SENATE COMMITTEE ON BUSINESS AND LABOR

April 7, 2003 1:00 PM Hearing Room C Tapes 52-53

| MEMBERS PRESENT: | Sen. David Nelson, Chair Sen. Vicki Walker, Vice-Chair Sen. Roger Beyer Sen. Rick Metsger |
|---------------------|---|
| STAFF PRESENT: | Dennis Dotson, Committee Administrator Romy Dye, Committee Assistant |
| MEASURE/ISSUES HEAF | RD: SB 828 – Public Hearing and Work Session SB 235 – Work Session SB 341 – Work Session SB 343 – Work Session SB 575 – Work Session SB 602 – Public Hearing and Work Session SB 603 – Public Hearing SB 609 – Public Hearing SB 825 – Public Hearing |

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments |
|---------------------|------------------|--|
| TAPE 52, A | _ | |
| 005 | Chair Nelson | Calls the committee to order at 1:08 PM. Opens a public hearing |
| | | on SB 828. |
| <u>SB 828 – PUI</u> | BLIC HEARING | |
| 011 | Dennis Dotson | Committee Administrator. Provides introduction to SB 828. |
| 015 | Vicki Walker | Oregon State Senator. Provides introduction to SB 828. |
| 017 | Elisabeth | Bi-lingual Case Manager, Womenspace. Testifies in favor of SB |
| | Goldenberg | 828. Submits written testimony (EXHIBIT A). |
| 072 | Cyrese Lee | Oregon domestic violence survivor. Testifies in favor of SB 828. |
| | | Provides personal experience of domestic violence. Submits |
| | | written testimony (EXHIBIT B). |
| 090 | Cheryl O'Neill | Coordinator, Lane County Domestic Violence Counsel. Testifies |
| | | in favor of SB 828. Provides an example of working with a |
| | | domestic violence survivor. Describes domestic violence victims |
| | | positive experiences resulting from access to phone service. |
| | | Submits written testimony (EXHIBIT C). |
| 153 | Sen. Walker | Comments on 911 telephone test to provide 911 service. Points |
| | | out you need to know where you are when you call to make it |
| | | useful. |
| 162 | O'Neill | Responds correct. Comments there is not automatic access to |
| | | address if called through cell phone so limits to 911. Adds also |
| | | with free cell phones cannot access other services that have |
| | | helped others. Believes this legislation make tremendous |
| | | difference for limited group of people. Explains -1 amendment. |
| 214 | Jeff Bissonnetti | Citizens Utility Board of Oregon. Testifies in favor of SB 828. |

| Discusses be | nefits of | SB | 828: |
|--------------|-----------|----|------|
|--------------|-----------|----|------|

| | | Discusses benefits of SD 626. |
|-------------------|---------------------------|--|
| | | Good approach dealing with specific population |
| | | • Bill modeled on existing medical certification and all restrictions and requirements setting up payment plan dealing with past bills exist |
| 233 | Schelly Jensen | -1 amendments put out further limitations than original bill but not so limiting it would not be useful Regulatory and Government Affairs Manager, Verizon. Testifies in favor of SB 828. Expresses interest SB 828 mirrors the medical condition procedure. States SB 828 only applies to telecommunication utilities. Adds might have to check on |
| • • • | a t b b b b | services later on due to competition. |
| 269 | Chair Nelson | Refers to line 7 in SB 828. |
| 270 | Sen. Walker | Refers to line 19 of SB 828. |
| 271 | Jensen | Responds in reference to line 19 and possibly changing the wording but because of the way it fits into the rest of the statute more would need to be changed. |
| 275 | Sen. Walker | Feels SB 828 is okay to move forward but at some point legislature needs to address all the issues. |
| 288 | Jason Barber | Assistant Director for Crime Victims Assistant Section, Oregon Department of Justice. Testifies in support of SB 828. Discusses victimization issues and claims experiences. Also discusses the Vine system. Suggests additional amendments adding local phone service and without a toll box. Submits written testimony and brochure (EXHIBIT D, E). |
| 344 | Chair Nelson | Clarifies another amendment is being suggested. |
| 347 | Sen. Walker | Mentions not interested in doing that but small amendment with a deadline coming up. |
| 351 | Sen. Beyer | Asks if there will be a cost shift if SB 828 passes to other customers in local area. |
| 356 | Jensen | Responds does not believe so. |
| 366 | Sen. Beyer | Asks what reasonable payment agreement means. |
| 368 | Jensen | Responds does not know. |
| 370 | Sen. Beyer | Asks how big a disadvantage this is versus competitive providers. |
| 383 | Jensen | Responds does not have a good feel for that. Believes a lot of people probably will not be participating in the program. |
| 384 | Sen. Beyer | Asks whether a restraining order in a divorce case would meet the minimum requirements at risk of violence under SB 828. |
| 387 | Barber | Responds a restraining order is one of the criteria that would allow a victim to fall under the act. Adds a divorce probably would not. |
| 418 | Sen. Beyer | Clarifies a restraining order in a divorce case would qualify. |
| 426 | Barber | Responds in line 20 a restraining order in a divorce case would qualify. |
| 431 | Sen. Walker | Comments a domestic victim will be choosing their own phone service. Asks whether they would choose phone service from a company that would accompany them under this type of arrangement. |
| TAPE 53, A | | |
| 005 | Jensen | Responds yes. |
| 006 | Sen. Walker | Asks whether impacted positively to some degree. |
| | | |

| 008 | Jensen | Responds yes. |
|-------------------|------------------------------|--|
| 009 | Sen. Walker | Asks whether approve of the -1 amendments. |
| 012 | Jensen | Responds there may be another consideration. Claims some have toll restriction because people in house run up large long distance bills so unsure whether to mandate they could not have toll restriction if they had a separate reason for it. |
| 013 | Sen. Walker | Comments does not want to wait for an amendment. |
| 015 | Chair Nelson | Closes the public hearing on SB 828 and opens a work session on SB 828. |
| <u>SB 828 – V</u> | WORK SESSION | |
| 017 | Sen. Walker | MOTION: Moves to ADOPT SB 828-1 amendments dated 04/07/03. (EXHIBIT N) |
| 019 | | VOTE: 3-1 AYE: 3 – Metsger, Walker, Nelson NAY: 1 – Beyer |
| | Chair Nelson | Hearing no objection, declares the motion CARRIED. |
| 020 | Sen. Walker | MOTION: Moves SB 828 to the floor with a DO PASS AS AMENDED recommendation. |
| 025 | Sen. Beyer | Expresses concern that restraining orders are too easy to get especially in divorce cases. Feels this will open up to a huge number of people. Comments still needs a reasonable payment agreement definition from someone. |
| 038 | | VOTE: 3-1 |
| | | AYE:3 – Metsger, Walker, NelsonNAY:1 – Beyer |
| | Chair Nelson | The motion CARRIES. WALKER will lead discussion on the floor. |
| 045 | Chair Nelson | Closes the work session on SB 828 and opens a work session on SB 235. |
| <u>SB 235 – V</u> | WORK SESSION | |
| 050 | Dotson | Provides an overview of SB 235 with -2 amendments. |
| 053 | Sen. Walker | MOTION: Moves to ADOPT SB 235-2 amendments dated 04/01/03. (EXHIBIT O) |
| 058 | | VOTE: 4-0 |
| 060 | Chair Nelson Chair Nelson | Hearing no objection, declares the motion CARRIED. MOTION: Moves SB 235 to the floor with a DO PASS AS AMENDED recommendation. |
| 065 | | VOTE: 4-0 |
| 000 | Chair Nelson | Hearing no objection, declares the motion CARRIED. CHAIR NELSON will lead discussion on the floor. |
| 070 | Chair Nelson | Closes the work session on SB 235 and opens a work session on SB 341. |
| <u>SB 341 – V</u> | WORK SESSION | |
| 074 | Dotson | Provides overview of SB 341 with -2 amendments. |
| 076 | Sen. Beyer | Comments proponents of SB 341 approve of the -2 amendments and reflect it with agreement with Bureau of Labor and |
| 078 | Sen, Beyer | Industries. MOTION: Moves to ADOPT SB 341-2 amendments. |
| 078 079 | och, Deyer | VOTE: 4-0 (EXHIBIT P) |
| 517 | Chair Nelson | Hearing no objection, declares the motion CARRIED. |
| 080 | Sen. Beyer | MOTION: Moves SB 341 to the floor with a DO PASS AS AMENDED recommendation. |
| 085 | | VOTE: 4-0 |

| | Chair Nelson | Hearing no objection, declares the motion CARRIED. SEN. BEYER will lead discussion on the floor. |
|---------------------|------------------------|--|
| 091 | Chair Nelson | Closes the work session on SB 341 and opens a work session on SB 343. |
| <u>SB 343 – WOF</u> | RK SESSION | |
| 093 | Dotson | Provides overview of SB 343 with -2 amendments. |
| 107 | Sen. Beyer | Asks if there is a fee increase included in -2 amendments. |
| 109 | Ron Murray | United Association of Plumbers and Steamfitters. Responds there is a fee that will be charged to water purveyors. Adds small water systems will not be assessed a fee and large scale water purveyors will be charged \$350 per year. States the licensing schedule for individual remains the same. |
| 124 | Sen. Beyer | Asks if there is currently a fee and will it be raised. |
| 126 | Murray | Responds this will be a new fee for a water purveyor for a service currently being provided by the health division. |
| 134 | Sen. Beyer | Asks who a water purveyor is. |
| 137 | Murray | Responds someone who delivers the water. |
| 145 | Sen. Beyer | Refers to amendments on page 3 regarding fees. |
| 149 | Chair Nelson | Clarifies reference to page 3 regarding fees. |
| 151 | Murray | Feels SB 343 means under five hundred connections there would not be a charge. |
| 156 | Charmaine Baldwin | Oregon State Health Division. Responds currently there was no fee charged for an annual summer report by community water systems. Adds anything under fifteen would not be charged. |
| 167 | Chair Nelson | Comments on the fee amounts. Asks how much money would be raised. |
| 173 | Baldwin | Believes a fiscal was done. |
| 179 | Chair Nelson | Comments on fee amounts with fiscal and revenues. |
| 186 | Baldwin | Comments Department of Consumer and Business Services (DCBS) would not be involved. |
| 193 | Chair Nelson | Refers to page 2 of the fiscal impact. |
| 197 | Sen. Metsger | Clarifies expenditures and revenues are an offset of previous fees collected and lack of revenue and lack of expenditure. Feels \$27,200 for DCBS represent anticipated revenues that would be collected from DCBS in implementing the new program. |
| 200 | Baldwin | Believes that was with the original bill and not the -2 amendments. States the whole program will be within the health division. |
| 206 | Chair Nelson | Asks whether \$27,000 coming to Department of Human Services. |
| 208 | Baldwin | Responds correct. Comments the fee for certification will not change at all. |
| 213 | Sen. Beyer | Comments the fiscal does not reflect -2 amendments. |
| 215 | Chair Nelson | Responds it does not. |
| 213 | Sen. Metsger | Asks if approve of the -2 amendments on issues addressed. |
| 217 | • | Responds yes. |
| 220 225 | Murray Chair Nelson | MOTION: Moves to ADOPT SB 343-2 amendments dated |
| 223 | | 03/24/03. (EXHIBIT Q) |
| 227 | | VOTE: 3-1 |
| | | AYE: 3 – Nelson, Metsger, Walker |
| 230 | Chair Nelson | NAY: 1 – Beyer MOTION: Moves SB 343 to the floor with a DO PASS AS AMENDED recommendation. |

| 235 | | VOTE: 3-1 |
|--------------------------|----------------|---|
| | | AYE: 3 – Nelson, Metsger, Walker |
| | ~ | NAY: 1 - Beyer |
| | Chair Nelson | The motion CARRIES. |
| 245 | Chair Nalaan | METSGER will lead discussion on the floor. |
| 245 | Chair Nelson | Closes the work session on SB 343 and opens a work session on SB 575. |
| | WORK SESSION | |
| 248 | Dotson | Provides overview of SB 575 with -1 amendments. |
| 253 | Sen. Walker | MOTION: Moves to ADOPT SB 575-1 amendments dated 03/05/03. (EXHIBIT R) |
| 256 | | VOTE: 4-0 |
| | Chair Nelson | Hearing no objection, declares the motion CARRIED. |
| 260 | Sen. Walker | MOTION: Moves SB 575 to the floor with a DO PASS AS AMENDED recommendation. |
| 268 | | VOTE: 4-0 |
| | Chair Nelson | Hearing no objection, declares the motion CARRIED. SEN. WALKER will lead discussion on the floor. |
| 276 | Chair Nelson | Closes the work session on SB 575 and opens a public hearing on SB 602. |
| SB 602 – I | PUBLIC HEARING | |
| 282 | Dotson | Provides overview of SB 602. |
| 286 | Darrell Fuller | Oregon Auto Dealers Association. Testifies in favor of SB 602. Summarizes SB 602. Provides Christmas tree grower example. Submits written material (EXHIBIT F) . |
| 331 | Sen. Beyer | Provides example of Christmas trees growers who had been sued. |
| 339 | Chair Nelson | Closes the public hearing on SB 602 and opens a work session on SB 602. |
| | WORK SESSION | |
| 345 | Chair Nelson | MOTION: Moves SB 602 to the floor with a DO PASS recommendation. |
| 355 | | VOTE: 3-0 |
| | | EXCUSED: 1 - Sen. Walker |
| | Chair Nelson | Hearing no objection, declares the motion CARRIED. SEN. BEYER will lead discussion on the floor. |
| 360 | Chair Nelson | Closes the work session on SB 602 and opens a public hearing on SB 603. |
| SB 603 – 1 | PUBLIC HEARING | 52 000. |
| 365 | Dotson | Provides overview of SB 603. |
| 368 | Darrell Fuller | Testifies in favor of SB 603. Requests no work session today due to a potential need for technical amendments. Discusses the law and purpose of SB 693. Submits written material (EXHIBIT G). |
| 408 | Paul Cosgrove | The Alliance of Automobile Manufacturers. Testifies in favor of SB 603. Feels legislation is needed and would allow dealers and manufacturers to continue normal operations. |
| TAPE 52, | В | manufacturers to continue normal operations. |
| 005 | Chair Nelson | Closes the public hearing on SB 603 and opens a public hearing on SB 609. |
| SR 609 - 1 | PUBLIC HEARING | 011 DD 007. |
| <u>50 007 - 1</u> 006 | Dotson | Provides overview of SB 609. |
| 010 | Scott Shorr | Stoll, Stoll, et al. Testifies in favor of SB 609. Discusses amendments. Submits written testimony (EXHIBIT H). |

| 082 | Kate Brown | Oregon State Senator. Suggests consideration of amendments and passing of SB 609. Submits written testimony (EXHIBIT I). |
|----------------------|-------------------|--|
| 090 | Fred Boss | Assistant Attorney General and Chief Counsel of the Civil |
| 070 | 1100 2000 | Enforcement Division, Oregon Department of Justice. Testifies |
| | | in favor of SB 609. Submits written testimony (EXHIBIT J). |
| 110 | Chair Nelson | Asks how private investor affected. |
| 113 | Schorr | Responds it expands the right of a private investor to bring a |
| | | claim in Enron situation. Adds it is limited because of Securities |
| | | Litigation Uniform Standards Act. |
| 127 | Sen. Metsger | Clarifies in terms of limited expansion individuals already have the right. |
| 129 | Schorr | Responds correct and it brings Oregon law in line with Federal Securities Law. |
| 135 | Floyd Lanter | Administrator, Division of Finance and Corporate Securities and |
| 100 | i logu Luntor | Member of Department of Consumer and Business Services. |
| | | Testifies in a neutral position of SB 609. Discusses mission in |
| | | promoting capital formation in Oregon and insure protection of |
| | | those who invest in Oregon financial markets. Expresses concern with section 3 of SB 609. Submits written testimony (EXHIBIT) |
| | | K). |
| 191 | Roger Martin | Investment Company Institute. Testifies in opposition of SB 609. |
| | | Discusses language concerns in SB 609. Submits written |
| | | testimony (EXHIBIT L). |
| 255 | Chair Nelson | Closes the public hearing on SB 609 and opens a public hearing |
| | | on SB 825. |
| <u>SB 825 – PUBL</u> | <u>IC HEARING</u> | |
| 258 | Dotson | Provides overview of SB 825. |
| 270 | Vicki Walker | Oregon State Senator. Testifies in favor of SB 825. Discusses |
| | | purpose and provides overview of SB 825. Provides examples. |
| 326 | Gene Ebersole | Assistant Attorney General, Department of Justice. Testifies in |
| | | favor of SB 825. Comments SB 825 would take effect if |
| | | Governor declares abnormal disruption of the marketplace and |
| | | safeguard exists that the legislature could override Governor's |
| | | declaration if it was felt inappropriate. States SB 825 is a bill to |
| | | fix price gouging and not prices. Submits written material |
| 422 | | (EXHIBIT M). |
| 433 | Cheryl Pellegrini | Assistant Attorney General for Financial Fraud Consumer |
| | | Protection Section, Oregon Department of Justice. Testifies in favor of SB 825. States currently twenty-one states have a |
| | | disaster price-gauging statute in place. Discusses increase in |
| | | consumer good or service by 20% or more is not a violation. |
| TAPE 53, B | | |
| 005 | Pellegrini | Continues discussion. |
| 021 | Chair Nelson | Asks what part of the bill referring to. |
| 024 | Pellegrini | Responds section 4, subsection 3a & b. Adds in criticism of SB |
| | e | 825 the market should be allowed to react and correct but in |
| | | times of acute events it happens so fast and prices rise so quick |
| | | that the market does not have time to make appropriate |
| | | corrections. Feels in absence of market acting to correct, |
| | | government regulation is appropriate and necessary. |
| 036 | Sen. Metsger | Clarifies in terms of action that might be taken in any retail or |
| | | provider of good or services it would only have a potential to rise |
| | | to the level if Governor takes the step so the Governor has to |
| | | declare something has existed of concern that is abnormal and |

| | | this would be relating to that. |
|-----|--------------|---|
| 043 | Pellegrini | Responds that is correct. |
| 047 | Sen. Metsger | Clarifies this would have to be subject to these terms and determination made by Chief Executive that goods and services as result have been impacted. |
| 053 | Pellegrini | Responds that is correct. |
| 055 | Sen. Beyer | Comments on question of law to be determined by court and not a jury. Asks whether someone's constitutional rights could be infringed by the fact they are being denied a jury trial. |
| 060 | Ebersole | Responds that is the state of the law. States SB 825 defines determination of whether excessive price gouging as matter of law not issue of fact. |
| 065 | Sen. Beyer | Comments there are levels of interpretation due to affirmative defense. |
| 071 | Ebersole | Responds that may be an issue for the jury. States SB 825 says as to that issue it is a question for the judge to determine whether it is an excessive price. Comments can add section under affirmative defense to SB 825. |
| 087 | Sen. Beyer | Provides an example. |
| 093 | Ebersole | Responds defendant who wins under Unlawful Trade Practices |
| 075 | Libersole | Act is entitled to attorney's fees. Adds it is discretionary with the court. |
| 095 | Sen. Beyer | Asks whether it is okay for public body to gouge people but not private people. |
| 103 | Ebersole | Responds under public body the state has to allow itself to be sued. Comments it was just determined it was not going to be opened up some decision by Public Utilities Commission to raise rates as being a viable claim of action. |
| 110 | Sen. Beyer | Asks if Public Utilities Commission decision meets all the qualifications why should it not be opened up. |
| 113 | Ebersole | Responds under state laws and Administrator Procedures Act the do process rights for the bodies to act had already been adjudicated at whatever hearing it was determined for them to take action. |
| 120 | Chair Nelson | Closes the public hearing on SB 825 and adjourns the meeting at 2:45 PM. |

-

_

EXHIBIT SUMMARY

- A SB 828, written testimony, Elisabeth Goldenberg, 1 pp
- B SB 828, written testimony, Cyrese Lee, 2 pp
- C SB 828, written testimony, Cheryl O'Neill, 1 pp
- D SB 828, written testimony, Jason Barber, 1 pp
- E SB 828, VINE brochure, Jason Barber, 2 pp
- F SB 602, written testimony and news article, Darrell Fuller, 2 pp
- G SB 603, written testimony, Darrell Fuller, 1 pp
- H SB 609, written testimony, Scott Shorr, 2 pp
- I SB 609, written testimony, Senator Kate Brown, 1 pp
- J SB 609, written testimony, Fred Boss, 1 pp
- K SB 609, written testimony, Floyd Lanter, 2 pp
- L SB 609, written testimony, Roger Martin, 3 pp
- M SB 825, written testimony, Gene Ebersole, 38 pp

The following exhibits are listed out of order in the body of the tape log:

- N-SB 828, -1 amendments dated 04/07/03, staff, 1 p
- O SB 235, -2 amendments dated 04/01/03, staff, 1 p
- P SB 341, -2 amendments dated 3/31/03, staff, 3 pp
- Q SB 343, -2 amendments dated 03/24/03, staff, 3 pp
- R SB 575, -1 amendments dated 03/05/03, staff, 3 pp