HOUSE COMMITTEE ON RULES AND PUBLIC AFFAIRS

June 05, 2003 Hearing Room E 1:00 PM Tapes 72 - 75

| MEMBERS PRESENT: | Rep. Dan Doyle, Chair Rep. Linda Flores, Vice-Chair Rep. Laurie Monnes Anderson, Vice Chair Rep. Vic Backlund |
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| | Rep. Phil Barnhart |
| MEMBER EXCUSED: | Rep. Betsy Close |
| | Rep. Joanne Verger |
| STAFF PRESENT: | Cara Filsinger, Administrator |
| | Megan Palau, Administrator |
| | Annetta Mullins, Committee Assistant |

MEASURE/ISSUES HEARD: HB 3639 – Public Hearing

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments |
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| Tape 72, A | | |
| 004 | Chair Doyle | Calls meeting to order at 1:05 p.m. and opens a public hearing on HB 3639. |
| HB 3639 – P | UBLIC HEARING | |
| | Chair Doyle | Comments on introduction of HB 3639 and advises members that it will be up to this committee to bring a resolution to the issues involved, that Reps. Morgan and Williams will provide an introduction, Mylia Christiansen, Public Employees' Benefit Board (PEBB) will provide information on the benefits program, and Legislative Counsel will explain the differences between HB 3639 and SB 6. |
| 022 | Rep. Susan Morgan | District 2. Testifies in support of HB 3639. States that the legislature faces cost accountability in K-12. The bill has an impact on state spending overall. About 85 percent of the money that goes to the State School Fund goes to pay for salaries and other payroll in the system. The biggest cost drivers are PERS and cost of providing health care benefits. This will deal with rising health care costs. The bills that are moving on this are the result of a work group that has been meeting almost since the beginning of the session. Comments on makeup of work group and discussions by the work group. Explains they asked PEBB to work with ODOE. The work group devised a web-based survey about health coverage. About 70 percent of districts have returned the survey. The results will be forwarded to Legislative Fiscal Office (LFO) and the legislature will be able to see the impact. |
| 103 | Rep. Max Williams | District 35. Explains that the discussion of this issue originated out of a discussion about state-wide pooling. This bill is a |

| | | template to further the discussion. Others will be able to give technical information. Hopes this committee will evaluate the data. The policy issue is rather simple. One hundred ninety- eight districts are obligated to provide health insurance. They do it in a variety of ways. This is modeled after PEBB. |
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| 155 | Rep. Williams | Explains the provisions of the bill. Comments on the differences between HB 3639 and SB 6. There is a different structure of the board in HB 3639 than in SB 6 and there should be discussion. States it would be their intent the board would have a proper balance. Another difference is HB 3639 requires a fairly high |
| 210 | Rep. Barnhart | threshold to get out of the pool. Comments on inclusions and exclusions of groups. Asks what percentage of the potential number of employees is covered by the 70 percent of the districts that responded to the |
| | Rep. Morgan | survey. States the information will become available. One can look at the survey on the Oregon Department of Education (DOE) web site. Adds that the cooperation between DOE and PEBB has been remarkable. Explains the kinds of information that will be |
| 273 | Chair Doyle | available. Asks how they recommend that the committee find the information on savings. |
| | Rep. Williams | States they remain cautions about promising savings in 03-05 biennium. Districts have entered into contracts with companies and employees. Suggests that the committee should look at the |
| 310 | Chair Doyle | data and listen to those involved who also have data. Comments that some districts have costs in the 800 dollar range and community colleges are in the 400 dollar range. |
| | Mylia Christensen | Administrator, Public Employees' Benefit Board (PEBB). Submits prepared statement and copies of a slide presentation explaining PEBB operations (EXHIBIT A). |
| TAPE 73, A | | enplanning i DDD operations (Driffibili 11) |
| 020 | Christensen | Continues presentation (EXHIBIT A). |
| 048 | Chair Doyle | Asks if there are contributions also by employees beyond the deductibles. |
| 054 | Christensen | Explains benefit options available to employees. |
| 058 | Christensen | Continues presentation (EXHIBIT A, page 10). |
| 071 | Christensen | Explains Slide 13 on premium increases. |
| 082 | Christensen | Continues presentation (EXHIBIT A). |
| 109 131 | Christensen Ren Barnhart | Comments on costs and comparison of PEBB to other programs. Asks how many years in advance they can project their costs. |
| 151 | Rep. Barnhart Christensen | Responds they do modeling that projects forward several years. It is based on their consulting firm's best estimates based on what the carriers provide each year as their estimates. |
| 146 | Rep. Barnhart | Asks if PEBB knows now what the premium cost will be next year. |
| | Christensen | Responds they have the carriers' projections for keeping the status quo for 2004. The board will make its decisions about what plan design, the carriers, and the packages on June 17. They know that a nine percent increase will keep the status quo for benefits for 2004. |
| 158 | Rep. Barnhart | Comments he is thinking about negotiations with school boards. |
| 160 | Chair Doyle | Notes the 25 percent increase in rates in 2002, and asks if that allows for the lower increases for the next couple of years. |

| | Christensen | Explains variables that caused larger increases. |
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| 194 | Rep. Barnhart | Asks if they have figures on comparison to other plans in Oregon |
| | | or in the country. |
| | Christensen | Responds that they looked at the 10 largest entities in Oregon |
| | | and will provide the information. |
| 241 | Rep. Barnhart | Comments that it sounds like PEBB has developed expertise |
| | | over the years and ask how that expertise would be beneficial to |
| | | a program such as the one in HB 3639. |
| 245 | Christensen | Responds there has been a lot of collaboration and PEBB has |
| | | tried to be available from a technical perspective, and other |
| | | consultants have been made available to the project. Adds that it |
| | | is her understanding that the program would be in the |
| | | Department of Administrative Services (DAS), which is where |
| | | PEBB is. Thinks Jim Sager and Gary Weeks, Director of DAS, are having conversations about what the potential is. |
| 264 | Chair Doyle | Advises members that Doug McKean of Legislative Counsel will |
| 204 | Chan Doyle | explain the bill and identify the differences between HB 3639 |
| | | and SB 6. States that the HB 3639-1 amendments are being |
| | | proposed by Rep. Monnes Anderson (EXHIBIT B). |
| 261 | Doug McKean | Deputy Legislative Counsel. States he will explain HB 3639 |
| | C | section by section and compare it to SB 6. Explains there are |
| | | eight areas of substantive differences in the two bills. States that |
| | | SB 6 was drafted based on the PBB statutes in Chapter 243. HB |
| | | 3639 was drafted based on SB 6 and with permission to move the |
| | | section around to make the sections flow. |
| | McKean | Explains that Section 1 is the same in HB 3639 and SB 6. The |
| | | Oregon Educators Benefit Board is established in Section 2 of |
| | | HB 3639 and is very similar to Section 2 of SB 6, except that the |
| | | number of members is different. In SB 6 the governor appoints |
| | | 10 members and there are no legislative members. In HB 3639 there are 14 members including two legislative members, one |
| | | Senator and one Representative. The difference in the |
| | | governor's appointments. There would be12 members in HB |
| | | 3639 and the 10 members in the SB 6. In HB 3639, two |
| | | members would represent the community college boards. There |
| | | would be two experts under SB 6 and three experts under HB |
| | | 3639. The appointed experts under HB 3639 could never have |
| | | been eligible employees of a benefit plan offered by the board. |
| | | The legislative members would be non-voting members, similar |
| | | to the PEBB Board. |
| 313 | McKean | Section 3 of HB 3639 is similar to Section 3 of SB 6. The one |
| | | difference is (5) on page 3 in lines 20 and 21. |
| 2.47 | | |
| 347 | McKean | Section 4 of both bills are the same. The maximum per eligible |
| 351 | McKean | employee is the second substantive change. Section 5 of HB 3639 is the same as Section 8 of SB 6 and is the |
| 551 | WICKCall | third substantive change. The board can allow for various kinds |
| | | of supplemental insurance. SB 6 allows a district the authority to |
| | | contract with those kinds of health plans if the board does not. |
| | | HB 3639 does not contain that piece. |
| 367 | McKean | Section 6 of HB 3639 is the same as Section 9 of SB 6 relating to |
| | | long term care insurance. |
| | McKean | Section 7 of HB 3639 is the same as Section 10 of SB 6 also |
| | | |

| | | relating to long term care insurance. |
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| 372 | McKean | Section 8 of HB 3639 is the same as Sections 6 and 7 of SB 6. |
| | | Both sections deal with flexible benefit plans that an employee can choose that are among taxable or non-taxable benefits |
| | | provided under the Federal Internal Revenue Code (IRC). |
| | | Sections 6 and 7 of SB 6 deal with the same thing so they have |
| | | been combined in Section 8 of HB 3639. |
| 381 | McKean | Section 9 of H 3639 is the same as Section 11 of SB 6. |
| 383 | McKean McKean | Section 10 of HB 3639 is the same as Section 12 of SB 6. |
| 386 | McKean McKean | Section 11 of HB 3639 is the same as Section 5 of SB 6. Section 12 of HB 3639 is the same as Section 13 of SB 6. |
| 390 | McKean | Section 12 of HB 3639 is the same as Section 14 of SB 6. |
| 392 | McKean | Section 14 of HB 3639 is the same as Section 15 of SB 6. |
| | McKean | Section 15 of HB 3639 is the same as Section 16 of SB 6 with |
| | | two big differences. In HB 3639 there are two conditions on when a self-insured district, a community college district, or a |
| | | district that has an independent health insurance trust may |
| | | provide its own benefits. One condition is that the cost of the |
| | | district-provided plan has to be less than a comparable plan |
| | | provided by the board. The second difference is that the district- |
| | | provided plan has to cover the same employees as a comparable plan provided by the board. The second big change in Section |
| | | 15 of HB 3639 from SB 6 goes back to Section 3, i.e. the district |
| | | may not pay more for a benefit plan than the maximum cost per |
| | | eligible employee established by the board. Likewise, the |
| | | district and its employees cannot agree to pay more than that maximum cost per eligible employee. |
| 4444 | Rep. Barnhart | Asks why that is necessary if there is already a provision that |
| | | says it has to cost less than the comparable plan offered by the |
| | | board. |
| | McKean | Responds he is not real clear on that. The first one is the cost of the district's plan has to be less than a comparable board plan, |
| | | and the second requirement, maximum cost per eligible |
| | | employee, would be established by the board and he is not sure |
| | | that would always be the maximum cost that the board would use |
| | Rep. Barnhart | when it establishes its own plans. Asks if the board would have to comply, or could they have a |
| | Rep. Duriniari | plan that could cost more. |
| 469 | McKean | Responds that he doesn't know the answer; the bill doesn't say. |
| TAPE 72, B | Mallan | States that Section 18 a SUD 2/20 is the same as Section 10 a S |
| 013 | McKean | States that Section 18 of HB 3639 is the same as Section 19 of SB 6. |
| | McKean | Section 19 of HB 3639 is the same as Section 20 of SB 6. This |
| | | is the seventh difference and relates to the board. |
| 023 | McKean | Section 20 of HB 3639 amends ORS 243.303 and is not in SB 6. |
| | | It disallows school district to agree to pay any of the cost of making health care insurance available to retired employees of |
| | | the district. It is a substantive difference from SB 6. |
| | Chair Doyle | Asks which section covers retirees. |
| 036 | McKean | States that it is in subsection (3) of ORS 243.303. |
| 044 | McKean | Section 21 of HB 3639 is the same as Section 21 of SB 6 and is |
| 047 | Rep. Monnes | the emergency clause. Comments that Section 20 of HB 3639 prohibits a district from |
| V . / | rep. monitos | comments and section 20 of the 5057 promotes a district from |

| | Anderson | paying for the health care costs of retirees. |
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| | McKean | Agrees with Rep. Monnes Anderson. |
| 052 | Rep. Monnes Anderson | Asks if the same provision is in SB 6. |
| | McKean | Responds that SB 6 does not include this so a district could |
| | | negotiate with its employees or could choose to pay part of the cost of retiree benefits. |
| 057 | Rep. Barnhart | Responds that a bunch of districts already have a contract that |
| | | says they will cover their health insurance costs or some portion |
| | | for retirees. Ask how amending the statute would affect those contracts. |
| 060 | McKean | Responds that they cannot draft a law that violates the obligation of contracts under the Constitution. Even with this change, they |
| | | could not violate the contracts. After the contracts expire, the |
| | | district in the future could agree to not pay any of the costs of |
| | | health insurance for retirees. |
| 066 | Rep. Backlund | States that in HB 2084 (2001) was designed to allow retired local |
| | | government employees to have the same the premium as active |
| | | members. States that the language in lines 16-18 on page 9 of |
| | | HB 3639 is confusing because the insurance industry had a |
| | | difficult time interpreting the sentence, and that HB 2130 was passed this session that eliminated the wording in lines 16-18. |
| | | So we currently have a law that permits local government |
| | | retirees to have the opportunity of having health insurance |
| | | coverage at the same premium rate as the active members. States |
| | | he would be very concerned if this bill or any other bill were to |
| | | attempt to change that. |
| 087 | Rep. Barnhart | States that if this section were adopted, it would not prevent a |
| | | district from offering insurance to the employee, but the |
| | McKean | employee would have to pay for all of it. Asks if that is correct. |
| | MCKeall | Responds affirmatively. The difference is whether or not the retirees are included in a pool with the active employees who are |
| | | eligible for insurance and whether or not the employees who are |
| | | for any of that premium. |
| | Barnhart | Comments the retiree would have to write a check for the entire |
| | | amount. |
| 096 | McKean | Agrees with Rep. Barnhart. |
| 100 | Chair Doyle | Comments that in HB 3639 on page 3, line 12, there is a vague |
| | | definition of "other benefits" and in Section 10 on page 5 there is a more specific description of the kinds of benefits that could be |
| | | provided. Asks what the legal basis is for using the broad term. |
| 112 | McKean | Explains that on page 1 in Section 1(1) the benefit plan is defined |
| 112 | TYTE COULT | broadly to allow for virtually anything the board would want to |
| | | contract. Other places in the bill talk about a specific plan. |
| | | States the existing law is probably not a good example because it |
| | | is probably a combination of the old BUBB and existing PEBB |
| 120 | | statues. |
| 139 | Chair Doyle | Notes the language in Section 4 (1) on page 3 of HB 3639. |
| | | States that generally the interest is focused on a good quality plan at reasonable costs. Suggests that the welfare of eligible |
| | | employees in the districts versus the taxpayer's interests perhaps |
| | | is a policy issue. |
| 156 | McKean | Responds it is a policy call on balancing the criteria. The criteria |

| | | in Section $4(1)$ and referred to in other places, where it is telling |
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| 162 | Chair Doyle | the board how to buy its benefit plans, is an important piece. States that Section 6 on page 4 talks about long term care insurance plans and is the only place the definition is expanded to include parents of employees. Asks McKean to explain. |
| 166 | McKean | States the language is from the PEBB statutes. Adds that the employer is not paying any part of the plan. |
| 190 | James Sager | Education Policy Advisor, Office of the Governor. Testifies in support of the concepts in HB 3639 (EXHIBIT C). |
| 273 | Sager | Continues presentation. |
| 312 | Chair Doyle | Asks Sager to explain a Taft Hartley Trust District. |
| 012 | Sager | Explains requirements of a trust district. |
| 360 | Rep. Barnhart | Asks if Sager suggests moving the date in Section 17 to 2006. |
| 500 | - | States the amendment to SB 6 would do that. |
| 271 | Sager | |
| 371 | Rep. Backlund | Asks how many Taft Hartley Trust Districts there are, and if they anticipate any difficulty in redesigning and working with the plans. |
| 407 | Sager Rep. Barnhart Sager | Responds that he knows of four programs: Portland, North Clackamas, Crook County, and Medford. They are either self- insured or have trust programs. States he knows from having served on some of the boards there are asset issues and plan design issues, and they are connected with the contracts they have negotiated with the providers and the contracts that have been negotiated with the individual labor unions inside the district. They need time to review to see what changes they will need to do or see if they are able to make changes. Adds that community colleges also fall under this. Some community colleges are pooled with cities or counties, some are part of different trusts that school districts are involved with. Asks if a July 2006 date would take care of the problem. Responds that he has not done enough of an analysis to know |
| | - | that July 2006 is appropriate; it seems doing it immediately is not. |
| 416 TAPE 73, B | Sager | Comments on Section 20 (EXHIBIT C, page 3). |
| 008 | Chair Doyle | Asks why there are two different bills. |
| | Sager | Responds he is not sure; the goal is the same and the majority of |
| | | the two bills are the same. |
| 020 | Chair Doyle | Comments he does not see anything to bring the two bills together. |
| | Sager | Responds he doesn't think there was a matter of competition; it was the desire of everyone to get the issue into the system and have the conversation begin and have an opportunity to get this in place so the development phase is in place a year from now. States he believes the differences had to do with who talked to Doug McKean and what their concepts were. Believes everyone |
| 042 | Craig Roessler | is willing to work to move the two bills to the common goal. Superintendent, Silver Falls School District. Testifies in |
| 106 | Tom Galke | opposition to HB 3639 (EXHIBIT D). Business Manger, Greater Albany School District, and member of the Oregon School Boards Association. Testifies in opposition to HB 3639. States that as Business Manager he is |
| | | not in the OSBA pool. States he has difficulty understanding |

| | | how this bill would save his school district any money. They have purchased directly from Regency Blue Cross for at least the last 20 years and for the last 20 years the school district has established hard insurance caps with its employee groups. He believes this would have an adverse impact on his relationship with his employee association, that he believes it would be a loss of some local control and he is not sure this addresses health care costs. |
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| 153 | Galke | States he believes the OSBA trust has provided an effective cost control plan. Believes if the legislature wants to control health care costs, the statute that prevents them from charging retirees, not eligible for Medicare, the true cost of coverage should be changed. States the number of retirees account for 6.7 percent; the claim costs are 15.1. |
| 175 | Michael Gray | Actuary consultant to OSBA. States they looked at an example of the type of savings that might occur if this type of pool were presented. When they took the OSBA portion out of the example and replaced actual OSBA numbers, the \$65 million savings became \$25 million of savings. Their point wasn't that they think this pool will save \$25 million. Their point is that \$40 million can disappear very quickly when real data as opposed to hypothetical data is used. When everyone looks at the information that will come from the Department of Education it will be really important that everyone understand the data. Another concern is that there is some desire to try to put the costs on an even footing. States a lot of benefit plans will be compared. That makes sense from the standpoint of trying to understand what an overall costs would look like under one benefit program, but it does not make a lot of sense to an individual school district. The actual dollar spent can be higher in a bigger pool if they make decisions about a plan of benefits or eligibility, or what insurance company they contract with— there are a lot of different decisions out into the future. To say savings, even if there is a perfect survey of historical data of what school districts are spending right now, you still have to base that on what you think is going to happen with what this board will decide upon. States that if the OSBA membership, 33,804 employees and retirees, were to be in PEBB this year it would increase the costs to the school districts by \$8 million. There are a variety of programs under OSBA and if they all went to one program offered by PEBB, using the Regency Blue Cross PPO as an example, it would cost money. If it is adjusted for benefits, there is an argument between their consultant and his firm as to whether they are comparable or not. \$581 is the average medical premium per employee per month for OSBA. |
| 232 | Rep. Barnhart | \$607 is the PEBB average for 2003. Comments the bill does not say how insurance is to be paid for. |
| | Roessler | Asks if employees also pay some dollars. Replies that it is true that employees do pay a portion. |
| 245 | Rep. Barnhart | Asks Roessler if he understands the bill to say that the district would pay larger than the amount of its cap. |
| | Roessler | Responds that if they were in the PEBB pool they would be paying more than their cap. Contends that some districts will see |

| 258 | Rep. Barnhart | their costs driven down and other will have their costs driven up. Asks if the current arrangement where the costs are shared between the district and employees would go away under this bill |
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| 261 | Roessler Chair Doyle | and the district would have to pay the entire costs. Responds affirmatively. Asks if there is anything in the bill that requires that the employer pay the full cost. |
| 278 | Roessler Rep. Backlund Gaulke | States it is an assumption he made. Ask how many retirees there are compared to active employees. Responds they insure about 800 employees and probably about 100 retirees. States he is concerned with the growing number of retirees. |
| 322 | Rep. Barnhart | Comments that he agrees the most important issue in looking at this bill are the kinds of issues raised actuarially. |
| 351 | Tricia Bosak | Assistant Executive Director for Public Affairs, Oregon Education Association (OEA). Presents prepared statement |
| 410 | Bosak | suggesting that changes be made to the bill (EXHIBIT E). Explains changes they suggest to HB 3639 (EXHIBIT E, page 1). |
| TAPE 74, A | | , |
| 010 | Bosak | Continues presentation |
| 021 | Tricia Smith | Oregon School Employees Association (OSEA). Presents prepared statement in support of HB 3639 with changes (EXHIBIT F). |
| 090 | Smith | Reviews concerns OSEA has with HB 3639 (EXHIBIT F, pages 2 and 3). States the HB 3639-1 amendments take care of their concerns (EXHBIT B). |
| 147 | Rep. Barnhart | Asks why they object to the cost cap in Sections 3 and 15. |
| 154 | Smith | Responds there is a difference between a cap and the premium. Explains that the bargaining process determines how much the district and employee will pay. |
| 167 | Rep. Barnhart | Comments he does not agree with Smith's interpretation of the language. |
| 194 | Smith | States they interpret the language to be addressing the employer cap on their portion of the premium payment. Adds that if Rep. Barnhart's interpretation is correct, that this is only addressing the premium costs for the health care plans, she removes their objection because they believe that is the appropriate place to establish premiums and the cost sharing factors would be decided at the local level. |
| 215 | Andrea Henderson | Executive Director, Oregon Community College Association (OCCA). States there is the potential for additional costs for community colleges. States they asked the community colleges to look at the current PEBB benefits and compare their benefit plan with the PEBB plan and to compare the rates to see if there is any cost savings or if additional costs would be incurred. All the community colleges looked at the plan and none could say they would have a cost savings if they were to move to the PEBB plan. |
| 232 | Henderson | States that the community colleges are concerned because the bill as currently drafted defines the eligible employees that would be covered by insurance benefits. The definition is |

| 239 224 | Henderson Jerry Donnelly | broader than the eligible employees currently covered by the colleges. There would be additional costs if they had to cover employees they are not currently covering. Introduces Jerry Donnelly, Portland Community College. Director of Human Resources, Portland Community College (PCC). Explains that the PCC Board of Directors has not taken a position on the bill. States there are two significant issues, even |
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| | | recognizing the opt in-opt out feature, which is not actually an opt in-opt out feature in HB 3639. HB 3639 sets a series of conditions they think would be a very high hurdle for them to pass. It would effectively require community colleges to participate because they would not be able to meet the tests and conditions. |
| 264 | Donnelly | States that assuming they could opt out, the concerns are the implications for collective bargaining and the impact on the OSBA insurance trust. Currently 12 of the 17 community colleges participate in the OSBA trust for providing health care insurance to their employees; PCC is one of those. States they also offer their employees a Keizer HMO in the Portland area. They are concerned that the overall impact of the bill of moving all the K-12 districts out of the OSBA pool will so reduce the size of the pool that it will lose its effectiveness and viability, and even if they wanted to opt out they would not be able to. They feel the OSBA plans are offering them a good deal at this point. If the OSBA plans are not available, they would have only the choices of going outside independently or moving into this plan. They do not think they would be able to meet the requirements if they had to shop for insurance and would be |
| 293 | Donnelly | forced into the pool. States they are concerned about collective bargaining and he reads the language in Sections 3 and 15 as requiring a cap be set at the board level. Section 15(3) gives two obligations to bargain. One with the exclusive representative who would be the designated representative for any unionized employees. The second seems to imply they would have a new duty to bargain with employees who are not organized and who, in some cases, are barred from organizing. Believes there is an inconsistency in the language. |
| 326 | Donnelly | States there is a similar issue with the language on long-term care benefit in Section 6(3). Explains that PCC does provide a long-term care plan, entirely at the employee's expense. Adds that they have not seen this as a mandatory bargaining item, but the language in the bill would probably be read by the labor representatives to make it a mandatory subject of collective bargaining. States they have enough on the table without having to bargain for parental insurance care. |
| 346 | Donnelly | States that a bigger issue for them is the scope of employment defined as being an eligible employee. The bill parallels the existing PEBB statute in defining eligible employees as anyone who is half-time or more, though it does not define half time. Explains that they have a trust fund that PCC currently pays \$100,000 a year into that is administered by the faculty federation to provide a partial reimbursement to part-time faculty who meet certain eligibility criteria for their own out-of-pocket |

| | | costs for having purchased their own health care insurance. This bill would require PCC to cover all faculty who work more than half time and there is no definition of that in HB 3639 or SB 6. Comments on analysis of coverage for spring-term faculty under their existing coverage and the requirements for coverage under HB 3639; it adds more than \$1 million costs to PCC's budget for benefits. Adds that the potential of having the cap float to a higher level for all employees means they also would have the added costs of an increase in the cap. States if they were paying the PEBB cap for all their employees on an annual basis and doing this prorated basis for all the part-time staff, the additional |
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| 434 | Donnelly | costs to PCC would be approximately \$4.5 million per year. States that if PCC were to shop for insurance, they might be able to meet some of those conditions, and they have looked at self- insuring in the past, but is concerned about the impact on other community colleges. |
| 414 | Donnelly | States that the language in Section 20 on retirees is very confusing. States he does not read the language the way Legislative Counsel explained it and believes the language needs to be clear. |
| 466 | Rep. Monnes Anderson | Asks if they must be a member of OSBA to take advantage of the insurance trust. |
| 472 | Henderson Rep. Monnes Anderson | Responds she is not sure what OSBA's requirements are. Acknowledges nods from the audience. Asks if they shop or just use OSBA's plans. |
| 489 | Donnelly | Responds they do not shop annually. They have shopped periodically and not been successful in finding comparable coverage at a comparable cost. |
| TAPE 75, A | | coverage at a comparable cost. |
| , | Rob Wagner | Director of Government Relations, American Federation of Teachers-Oregon. Submits and summarizes statement in support of the concept in HB 3639 and in support of the HB 3639-1 amendments (EXHIBIT G). |
| 056 | Michael Dembrow | PCC faculty member, and President, PCC Faculty Federation. States he has been involved in the bargaining process since the mid 1980s. They major concern is to get the best coverage for most affordable price. States they have had a cap ever since he has been there, and have been concerned about sharing the costs and keeping the costs down. |
| 073 | Dembrow | States that as he reads the legislation, it is not about caps, it is about cost containment. Community colleges are dependent on part-time faculty who work for not much pay and little access to health care benefits. States they have been looking for years at the possibility of coming up with a group plan for the part-time faculty and have not been able to do that under the OSBA system, and yet they are constrained from going outside the OSBA because of the problems with the benefits and claims history. States that part-timers have to buy their own insurance on the open market and they are reimbursed a small amount of money for that. States there are about 1,100 part-time faculty and about 150 apply for reimbursement. |
| 116 | Dembrow | Comments that he has heard an amendment will be proposed to exempt the community colleges from having to include the 50 percent and above people. Asks that the committee not adopt the |

| 123 | Dembrow | amendments because it is not fair that other employees who are working half time would be eligible, but community college faculty are stuck without decent health care coverage. Stats that if the colleges or school districts are trying to calculate the cost savings by comparing the premiums of PEBB versus the cap, it is a specious argument because one needs to look at total |
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| 130 | Peggy Anet | compensation. Health Insurance Association of America. States that most of the discussion has been on the concept of pooling and she understands the committee will take a look at the assumptions and the cost calculations. Suggests the committee look equally at some of the technical provisions in the bill as suggested by Rep. Doyle because the issue with some of the language in the bill is that it may be restricting the new board's ability to manage program costs in terms of plan design. There are some provisions in the bill that already would represent the technical term "adverse selection" which would allow people to move between panels of providers at will. There is also another provision that allows free-standing dental coverage for retirees. |
| 161 | Anet | States the committee needs to look at the bill to be sure there is enough room to come up alternative lower cost plan designs as well as the plan design that the individuals can afford to pay for when they are actives. |
| 167 | Anet | States she was around when the retiree law was passed. There are huge issues surrounding retiree coverage and how it is handled in the public sector arena. Asks that the committee pay special attention to the language dealing with retirees to make sure they understand it before any determinations are made. |
| 177 | Rep. Barnhart Anet | Asks if someone can provide a list of the concerns with the bill. Responds she will be happy to provide a list. Adds that lobbyists for the carriers will make the list. |
| 180 | Chair Doyle | Asks lobbyists and members to provide their comments and concerns to Megan Palau, Administrator, or his office so a bill addressing those concerns can be crafted. |
| 182 | Rep. Monnes Anderson | Comments the HB 3639-1 amendment address the concerns of the proponents of this bill but do not address the concerns of the opponents. States the amendment also does not address changing the date from 2004 to 2006. |
| 204 | Rep. Barnhart | Comments that he is intrigued by the idea in HB 3639 and comments on a bill he sponsored to allow school districts to buy into PEBB. States that the deal breaker will be whether or not it saves any money. |
| 223 | Chair Doyle | Closes the public hearing on HB 3639, announces possible additional meetings in the committee's schedule, and adjourns meeting at 3:42 p.m. |

EXHIBIT SUMMARY

- A HB 3639, prepared statement, Mylia Christiansen, 18 pp B HB 3639, HB 3639-1 amendments, Rep. Monnes Anderson, 3 pp
- C HB 3639, prepared statement, James Sager, 3 pp D HB 3639, prepared statement, Craig Roessler, 1 p

- E HB 3639, prepared statement, Tricia Bosak, 4 pp F HB 3639, prepared statement, Tricia Smith, 3 pp G HB 3639, prepared statement, Rob Wagner, 2 pp