# HOUSE REVENUE COMMITTEE FEBRUARY 17, 2003 8:30 AM STATE CAPITOL BUILDING

| Members Present: | Representative Lane Shetterly, Chair<br>Representative Wayne Scott, Vice Chair<br>Representative Joanne Verger, Vice Chair<br>Representative Phil Barnhart<br>Representative Vicki Berger<br>Representative Pat Farr<br>Representative Mark Hass<br>Representative Elaine Hopson<br>Representative Max Williams  |
|------------------|--|
| Witness Present: | Marge Kafoury, City of Portland<br>Mike Saba, City of Portland Planning Bureau<br>Rep. Deborah Kafoury<br>Gary Oxley, Oxley and Associates,<br>Oregon Association of Realtors<br>John Chandler, Legislative Advocates, on behalf of<br>Oregon Building Industry Association and<br>Home Builders Association of Metropolitan Portland<br>Andy Welch, Portland Development Commission<br>John Christianson, Staff Member for Senator Margaret Carter<br>John Blatt, Association of Oregon Community Development Organizations |
| Staff Present:   | Mazen Malik, Legislative Revenue Office<br>Kathy Tooley, Committee Assistant   |

## TAPE 46, SIDE A

006 Chair Shetterly Calls meeting to order at 8:33 a.m.

## **OPENED PUBLIC HEARING ON HB 2379**

| 010 | Mazen Malik   | Provided history and background on HB 2379, (Exhibit 1).  |
|-----|---------------|---|
| 016 | Malik         | Referenced sunset provision for property tax exemption for housing in urban distressed areas, (Page 226, Exhibit 2)       |
| 025 | Malik         | The -1 amendment addresses the sunset provision (Exhibit 3).  |
| 040 | Malik         | HB 2379 has a revenue impact (Exhibit 4), and fiscal impact, (Exhibit 5).   |
| 054 | Marge Kafoury | Supports HB 2379 and HB 2380.   |
| 077 | Mike Saba     | City of Portland views this program as essential in providing incentives for new housing development, adding condominiums |
| 112 |               | Questions and discussion regarding price ranges for housing.  |
| 122 |               | Questions and discussion regarding what percentage of Portland land mass is designated distressed?                        |

| 151             |                                  | Questions and discussion regarding program utilization analysis for purposes of sunset review.  |  |  |
|-----------------|----------------------------------|---|--|--|
| 175             | Rep Shetterly                    | Refers committee to page 227 of Tax Expenditure Report for program evaluation. (See House Revenue Committee Minutes February 3, 2003, Exhibit 1).   |  |  |
| 180             |                                  | Questions and discussion regarding local option and taxing jurisdictions.   |  |  |
| 200             | Rep. Deborah<br>Kafoury          | Supports HB 2379 and HB 2380, citing need for more affordable housing.  |  |  |
| 205             | Rep. Farr                        | This is not just for urban renewal districts?   |  |  |
| 210             | M.Kafoury                        | Responded no.   |  |  |
| 213             | M.Kafoury                        | Purpose of -1 amendment to:   |  |  |
|                 |                                  | <ul> <li>Make clear that pricing could vary, however, to meet program requirements must meet price cap.</li> <li>Can accept applications that holding now for eligibility for tax year beginning July 1, 2003.</li> </ul>                                   |  |  |
| 246             | Gary Oxley                       | Supports HB 2379 and HB 2380 and -1 amendment for HB 2379, (Exhibit 7).   |  |  |
| 275             | John Chandler                    | Supports HB 2379 and HB 2380 and -1 amendment for HB 2379   |  |  |
| 303             | Chair Shetterly                  | Is City of Portland satisfied that the -1 amendment does what it was intended to do?  |  |  |
| 310             | Andy Welch                       | The Portland Development Commission would like to suggest additional modifications to -1 amendment.   |  |  |
| 369             | Rep. Barnhart                    | Stated when dealing with a sunset situation, the studies should be reviewed that describe why it worked in deference to earlier Legislature that passed the sunset.   |  |  |
| 372             | John Christianson                | Testified in favor of the bill on behalf of Senator Margaret Carter, (Exhibit 8).   |  |  |
| 397             | Chair Shetterly                  | Closed public hearing on HB 2379  |  |  |
| OPENED          | OPENED PUBLIC HEARING ON HB 2380 |   |  |  |
| 410             | Chair Shetterly                  | For the record, during the public hearing on HB 2379, the Committee received testimony favorable to HB 2380 from Gary Oxley, John Chandler and Rep. Kafoury.  |  |  |
| 424             | Malik                            | Provided history and background on HB 2380 (Exhibit 9), exemption information, (Page 2, Exhibit 2). Referred Committee to page 230 of Tax Expenditure Report for balance of evaluation, (See House Revenue Committee Minutes, February 3, 2003, Exhibit 1). |  |  |
| TAPE 46, SIDE A |                                  |   |  |  |
| 012             | M Kafoury                        | This bill modifies an existing statute and includes a new program. The intent<br>is to provide incentives to encourage affordable existing multi-family privately-<br>owned housing.  |  |  |

| 028                              | Chair Shetterly   | Like HB 2379 this is local option exemption, operating under same principal as HB 2379?   |
|----------------------------------|---|---|
| 030                              | Saba  | Answered affirmatively.   |
| 035                              | Saba  | Provided history and support for HB 2380, which would affect affordable older multi-family housing that may be facing market pressure to increase rents.  |
| 070                              |   | Questions and discussion regarding scope and demand for program.  |
| 070<br>089                       |   | Questions and discussion regarding sunset provision for this bill.  |
|                                  |   | Questions and discussion regarding multiple housing complexes.  |
| 105                              |   | Questions and discussion following up on demand for this program.   |
| 117<br>154                       | M.Kafoury   | City has to balance what it believes are important social goals by providing incentives through the property tax base. Expects this would be seldom used, but the affect may be important for populations that may lose their housing through gentrification.   |
| 164                              | Saba  | Described fiscal impact as less expensive for city than buying the building which is what the city does under Housing Preservation Program.   |
| 169                              | Rep. Verger   | This bill, allows for urban renewal districts, and a thorough public hearings process, it would not be an easy process for anyone?  |
| 171                              | Saba  | Answered affirmatively.   |
| 174                              | Chair Shetterly   | Closed hearing on HB 2380.  |
| OPENED PUBLIC HEARING ON HB 2535 |   |   |
| OPENED                           | PUBLIC HEARING ON H                                       | B 2535  |
| <b>OPENED</b><br>185             | PUBLIC HEARING ON H<br>Mazen                              | B 2535<br>Provided history and background on HB 2535, (Exhibit 11).   |
|                                  |   |   |
|                                  |   | Provided history and background on HB 2535, (Exhibit 11).   |
|                                  |   | Provided history and background on HB 2535, (Exhibit 11).<br>Provided revenue impact, (Exhibit 12).<br>Scope of the bill to request sunset extension from 2004 to 2014. (Exhibit 2,   |
| 185                              | Mazen   | <ul><li>Provided history and background on HB 2535, (Exhibit 11).</li><li>Provided revenue impact, (Exhibit 12).</li><li>Scope of the bill to request sunset extension from 2004 to 2014. (Exhibit 2, Page 1).</li><li>This is a local option tax exemption; any revenue impact at the local level is</li></ul>   |
| 185<br>209                       | Mazen<br>Chair Shetterly                                  | <ul> <li>Provided history and background on HB 2535, (Exhibit 11).</li> <li>Provided revenue impact, (Exhibit 12).</li> <li>Scope of the bill to request sunset extension from 2004 to 2014. (Exhibit 2, Page 1).</li> <li>This is a local option tax exemption; any revenue impact at the local level is voluntarily encountered by the local government.</li> <li>Supports HB 2535. The bill would give local government the option of exempting property taxes property for non-profits providing affordable housing statewide, affecting some 9000 units (Exhibit 13). Does require</li> </ul>  |
| 185<br>209<br>214                | Mazen<br>Chair Shetterly<br>John Blatt                    | <ul> <li>Provided history and background on HB 2535, (Exhibit 11).</li> <li>Provided revenue impact, (Exhibit 12).</li> <li>Scope of the bill to request sunset extension from 2004 to 2014. (Exhibit 2, Page 1).</li> <li>This is a local option tax exemption; any revenue impact at the local level is voluntarily encountered by the local government.</li> <li>Supports HB 2535. The bill would give local government the option of exempting property taxes property for non-profits providing affordable housing statewide, affecting some 9000 units (Exhibit 13). Does require concurrence of the other taxing bodies to fully exempt the property.</li> <li>This is similar to the exemption with the housing authority which provides for</li> </ul>   |
| 185<br>209<br>214<br>270         | Mazen<br>Chair Shetterly<br>John Blatt<br>Chair Shetterly | <ul> <li>Provided history and background on HB 2535, (Exhibit 11).</li> <li>Provided revenue impact, (Exhibit 12).</li> <li>Scope of the bill to request sunset extension from 2004 to 2014. (Exhibit 2, Page 1).</li> <li>This is a local option tax exemption; any revenue impact at the local level is voluntarily encountered by the local government.</li> <li>Supports HB 2535. The bill would give local government the option of exempting property taxes property for non-profits providing affordable housing statewide, affecting some 9000 units (Exhibit 13). Does require concurrence of the other taxing bodies to fully exempt the property.</li> <li>This is similar to the exemption with the housing authority which provides for continuous exemption without having to reapply each year?</li> </ul> |

| 310 | Barnhart        | Familiar with the financial impact and success of this program. |
|-----|-----------------|---|
| 312 | Chair Shetterly | Close public hearing on HB 2535                                 |

### **OPENED WORK SESSION ON HB 2535**

| 322 | Rep. Williams   | MOTION: MOVED HB 2535 TO THE HOUSE FLOOR WITH A DO PASS RECOMMENDATION   |
|-----|-----------------|--|
| 328 | Rep. Farr       | This is a very successful program in the City of Eugene.   |
| 330 |                 | ROLL CALL: MOTION PASSED 9-0-0<br>REPRESENTATIVES VOTING AYE: Barnhart, Berger, Farr, Hass,<br>Hopson, Scott, Verger, Williams, Chair Shetterly. |
|     |                 | Rep. Farr will carry the bill.   |
| 339 | Chair Shetterly | Closes work session and adjourns meeting at 9:23 a.m.  |

Tape Log Submitted by,

Kathy Tooley, Committee Assistant Reviewed by Kim Taylor James

#### Exhibit Summary:

- 1. Malik, "Staff Measure Summary HB 2379", 1 page
- 2. Malik, "Tax Expenditure Report" select pages 226, 229, 235
- Malik, "HB 2379-1", 2 pages
   Malik, "Revenue Impact HB 2379", 1 page
- 5. Malik, "Fiscal Impact HB 2379", 1 page
- 6. Saba, "Testimony HB 2379", 2 pages
- 7. Oxley, "Testimony HB 2379 and HB 2380", 1 page
- 8. Christianson, "Testimony of Margaret Carter" in support of HB 2379 and HB 2380, 1 page
- 9. Malik, "Staff Measure Summary HB 2380", 1 page
- 10. Saba, "Testimony HB 2380", 3 pages
- 11. Malik, "Staff Measure Summary HB 2535", 1 page
- 12. Malik, "Revenue Impact HB 2535", 1 page
- 13. Blatt, "Testimony HB 2535", 1 page