HOUSE SPECIAL SESSION COMMITTEE ON BUDGET

Second Special Session

February 25, 2002 Hearing Room F 10:15 a.m. Tapes 1 - 2

MEMBERS PRESENT:	Rep. Ben Westlund Rep. Jan Lee Rep. Susan Morgan Rep. Kurt Schrader Rep. Lane Shetterly
STAFF PRESENT:	Susan Jordan, Senior Legislative Analyst John Britton, Senior Legislative Analyst Larry Niswender, Principal Legislative Analyst Steve Meyer, Legislative Revenue Office Paul Warner, Legislative Revenue Officer Cindy Hunt, Legislative Counsel Robin LaMonte, Senior Legislative Analyst Annetta Mullins, Committee Assistant
MEASURE/ISSUES HEA	RD: Adoption of Committee Rules Introduction of Committee Measures LC 6 - stores operated by OLC LC 14 - omnibus disappropriations LC 16 - School Improvement Fund LC 18-1 - Lottery Fund allocations LC 31 - ballot materials (HJR 75) LC 32 - ballot materials (HJR 76) LC 33 - rescind SJR 50; revise Constitution LC 34 - rescind SJR 50; amend Constitution LC 35 - tobacco settlement LC 35-1 - tobacco settlement LC 37 - 9-1-1 telecommunications tax LC 41 -dental services LC 42 - omnibus program changes LC 9082 - state financial administration LC 9083 - state financial administration LC 9084 - state financial administration HB 4028 HB 4030 HB 4035 HB 4036 HB 4031 HJR 75 HB 5081

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

 TAPE/#
 Speaker
 Comments

004	Chair Westlund	Calls meeting to order at 11:02 a.m. and opens a work session for the purpose of adoption of rules and introduction of measures.
		Explains committee process during the special session.
ADOPTION	NOF COMMITT	<u>EE RULES – WORK SESSION</u>
020	Rep. Lee	MOTION: Moves to ADOPT the proposed Committee Rules (EXHIBIT A).
		VOTE: 5-0
	Chair Westlund	Hearing no objection, declares the motion CARRIED.
INTRODU	CTION OF MEAS	SURES - WORK SESSION
028	Adrienne Sexton	LFO. Reads list of legislative counsel drafts for consideration for introduction:
		LC - 6 – stores operated by OLCC, introduced as HB 4028,
		LC 14 – omnibus disappropriations, introduced as HB 5080,
		LC 16 – School Improvement Fund, introduced as HB 4036,
		LC 18-1 – Lottery Fund allocations, introduced as HB 5081,
		LC 31 – ballot materials (HJR 75, introduced as HB 4031,
		LC 32 – ballot materials (HJR 76), introduced as HB 4032,
		LC 33 – rescind SJR 50; revise Constitution, introduced as HJR 75,
		LC 34 – rescind SJR 50; amend Constitution, introduced as HJR 76,
		LC 35 – tobacco settlement, introduced as HB 4033,
		LC 35-1 – tobacco settlement, introduced as HB 4034,
		LC 37 – 9-1-1 telecommunications tax, introduced as HB 4030,
		LC 41 – dental services, introduced as HB 4029,
		LC 42 – Omnibus program changes, introduced as HB 4035,
		LC 9082 – state financial administration, introduced as HB 5082,

		LC 9083 – state financial administration, introduced as HB 5083, and
		LC 9084 – state financial administration, introduced as HB 5084.
059	Rep. Shetterly	MOTION: Moves that the list of Legislative Counsel drafts as read by staff. BE INTRODUCED as committee measures.
059	Chair Westlund	VOTE: 5-0-0 Hearing no objection, declares the motion CARRIED.
068	Chair Westlund	Recesses meeting at 11:05 a.m.
072	Chair Westlund	Reconvenes the meeting at 4:50 p.m.
	Chair Westlund	Opens a public hearing on HB 4028.

HB 4028 - PUBLIC HEARING

079	Chair Westlund	Determines there is no one wishing to testify on HB 4028. Closes the public hearing and opens a work session.
<u>HB 4028 - W</u>	ORK SESSION	
082	Susan Jordan	LFO. Submits Fiscal Impact statement and Staff Measure Summary (EXHIBIT B). Explains that HB 4028 allows sale of liquor on Sunday and changes the distribution formula for 2001-03. The change in the bill from the last special session is that HB 4028 has an emergency clause.
092	Rep. Morgan	MOTION: Moves HB 4028 to the floor with a DO PASS recommendation.
098	Rep. Shetterly	Comments that there was some interest in having it clearly stated on the record that the bill creates a permissive option and it is not a mandatory requirement that the liquor stores be open on Sunday or other days.
106	Chair Westlund	Agrees it is permissive, not mandatory language.

107	Chair Westlund	VOTE: 4-0-1 EXCUSED: 1 - Schrader Hearing no objection, declares the motion CARRIED. Rep. Lee will lead discussion on the Floor.
109	Chair Westlund	Opens a public hearing on HB 4029.
<u>HB 4029 - I</u>	PUBLIC HEARIN	<u>IG</u>
117	Chair Westlund	Determines there is no one wishing to testify on HB 4029. Closes the public hearing and opens a work session on HB 4029.
<u>HB 4029 - V</u>	WORK SESSION	
119	John Britton	LFO. Submits Staff Measure Summary, Fiscal Impact Statement, and the HB 4029-1 amendments (EXHIBIT C). Explains that HB 4029 is necessary to reduce adult dental benefits for the new eligibles or non-categorical eligibles in the Oregon Health Plan. A bill was passed during the last special session and it has been modified to clean up some unintended things. The HB 4029-1 amendment is language received from Oregon Medical Assistance Program (OMAP) and been agreed to by Rep. Hayden.
151	Jim Bunn	Northwest Dental Services. States that the bill as amended would do virtually and exactly what was the intent in SB 1008 passed last special session. States they can live with the bill. It is a cut but protects the most vulnerable under the OHP.
160	Chair Westlund	Comments he has a great deal of concern for the issue Bunn raises and appreciates the efforts of Bunn, staff and Rep. Hayden.
163	Rep. Morgan	Comments that one draft previously discussed listed the co-payment amounts. Asks if Britton can tell the committee if they need to discuss that on the record.
167	Britton	Responds that HB 4029 does not include the list of co-payments. States that as a courtesy to Rep. Hayden, he agreed we would enter into the record a portion of LC 26 (EXHIBIT D).

177	Rep. Schrader Britton	States that the portion of LC 26 is not an amendment but does lay out the co- payments and the intent of HB 4029. Asks if it will be included in the budget narrative. Responds that the information can be included in the Staff Measure Summary. Explains that the portion of LC 26 is a listing of all the dental co-payments that mirrors what is going on under the proposed OHP2
185	Rep. Morgan	waiver. Asks that the record clearly reflect that it is the intent of the committee that these should be the level of co- pays that go along with the language of the bill.
188	Chair Westlund	Comments that the co-pays are the same reflected in the bill in the first special session.
188	Britton	Comments that Chair Westlund is correct.
195	Rep. Shetterly	MOTION: Moves to ADOPT HB 4029-1 amendments dated 2/25/02.
198		VOTE: 5-0-0
	Chair	
	Westlund	Hearing no objection, declares the motion CARRIED.
200		
200 206	Westlund Rep.	motion CARRIED. MOTION: Moves HB 4029 to the floor with a DO PASS AS AMENDED
	Westlund Rep. Shetterly Chair	motion CARRIED. MOTION: Moves HB 4029 to the floor with a DO PASS AS AMENDED recommendation. VOTE: 4-1-0 OBJECTION: 1 - Lee Noting objection by Rep. Lee, declares the motion CARRIED. REP. HAYDEN will lead discussion
206 210	Westlund Rep. Shetterly Chair Westlund	 motion CARRIED. MOTION: Moves HB 4029 to the floor with a DO PASS AS AMENDED recommendation. VOTE: 4-1-0 OBJECTION: 1 - Lee Noting objection by Rep. Lee, declares the motion CARRIED. REP. HAYDEN will lead discussion on the floor. Opens a public hearing on HB 4030.
206 210	Westlund Rep. Shetterly Chair Westlund	 motion CARRIED. MOTION: Moves HB 4029 to the floor with a DO PASS AS AMENDED recommendation. VOTE: 4-1-0 OBJECTION: 1 - Lee Noting objection by Rep. Lee, declares the motion CARRIED. REP. HAYDEN will lead discussion on the floor. Opens a public hearing on HB 4030.
206 210 <u>HB 4030 - P</u> 213	Westlund Rep. Shetterly Chair Westlund Chair Westlund PUBLIC HEARIN Chair	 motion CARRIED. MOTION: Moves HB 4029 to the floor with a DO PASS AS AMENDED recommendation. VOTE: 4-1-0 OBJECTION: 1 - Lee Noting objection by Rep. Lee, declares the motion CARRIED. REP. HAYDEN will lead discussion on the floor. Opens a public hearing on HB 4030. C Determines there is no one wishing to testify on HB 4030. Closes the public hearing on HB 4030.

227	Rep. Morgan	one-time transfer of \$14 million from the Emergency Communication account and sub-accounts to help the statewide budget rebalance plan. MOTION: Moves HB 4030 to the floor with a DO PASS recommendation.
211	Rep. Schrader	Asks if there has been potential legal issues raised regarding using the entire reserve.
	Chair Westlund	Asks Hasina Squire to speak to the potential for legal issues.
221	Hasina Squires	Special Districts Association of Oregon. States that the issue revolves around the possibility of someone challenging the fact that the 9-1-1 tax is levied on those people that have telephones capable of accessing 9-1-1. It is a line item on the phone bill that indicates it will go to fund 9-1-1 programs. Believes there is a concern that someone from the utilities may have issues about collecting a tax and sending it through the state for an intended purpose and it then being diverted to the State General Fund. Adds that she does not know about any pending legal challenges, she only knows about the conversations that have been had about the issue coming up in other states.
270	Rep. Schrader	Comments he had an opportunity to visit the 9-1-1 center in Clackamas County. In the initial discussions it seemed that we were just putting off consolidation to try to get down to one 9-1-1 facility and that it was his understanding that is what most of the reserve money was dedicated to. A separate issue that has been brought up is that the federal government has indicated there are some requirements that all 9-1-1 facilities are supposed to have the advanced video capability. The Clackamas 9-1-1 center is very concerned about getting it into place so they do not have a legal issue with the federal government. Asks if Squires has heard anything about the concern.
287	Squires.	

		Responds that HB 4030 takes \$7 million from the consolidation incentive fund. That money was set aside for the next session to determine how to spend that. The other \$7 million is coming from the enhanced 9-1-1 sub-account. The advanced video capability is a federal mandate by the Federal Communications Commission that primary public safety answering points be able to locate wireless cellular telephones, and is called Phase II Wireless Enhanced 9-1-1. That is what the money has been set aside for.
307	Rep. Schrader	Asks if there is a timeline.
	Squires	Responds the FCC original timeline was set for October 1, 2001. The wireless utilities petitioned the FCC asking for time. They expect that technology to be completed in six to twelve months in Oregon. One pilot project has been run in Benton County and in the second or third quarter of this year, Josephine, Jackson, and Douglas will have the technology available.
293	Acting Chair Morgan	States that the committee has a motion before it.
329	Rep. Schrader	States he will object to the motion to raise the issue to let people know what is going on but may vote for passage on the floor.
332		VOTE: 4-1-0 ODJECTION: 1 Schwader
	Chair Westlund	OBJECTION: 1 - Schrader Noting objection by Rep. Schrader, declares the motion CARRIED. Rep. Ralph Brown and Rep. Schrader will lead discussion on the Floor.
364	Chair Westlund	Opens a public hearing on HB 4035.
<u>HB 4035 - P</u>	UBLIC HEARIN	I <u>G</u>
366	Chair Westlund	Determines no one wishes to testify on HB 4035. Closes the public hearing and opens a work session on HB 4035.
<u>HB 4035 - V</u>	VORK SESSION	
368	Larry Niswender	LFO. Explains HB 4035 is identical to the omnibus program change bill

that was passed in the first special session. HB 4035 redirects various transactions to increase the amount of General Fund available for statewide budget rebalance:

- Redirects one-half the proceeds from the sale of the Boardman property to the General Fund, about \$3.7 million.
- Reduces lottery allocation to the County Fair Account by approximately \$40,000.
- Authorizes the use of the Worker's Benefit Fund for civil rights claims in lieu of General Fund for about \$500,000.
- Reduces the maximum amount transferred to the Oregon Rural Health Association from \$15 million to \$7.5 million.
- Transfers \$1 million from the Law Enforcement Medical Liability account, and \$2.5 million from the JOBS individual education account to the Department of Human Services to offset General Fund.
- Eliminates \$200,000 General Fund support to the Board of Education; it is now budgeted in the Governor's office.
- Eliminates \$218,000 General Fund support for the post secondary Opportunity Commission.
- Repeals a special purpose appropriation for a centralized voter registration system.
- Includes a technical fix for the Department of Human Services so it can distribute \$1.1 million for a workers' compensation selfinsurance pool.
- Allows a \$3 million transfer from the Housing and Community Services Housing Finance Fund to the Emergency Housing Assistance account.

408 408 409 <u>HB 4036 - H</u> 416	Chair Westlund Chair Westlund Chair Westlund PUBLIC HEARIN Chair	Determines no one wishes to testify
	Westlund	on HB 4036. Closes the public hearing and opens a work session on HB 4036.
<u>HB 4036 - V</u>	WORK SESSION	-
417	Steve Meyers	Legislative Revenue Office. Explains HB 4036 is a repeat of the measure in the first special session. It allows school districts to use their School Improvement Fund moneys for any purpose related to education instead of for the mandates in the School Improvement Act. It also repeals the section that would require the funds in the 2001-03 and 2003-05 biennia to be used to improve third and fifth grade reading and math scores. The School Improvement Fund would still exist. Adds that these are temporary changes for the use of those funds by the school districts.
441	Rep. Shetterly	MOTION: Moves HB 4036 to the floor with a DO PASS recommendation.
445	Chair Westlund	VOTE: 5-0-0 Hearing no objection, declares the motion CARRIED. REP. MORGAN will lead discussion on the floor.
069	Chair Westlund	Opens a public hearing on HB 4031.
<u>HB 4031 - I</u>	PUBLIC HEARIN	<u>NG</u>
473	Chair Westlund	Determines no one wishes to testify on HB 4031. Closes the public

hearing and opens a work session on HB 4031.

		11D - 0 <i>J</i> 1.
<u>HB 4031 - V</u>	VORK SESSION	
478	Paul Warner	Legislative Revenue Officer. Explains that HB 4031 is the ballot title and spells out the procedures for a May 2002 ballot measure, HJR 75.
496	Rep. Schrader	MOTION: Moves HB 4031 to the floor with a DO PASS recommendation.
507		VOTE: 5-0-0
501	Chair Westlund	Hearing no objection, declares the motion CARRIED. REP. SHETTERLY will lead discussion on the floor.
TAPE 2, A		discussion on the noor.
038	Chair Westlund	Opens a public hearing on HJR 75.
<u>HJR 75 - PU</u>	JBLIC HEARING	<u>-</u>
038	Chair Westlund	Determines no one wishes to testify on HJR 75. Closes the public hearing and opens a work session on HJR 75.
<u>HJR 75 - W</u>	ORK SESSION	
039	Paul Warner	Legislative Revenue Office. Distributes impact statement (EXHIBIT E) and explains that the measure would go on the May 2002 ballot. It requires rescinding SJR 50 that was passed in the first special session. It revises the Oregon Constitution and converts the Education Endowment Fund into the Education Stability Fund. It dedicates 15 percent of lottery earnings to the fund. Lottery earnings in this biennium will be about \$106 million from the 15 percent dedication. The Stability Fund becomes operational on April 30, 2003. On May 1, 2003, there is a transfer of \$200 million from the fund to the State School Fund. Legislative Revenue Office estimates that following the \$200 million transfer and the \$106 million dedication going in this biennium, that the fund balance on July 1, 2003 would be about \$78 million.
069	Rep. Lee	Comments she is concerned about the \$200 million and that can be discussed further on the floor. Adds that she is

willing to move this through the committee.

. – –	-	commutee.
075	Rep. Shetterly	Acknowledges a bar chart that he requested and has been passed out by Warner that assumes passage of HJR 75 by this Assembly and the voters (EXHIBIT F). Explains that the chart shows the transfer of \$200 million from the Stability Fund in this biennium and carries out what we could expect to see over the next ten years. It starts at about a \$78 million balance. The blue represent the figures with earnings reinvested into the Stability Fund at 7.33 percent, which is the blended earnings in the Common School Fund over the next five years. This fund is capable of being invested in equities as the Common School Fund is. States that he asked Warner to project the growth with the 7.33 percent with all earnings reinvested. The yellow bars represent the growth of the fund if only the lottery payments and no earnings are reinvested. There is a spread of just over \$900 million in 10 years on the high side to just over \$600 million on the shy side. Believes this represents substantial growth anticipating the timing for the next recession will follow historic trends and will be in about 2010.
104	Rep. Shetterly	States that HJR 75 is substantially the same as SJR 50 except it is in the form of a revision, not an amendment, and will require 40 votes on the floor.
108	Rep. Schrader	Comments he has some reservation about the total amount of money that is being used, but wants to move the measure forward. States that the investment language is critical to the better utilization of the fund. Asks if they have been able to do this all along, why have they not done so, and asks if statutory clarification is needed to make sure this is followed in the future.
	Rep. Schrader	Comments that the Endowment Fund has not been invested in equities, at least not to the degree of the Common School Fund. Wants to make sure

		there is language to allow investments in equities, an appropriate and prudent amount, and gain some benefit. Asks why it has not been done and whether it would be better to give direction that it can be done.
143	Kate Richardson	Oregon State Treasury. Comments she cannot comment on the historic decisions about investment policies. Believes because the Oregon Growth Account (OGA) is part of the Education Endowment Fund, there is a weighing going on and the fund has been building over time. Currently the bulk of the fund is setting in a short-term fund.
159	Rep. Schrader	Comments he will be voting for the measure but the issue needs to be addressed, perhaps on the Senate side. Is not comfortable that the department is getting enough direction to feel comfortable in doing this. It has not been done for the last six to eight years since the fund has been in existence. Believes the direction should be included in the measure. It is an opportunity that does not hurt anything.
	Richardson	Suggests it might be helpful for the committee to have someone from Investments talk about the decisions and explain why where it is.
175	Rep. Shetterly	Comments there has not been much money in the fund until this biennium. States he is assured by Treasury and Legislative Counsel that the language is entirely sufficient to authorize investment in equities. States he would not want language in the Constitution that directs investments in equity.
191	Rep. Schrader	States that the legality of rescinding SJR 50 has come into question and would like some clarification on the legislature's ability to do that.
195	Rep. Shetterly	Responds there is precedent for the legislature rescinding a measure. It is on the strength that if the legislature has the authority to send out a resolution to the ballot, then before the resolution makes it to the ballot, the same legislature has the authority

		to rescind the resolution. Adds that Legislative Counsel has pointed out the precedent and the fact they think it is inherent in the powers of the legislature to send out and rescind resolutions.
208	Rep. Schrader	Asks what the mechanism is for the legislature to get it back.
210	Rep. Shetterly	States that he will refer Rep. Schrader to Legislative Counsel for an explanation of the precedent, and that the mechanism is in paragraph one of HJR 75 which simply declares that SJR 50 from the first special session is rescinded.
223	Rep. Lee	Asks what the projected balance would be on July 1, 2003 based on the withdrawal and the projected earnings if the fund were depleted by \$200 million.
229	Warner	Responds they have updated the estimate. SJR 50 was based on the December revenue forecast. The increase in lottery resources, a big portion of which was use of the contingency fund of the Lottery, about \$20 million, is captured in the March revenue forecast. It is reflected in the graph and adds about \$6 million to the projection for a revenue dedicated to the fund. They are estimating about \$78 million on July 1, 2003, given a \$200 million withdrawal on May 1.
249	Rep. Lee	Comments there is currently about a \$112 million deficit in school funds and if it goes to \$312 million in the next biennium we won't be able to address it from this fund again with that kind of a deficit.
246	Warner	Responds Rep. Lee is correct. Explains that the chart (EXHIBIT F) assumes no more would be withdrawn from the fund.
254	Rep. Schrader	Comments that with the transfer, whatever the amount is, of the Educational Endowment Fund to the State School Fund, the current service level rollup for the State School Fund would not be adversely affected by using this money as opposed to

		General Fund money. Asks if his comment is correct.
261	Warner	Responds that the \$200 million would replace current General Fund money that is going into the State School Fund. Adds that the State School Fund under the budget bill passed in the first special session was not affected. The reason was the transfer of money from the Stability Fund to the State School Fund, and as they would project out the current service, they would project out the higher State School Fund level.
281	Cindy Hunt	Legislative Counsel. Comments that the legislature has rescinded measures three times before (in the 60's and 70's). There was never a challenge in court. States they have an opinion from their office from the 60's and 70's that reasoned the legislature could do this and it was based on sound, legal reasoning. States that if the committee wishes to have the opinion in front of them, Legislative Counsel can prepare it.
308	Rep. Schrader	Asks if paragraph one of HJR 75 is enough to stop the Secretary of State from putting it on the ballot.
311	Hunt	States that in two of the three times, a measure was rescinded. The third instance was repeal. Adds that if HJR 75 does not pass the legislature, SJR 50 is on the ballot in May. As soon as this measure passes the legislature, SJR 50 is off the ballot even if the people do not pass this measure.
324	Rep. Shetterly	Asks if the committee needs to do anything with the companion election bill from the first special session.
328	Hunt	Responds that the committee has passed a bill to the floor that repeals that special elections bill.
341	Rep. Shetterly	MOTION: Moves HJR 75 be sent to the floor with a BE ADOPTED
315		recommendation.
345	Chair Westlund	VOTE: 5-0-0 Hearing no objection, declares the motion CARRIED.

REP. SHETTERLY will lead discussion on the floor.

HB 4028 - RECONSIDERATION

354	Rep. Morgan	MOTION: Moves to RECONSIDER the vote by which HB 4028 was passed to the Floor.
359	Chair Westlund	Explains that the purpose for reconsidering HB 4028 is to consider a technical amendment.
365	Chair Westlund	VOTE: 5-0-0 Hearing no objection, declares the motion CARRIED.
367	Chair Westlund	Reopens the work session on HB 4028.
<u>HB 4028 - V</u>	VORK SESSION	
340	Susie Jordan	LFO. Explains that a conceptual amendment to HB 4028 in Section 3 refers to repealing HB 4013 from the first special session. States that because HB 4013 has not been signed into law, they want to change the language to say if HB 4013 becomes law, then sections one and two are repealed.
405	Rep. Shetterly	MOTION: Moves to AMEND HB 4028 on page 2, in line 8, before "Sections" insert "If Enrolled House Bill 4013 (2002 Fist Special Session) becomes law,".
424	Rep. Shetterly	Acknowledges receipt of the HB 4028-1 amendments (EXHIBIT G) and withdraws his motion.
428	Rep. Shetterly	MOTION: Moves to ADOPT HB 4028-1 amendments dated 2/25/02.
433	Chair Westlund	VOTE: 4-0-1 EXCUSED: 1 - Schrader Hearing no objection, declares the motion CARRIED.
437	Rep. Shetterly	MOTION: Moves HB 4028 to the floor with a DO PASS AS AMENDED recommendation.

440		VOTE: 4-0-1
	Chair Westlund	Hearing no objection, declares the motion CARRIED. REP. MORGAN will lead discussion on the floor.
444	Chair Westlund	Opens a public hearing on HB 5081.
<u>HB 5081 - P</u>	UBLIC HEARIN	<u>G</u>
447	Chair Westlund	Determines no one wishes to testify on HB 5081. Closes the public hearing and opens a work session on HB 5081.
<u>HB 5081 - V</u>	ORK SESSION	
463	Robin LaMonte	LFO. Submits the HB 5081-1 amendment (EXHIBIT H) and explains that the amendments are the changes that would be made to the lottery bill passed last special session. It increases the amount that is being transferred to the State School Fund by approximately \$1.5 million, there would be an offsetting decrease in General Fund to the State School Fund and reflects the change in the Revenue Forecast.
482	Rep. Shetterly	MOTION: Moves to ADOPT HB 4028-1 amendments dated 2/25/02.
487	Rep. Lee	Comments she voted against this bill earlier and may do that on the floor but will support moving it out of committee.
495		VOTE: 5-0-0
	Chair Westlund	Hearing no objection, declares the motion CARRIED.
497	Rep. Shetterly	MOTION: Moves HB 5081 to the floor with a DO PASS AS AMENDED recommendation.
503 TAPE 1, B	Chair Westlund	VOTE: 5-0-0 Hearing no objection, declares the motion CARRIED. REP. MORGAN will lead discussion on the floor.
047	Chair	Recesses meeting at 5:47 p.m.
050	Westlund	

		Reconvenes meeting at 5:52 p.m. and announces that the committee will adjourn for the evening and meet in the morning.
057	Chair Westlund	Adjourns meeting at 5:53 p.m.
Submitted By,		Reviewed By,
Annetta Mullins		Adrienne Sexton,

EXHIBIT SUMMARY

Committee Assistant

A – Rules, Committee, staff, 1 p

B - HB 4028, Fiscal Impact Statement and Staff Measure Summary, staff, 2 pp

Legislative Analyst

- C HB 4029, Staff Measure Summary, Fiscal Impact Statement, and HB 4029-1 amendments, 3 pp
- D HB 4029, section of LC 26, staff, 9 pp
- E HJR 75, Revenue Impact Statement, staff, 1 p
- F HJR 75, Education Stability Fund growth chart, staff, 1 p
- G HB 4028, HB 4028-1 amendments, staff, 1 p
- H HB 5081, HB 5081-1 amendments, staff, 1 p

HOUSE SPECIAL SESSION COMMITTEE ON BUDGET Second Special Session

February 25, 2002 Hearing Room F 9:00 p.m. Tape 3

MEMBERS PRESENT:	Rep. Ben Westlund, Chair Rep. Susan Morgan Rep. Kurt Schrader Rep. Lane Shetterly
MEMBER EXCUSED:	Rep. Jan Lee
STAFF PRESENT:	Adrienne Sexton, Legislative Analyst Larry Niswender, Principal Legislative Analyst Dick Yates, Legislative Revenue Office Annetta Mullins, Committee Assistant
MEASURE/ISSUES HEA	RD: Public Hearing and Work Session HB 4035 HB 4033

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments
TAPE 3, A		
003	Chair Westlund	Calls meeting to order at 9:05 p.m. and opens a public hearing on HB 4035.
<u>HB 4035 - I</u>	PUBLIC HEARING	
004	Chair Westlund	Determines no one wishes to testify on HB 4035. Closes the public hearing and opens a work session on HB 4035.
<u>HB 4035 - V</u>	WORK SESSION	
016	Chair Westlund	Recesses meeting at 9:06 p.m.
016	Chair Westlund	Reconvenes meeting at 9:10 p.m.
019	Larry Niswender	LFO. Submits Revenue Impact Statement (EXHIBIT A). States the bill is identical to the bill passed in the first special session.
032	Rep. Schrader	Asks if centralized voter registration will be a reservation in the E Fund.
036	Niswender	Explains that in the last special session the disappropriation bill established a reservation of \$2 million in the General Purpose E Fund for the centralized voter registration system and it is the expectation that will be repeated in the budget report.
039	Chair Westlund	Comments that it is also contingent on federal funds.
042	Nancy Baker-Krofft	Salem resident, teacher in Oregon, and parent of son in school. States that cuts to education are not acceptable. In many cities,

		schools have been cut to the bone. Also sees the terrible choices the Salem School District is trying to make based on the cuts that are planned. States there must be some taxes we can come up with. If we take money from our rainy day funds and next year it rains, we will be very wet.
064	Rep. Morgan	MOTION: Moves HB 4035 to the floor with a DO PASS recommendation.
067	Chair Westlund	VOTE: 4-0-1 EXCUSED: 1 - Lee Hearing no objection, declares the motion CARRIED. REP. WESTLUND will lead discussion on the floor.
070	Chair Westlund	Opens a public hearing on HB 4033.
<u>HB 4033 - PUB</u>	LIC HEARING	
075	Chair Westlund	Informs the committee that he has a rough draft of the amendment and the committee is waiting for the amendments from Legislative Counsel.
083	Chair Westlund	Determines no one wishes to testify on HB 4033. Closes the public hearing and opens a work session on HB 4033.
<u>HB 4033 – WO</u>	RK SESSION	
085	Chair Westlund	Recesses the meeting at 9:18 p.m. to await the arrival of the amendments to HB 4033.
086	Chair Westlund	Reconvenes the meeting at 9:20 p.m
082	Dick Yates	Legislative Revenue Office. Explains graph (EXHIBIT B). States that he used information presented during the regular session on estimated revenues from the Master Settlement Agreement and that is the height of the bars, the total revenue that is forecast to be received by the State of Oregon pursuant to the Master Settlement Agreements. About \$15.6 million annually will be required if the OSU bonding goes through. The dark area in the middle of the chart is the estimate of the additional payments that would be required to be pledged for a \$200 million issue to provide funds to be transferred to the State School Fund. Adds that how it ends up depends on how the Treasury eventually structures the issue and over the period of issue. This is simply one proposal Treasury is considering. It would take out about \$33 million up to \$46 million a year from 2004 to 2012. The balance is the Master Settlement expected payments that would be available during those years for legislative appropriation.
123	Rep. Schrader	Asks what the debt service would be for the first three years.
	Yates	Responds it is about \$80 million less \$35 million and less another \$15 million. It is about \$30 million. It would be about \$15 million for OHSU and \$33 million for the State School Fund.
146	Chuck Smith	Oregon State Treasury. Comments the numbers presented by Yates are correct.
143	Rep. Shetterly	Comments this comes into play only if the voters reject Measure 11 and the HJR 75 referral.

166	Smith	Explains types of bonds.
	Rep. Shetterly	Advises members he has been notified that the amendments will arrive in 15 minutes.
181	Chair Westlund	Recesses meeting at 9:28 p.m.
181	Chair Westlund	Reconvenes meeting at 10:08 p.m. and announces that the committee has received the amendments for HB 4033 (EXHIBIT C).
206	Rep. Shetterly	Explains HB 4033-1 amendments (EXHIBIT C). States that Measure 11, the OHSU capital bond referral, is going out on the ballot. Under that referral there is a fallback that says if the referral for general obligation bonds does not pass, the Treasurer is directed to issue tobacco revenue bonds. These are also tobacco revenue bonds. The purpose of the amendments is to bring HB 4033 together with SB 832 so that if revenue bonds are issued under this bill and if they need to be issued under SB 832, they will be in parity—of equal priority so that one does not have precedent over the other for any purpose. That will help bring the best rates for both so they are not selling the bonds to bond holders whose interest may become subordinate to some later issue of bonds.
228	Harrison Conley	Legislative Counsel. States he is comfortable with Rep. Shetterly's explanation of the amendments. States that because we are dealing with SB 832, which is already in effect, and given the title of this bill, we could not change the superiority clause in SB 832 as it relates to any subsequent revenue bonds that may be authorized by the legislature. These bonds would be in parity with the SB 832 bonds should they be issued. These bonds will be in parity with any subsequent bonds issued and secured by the same revenue stream. These would not be in parity with any subsequent revenue bonds the legislature might authorize.
257	Kate Richardson	State Treasury. States the HB 4033-1 amendments are the work of their staff and Bar counsel and they believe they should work with the prior bill.
267	Rep. Shetterly	MOTION: Moves to ADOPT HB 4033-1 amendments.
267	Chair Westlund	VOTE: 3-0-2 EXCUSED: 2 – Lee, Schrader Hearing no objection, declares the motion CARRIED. REP. WESTLUND will lead discussion on the floor.
270	Rep. Shetterly	MOTION: Moves HB 4033 AS AMENDED to the floor with a DO PASS AS AMENDED recommendation.
270	Chair Westlund	VOTE: 3-0-2 EXCUSED: 2 – Lee, Schrader Hearing no objection, declares the motion CARRIED. REP. SHETTERLY will lead discussion on the floor.
258	Chair Westlund	Adjourns meeting at 10:13 p.m. until approximately 9:30 a.m. on Feb. 26.

Submitted By, Reviewed By,

Annetta Mullins, Committee Assistant Adrienne Sexton, Legislative Analyst

EXHIBIT SUMMARY

A – HB 4035, Revenue Impact Statement, staff, 1 p B – HB 4033, Securitization graph, staff, 1 p

C – HB 4033, HB 4033-1 amendments, staff, 8 pp