HOUSE COMMITTEE ON GOVERNMENT EFFICIENCY

April 12, 2001 Hearing Room D 8:30 AM Tapes 52, 53,54

MEMBERS PRESENT: Rep. Jerry Krummel, Chair

Rep. Chris Beck, Vice-Chair Rep. P. Smith, Vice-Chair

Rep. Alan Brown Rep. Jim Hill

Rep. Deborah Kafoury Rep. Jeff Kruse Rep. Steve March Rep. Carolyn Tomei Rep. Kelley Wirth

MEMBER EXCUSED: Rep. Bill

Garrard

STAFF PRESENT: Matt Wingard, Committee Administrator

Patrick Brennan, Committee Assistant

MEASURE/ISSUES HEARD: HCR 11 Public Hearing and Work

Session HB 3224 Public Hearing

HB 3847 Public Hearing

HB 2546 Work Session and Work Session

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments |
|-------------------|---------------|--|
| TAPE 52, A | 1 | |
| 003 | Chair Krummel | Calls the meeting to order at 8:40 a.m. and opens public hearing on HB 3224. |
| HB 3224 PU | UBLIC HEARING | |
| 008 | Matt Wingard | States HB 3224 requires the elimination of state agency positions that are vacant for six months. |
| 015 | Kelly Freels | Department of Administrative Services (DAS). Testifies to a position of neutrality on HB 3224. States that agencies sometimes hire temporary staff rather than permanent staff, and sometimes employees are considered "temp to hire". Says agencies sometimes offer overtime, or use contract staff. Discusses cost savings measures. |
| 070 | Rep. March | Asks whether some vacancies are due to difficulty finding a specific classification of qualified employee. |
| 074 | Freels | Responds that does occur and sites an example of the Y2K preparation. |
| 077 | Chair Krummel | One thing that happens in the budget process is consideration of current service level as a starting point. Wonders why unfilled positions are considered part of current service levels, and why do agencies request FTE that they have no intention of filling. |
| 091 | Freels | Explains that sometimes agencies request funding for unfilled positions with the expectation they will be filled in the future, to |

| | | keep them as part of their current service level discussion. Says |
|-------------|-----------------|--|
| | | it comes down to how flexible can the budget be with a |
| | | permanent staff versus a temporary staff. |
| 114 | Chair Krummel | Says his primary concern is the use of personnel dollars for other |
| 110 | т 1 | purposes. |
| 118 | Freels | Requests specific examples of such occurrences. Says that |
| | | agencies are allowed a certain amount of flexibility but are |
| 126 | Chair Krummel | required to notify DAS of such activity. |
| 120 | Chan Krummer | Offers as an example the Oregon State Police (OSP), which chose not to offer a training program that was budgeted for, |
| | | resulting in not hiring new officers. Says the legislature has |
| | | been told that OSP did not want to hire and train officers that |
| | | would be laid off in the near future due to budget cuts. |
| 142 | Freels | Responds there were approximately 125 positions in question |
| | | and 25 were to come online by July 2000; the other 100 were |
| | | scheduled to come on in January 2001. States due to the |
| | | Governors revenue shortfall a policy decision was made not to |
| | | fill the remaining 100 positions. |
| 158 | Rep. Hill | Comments most of the dollars were diverted to fight unexpected |
| 165 | P.,1. | forest fires. |
| 165 | Freels | Responds agencies can come back to the Legislative Emergency Board to have that decision approved. |
| 174 | Rep. Hill | States he has received varying answers depending on the agency |
| | | or the person spoken to with regards to requests made to Way & |
| | | Means for manpower and then the money is subsequently spent |
| | | on other line items. This bill will help create discipline within agencies by giving the legislature a way of monitoring and |
| | | holding the agencies accountable for this activity. |
| HB 3847 PUB | LIC HEARING | nothing the ageneres accountable for this activity. |
| 219 | Wingard | States this bill requires Oregon Department of administrative |
| | C | Services to establish a Veterans memorial in the State Capital |
| | | Mall area. |
| 222 | Speaker Mark | House - District 38. Testifies in support of HB 3847. Recalls a |
| | Simmons | recent visit to the Tomb of the Unknown Soldier in Washington |
| | | D.C. Laments that such opportunities are not available to many |
| | | Oregonians. Comments the need to memorialize those who are |
| | | no longer with us and to thank those who are. Says the measure |
| 272 | Rep. Hill | establishes a Veteran's Memorial in the Capitol Mall area. |
| 272 | Speaker Simmons | Asks about the funding source of the memorial. States there are funds that are dedicated specifically to the arts. |
| 211 | Speaker Simmons | States he is not sure how much can be quantified for this project. |
| 284 | Rep. Hill | Asks whether Speaker Simmons would support the addition of a |
| | · r · | mechanism for allowing outside funding sources, specifically |
| | | contributions to help advance the goal of constructing the |
| | | memorial from the private sector. |
| 298 | Speaker Simmons | Supports the idea. |
| 303 | Rep. Beck | Asks if there are any veteran's memorials currently on the |
| 205 | a 1 a: | Capitol Mall grounds or in Salem. |
| 305 | Speaker Simmons | Not to his knowledge |
| 309 | Rep. Hill | Says there is an obelisk near the Veterans' Affairs building. Not |
| 320 | Rep. Beck | a real large memorial. Asks if Speaker Simmons would consider funding this out of |
| 340 | Rep. Deck | Department of Veteran Affairs budget, rather than from the Arts |
| | | Fund. |
| | | ± WALTE |

| 328 | Speaker Simmons | Comments that some of the most beautiful works of art are |
|--------------------------------|-----------------|--|
| | | memorials. |
| 342 | Chair Krummel | Comments that one percent of a building's cost needs to be |
| | | dedicated to art for that building. Wonders whether the 1% of |
| | | the art budget for a new building being constructed on the mall |
| | | grounds be used for the proposed memorial. |
| 364 | Speaker Simmons | Nothing precludes siting the memorial near the new building, but |
| | _ | should be left to Ways & Means to make the determination. |
| 407 | Chair Krummel | Closes public hearing on HB 3847 and reopens the public |
| | | hearing on HB3224. |
| HR 3224 REOPENS PUBLIC HEARING | | |

Botkin

Rep. Hill

Botkin

Rep. March

Rep. Hill

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| TAPE 53 , | A | |
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| 015 | Mary Botkin | AFSCME. Testifies to a neutral position on this bill. Says that some of the personnel decisions that are made by agencies are done for good reasons while others are not. Sometimes vacant position budgets are used for overtime costs. Prisons in rural areas are a specific example where this is necessary, as it is difficult to entice qualified people to move to Eastern Oregon to take jobs. States the measure ignores the retention and recruitment problems the state faces due to offering noncompetitive wages. Comments this bill may be creating an inflexible system |

inflexible system. Comments the state has improved greatly in this aspect, as it rarely uses personnel budgets for equipment and supplies as was once common practice. States the need to consider making the

measure more flexible.

States in terms of technical positions, the answer is to reclassify positions and pay more. Says that hiding behind vacant FTE rather than openly discussing the need to address low wage problems exacerbates the problem. Comments that overtime eats up the ability of agencies to hire more help at the same time it

alleviates the effects of understaffing.

Acknowledges the point. Comments that the legislature has worked hard to budget for positions that have not been filled. Some agencies, such as the state hospital, have acute recruitment and retention problems that are difficult to address.

Comments on budgeting for positions that the agency knows will

not be filled.

States the problem with "ghost budgeting" is that vacant Botkin

> positions would be cut so much that there would be insufficient resources to pay for overtime needed because of understaffing. Says DAS has helped address the real needs of the agencies to

alleviate this practice.

Rich Peppers Oregon Public Employees Union (OPEU). Says his organization

> represents front-line workers that are impacted by this issue. Says OPEU approaches the issue as a matter of workload management. Comments this bill may be to "across the board"

to do the job that needs to be done.

Asks how the problem should be addressed when agencies are

not forthcoming during the budgetary process with the issues they face. States the problem is when the agencies continue to request positions that they do not fill, or request additional positions when they have a number of unfilled positions.

Comments it is creating a better mechanism to address the issues

| 262 | Peppers | of retention versus agencies feeling the need to pad the budget with FTE to deal with the issues of reclassification. Acknowledges that there are some problem areas but says that a broad attempt at a solution such as HB 3224 may be more of a |
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| 277 | Rep. Hill | problem than the one it seeks to remedy. Would OPEU be willing to work on a bill that does address the problem without becoming more of a problem itself. |
| 296 | Peppers | Offers to do so. |
| 303 | Gary Carlson | Associated Oregon Industries (AOI). Testifies in support of HB 3224. Says there may be some exceptions but that for many cases a 6-month window is sufficient to fill positions, and that those that go unfilled should be unscheduled. Says safeguards and exceptions should be put in if need be, but restraints are needed. |
| 350 | Carlson | Comments that the E-Board is an example of how agencies look to spend available pools of money. |
| 368 | Chair Krummel | Requests that the interested parties work on amendments to make the bill amenable to all. Needs to be truth in advertising when budgeting for personnel needs in state agencies. Legislature needs to be made aware of the real needs and that if overtime is what is needed it should be budgeted for as overtime. Disagrees with the current service level-funding format. |
| TAPE 52, B | | |
| 005 | Chair Krummel | Says there are mechanisms for dealing with positions that will be needed during the second year of a budget cycle. There are two problems: one of public perception and one of perceiving increased revenues as a tight budget. |
| 475 | Chair Krummel | Closes the public hearing on HB 3224 and reopens public hearing on HB 3847. |
| HB 3847 REO | PENS PUBLIC HEARIN | <u>G</u> |
| 040 | Robert Fleming | Department of Veteran Affairs (DVA). Testifies in support of HB 3847. Comments that there are no funds available in the current or recently signed budget for the department for any memorials. |
| 066 | Rep. Beck | Asks if there is a record of the various memorials around the state. |
| 071 | Fleming | Describes the different types of markers and memorials across the state and says there are about 125. Says the (DVA) has five veterans' memorials at their building location. |
| 088 | Rep. Beck | Trying to get a sense of whether there has been a longstanding recognition of a need for such a memorial. |
| 115 | Fleming | Responds that there are 125 memorials in Oregon and that the desire for more has not diminished |
| 125 | Rep. Hill | Mentions that the Memorial Coliseum is slated for demolition and has a WWII memorial that could possibly be relocated. Comments would like to see about finding a fitting home for that memorial. |
| 136 | Chair Krummel | States he would like to combine the public hearing HB 3847 and HCR 11. |
| | CR 11 PUBLIC HEARING | |
| 137 | Wingard | States that HCR 11 would recognize, honor and thank Oregonians who served in the Korean War. |

| 143 | Rep. Jenson | House District 57. Testifies in support of HCR 11. Says the memorial gives thanks to the veterans of the Korean War. Describes the impact that the Korean War had during his lifetime. Notes that Korea is referred to as "The Forgotten War", as it did not have the tremendous support of WWII or the stigma of Vietnam. POW camps were a new phenomenon, at least with regard to the brainwashing and psychological torture that POW's were exposed to. |
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| 210 | Rep. Jenson | Never served in Korea, despite being in the service from 1950- 54. Gives a personal anecdote regarding the Korean War. |
| 326 | Bob Montgomery | Lifetime member of Veteran of Foreign Wars and the American Legion. Testifies in support of HCR 11 and HB 3847. |
| 343 | Rep. P. Smith | Comments that Rep. Jenson honors his friend well. |
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| 355 | Ed Hughes | Coalition for Veterans' Issues. Testifies in support of HB 3847 and HCR 11. |
| 367 TAPE 53, B | Norm Smith | Oregon Arts Commission (OAC). Testifies in opposition of HB 3847. States that the Arts Commission has no position on the merits of the bill, but that sections 3 and 4 make the commission the funding source. Mentions that he is a member of the Oregon State Capitol Foundation, which may have some interest in the memorial. |
| 011 | Christine Darcy | Oragon Arts Commission (OAC) Tastifies in annosition to UP |
| 011 | Christine Darcy | Oregon Arts Commission (OAC). Testifies in opposition to HB 3847. Acknowledges the need and desire for a veteran's memorial, but says there are other interest in other projects as well. Says any reallocation of funding will reduce the ability of OAC to address other issues. |
| 030 | Rep. Beck | Asks whether there is any way to extract some funds from the redevelopment of the Memorial Coliseum site for the |
| 043 | Darcy | construction of the proposed Capitol Mall memorial. Says that OAC works with the Regional Arts and Culture |
| 051 | Rep. Beck | Council and could discuss that option with them. May be an appropriate time to do something new. Should be creative thought as to how to make the war memorials resonate with future generations and help them understand what the |
| 090 | Rep. March | veterans experienced. States the memorial should be funded from the general fund rather than looking for backdoor funding sources. Asks what role the Capitol Foundation might play in the memorial's construction. |
| 103 | Rep. P. Smith | Purpose of the foundation is to raise funds from outside government, in conjunction with other agencies. Comments we |
| 128 | Rep. Kruse | should not overlook private funding for memorial construction. Says he spoke to the Speaker Simmons regarding funding and was told the Speaker is amenable to discussing other possible funding sources. |
| 130 | Chair Krummel | funding sources. Closes public hearing on HB 3847 and opens public hearing on HCR 11. |
| HCR 11 PIIRI | IC HEARING | 11011 111 |
| 136 | Walter Crews | Non Commissioned Officers Association of the United States Of |
| 130 | wanter Clews | America (NCOA). Testifies in support of HCR 11. Submits and refers to written material (EXHIBIT A). |
| 160 | Margo Coleman | Department President, Korean War Veterans Association. Testifies in support of HCR 11. |

| 167 | John Donnelly | Past President, Korean War Veterans Department of Oregon. Testifies in support of HCR 11. Submits and refers to written material (EXHIBIT B). States it is his goal that the forgotten war is acknowledged by the general public and future |
|-------------------|-----------------|--|
| 195 | Ann Bakkenson | generations. President, Korean/Cold War Family Association of the Missing. Testifies in support of HCR 11. Submits and refers to written material (EXHIBIT C). Relates that her father was shot down while flying an F-86 aircraft during the Korean War. Says there is evidence that he may have been captured and interrogated by the communist forces for his technical knowledge. Says there are currently 74 commemorative communities participating in a 3-year program to commemorate the Korean War. Says the legislature should join in that process by adopting this measure. |
| 267 | Chair Krummel | Closes public hearing on HCR 11 and opens public hearing on HB 2546. |
| | LIC HEARING | |
| 280 | Matt Wingard | Committee Administrator. Comments that HB 2546 would allow county government to annually transfer balance of Public Land Corner Preservation Fund into the County Assessment and Taxation Fund. |
| 285 | Bill Penhollow | Association of Oregon Counties (AOC). Testifies in support of HB 2546 as amended by the -3 amendments (EXHIBIT D). Says that any balance at the end of the fiscal year is to be used intent was to keep the money within the county of origin3 amendments take it in a slightly different direction. |
| 325 | Rep. Tom Butler | House - District 60. Testifies in support of HB 2546. Explains that the amendments allow for the surveyors to continue maintenance of the public land survey system. Those chosen to be surveyors will prepare report of expenditures. Initial information indicates there is potential for difficulties and encroachment on county budgets. Says it has been assured that there will be sufficient oversight. |
| 369 | Rep. Wirth | Asks how are these currently funded. |
| 374 | Rep. Butler | Currently the fee is set aside into the county budget. States a fee of \$10 is currently being set-aside for the "corner post preservation fund". Anything the legislature can do to guarantee that lands are properly identified and subject to proper transfer should be done. |
| TAPE 54, A | | should be done. |
| 009 | Rep. Wirth | Comments a sizeable balance is no doubt necessary for repairing the corner posts. Asks if the fund provides for any other activities. |
| 017 | Rep. Butler | States some counties accumulate more than others do, depending on the number of transactions. Says the –3 amendments establish a method by which budgeting for both corner posts and the land survey system will occur. |
| 024 | Rep. Brown | Asks if HB 2546 as amended, would keep the \$10 fee with the surveyor's office. |
| 028 | Rep. Butler | Responds it will stay in the county, not necessarily the surveyor's office. New technology allows for greater accuracy (GPS, etc) that will allow different methods for maintaining the integrity of the survey system. |
| 043 | Rep. Brown | Asks if the original intent of the bill was to sweep the surplus |

| | | dollars into the general fund. |
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| 046 | Rep. Butler | Comments the original bill was not to sweep the funds, the |
| | • | purpose was to maintain the integrity of specific county |
| | | accounts. Says there was some contention to that end, which led |
| | | to this approach. |
| 056 | Chuck Pearson | Clackamas County Surveyor. Testifies in support of HB 2546 as |
| | | amended by the –3 amendments. Cannot speak for other county |
| | | surveyors. |
| 068 | Chair Krummel | Closes public hearing on HB 2546 and opens work session on |
| | | HB 2546. |
| | WORK SESSION | |
| 070 | Rep. Tomei | MOTION: Moves to ADOPT HB 2546-3 amendments dated 04/09/01. |
| | | VOTE: 7-0 |
| | | EXCUSED: 4 - Beck, Garrard, Hill, Kafoury |
| | Chair Krummel | Hearing no objection, declares the motion CARRIED. |
| 079 | Rep. Tomei | MOTION: Moves HB 2546 to the floor with a DO PASS AS |
| | | AMENDED recommendation. |
| 080 | Rep. Wirth | States she opposes the bill based on the transfer for control of |
| | • | money from surveyors to the counties. |
| 085 | Rep. Kruse | Asks if this bill could be held over. States he would like to |
| | - | confer with surveyors from his area. |
| 087 | Chair Krummel | Comments that the bill stands amended. |
| 090 | Rep. Tomei | Withdraws the motion. |
| 093 | Chair Krummel | Closes work session on HB 2546 and opens work session on HCR 11. |
| HCR 11 V | VORK SESSION | |
| 095 | Rep. Kruse | MOTION: Moves HCR 11 to the floor with a BE |
| | | ADOPTED recommendation and BE |
| | | REFERRED to the committee on. |
| | | VOTE: 7-0 |
| | | EXCUSED: 4 - Beck, Garrard, Hill, Kafoury |
| | Chair Krummel | Hearing no objection, declares the motion CARRIED. |
| | | REP. JENSON AND REP. P. SMITH will lead discussion on |
| 000 | D W' d | the floor. |
| 098 | Rep. Wirth | Says she wants to thank them for their efforts on behalf of her |
| 105 | Chair IV | father who is a veteran of the Korean War. |
| 105 | Chair Krummel | Closes the work session on HCR 11 and adjourns the meeting at 10:37 a.m. |
| | | 10.37 a.m. |
| Submitted E | 3v | Reviewed By, |
| Juonnitted 1 | <i>y</i> , | Reviewed By, |
| | | |
| atrick Brennan, | | Matt Wingard, |
| ommittee Assistant | | Committee Administrator |
| ommuce Assistant | | |

Pamela Johansen

Transcribed by

Committee Assistant

EXHIBIT SUMMARY

- A HCR 11, written testimony, Walter Crews, 2 pp.
- B HCR 11, written testimony, John Donnelly, 1 p.
- C HCR 11, written testimony, Ann Baakkensen, 2 pp.
- D HB 2546–3 proposed amendments, Staff, 1 p.