## SENATE COMMITTEE ON BUSINESS AND LABOR

March 5, 2003 1:00 PM Hearing Room C Tapes 25-26

MEMBERS PRESENT:	Sen. David Nelson, Chair Sen. Vicki Walker, Vice-Chair Sen. Roger Beyer Sen. Rick Metsger
STAFF PRESENT:	Dennis Dotson, Committee Administrator Romy Dye, Committee Assistant
S H	D: HB 2295A – Work Session B 205 – Public Hearing and Work Session B 253 – Public Hearing and Work Session IB 2098 –Public Hearing and Work Session B 355 – Public Hearing

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments
TAPE 25, A		
005	Chair Nelson	Calls committee to order at 1:10 PM. Opens a work session on HB 2295A.
<u>HB 2295A –</u>	WORK SESSION	
007	Sen. Beyer	MOTION: Moves to ADOPT HB 2295A-A4 amendments dated 03/04/03. (EXHIBIT K)
009		VOTE: 3-0
		EXCUSED: 1 - Sen. Metsger
	Chair Nelson	Hearing no objection, declares the motion CARRIED.
010	Sen. Beyer	MOTION: Moves HB 2295A to the floor with a DO PASS AS AMENDED recommendation.
015		<b>VOTE: 4-0</b>
	Chair Nelson	Hearing no objection, declares the motion CARRIED. SEN. BEYER will lead discussion on the floor.
018	Chair Nelson	Closes the work session on HB 2295A and opens a public hearing on SB 205.
SB 205 – PU	<b>BLIC HEARING</b>	
020	Dennis Dotson	Committee Administrator. Provides overview of SB 205.
025	Lee Beyer	Commissioner, Public Utility Commission of Oregon. Testifies in favor of SB 205. Submits written testimony (EXHIBIT A).
040	Chair Nelson	Asks for explanation of broad customer interests.
044	Beyer	Responds will go through administrative rule definition and would like to have authority to not lock into narrow groups only
050	Chair Nelson	Asks about a group of three people.
055	Beyer	Answers would not be group of three.
057	Chair Nelson	Asks if it needs to be an organized facility.
059	Beyer	Responds correct.
068	Roy Hemingway	Chair, Oregon Public Utility Commission. Discusses benefits of funding consumer advocacy could have in Oregon:
		• Records will be more complete
		• Fuller opportunity to decide the issues
0.07		• Lends credibility to proceedings and results
086	Chair Nelson	Asks whether staffing issues added.
090	Hemingway	Answers negatively.
106	Chair Nelson	Closes the public hearing on SB 205 and opens a work session on SB 205.
	ORK SESSION	
109	Sen. Walker	MOTION: Moves to ADOPT SB 205-2 amendments dated

		03/03/03. (EXHIBIT L)
112		<b>VOTE: 4-0</b>
114	Chair Nelson Sen. Walker	Hearing no objection, declares the motion CARRIED. MOTION: Moves SB 205 to the floor with a DO PASS AS AMENDED recommendation.
119		VOTE: 4-0
,	Chair Nelson	Hearing no objection, declares the motion CARRIED. CHAIR NELSON will lead discussion on the floor.
121	Chair Nelson	Closes the work session on SB 205 and opens a public hearing on SB 253.
The following pr	epared testimony is submit	tted for the record without public testimony on SB 205
01	Paula Pyron	Submitted written testimony (EXHIBIT B)
	Bob Jenks	Submitted written testimony (EXHIBIT C)
	Unknown	Submitted written testimony (EXHIBIT D)
<u>SB 253 – PUBL</u>	IC HEARING	
124	Dotson	Provides an overview of SB 253.
136	Carl Lundberg	Deputy Insurance Administrator, Department of Business and Consumer Services (DCBS). Testifies in support of SB 253. Discusses amendments.
208	Chair Nelson	Asks if all parts incorporated into dash-1 amendment.
210	Lundberg	Responds correct but broken into three parts to make it easier to understand.
216	Jack Munro	Independent Insurance Agents of Oregon. Discusses proposed changes. States private and public sector market are demanding flexibility and changes would provide that. Submits written testimony <b>(EXHIBIT E)</b> .
277	Chair Nelson	Asks for expansion on insurance regulated at state level and banks regulated on federal level.
280	Munro	Elaborates on banks always regulated at national level and insurance always regulated at state level.
338	Sen. Beyer	Asks for clarification on the three areas not able to be charged an additional commission.
350	Munro	Responds it is correct; elaborates.
361	Chair Nelson	Asks about concern with fees.
367	Munro	Responds new flexibility is designed to allow flexibility to negotiate a compensation package differing from file commissions.
TAPE 26, A		
005	Ed Ellingsen	Principal Manager, Nasburg & Company. Testifies in favor of SB 253 due to language in the bill providing greater uniformity among the states and licensing. Submits written testimony <b>(EXHIBIT F)</b> .
029	Chair Nelson	Closes the public hearing on SB 253 and open a public hearing on HB 2098.
The following pr	repared testimony is submit Joel Ario	tted for the record without public testimony for SB 253: Submits written testimony (EXHIBIT G)
HB 2098 - PUB	LIC HEARING	
032	Dotson	Provides an overview of HB 2098.
038	Ross Laybourn	Assistant Attorney General, Oregon Department of Justice. Testifies in favor of HB 2098. Discusses two provisions HB 2098 would add to Charitable Solicitation Act:
		• Subsidies
		• Remedies
075	Chair Nelson	Submits written testimony <b>(EXHIBIT H)</b> . Asks whether section 3 includes out-of-state and in-state people.
077	Laybourn	Responds could include in-state but already have direct jurisdiction through the courts.
078	Sen. Beyer	Asks how an increased workload would make no fiscal impact.
080	Laybourn	Responds today is an easier and more direct way to go at organizations.
087	Sen. Beyer	Suggests positive fiscal impact could actually save money.
090	Laybourn	Responds positively on an individual case basis.

099	Chair Nelson	Closes the public hearing on HB 2098 and opens a public		
077		hearing on SB 355.		
<u>SB 355 – PUB</u>	LIC HEARING			
102	Dotson	Provides an overview of SB 355.		
107	Chair Nelson	2:00 PM AT EASE.		
116	Chair Nelson	Closes the public hearing on SB 355 and opens a public hearing on HB 2098.		
<u>HB 2098 – PUBLIC HEARING</u>				
	Chair Nelson	Closes the public hearing on HB 2098 and opens a work session on HB 2098.		
<u>HB 2098 – WORK SESSION</u>				
123	Chair Nelson	MOTION: Moves HB 2098 to the floor with a DO PASS recommendation.		
128		<b>VOTE: 4-0</b>		
	Chair Nelson	Hearing no objection, declares the motion CARRIED. CHAIR NELSON will lead discussion on the floor.		
130	Chair Nelson	Closes the work session on HB 2098 and opens a public hearing on SB 253.		
<u>SB 253 – PUB</u>	LIC HEARING			
136	Chair Nelson	Closes the public hearing on SB 253 and opens a work session on SB 253.		
<u>SB 253 – WOF</u>				
139	Sen. Walker	MOTION: Moves to ADOPT SB 253-1 amendments dated 03/04/03. (EXHIBIT M)		
141	Chair Nelson	Hearing no objection, declares the motion CARRIED. VOTE: 4-0		
	Sen. Walker			
143	Sen. Walker	MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.		
	Sen. Walker	MOTION: Moves SB 253 to the floor with a DO PASS AS		
143	Sen. Walker Chair Nelson	MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation. VOTE: 4-0 Hearing no objection, declares the motion CARRIED.		
143 148	Chair Nelson	MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation. VOTE: 4-0 Hearing no objection, declares the motion CARRIED. CHAIR NELSON will lead discussion on the floor.		
<ul><li>143</li><li>148</li><li>152</li></ul>	<b>Chair Nelson</b> Chair Nelson	MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation. VOTE: 4-0 Hearing no objection, declares the motion CARRIED.		
<b>143</b> <b>148</b> 152 <u>SB 355 – PUB</u>	Chair Nelson Chair Nelson LIC HEARING	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> </ul>		
<ul><li>143</li><li>148</li><li>152</li></ul>	<b>Chair Nelson</b> Chair Nelson	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony</li> </ul>		
<b>143</b> <b>148</b> 152 <u>SB 355 – PUB</u> 163	<b>Chair Nelson</b> Chair Nelson LIC HEARING Ginny Burdick	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> </ul>		
<b>143</b> <b>148</b> 152 <u>SB 355 – PUB</u>	Chair Nelson Chair Nelson LIC HEARING	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> <li>City of Portland Government Relations. Expresses concern with</li> </ul>		
<b>143</b> <b>148</b> 152 <u>SB 355 – PUB</u> 163	<b>Chair Nelson</b> Chair Nelson LIC HEARING Ginny Burdick	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would</li> </ul>		
<b>143</b> <b>148</b> 152 <u>SB 355 – PUB</u> 163	<b>Chair Nelson</b> Chair Nelson LIC HEARING Ginny Burdick	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> <li>City of Portland Government Relations. Expresses concern with</li> </ul>		
<b>143</b> <b>148</b> 152 <u>SB 355 – PUB</u> 163	<b>Chair Nelson</b> Chair Nelson LIC HEARING Ginny Burdick	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would be pre-empted to continue to utilize the city code to deal with repeat violators. States criminal instances have been used where certain types of companies are repeat violators. Says problem is</li> </ul>		
<b>143</b> <b>148</b> 152 <u>SB 355 – PUB</u> 163	<b>Chair Nelson</b> Chair Nelson LIC HEARING Ginny Burdick	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would be pre-empted to continue to utilize the city code to deal with repeat violators. States criminal instances have been used where certain types of companies are repeat violators. Says problem is stiffer sanction prohibited in certain instances because already a</li> </ul>		
<b>143</b> <b>148</b> 152 <u>SB 355 – PUB</u> 163 197	<b>Chair Nelson</b> Chair Nelson LIC HEARING Ginny Burdick Mark Landa	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would be pre-empted to continue to utilize the city code to deal with repeat violators. States criminal instances have been used where certain types of companies are repeat violators. Says problem is stiffer sanction prohibited in certain instances because already a sanction. Suggests working on solution to problem.</li> </ul>		
<b>143</b> <b>148</b> 152 <u>SB 355 - PUB</u> 163 197 239	<b>Chair Nelson</b> Chair Nelson LIC HEARING Ginny Burdick Mark Landa Chair Nelson	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would be pre-empted to continue to utilize the city code to deal with repeat violators. States criminal instances have been used where certain types of companies are repeat violators. Says problem is stiffer sanction prohibited in certain instances because already a sanction. Suggests working on solution to problem.</li> <li>States discussing SB 355 with Senator Minnis.</li> </ul>		
<b>143</b> <b>148</b> 152 <u>SB 355 - PUB</u> 163 197 239 242	Chair Nelson Chair Nelson LIC HEARING Ginny Burdick Mark Landa Chair Nelson Burdick	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED. CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would be pre-empted to continue to utilize the city code to deal with repeat violators. States criminal instances have been used where certain types of companies are repeat violators. Says problem is stiffer sanction prohibited in certain instances because already a sanction. Suggests working on solution to problem.</li> <li>States discussing SB 355 with Senator Minnis.</li> <li>States would consider moving SB 355 to judiciary if needed.</li> </ul>		
143 148 152 <u>SB 355 - PUB</u> 163 197 239 242 242	Chair Nelson Chair Nelson LIC HEARING Ginny Burdick Mark Landa Chair Nelson Burdick Sen. Walker	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED. CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT 1).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would be pre-empted to continue to utilize the city code to deal with repeat violators. States criminal instances have been used where certain types of companies are repeat violators. Says problem is stiffer sanction prohibited in certain instances because already a sanction. Suggests working on solution to problem.</li> <li>States discussing SB 355 with Senator Minnis.</li> <li>States would consider moving SB 355 to judiciary if needed. Says this is most likely a judiciary bill.</li> </ul>		
143 148 152 <u>SB 355 - PUB</u> 163 197 239 242 242	Chair Nelson Chair Nelson LIC HEARING Ginny Burdick Mark Landa Chair Nelson Burdick Sen. Walker orepared testimony was sub	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT 1).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would be pre-empted to continue to utilize the city code to deal with repeat violators. States criminal instances have been used where certain types of companies are repeat violators. Says problem is stiffer sanction prohibited in certain instances because already a sanction. Suggests working on solution to problem.</li> <li>States discussing SB 355 with Senator Minnis.</li> <li>States would consider moving SB 355 to judiciary if needed.</li> <li>Says this is most likely a judiciary bill.</li> <li>mitted for the record without public testimony on SB 355</li> </ul>		
143 148 152 <u>SB 355 – PUB</u> 163 197 239 242 245 The following p	Chair Nelson Chair Nelson LIC HEARING Ginny Burdick Mark Landa Chair Nelson Burdick Sen. Walker orepared testimony was sub James Ferraris	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED. CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT I).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would be pre-empted to continue to utilize the city code to deal with repeat violators. States criminal instances have been used where certain types of companies are repeat violators. Says problem is stiffer sanction prohibited in certain instances because already a sanction. Suggests working on solution to problem.</li> <li>States discussing SB 355 with Senator Minnis.</li> <li>States would consider moving SB 355 to judiciary if needed.</li> <li>Says this is most likely a judiciary bill.</li> <li>mitted for the record without public testimony on SB 355</li> <li>Submits written testimony (EXHIBIT J)</li> </ul>		
143 148 152 <u>SB 355 - PUB</u> 163 197 239 242 245	Chair Nelson Chair Nelson LIC HEARING Ginny Burdick Mark Landa Chair Nelson Burdick Sen. Walker orepared testimony was sub	<ul> <li>MOTION: Moves SB 253 to the floor with a DO PASS AS AMENDED recommendation.</li> <li>VOTE: 4-0</li> <li>Hearing no objection, declares the motion CARRIED.</li> <li>CHAIR NELSON will lead discussion on the floor.</li> <li>Closes the work session on SB 253 and opens a public hearing on SB 355.</li> <li>Oregon State Senator. Testifies in favor of SB 355. Provides an example that led to creating SB 355. Submits written testimony (EXHIBIT 1).</li> <li>City of Portland Government Relations. Expresses concern with SB 355 that a penalty would be created so as a result they would be pre-empted to continue to utilize the city code to deal with repeat violators. States criminal instances have been used where certain types of companies are repeat violators. Says problem is stiffer sanction prohibited in certain instances because already a sanction. Suggests working on solution to problem.</li> <li>States discussing SB 355 with Senator Minnis.</li> <li>States would consider moving SB 355 to judiciary if needed.</li> <li>Says this is most likely a judiciary bill.</li> <li>mitted for the record without public testimony on SB 355</li> </ul>		

## EXHIBIT SUMMARY

- A SB 205, written testimony, Lee Beyer, 2 pp
- B SB 205, written testimony, Paula Pyron, 3 pp
- C SB 205, written testimony, Bob Jenks, 2 pp
- D SB 205, written testimony, unknown, 1 p
- E SB 253, written testimony, Jack Munro, 1 p
- F SB 253, written testimony, Ed Ellingsen, 1 p
- G SB 253, written testimony, Joel Ario, 3 pp
- H HB 2098, written testimony, Ross Laybourn, 1 p

I – SB 355, written testimony, Ginny Burdick, 1 p

The following exhibits are listed out of order in the body of the tape log: J – SB 355, additional testimony for the record, 1 p K – HB 2295A, -A4 amendments, staff, 1 p L – SB 205, -2 amendments, staff, 1 p M – SB 253, -1 amendments, staff, 3 pp