

HOUSE COMMITTEE ON HEALTH AND PUBLIC ADVOCACY

February 27, 2001
1:30 P.M.

Hearing Room D
Tapes 31 - 34

MEMBERS PRESENT: Rep. Jeff Kruse, Chair
Rep. Bill Morrisette, Vice-Chair
Rep. Bill Garrard, Vice-Chair
Rep. Phil Barnhart
Rep. Jan Lee
Rep. Laurie Monnes-Anderson
Rep. Carolyn Tomei
Rep. Cheryl Walker

MEMBER EXCUSED: Rep. Jerry Krummel

STAFF PRESENT: Diane Lewis, Committee Administrator
Rachel Brown, Committee Assistant

MEASURE/ISSUES HEARD: HB 2265 – Public Hearing and Work Session
HB 2252 – Work Session
HB 2253 – Work Session
HB 2257 – Work Session
HB 2258 – Work Session
HB 2261 – Work Session
HB 2668 – Work Session
HB 2645 – Public Hearing and Work Session
HB 2628 – Public Hearing and Work Session
HB 2491 – Public Hearing and Work Session

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments
TAPE 31, A		
004	Chair Kruse	Call the meeting to order at 1:40p.m. Opens a public hearing on HB 2265.
<u>HB 2265 – PUBLIC HEARING</u>		
012	Diane Lewis	Committee Administrator. Summarizes HB 2265.
016	Bob Repine	Director of Oregon Housing and Community Services. Testifies in favor of HB 2265. Introduces the components of HB 2265.
042	Rep. Garrard	Asks if this bill is a duplication of another bill.
045	Repine	Responds that HB 2265 is not a duplication and that the actions of the bill simply “move and mesh” services.
059	Rep. Walker	Asks how many members are currently on the commission.
063	Repine	Responds that there are 12 members.
071	Rep. Walker	Asks if the members are compensated for their work for the commission.
074	Repine	Responds that the members are not compensated and can request reimbursement for their expenses, but generally do not.
081	Rep. Barnhart	Asks if so many members are needed on the commission.

091	Repine	Inquires about membership requirements. Responds that the next witness will be more able to answer these questions.
099	Duke Shepard	Co-Chair of the Oregon Community Service Commission (OCSC)). Submits and presents written testimony in favor of HB 2265. (EXHIBIT A) : <ul style="list-style-type: none"> ▪ HB 2265 does not establish a new commission or create new programs ▪ HB 2265 will provide greater accountability and raise the commission’s profile by establishing it in statute and adding Senate approval to the Commissioner appointment process ▪ HB 2265 will improve the Commission’s ability to manage its resources and leverage other community activities by moving the Commission from the Office of Community College Services to the Department of Housing and Community Services ▪ HB 2265 will change the Commission’s name to reflect its potential for volunteer and service impacts ▪ HB 2265 will assign responsibility for Oregon Benchmark 30 to the Commission
127	Kathleen Joy	Executive Director of the OCSC. Explains that the intent of HB 2265 is simply to put into statute actions that are already being taken.
132	Rep. Lee	Asks for a description of Benchmark 30.
135	Joy	Replies that Benchmark 30 states that ‘every Oregonian will do 50 hours or more of voluntary service each year’.
136	Rep. Tomei	States that there is no fiscal impact issued.
144	Repine	Responds that in the Governor’s recommended budget there is stipulated funding for the action of HB 2265. Explains that there was an analysis done of existing federal funding that can be matched by state dollars.
166	Chair Kruse	Closes the public hearing on HB 2265 and opens a work session on HB 2265.

HB 2265 – WORK SESSION

168	Chair Kruse	Proposes an emergency clause be added to HB 2265, effective July 1.
171	Rep. Barnhart	MOTION: Moves HB 2265 be conceptually amended to add an the emergency clause.
172		VOTE: 8-0 EXCUSED: 1 - Krummel
173	Chair Kruse	Hearing no objection, declares the motion CARRIED.
175	Rep. Lee	MOTION: Moves HB 2265 to the floor with a DO PASS AS AMENDED recommendation.
177		VOTE: 8-0 AYE: In a roll call vote, all members present vote Aye. EXCUSED: 1 - Krummel
185	Chair Kruse	The motion CARRIES. REP. MORRISETTE will lead discussion on the floor.
198	Chair Kruse	Closes the work session on HB 2265 and opens a work session on HB 2252.

HB 2252 – WORK SESSION

201	Rep. Monnes-	MOTION: Moves HB 2252 to the floor with a DO PASS
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203	Anderson	recommendation. VOTE: 8-0 AYE: In a roll call vote, all members present vote Aye. EXCUSED: 1 - Krummel The motion CARRIES.
206	Chair Kruse	MOTION: Moves HB 2252 be placed on the CONSENT
208	Rep. Lee	CALENDAR.
210		VOTE: 8-0 AYE: In a roll call vote, all members present vote Aye. EXCUSED: 1 - Krummel The motion CARRIES.
212	Chair Kruse	Closes the work session on HB 2252 and opens a work session
213	Chair Kruse	on HB 2253.
<u>HB 2253 – WORK SESSION</u>		
215	Rep. Monnes-Anderson	MOTION: Moves HB 2253 to the floor with a DO PASS recommendation.
217		VOTE: 8-0 AYE: In a roll call vote, all members present vote Aye. EXCUSED: 1 - Krummel The motion CARRIES.
220	Chair Kruse	MOTION: Moves HB 2253 be placed on the CONSENT
222	Rep. Tomei	CALENDAR.
224		VOTE: 8-0 EXCUSED: 1 - Krummel Hearing no objection, declares the motion CARRIED.
226	Chair Kruse	Closes the work session on HB 2253 and opens a work session
227	Chair Kruse	on HB 2257.
<u>HB 2257 – WORK SESSION</u>		
231	Rep. Monnes-Anderson	MOTION: Moves HB 2257 to the floor with a DO PASS recommendation.
232		VOTE: 8-0 AYE: In a roll call vote, all members present vote Aye. EXCUSED: 1 - Krummel The motion CARRIES.
235	Chair Kruse	MOTION: Moves HB 2257 be placed on the CONSENT
237	Rep. Tomei	CALENDAR.
239		VOTE: 8-0 EXCUSED: 1 - Krummel Hearing no objection, declares the motion CARRIED.
241	Chair Kruse	Closes the work session on HB 2257 and opens a work session
242	Chair Kruse	on HB 2258.
<u>HB 2258 – WORK SESSION</u>		
245	Rep. Barnhart	MOTION: Moves HB 2258 to the floor with a DO PASS recommendation.
247		VOTE: 8-0 AYE: In a roll call vote, all members present vote Aye. EXCUSED: 1 - Krummel The motion CARRIES.
253	Chair Kruse	REP. MORRISETTE will lead discussion on the floor.
255	Chair Kruse	Closes the work session on HB 2258 and opens a work session
		on HB 2261.
<u>HB 2261 – WORK SESSION</u>		
258	Rep. Tomei	MOTION: Moves HB 2261 to the floor with a DO PASS recommendation.

260 **VOTE: 8-0**
AYE: In a roll call vote, all members present vote Aye.
EXCUSED: 1 - Krummel
264 **Chair Kruse** **The motion CARRIES.**
267 Chair Kruse **REP. BARNHART will lead discussion on the floor.**
Closes the work session on HB 2261 and opens a work session on HB 2668.

HB 2668 – WORK SESSION

270 Diane Lewis Committee Administrator. Discusses proposed –1 amendments dated 2/27/01, and presented 2/15/01 in committee.
275 Sean Smith Represents the Oregon Housing Authorities. Testifies in favor of 2668.
277 Lewis Remarks that the –1 amendments remove reference to the “300 or more units” in the original bill. Mentions the three changes the amendments make to the bill.
282 Chair Kruse Asks Mr. Smith if he approves of the drafted amendments.
284 Smith Responds affirmatively.
326 **Rep. Morrisette** **MOTION: Moves to ADOPT HB 2668-1 amendments dated 2/27/01.**

VOTE: 8-0
EXCUSED: 1 - Krummel
328 **Chair Kruse** **Hearing no objection, declares the motion CARRIED.**
331 **Rep. Morrisette** **MOTION: Moves HB 2668 to the floor with a DO PASS AS AMENDED recommendation.**

334 **VOTE: 8-0**
AYE: In a roll call vote, all members present vote Aye.
EXCUSED: 1 - Krummel
340 **Chair Kruse** **The motion CARRIES.**
REP. KRUMMEL will lead discussion on the floor.
348 Chair Kruse Closes the work session on 2668 and opens a public hearing on HB 2645.

HB 2645 – PUBLIC HEARING

351 Diane Lewis Committee Administrator. Provides background information on HB 2645.

TAPE 33, A

002 Rep. Carlson House District 32. Discusses the importance of relief nurseries and their role within the early childhood system in Oregon. Submits that when funding becomes available, relief nurseries must be implemented throughout the state. Remarks that HB 2645 allows for the implementation of relief nurseries, when funds become available, sets aside funds for those already in existence, and creates an advisory committee to discuss the methods for rolling out relief nurseries statewide. Notes that the proposed –1 amendments dated 2/27/01(**EXHIBIT B**) are simple and keep down the costs of the original bill.
042 Rep. Garrard Asks about certain dollar amounts designated for different areas around the state.
045 Rep. Carlson Responds that because of limited funds in the budget, currently there will not be implementation of nurseries statewide, although

		this is the intent of the bill for the future.
064	Rep. Monnes-Anderson	Asks why there are relief nurseries in Multnomah County, but no Healthy Start.
070	Rep. Carlson	Responds that through Healthy Start, children are referred to relief nurseries, but this is not the only way in which referrals to the nurseries happen.
102	Jean Phelps	Executive Director of a relief nursery in Lane County. Submits written testimony in support of HB 2645 (EXHIBIT C). Speaks to the necessity of a support system for children in Oregon where many programs would come together to build that support structure. Refers to submitted testimony.
180	Phelps	Emphasizes the importance of local and community participation and volunteerism in helping to make relief nurseries and Healthy Start programs successful. Discusses relief nursery in Roseburg, OR.
193	Charlene Paramo	Executive Director of the Family Development Center in Roseburg, OR. Testifies in favor of HB 2645. Explains that Roseburg's relief nursery model is based on the relief nursery in Eugene. Believes that relief nurseries are proven models for at-risk children. Remarks on the formal replication process through which the relief nursery in Roseburg was formed.
246	Paramo	Explains that for children and families issues there are no "Band-Aid" solutions. Believes that therapeutic classes, home-based care programs, respite care, outreach programs and parenting groups are the most beneficial programs in the Roseburg area.
284	Paramo	Continues testimony by explaining that referrals to the relief nursery are received through Services to Children and Families (SCF), Healthy Start, CASA, by physicians and nurses and through self-referrals. Advocates strongly for a formal replication process for the establishment of new relief nurseries.
336	Christie Wells	Relief nursery client. Testifies in favor of HB 2645. Advocates for relief nurseries, explains that without the help of this program, she might have lost her children to the state.
TAPE 31, B		
005	Wells	Provides that the relief nursery helped her the first time she asked, without having to go from agency to agency, being forced to relay painful information. Asserts that the nursery supported her in breaking the cycle of abuse and neglect.
049	Phelps	Reports that the relief nurseries in both Eugene and Springfield served a total of 1,000 children last year.
057	Debbie McCabe	Represents a Portland relief nursery. Testifies in favor of HB 2645. Offers a detailed history of relief nurseries in Portland and remarks that in partnering with other programs, relief nursery workers are building "an early childhood campus".
112	McCabe	Discusses funding at the local level.
151	Phelps	Refers to the chart in EXHIBIT C.
153	Rep. Monnes-Anderson	Asks if, in regards to the local commissions on children and families, if the relief nurseries are a part of each county's plan.
159	Paramo	Responds that the relief nurseries in Roseburg are a part of Douglas County's comprehensive plan.
166	Phelps	Believes that all relief nurseries are encompassed some way in their county's plan.
182	Rep. Tomei	Asks about funding of replication plans.
185	Paramo	Responds that the Governor's Children's Plan discusses the

sending of training dollars for relief nurseries and other programs out through flexible funding streams. Explains that funds for relief nurseries would best be spent on a proven and replicable model.

206 Leola McKenzie Represents the State Court Administrators Office. Asks for any questions regarding the –1 amendments to HB 2645, EXHIBIT B.

212 Chair Kruse Responds that the amendments are straightforward.

216 Donna Middleton Director of the State Commission on Children and Families. Establishes that the commission cannot support HB 2645 because the necessary funds are not in the Governor’s budget, but notes that the commission does support the concept of relief nurseries.

247 Rep. Lee Asks what amount is in the Governor’s budget for relief nurseries and how HB 2645 is in conflict with this number.

265 Middleton Responds that in the budget there is no increase for relief nurseries, nor a rollout of funds.

276 Rep. Garrard Asks if despite the funds not existing in the budget, new nurseries could be established.

282 Middleton Responds that local commissions’ dollars are flexible, yet most likely the amount is too small to establish new relief nurseries while also maintaining those that already exist.

291 Rep. Barnhart Asks if funds were available to establish new nurseries, where in the state would nurseries be built.

293 Middleton Responds that in order to create a nursery, a county must go through an extensive application process.

300 Chair Kruse Closes the public hearing on HB 2645 and opens a work session on HB 2645.

HB 2645 – WORK SESSION

305 Rep. Barnhart **MOTION: Moves to ADOPT HB 2645-1 amendments dated 2/27/01.**

308 **VOTE: 7-0**

310 Chair Kruse **EXCUSED: 2 - Krummel, Walker**

321 Rep. Barnhart **Hearing no objection, declares the motion CARRIED.**

324 **MOTION: Moves HB 2645 to the committee on Ways and Means with a DO PASS AS AMENDED recommendation.**

330 Chair Kruse **VOTE: 7-0**

333 Rep. Monnes-Anderson **AYE: In a roll call vote, all members present vote Aye.**

339 Chair Kruse **EXCUSED: 2 - Krummel, Walker**

350 Chair Kruse **The motion CARRIES.**

Speaks to the importance of the relief nursery programs and remarks that it’s sad there is not enough funding for these programs.

Believes that the budget resulting from the efforts of the Ways and Means committee will look substantially different than the Governor’s proposed budget.

Closes the work session on HB 2625 and opens a public hearing on HB 2628.

HB 2628 – PUBLIC HEARING

357 Diane Lewis Committee Administrator. Provides background information for HB 2628.

TAPE 32, B

001 Rep. Carlson House District 32. Submits written testimony in support of HB

		2628 (EXHIBIT D). Speaks of her personal history with family resource centers, as the subject of her doctoral dissertation, and now as she advocates for these centers.
026	Rep. Carlson	Reports on the essential functions of family resource centers: <ul style="list-style-type: none"> ▪ A place where caring connections are formed and fostered ▪ People utilizing the centers are contributors and not clients needing services ▪ Helping parents make the transition to schools and get involved in their child’s education
058	Rep. Barnhart	Presents the submitted material (EXHIBIT D). Asks for a description of how family resource centers and relief nurseries are related.
063	Rep. Carlson	Responds that family resource centers are at the “hub” of a community and address an entire early childhood system and relief nurseries are one part of this system.
088	Rep. Lee	Asks what the process is for families to, if they’re able, pay for the services they receive at the centers.
089	Rep. Carlson	Responds that families are charged on sliding scale. Explains that research suggests that if a family pays a small amount at least, they’re more committed to the program and are more likely to keep with it and succeed.
108	Rep. Monnes-Anderson	Asks about the possibility of providing health care services in the family resource centers.
114	Rep. Carlson	Responds that the bill she is thinking of is actually HB 2082, the community learning center bill.
126	Rep. Monnes-Anderson	Asks how it was decided which counties received family resource centers.
134	Rep. Carlson	Responds that the family resource centers are all a part of the comprehensive plan, and counties must apply to receive the funding for the implementation of these centers.
165	Sen. Mae Yih	Senate District 19. Submits and presents written testimony in favor of HB 2628 (EXHIBIT E). Speaks about her familiarity with the Family Resource Center in Harrisburg , OR and its dynamic programs.
217	Peggy Purkerson	Part-time Director of the HART family resource center in Harrisburg, OR. Submits written testimony in favor of HB 2628 (EXHIBIT F). Believes that family resource centers are an excellent, non-stigmatizing way to engage all families regardless of age, income and ethnicity in support programs that benefit the child, the family, the school and the community.
294	Purkerson	Presents information from the submitted material (EXHIBIT F).
325	Maria Davis	Harrisburg resident, volunteers time to the HART program. Testifies in favor of HB 2628 and offers anecdotal information to illustrate the positive impact of the family resource center on the Harrisburg community.
TAPE 33, A		
002	Davis	Continues testimony by discussing how the HART program has helped her personally.
017	C. C. McCarl	Volunteer of the HART program. Testifies in favor of HB 2628. Speaks of how the program has helped her family.
042	Marie Bailey	Administrator of the Harrisburg Medical Clinic and HART board

100	Bailey	member. Testifies in favor of HB 2628. Explains the funding shortages that the HART program struggles with on a daily basis. Speaks to the history of the center, and explains that how it has closed it's doors in the past, due to the lack of funds. Maintains that the services the HART program provides are invaluable, not because they provide crisis intervention services, but that their programs are preventative and very effective.
133	Davis	Mentions that the HART program serves an area with a great amount of need.
165	Debbie Cantiello	Executive Director, Coalition for Kids that operates a family resource center in Grants Pass, OR. Submits written testimony in favor of HB 2628 (EXHIBIT G). Remarks that the center in Grants Pass is the oldest of its kind in Oregon and has an eleven-year history. States that the center is not in a financial crisis although state funding is necessary for program.
213	Cantiello	Points out that 8,000 people are served yearly in the Grants Pass center and although no one is turned away due to lack of resources, everyone is expected to contribute at least \$5.
246	Jean Littlewolf	Utilizes services in the Grants Pass Family Resource Center. Testifies in support of HB 2628. Explains that she has recently taken custody of her two young grandchildren, and because of the daycare and preschool at the center, she is still able to work a 40-hour workweek.
288	Rep. Walker	Speaks in praise of Ms. Cantiello's efforts.
304	Linda Kuhnhofer	Represents the Carlton County Family Resource Center. Submits written testimony in favor of HB 2628 (EXHIBIT H). Offers personal anecdotes to illustrate her support of HB 2628.
377	Kuhnhofer	Maintains that she and her family have felt extremely supported by the Carlton County Family Resource Center.
390	Carla Chambers	Volunteer from the Carlton County Family Resource Center. Testifies in favor of HB 2628. Explains that the family resource center pledged to make a difference in the Yamhill and Carlton communities and has kept its promise.
TAPE 34, A		
013	Chambers	Testifies that the Carlton Community has carefully researched its priorities and as a result of the research, over 100 people have given over 5,000 volunteer hours in the past year. Speaks to the newness of the family resource center in her community and explains that the center has only been open since August and the community relies very strongly on the work it does.
067	Mickey Lansing	Deputy Director of the Oregon Commission on Children and Families. Testifies in opposition of HB 2628 because the money it requires is not outlined in the Governor's proposed budget, but remarks that the commission supports the policy portions of the bill.
075	Chair Kruse	Closes the public hearing on HB 2628 and opens a work session on HB 2628.

HB 2628 – WORK SESSION

083	Rep. Barnhart	MOTION: Moves HB 2628 to the committee on Ways and Means with a DO PASS recommendation.
086	Rep. Barnhart	Comments that the United States is the only place in which volunteer organizations exist for vital community functions to run.
105	Chair Kruse	Adds that the premise behind HB 2004 (1993) was that the state

be a resource for communities and that the two together would find lasting solutions to the problems faced by children and families.

112

VOTE: 6-0

AYE: In a roll call vote, all members present vote Aye.

EXCUSED: 3 – Krummel, Monnes-Anderson, Lee

The motion CARRIES.

116

Chair Kruse

118

Chair Kruse

Closes the work session on HB 2628 and opens a public hearing on HB 2491.

HB 2491 – PUBLIC HEARING

120

Diane Lewis

Committee Administrator. Provides background information on HB 2491.

125

Rep. Carlson

House District 32. Testifies in support of HB 2491. Offers personal anecdote of foster children that lived with her and her family in 1995 and describes the barriers that kept these kids from being fully integrated into the family. Explains that stable homes for foster kids are critical, and HB 2491 allows for the implementation of stable environments in the form of community-based foster care.

167

Jim Seymour

Executive Director, Catholic Community Services in Keizer, OR. Submits and presents written testimony in favor of HB 2491 (**EXHIBIT I**). Discusses the goals his organization sees for the future of Health and Human Services:

- Distinct neighborhoods where all members experience safety, support and connection
- Health and Human Service providers demonstrate commitment to providing high quality, cost effective services through collaborative partnerships
- Health and Human Services are affordable and accessible to everyone

206

Seymour

Everyone is educated about Health and Human Services
Details the Neighborhood Solutions Project:

- Targets neighborhoods with high foster care rates
- Makes skilled Solutions Coordinator available to everyone in targeted neighborhoods without regard to eligibility criteria
- Develops the voluntary care of family, friends and neighbors
- Coordinates timely access to a full array of coordinated health and human services

254

Seymour

Presents a video that focuses on already implemented neighborhood homes.

TAPE 33, B

001

Seymour

Continues video presentation. Concludes by reiterating his support of HB 2491.

027

Rep. Tomei

Asks who would own the neighborhood homes.

030

Seymour

Responds that the Child, Youth and Family Integrated Service Network (ISN) would purchase homes in Polk, Yamhill, and Marion Counties.

035

Rep. Tomei

Asks if a family would be in residence at the homes or if staff would be hired to work at the locations.

037

Seymour

Responds that foster parents move in to these homes, which are

		stable alternatives for foster kids, who are usually moved around quite often.
051	Rep. Carlson	Remarks that the intent of HB 2491 is to stabilize kids in their communities without separating them from their siblings, friends, schools, and communities.
079	Rep. Tomei	Asks if the families would receive Services to Children and Families (SCF) training.
083	Rep. Carlson	Responds that the training will be molded to fit the lifestyles of those needing the training.
094	Seymour	Adds that this project is a partnership with the ISNs and SCF.
112	Rep. Monnes-Anderson	Asks that since Catholic Community Services is a faith-based organization working on this project, how possible church vs. state conflicts are taken into consideration.
118	Seymour	Responds that the human services provided by the Catholic Church are funded mainly by government agencies and make it a point of keeping church and state separate.
133	Rep. Janet Carlson	Adds that Catholic Community Services, along with the help of many government agencies allow for a holistic way to meet the needs of children and families.
146	Rep. Monnes-Anderson	Advocates for a broad range of organizations to meet the needs of each community in this country.
152	Charles Schuler	Volunteer of Catholic Community Services. Lends his support to HB 2491.
161	Kevin George	Assistant Program Manager of the Foster Care and Family Based Services Unit, SCF. Submits and presents written testimony in support of HB 2491 (EXHIBIT J):
		<ul style="list-style-type: none"> ▪ SCF is currently engaged in several initiatives to develop community-based foster care programs
211	Chair Kruse	Closes the public hearing on HB 2491 and opens a work session on HB 2491.
<u>HB 2491 – WORK SESSION</u>		
213	Rep. Tomei	MOTION: Moves HB 2491 to the floor with a DO PASS recommendation.
216		VOTE: 8-0
		AYE: In a roll call vote, all members present vote Aye.
		EXCUSED: 1 - Lee
220	Chair Kruse	The motion CARRIES.
		REP. CARLSON will lead discussion on the floor.
223	Chair Kruse	Closes the work session on HB 2491 and adjourns the committee at 4:36 p.m.

Submitted By,

Reviewed By,

Rachel Brown,
Committee Assistant

Diane Lewis,
Committee Administrator

EXHIBIT SUMMARY

A – HB 2265, written material, Duke Shepard, 1pp.

- B – HB 2645, proposed –1 amendments, submitted by staff, 1p.**
- C – HB 2645, written material, Jean Phelps, 4pp.**
- D – HB 2628, written material, Rep. Janet Carlson, 13pp.**
- E – HB 2628, written material, Sen. Mae Lee, 2pp.**
- F – HB 2628, written material, Peggy Purkerson, 3pp.**
- G – HB 2628, written material, Debbie Cantiello, 9pp.**
- H – HB 2628, written material, Linda Kuhnhofer, 9pp.**
- I – HB 2491, written material, Jim Seymour, 8pp.**
- J – HB 2491, written material, Kevin George, 2pp.**