Disabilities (O4AD). Submits system overview <b>(EXHIBIT B)</b> .<br>Reports effort to stabilize population. Summarizes packet<br>materials. Discusses HB 2287 and HB 2288, the equity gap.  |  |  |  |  |
| Zimmer-Jones                | Continues presentation on service changes to seniors and people<br>with disabilities. Presents Oregon Project Independence (OPI)<br>profile. Relates loss of services to clients with loss of staff.<br>Addresses workload simplification. Reports on veteran's services<br>pilot program.   |  |  |  |  |
|                             |  |  |  |  |  |
| John DeGroot                | Director, Senior and Disability Services Division, Douglas<br>County Health and Social Services Department. Discusses<br>statewide policy on local service delivery. Addresses rural<br>participation in senior service delivery system.   |  |  |  |  |
| Zimmer-Jones<br>DeGroot     | Speaks to expansion of local services and the equity issue.<br>Addresses integration of medical and long-term care services via  |  |  |  |  |
|                             | Rep. Westlund<br>Cooper<br>Toews<br>Rep. Tomei<br>Cooper<br>Rep. Dalto<br>Cooper<br>Rep. Anderson<br>Huddleston<br>Toews<br>Rep. Anderson<br>Cooper<br>Rep. Anderson<br>Cooper<br>Rep. Anderson<br>Cooper<br>Rep. Anderson<br>Cooper<br>Rep. Barker<br>Rep. Monnes<br>Anderson<br>Toews<br>Chair Kruse<br>Cooper<br><b>ED TESTIMONY</b><br>Jacqueline Zimmer-<br>Jones<br>Zimmer-Jones |  |  |  |  |

|                          |              | coordination of administration. Speaks to eligibility tools and systems changes in service delivery.   |
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| 218                      | Chair Kruse  | Explains reasoning for Medicaid questions. Inquires on Douglas<br>County status as B1 (EXHBIT A).  |
| 239                      | DeGroot      | Discusses integrated model of care for seniors in Douglas<br>County. Reiterates issue of equity in county administration of<br>state programs. |
| 331                      | Chair Kruse  | Questions placement of counties in service delivery types <b>(EXHIBIT A)</b> .   |
| 353                      | Cooper       | Responds in Washington County service delivery is contracted.  |
| 366                      | Chair Kruse  | Inquires on Marion County type assignment.   |
| 372                      | Zimmer-Jones | Explains reorganization in terms of state contracts with county agencies.  |
| 367                      | DeGroot      | Explains concerns on part of local governments in regard to reorganization.  |
| 406<br><b>TAPE 36, A</b> | Zimmer-Jones | Comments on integrated services as compared to other states.   |
| 011                      | Chair Kruse  | Closes informational meeting and adjourns at 10:29 A.M.  |

## **EXHIBIT SUMMARY**

- A Informational, SPD Overview, James Toews, 12 pp. B Informational, Oregon Long Term Care System Overview, Jacqueline Zimmer-Jones, 34 pp.