

# HOUSE COMMITTEE ON HEALTH AND PUBLIC ADVOCACY

March 01, 2001  
1:30 P.M.

Hearing Room D  
Tapes 35 - 38

**MEMBERS PRESENT:** Rep. Jeff Kruse, Chair  
Rep. Bill Garrard, Vice-Chair  
Rep. Phil Barnhart  
Rep. Jerry Krummel  
Rep. Jan Lee  
Rep. Laurie Monnes-Anderson  
Rep. Carolyn Tomei  
Rep. Cheryl Walker

**MEMBER EXCUSED:** Rep. Morrisette, Vice-Chair

**STAFF PRESENT:** Diane Lewis, Committee Administrator  
Rachel Brown, Committee Assistant

<b>MEASURE/ISSUES</b>	<b>HEARD:</b>	<b>HB</b>	<b>2396</b>	<b>–</b>	<b>Work</b>	<b>Session</b>
<b>Session</b>					<b>HB 2490 – Public Hearing and Work</b>	
					<b>HB 2653 – Public Hearing and Work</b>	<b>Session</b>
<b>Session</b>	<b>HB</b>	<b>2644</b>	<b>–</b>	<b>Public</b>	<b>Hearing</b>	<b>and</b>
					<b>HB 2330 – Public Hearing and Work</b>	<b>Session</b>

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These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

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<b>TAPE/#</b>	<b>Speaker</b>	<b>Comments</b>
<b>TAPE 35, A</b>		
005	Chair Kruse	Calls the meeting to order at 1:36 p.m. Opens a work session on HB 2396.
<b><u>HB 2396 – WORK SESSION</u></b>		
012	Rep. Krummel	<b>MOTION: Moves HB 2396 be referred to the House Judiciary Committee without RECOMMENDATION to passage.</b>
014		<b>VOTE: 7-0</b> <b>AYE: In a roll call vote, all members present vote Aye.</b> <b>EXCUSED: 2 - Walker, Morrisette</b>
017	Chair Kruse	<b>The motion CARRIES.</b>
023	Chair Kruse	Closes the work session on HB 2396 and opens a public hearing on HB 2490.
<b><u>HB 2490 – PUBLIC HEARING</u></b>		
026	Diane Lewis	Committee Administrator. Provides background information on HB 2490.
034	Rep. Janet Carlson	Represent House District 32. Explains that HB 2490 is part three of the children and families movement, as a continuance of HB 2004 (1993) and SB 555 (1999). Gives background information on HB 2004. Believes that a number of efforts can strengthen communities.
068	Rep. Carlson	Speaks to the intent behind HB 2490 in the building of

		sustainable communities.
094	Rep. Carlson	Discusses the concepts of social cohesion and community mobilization.
115	Rep. Lee	Asks about the funding for community mobilization projects.
120	Rep. Carlson	Responds by discussing funding streams.
127	Rep. Krummel	Asks why the concept of building communities needs to be put into statute.
138	Rep. Carlson	Responds that we used to be embedded in our communities but suburbanized growth has changed all of this. Discusses the role of professionals versus that of volunteers in solving social ills.
196	Clara Pratt	Oregon State University. Submits written testimony in favor of HB 2490 ( <b>EXHIBIT A</b> ). Remarks that to support families and communities appropriately there needs to be an economic and infrastructure expansion, as well as service system reform and community mobilization.
260	Pratt	Makes the point that we've created a society in which we don't know our neighbors, and yet it seems that communities mobilize around emergencies. Declares that people realize now that there is an emergency around children and families.
296	Pratt	Refers to EXHIBIT A and suggests that we all need to play a part in helping our youth succeed.
343	Pratt	Explains that community mobilization can give people the opportunity to get involved in their communities and states that the problems faced by communities don't all have simple solutions that the State should take care of. Advocates for a "permeable line" between social service agencies and the community they serve.
<b>TAPE 36, A</b>		
005	Pratt	Provides anecdote of a volunteer effort and network. Explains that community mobilization leads to social cohesion where all people believe they can make a difference and that they have a role and feel responsible for their community.
033	Rep. Krummel	Asks if recently there has been a shift in people's attitudes that is allowing for communities to be "taken back".
043	Pratt	Responds that government instilled social programs are still important, but people are now asking what their appropriate role is in the system and how the system can be formed to better fit their communities.
069	Peg Vanderzanden	Represents Wallowa County. Testifies in support of HB 2490 and believes that her community is slowly mobilizing, with the help of many volunteers.
102	Chair Kruse	Asks if language in the bill were to change, would the programs in her county be altered.
104	Vanderzanden	Responds that the essence of the programs would be no different.
111	Michael Sirrine	Director, Harney County Commission on Children and Families. Testifies in opposition of HB 2490. Says that the change in the bill would be confusing for people in his community.
147	Chair Kruse	Asks about a possible addition of a phrase to page one of the bill.
150	Sirrine	Responds that the phrase, which relates to economic development, is fine.
157	Vanderzanden	Remarks that Wallowa County has the lowest employment rate in the state.
167	Rep. Lee	Agrees with Mr. Sirrine that the word change might be

		confusing.
174	Rep. Garrard	Ask what the definition of 'basic needs' is.
180	Vanderzanden	Responds that basic needs are food, housing, and transportation.
199	Sirrine	Adds that since the mill closed in 1980 in Harney County, people have been struggling to meet their basic needs and the number of poverty- stricken people has continued to rise.
220	Chair Kruse	Remarks that throughout rural Oregon service jobs are replacing industry jobs.
226	Donna Middleton	Director, State Commission on Children and Families. Testifies that the commission is neutral on HB 2490. Remarks that the commission, along with Clara Pratt, is developing a definition of community mobilization and development. Believes that the word choice is not important, but that the definition is.
263	Chair Kruse	Explains that all that is done with HB 2490 is the changing of one word, but that the definition will not change.
270	Rep. Krummel	Asks if economic problems lead to a greater reliance on the system.
275	Middleton	Responds affirmatively and states that taking care of basic needs of a community may alleviate many of its social ills.
283	Rep. Barnhart	Asks if the statute is not permissive.
291	Middleton	Responds that it is important how it translates to the community and that the community must articulate what 'community mobilization' means to them and what the results are they're trying to achieve.
300	Chair Kruse	Believes that an addition of 'and/or' in the bill is necessary. States that he intends to not go into work session and will have amendments drafted.
309	Rep. Lee	Believes that 'and/or' would not solve the confusion.
310	Rep. Monnes-Anderson	Adds that she does not like 'and/or' either, and is used to the term 'community mobilization'.
316	Rep. Tomei	States that it would be confusing to change anything at this point.
	Chair Kruse	Informs the committee that he intends to draft amendments to reinstate the word 'mobilization' instead of adding the word 'development'.
325	Rep. Krummel	Wonders if the word 'increase' was changed to 'develop' on line 17 of the bill if this might clarify things.
345	Chair Kruse	Asserts that this would not help to smooth things out.
349	Chair Kruse	Closes the public hearing on HB 2490 and opens a public hearing on HB 2643.

**HB 2643 – PUBLIC HEARING**

350	Diane Lewis	Summarizes HB 2643.
357	Rep. Carlson	Submits written testimony in favor of HB 2643 ( <b>EXHIBIT B</b> ).
<b>TAPE 35, B</b>		
009	Rep. Carlson	Speaks to the importance of benchmarks, both negative and positive.
053	Rep. Carlson	Discusses funding streams and flexible money. Refers to the submitted material.
097	Rep. Carlson	Offers example of research showing the importance of youth finding constructive ways to use their time after school, between the hours of 4pm and 8pm, when most often they engage in risky behavior. Makes note of a system that engages research-based outcomes in working to change the behavior of youth. Refers again to the submitted material.

144	Rep. Lee	Asks if other universities are consulted with when conducting reviews.
147	Rep. Carlson	Responds that the University of Oregon is involved, but that Oregon State University uniquely works in taking a global perspective regarding comprehensive plans.
159	Rep. Monnes-Anderson	Believes that it is important to have one entity involved in measuring outcomes.
185	Rep. Carlson	Responds that there has been an increased effort to link public policy to the findings of higher education institutions.
191	Chair Kruse	Agrees that the collaboration is indeed necessary.
201	Rep. Barnhart	Asks if HB 2643 were actually necessary, if it would be possible to put in more inclusive language such as “in consultation with the Oregon University system”.
208	Chair Kruse	Responds that this would be fine.
216	Rep. Carlson	Adds that the statute might need some clarification.
230	Jeff Tryens	Executive Director, Oregon Progress Board. Explains that the Progress Board has no position on HB 2643. Talks about the Board’s collaboration with OSU and Clara Pratt along with the implementation of SB 555 (1999). States that new ways to evaluate are a result of SB 555, and now the goal has been to coordinate the efforts of all the agencies so as not to have duplication.
288	Tryens	Remarks that he has no objection to the language in the bill.
301	Clara Pratt	Makes the point that issues at the local level aren’t always the same as issues at the State level, and that measuring benchmarks will need to be different at either level. Stresses the importance of collaboration between agencies and universities throughout the state and country.
367	Tryens	Explains that the money given to the Progress Board by the legislature is put into helping local groups develop reasonable measures for evaluation.
<b>TAPE 36, B</b>		
001	Barnhart	Asserts that he is happy with the work of the Progress Board and the work of OSU.
010	Chair Kruse	Wishes to amend HB 2643 so as to include the phrase ‘in consultation with the State of Oregon University System’.
023	Tryens	Asks if the use of the term ‘Oregon University System’ might be confusing.
028	Chair Kruse	Suggests a clarification.
032	Rep. Krummel	Asks if since Clara Pratt can consult with anyone, is it better to have one University as lead in all of this.
045	Chair Kruse	Responds that the actions the committee takes need to be forward thinking, and that one-day Ms. Pratt will retire.
049	Michael Serrine	Director, Harney County Commission on Children and Families. Testifies in favor of HB 2643. Comments that his opinions are his own and don’t reflect those of the Harney County Commission. Believes that Ms. Pratt’s work has been very positive for the purpose of directing the counties in their work in the area of children and families.
081	Serrine	States that local commissions’ work in data collection and evaluation systems is time consuming and expensive and most counties don’t have staff and expertise to do it well. Poses the question: where is there already existing data to be utilized by the counties?

101	Tryens	Discusses a project that would help rural counties access the storehouses of information that the State has collected.
113	Chair Kruse	Asks how it would be possible to streamline and get rid of duplication.
117	Tryens	Responds that this is not the intent of the project, but that it will surely be a side benefit.
121	Rep. Monnes-Anderson	Asserts that taxpayers want accountability and as a result it is necessary to measure progress using evaluation techniques.
148	Chair Kruse	States that he will work on potential amendments. Closes the public hearing on HB 2643 and opens a public hearing on HB 2644.

**HB 2644 – PUBLIC HEARING**

150	Diane Lewis	Provides background information on HB 2644. Mentions amendments to HB 2644.
155	Michael Sirrine	Director, Harney County Commission on Children and Families. Testifies in favor of HB 2644 but wants to change a section of the bill.
173	Rep. Barnhart	Suggests that instead of a time limit for emergency situations, a population limit might be more appropriate.
192	Sirrine	Responds that this is a possibility.
199	Chair Kruse	Points out that the -1 amendments ( <b>EXHIBIT B</b> ) “wipe out” the entire original bill.
205	Rep. Tomei	Asks Mr. Sirrine if he is in support of the –1 amendments.
212	Sirrine	Responds that he supports the amendments if there was a larger time frame involved.
219	Rep. Krummel	Asks for clarification of page 2, lines 1-8 of the original bill.
244	Middleton	Testifies in support of HB 2644. Responds that there is no exact time-period that would make sense. Believes that each of the local commissions should be facilitators, not program managers.
298	Middleton	Indicates that the State Commission on Children and Families would like to see local commissions as neutral facilitators rather than program operators.
322	Rep. Monnes-Anderson	Asks about Advisory Boards, and local commissions giving suggestions to the boards.
333	Middleton	Responds that giving advice to the Advisory Boards is fine, just as far as they aren’t running day-to-day programs.
353	Rep. Krummel	Asks if the commissions should report their findings.
372	Gillian Nicolaides	Director of the Commission on Children and Families in Douglas County. Testifies in favor of HB 2644. Agrees that the commissions’ role should be that of a neutral body. Offers anecdote from Douglas County to describe how the commission there became independent.

**TAPE 37, A**

003	Nicolaides	Testifies as a proponent for the –1 amendments.
028	Chair Kruse	Closes the public hearing on HB 2644 and opens a work session on HB 2644.

**HB 2644 – WORK SESSION**

<b>029</b>	<b>Rep. Lee</b>	<b>MOTION: Moves to ADOPT HB 2644-1 amendments dated 2/28/01.</b>
031	Rep. Krummel	Reiterates that commissions should not be providing services and that the –1 amendments do a good job of making this point clear.
038	Rep. Monnes-Anderson	Wonders if the 6-month figure given in the –1 amendments will be sufficient time.

043 Rep. Barnhart Believes that 6 months is a perfect time limit.  
**047 VOTE: 7-0**  
**EXCUSED: 2 - Morrisette, Garrard**  
**049 Chair Kruse Hearing no objection, declares the motion CARRIED.**  
**050 Rep. Krummel MOTION: Moves HB 2644 to the floor with a DO PASS AS**  
**AMENDED recommendation.**  
**051 VOTE: 7-0**  
**AYE: In a roll call vote, all members present vote Aye.**  
**053 Chair Kruse EXCUSED: 2 - Garrard, Morrisette**  
**The motion CARRIES.**  
**KRUMMEL will lead discussion on the floor.**  
054 Chair Kruse Closes the work session on HB 2644 and opens a public hearing on HB 2330.

**HB 2330 – PUBLIC HEARING**

056 Diane Lewis Gives background information to HB 2330. Clarifies that the –1 and –2 amendments delete the juvenile services grants and the student retention initiative grants and create the Family System Development Initiative.

117 Michael Sirrine Director, Harney County Commission on Children and Families. Testifies in favor of HB 2330. Approves of the original draft of HB 2330. Discusses loss of funds that result in programs being eliminated, and partnerships being lost, especially in the rural counties. States that he has difficulties with the Family System Development Initiative and reservations about the amendments.

162 Rep. Barnhart Asks if Mr. Sirrine is concerned with how the amendments change the bill.

168 Sirrine Responds that the amendments change the original intent of bill, and the original bill is what he supports.

175 Vanderzanden Testifies in favor of HB 2330. Believes that in Wallowa County, local decision making is being supported through the allocation of targeted flexible funding resources. Stresses the importance of supporting kids, ages 0-18.

200 Chair Kruse Stresses that HB 2330 leaves all the decision making at the local level, and that money hasn't been eliminated, nor has the flexibility of where to place these funds.

220 Vanderzanden Remarks that there is some confusion behind the amendments.  
224 Scott Johnson Director, Deschutes County Commission on Children and Families. Testifies in favor of HB 2330. Remarks that he sees promise in the amendments as far as providing flexibility and bundling resources. Believes that it is important to focus on young children but that it's equally essential to support older kids.

285 Chair Kruse Asks if Mr. Johnson supports both sets of amendments.  
291 Johnson Responds that he needs more time to study the amendments.  
294 Rep. Krummel Asks if either the bill or the amendments would ask local commissions to change their comprehensive plans.

302 Johnson Responds that the bill and probably the amendments would provide for more flexibility and that this is a step in the right direction.

322 Rep. Kruse Clarifies that the bill will be referred to the Committee on Ways and Means.

326 Rep. Tomei Asks what was the original purpose of the bill.  
334 Chair Kruse Responds that the bill is part of a continuation of SB 555 (1999).  
363 Rep. Carlson Submits and presents written testimony in favor of HB 2330

**(EXHIBIT C).**

**TAPE 38, A**

010	Rep. Carlson	States that the Governor's proposed budget cuts 56% of the juvenile services dollars. Makes the point that HB 2330 groups many small funding streams together and categorizes them as early childhood money, family money, and community mobilization money.
049	Rep. Carlson	Continues testimony by stating that the State Commission on Children and Families and Service to Children and Families (SCF) is being audited by the federal government about the use of family preservation and support dollars. Explains that the federal government wants the State of Oregon to focus its monies on families of eminent risk that may have children taken away and placed in foster care. Provides that broad-based prevention programs are no longer acceptable to the federal government and in response, SCF has sent over the -2 amendments and their proposed language for the funding stream solution is based on their experience with the federal government.
081	Rep. Monnes-Anderson	Asks if SCF only focuses on ages 0-8.
085	Rep. Carlson	Responds that the intent of the Children's Care Team and HB 2004 was that local commissions were to work with children of all ages with an emphasis on prevention.
094	Rep. Monnes-Anderson	Asks if putting federal funding streams into statute would be appropriate.
102	Rep. Carlson	Responds that a number of different federal grants are in statute and many are matched by state general fund dollars and would continue to fund programs if federal funds disappeared. Explains that if it were to happen, it would not be difficult to adjust the statute accordingly.
116	Chair Kruse	Speaks to the two sets of amendments and explains that by adopting the -1 amendments, the original bill disappears, yet the -2 amendments refer to the bill in its unaltered form.
128	Rep. Walker	Suggests that the measure first be adopted and then amended.
132	Chair Kruse	Explains that the committee will need to revisit the issue because the amendments cancel each other out.
143	Margie Lowe	Assistant Administrator at SCF. Responds that she is uncertain as to parliamentary procedure in terms of amending the -1 amendments in order to "fold in" the language of the -2 amendments and then move the rest of the language into the bill.
151	Chair Kruse	Remarks that the problem is that the -2 amendments say that on page two of the original bill, 'delete lines 1-6' which is impossible if the -1 amendments are adopted since these amendments do away with lines 1-6 of the original bill, as well as others.
157	Lowe	Comments that although this is correct, it is replaced by the language that is on page 2 of the -1 amendments, lines 22-27, and therefore, an amendment must be made to the new section 5.
160	Chair Kruse	Proposes to change the -1 amendments, line 26 of section 5 and after eliminating the word "all" from line 25, and after 'families' insert 'who are at risk or in crisis'.
164	Lowe	Believes it would be necessary to delete the word 'all' on line

166	Chair Kruse	25. Concludes that the line would read “funding community strategies for children and their families who are at risk or in crisis as determined at the local level”.
170	Lowe	Agrees that this change would be appropriate by stating “I think that would fix that”.
172	Rep. Barnhart	Recalls that a witness earlier in the meeting was objecting to line 9 of page 1 and wonders if this change would be made as well.
176	Chair Kruse	Responds affirmatively.
185	Rep. Monnes-Anderson	Expresses confusion and requests more time to discuss funding streams and the role of the state commission.
189	Chair Kruse	Asks the rest of the committee how comfortable they feel about the amendments.
191	Rep. Barnhart	Suggests a new amendment be drafted to encompass all the changes.
204	Chair Kruse	Concurs. Closes the public hearing on HB 2330 and adjourns the meeting at 4:04p.m.

Submitted By,

Reviewed By,

Rachel Brown,  
Committee Assistant

Diane Lewis,  
Committee Administrator

**EXHIBIT SUMMARY**

- A – HB 2490, written testimony, Clara Pratt, 5pp.**
- B – HB 2644, -1 proposed amendments, submitted by staff, 5pp.**
- C – HB 2643, written testimony, Rep. Janet Carlson, 45pp.**