

# HOUSE COMMITTEE ON HEALTH AND PUBLIC ADVOCACY

March 08, 2001  
1:30 P.M.

Hearing Room D  
Tapes 43 - 46

**MEMBERS PRESENT:**     **Rep. Jeff Kruse, Chair**  
                                   **Rep. Bill Morrisette, Vice-Chair**  
                                   **Rep. Bill Garrard, Vice-Chair**  
                                   **Rep. Phil Barnhart**  
**Rep. Jerry Krummel**  
                                   **Rep. Jan Lee**  
                                   **Rep. Laurie Monnes-Anderson**  
**Rep. Carolyn Tomei**  
                                   **Rep. Cheryl Walker**

**STAFF PRESENT:**         **Diane Lewis, Committee Administrator**  
                                   **Rachel Brown, Committee Assistant**

<b>MEASURE/ISSUES</b>	<b>HEARD:</b>	<b>Public</b>	<b>Hearing</b>	<b>and</b>	<b>Work</b>	<b>Session</b>	<b>-</b>	<b>HB</b>
2077					<b>Public</b>	<b>Hearing</b>	<b>-</b>	<b>HB</b>
2707						<b>Public</b>	<b>Hearing</b>	<b>-</b>
2079								<b>HB</b>
2080								<b>Public Hearing and Work Session - HB</b>

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These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

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TAPE/#	Speaker	Comments
<b>TAPE 43, A</b>		
008	Chair Kruse	Calls the meeting to order at 1:40 p.m. Explains the bills that were sent to Ways and Means.
020	Chair Kruse	Opens a public hearing on HB 2077.
<b><u>HB 2077 - PUBLIC HEARING</u></b>		
026	Diane Lewis	Committee Administrator. Summarizes HB 2077.
035	Muriel Goldman	Multnomah County Commission on Children, Families, and Community. Testifies in support of HB 2077.
042	Kathleen Heath	Multnomah County Commission on Children, Families, and Community. Introduces self.
044	Jonathan Enz	Multnomah County Commission on Children, Families, and Community. Introduces self.
047	Goldman	Explains her support for the Oregon Children's Plan (OCP). States that the bill clarifies the responsibility of local commissions on children and families. Wishes to restore the capacity of local commissions. Expresses concern of losing the ability to serve middle school aged children and adolescents.
066	Heath	Testifies in support of HB 2077. States that the commission supports the idea of assisting children ages 0-18. Explains that it is difficult for local commissions to compartmentalize young people. Adds that she wishes to serve in a preventative and remedial capacity.
077	Enz	Concurs with the two previous witness's testimony.
080	Rep. Tomei	Asks which programs should be cut based on the budget.
085	Goldman	Responds that she would prefer no programs for children to be

		cut. Explains what local commissions on children and families do. Adds that they need the entire community's support. States that Multnomah County is attempting to augment what the direct service programs do by mobilizing the community. Adds that they have leveraged additional funds from the public sector for their "Take the Time Program."
126	Heath	Responds that she does not know which programs should be cut. Discusses leveraging local funds. Adds that they need to cover the continuum on ages 0-18.
143	Rep. Barnhart	Asks if the best place for decisions to be made regarding funds is at the local level. Adds that if this is true, the legislature does not decide which programs to cut, the counties do.
159	Goldman	Responds that they must find the resources within the county to continue with the programs.
166	Rep. Tomei	Comments that children are more likely to be shot in their own homes than in school.
181	Jean Collins- Lasater	Northwest Human Services. Submits and presents written testimony in favor of HB 2077 ( <b>EXHIBIT A</b> ). <ul style="list-style-type: none"> <li>▪ Explains that the HOST Program serves a geographic area for a high-risk population. Adds that the purpose of the program is to intercede before youth enter the juvenile system.</li> <li>▪ Mental Health assessments are in very short supply in the public and private sectors of the mental health communities.</li> <li>▪ Families that are served by the HOST programs are those who fall between the cracks; too poor to pay for assistance and too rich to receive funding.</li> </ul>
262	Collins-Lasater	Continues testimony and asks the committee to pick up the work that has been done by local commissions until this point. Expresses concern that programs using "best practices" will be cut by the Governor. States that these programs do not have to be cut.
328	Joana Gonzalez	States that she is receiving services from the HOST Program. Explains that she is doing well and just received her GED.
351	Peggy Kahan	Executive Director of the Home Youth and Resource Center. Testifies in support of HB 2077. Explains the services her program supplies. Adds that she works with 'at-risk' and 'disconnected' kids. Speaks about the center's budget and money received. Explains that the Oregon Commission on Children and Families (OCCF) supports a broad range of programs that include children of all ages. Adds that they have received \$100,000 from in-kind and volunteers. Refers to a Time Magazine article entitled "A Generation Excluded."
<b>TAPE 44, A</b>		
003	Kahan	States that she does not want to limit programs only to the first 8 years in Healthy Start programs. Adds that older children have only a meager safety net funded mainly by OCCF. Refers to various challenges unsupported older children face. Believes that HB 2077 includes all children.
019	Rep. Monnes-Anderson	Asks how much her funding is now.
020	Kahan	Replies that the center receives approximately \$60,000.
023	Trey Malicoat	Executive Director of Mother Oaks Child Center for Grieving

Children. Testifies in favor of HB 2077. Speaks to those people that have ‘fallen through the system’. Adds that we need to work not only with children, but with their families. Talks about the move to cut programs that aid children after a very young age. Believes this bill includes older children, which is much needed. Discusses brain research and trauma that effect children. Believes if we don’t fund to age 18 we will find ourselves with problems we don’t want to face. Describes a story of prisoner’s childhood traumas. Believes there is a direct correlation between childhood trauma and societies ills. Closes the public hearing on HB 2077 and opens work session on HB 2077.

140 Chair Kruse

**HB 2077 – WORK SESSION**

141 Chair Kruse

154 Rep. Krummel

States that this is a simple bill that groups children together.  
**MOTION: Moves HB 2077 to the floor with a DO PASS recommendation.**

156 Rep. Monnes-Anderson

States that no money is set up for this. Adds that she wishes the state had more money.

161 Rep. Tomei

States that she is concerned with the dwindling funds for these children. Adds that they will have to make difficult decisions in the future regarding these issues.

183 Rep. Morrisette

States that this bill allows local commissions to decide how the Governor’s money will be spent at the local level.

186 Chair Kruse

States that this bill clearly defines the scope of local commissions. Adds that the funds will be decided by Ways and Means.

195 Rep. Morrisette

Asks if the commission will decide how to distribute the local funds.

201 Chair Kruse

Responds that he hopes so, and explains that there is another bill that speaks directly to this issue.

206 Rep. Garrard

States his support for serving children of all ages.

213 Rep. Krummel

Comments that there have been questions regarding where the commission is to invest funds. Adds that there is a problem when this is done every two years, as if there is no long-term direction. Believes it is important that when investing in one area, not to neglect another. States that this bill will help in long-term planning and that it covers all age groups.

247

**VOTE: 9-0**

**Chair Kruse**

**AYE: 9 In a roll call vote, all members present vote Aye. The motion CARRIES.**

**REP. GARRARD will lead discussion on the floor.**

251 Chair Kruse

Closes the work session on HB 2077 and opens a public hearing on HB 2707.

**HB 2707 – PUBLIC HEARING**

254 Diane Lewis

Committee Administrator. Summarizes HB 2707.

260 Representative Janet Carlson

House District 32. Submits written testimony (**EXHIBIT B**) in support of HB 2707. Explains her handout, page 2 line 31 of the bill regarding comprehensive planning. Explains her experience in developing a 0-8 plan with a state team of professionals and developing a best practices guideline for local commissions that includes quality assurance standards. Explains that the team talked about how services to children and families are being provided. States that one issue with HB 2707 is that people believe that the Juvenile Crime Prevention Plan and the Alcohol

and Drug Plan are the same as the Youth Development Plan (YDP). Adds that YDP has a broader span. Refers to and reads from a submitted article by Pittman. States that education in the schools is a key component of YDP. Adds that education is so focused on academic reform, other things are forgotten.

Acknowledges that it is difficult to meet with teachers in May and June. Refers to the state of Colorado that developed a state development plan for youths.

425 Rep. Monnes-Anderson

States that the Juvenile Crime Prevention Plan may be duplicated. Asks if it can be a part of the Youth Development Plan.

**TAPE 43, B**

001 Rep. Carlson

Explains that the Crime Prevention Plan was proposed to affect a small segment of the population. Asserts that the YDP is a much broader program to build social skills and relationships.

023 Chair Kruse

Reviews juvenile crime prevention and juvenile justice funding and issues. Explains that there was a lot of flexibility given to each county, and that requirements and restrictions will now be more strict. States that HB 2707 adds a piece to an already existing planning model.

032 Rep. Monnes-Anderson

Asks if there will still be two plans regarding Crime Prevention and the Youth Development Plan.

037 Rep. Carlson

Explains that regarding the Crime Prevention Plan, the authority is given to the county commissioners to decide how the planning will occur. Explains how various counties deal with assigning the task. States that SB 555 develops coordination at the state level.

053 Rep. Monnes-Anderson

Makes the point that there is a competition between the Juvenile Justice System and the Office of Children and Families for funds. Believes they should be blended in the planning.

063 Chair Kruse

States that there will be bills that discuss this later in committee. States that SB 555 required each county to take a comprehensive look at all the local services available and how these services do or do not work together.

077 Rep. Tomei

States that the state must concentrate on 'high risk' kids.

087 Rep. Carlson

Responds that there are many ways to look at resources in communities. Explains that in order for taxpayers to fund programs, the counties need to come up with comprehensive plans for providing services that are efficient. Questions who should define "the most at risk" children when allocating funds.

121 Rep. Tomei

States that it is easy to identify "high risk" children and that by defining them as such does not have to stigmatize them.

133 Chair Kruse

States that the Governor's and the Co-Chair's budgets assign certain programs more resources.

140 Rep. Carlson

States that a broad-based program may allow some kids to just be children, instead of regularly being sent to therapy. Adds that it takes a whole community and existing programs to enable children to have some fun activities.

160 Rep. Barnhart

Refers to the material passed out and comments that some services lend themselves to volunteer and community based activities.

174 Rep. Carlson

Responds that interaction between professionals and non-professionals is important to evaluate. Adds that mentoring programs give benefits to children. Explains that professionals

179	Rep. Barnhart	need to reach out to volunteers and paraprofessionals.
196	Rep. Carlson	Asks about the effects on adults in making this shift. Responds that she has some material regarding this. Adds that adults need to look at the way they treat youth.
214	Rep. Lee	States that she has concerns about this bill and will not vote for it until she gets more information from Clackamas County.
222	Rep. Monnes-Anderson	Asks if OCCF would have to come up with the plan.
236	Rep. Carlson	Responds that the language used in the 0-8 plan is also used for Youth Development. Believes that OCCF is not “all-powerful.” Adds that the Marion County commission was involved in bringing people together and assisted in creating the plan.
270	Rep. Morrisette	Makes the comment that he supports the bill’s local control provision.
286	Rep. Carlson	States that the state must now look at how the Youth Development Programs are coordinated.
292	Chair Kruse	Refers directly to the bill and states that it uses collaborative language.
306	Rep. Lee	Asks about the language “consolidate administrative functions” and how this works with different locations.
313	Chair Kruse	States that the word ”practicable” is the key.
318	Rep. Carlson	Explains that this language parallels the language in the 0-8 plan. Adds that policy makers are looking into policies that support a system of coordination.
337	Rep. Tomei	Asks if the wording in section 2 could be changed if the program at Oregon State University changes.
346	Rep. Carlson	Responds in the affirmative.
353	Rep. Lee	States that if this bill is amended, it would give her time to speak to the people in Clackamas County.
361	Chair Kruse	Indicates that the committee will submit amendments to make language changes regarding references to the Oregon State University.
372	Chair Kruse	Closes the public hearing on HB 2707 and opens a public hearing on 2079.

**HB 2079 – PUBLIC HEARING**

378	Diane Lewis	Explains HB 2079 and submits written information on Asset Building ( <b>EXHIBIT C</b> ).
400	Chair Kruse	States that HB 2079 was pre-session filed by the House Interim Committee on Health and Human Services.
404	Rep. Carlson	Submits written testimony ( <b>EXHIBIT D</b> ) and testifies in favor of HB 2079. States that it is important for children to be introduced to books, plays, and to other cultural pursuits. Explains that the benchmarks often to refer to the problems children are having instead of the successive. Suggests that Oregon should also be collecting positive statistics on children. Discusses the Search Institute’s requirements for awarding grants.

**TAPE 44, B**

024	Rep. Carlson	Believes that asset statistics should be compiled and used by state and federal governments. Explains that the bill is asking that the State Commission on Children and Families and the Governor’s Council on Alcohol and Drug Abuse take a look at what the current survey is asking and how it connects with the Search Institute’s recommendations to include a focus on assets.
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		Suggests that a statewide assessment could be developed which would include asset and risk information.
069	Rep. Lee	Refers to the fiscal and asks about the cost to change the survey.
073	Rep. Carlson	States that she does not believe the person who did the fiscal fully understood the intent of the bill. Adds that proponents are not asking for the creation of a new survey, only that entities involved in conducting the surveys should come together and discuss how assets could become a part of existing surveys. States that there could eventually be a fiscal impact if a decision is made to change the current survey. Reminds the committee that HB 2079 does not direct anyone to create a new survey.
096	Rep. Lee	States that it is not a good time now to pass the bill if this fiscal is correct.
099	Rep. Carlson	Responds that she will work with the agencies to trim down the fiscal impact. Adds that she believes there was a misunderstanding.
101	Chair Kruse	States that he would like to discuss this bill after the committee receives a new fiscal.
108	Rep. Carlson	Believes that there is an error in the fiscal.
111	Rep. Monnes-Anderson	Believes that this action is already being taken. Adds that it will only take some coordination. Expresses concern over a fiscal.
130	Rep. Carlson	Discusses the state commission's involvement in gathering information on youth assets.
139	Mickey Lansing	Deputy Director, Oregon Commission on Children and Families. Explains that the fiscal was submitted awhile ago and is not accurate. Believes that the stakeholders need to meet to come up with an accurate fiscal.
161	Rep. Walker	Asks Representative Carlson what the practical application is of doing the asset survey.
172	Rep. Carlson	Responds that it is a different way of approaching youth.
190	Melvin Kohn	State Epidemiologist. Testifies and submits <b>(EXHIBIT E)</b> in opposition to HB 2079. Expresses concern with how the bill is written. States that the health division is concerned that government is not the best mechanism for determining the content of surveys. Believes that the agencies need to sit down and discuss the information and determine the content of the surveys. Adds that stakeholders should not have to come back to the legislature to approve a new survey. Explains that the Healthy Teen Survey is an instrument being used now that includes many of the assets being asked for in this bill. States that the survey is done on a yearly basis because of a grant the division has received. Agrees that the counties need good data in order to plan however, the current survey does not have enough participation. States that the division is concerned that they will have to pay for the Search Institute's survey. Adds that they could incorporate questions into the survey for a far less price. Believes that the bill needs to make this clear.
287	Chair Kruse	States that he does not see mention of the Search Institute anywhere in the bill. Explains that this bill does not dictate survey content.
295	Lansing	Comments that 'assets' have generally been defined as the Search Institute's assets.
305	Chair Kruse	Replies that people have assumed that the Search Institute's survey is the only asset survey available.

307	Rep. Barnhart	Asks if the annual testing reference was removed would it make any difference to the division's opposition to the bill.
316	Melvin Kohn	Responds that the division and others are already working together to incorporate assets into the survey and will continue to do so.
326	Rep. Monnes-Anderson	Refers to the last section of HB 2079 and wonders why it needs to be in conjunction with the State Commission on Children and Families. Asks why the state commission is involved.
346	Rep. Carlson	Responds that the state commission is already working with Oregon State University through Clara Pratt. Adds that local commissions want this information for their planning and that is why they are already using the Search Institute Survey. Believes that a uniform survey needs to be used regardless of who develops it.
384	Rep. Monnes-Anderson	Asks why the commission would be better at influencing school districts into implementing the survey.
396	Rep. Carlson	Responds that they have already convinced the Roseburg school district to use the survey.
413	Rep. Monnes-Anderson	Asks if preference for one survey over another is decided by the questions asked.
424	Rep. Carlson	Explains that they were asked to preview the Search Institute model and agreed to distribute it. Adds that if a survey asks about illegal acts many will not answer. Believes that positive questions may lead to more honest answers.

**TAPE 45, A**

007	Rep. Lee	Asks why the bill is needed. Adds that she is concerned whether asset surveys will work in the long term. Suggests that the agencies now doing surveys should continue to do so.
015	Chair Kruse	States that the committee will not pass HB 2079 today. Suggests that the division and other stakeholders meet with Representative Carlson to review provisions in the bill.
024	Kohn	Reiterates the importance of looking at the necessity of putting survey content into law.
037	Chair Kruse	Believes that local people have the proper tools to do what they need to do.
041	Chair Kruse	Closes the public hearing on HB 2079 and opens a public hearing on HB 2080.

**HB 2080 – PUBLIC HEARING**

046	Diane Lewis	Committee Administrator, summarizes HB 2080.
050	Chair Kruse	Explains that these are operational funds for state and local commissions. Adds that the dollar amount will be filled in by the Committee on Ways and Means.
061	Chair Kruse	Closes the public hearing on HB 2080 and opens a work session on HB 2080.

**HB 2080 – WORK SESSION**

062	Rep. Barnhart	Expresses confusion regarding the appropriations process.
072	Chair Kruse	Responds that some bills are legislature bills and some are agency bills.
088	Rep. Barnhart	Asks if there is a dual process.
092	Chair Kruse	States that no money decisions are made by substantive committees, only in Ways and Means. Explains that by passing this bill the committee is not deciding on funding amounts.
111	Rep. Lee	Asks if this has ever been funded in this context before.

114	Chair Kruse	Responds that this funding was done through SB 555 (1999). Adds that all the funding bills from the children and families agenda are sent to Ways and Means and were part of SB 555.
119	Rep. Lee	Asks how much was spent and if it will increase the Governor's budget.
128	Lewis	Refers to the Staff Measure Summary to clarify what happened in the 1999 session. Reviews the SMS and fiscal.
142	Rep. Monnes-Anderson	Believes that all social programs are under-funded. Adds that when grants are awarded, a percentage is capped at 10% which goes to administrative costs. States that children and family funding is being treated differently than other agencies in this bill.
155	Chair Kruse	Responds that it is necessary to assist local commissions to pay for administrative costs attached to legislative mandates.
170	Rep. Walker	Believes that there is duplication in HB 2080 that is costly and may not be necessary. States that counties already receive \$300,000 and asks why the additional \$34,000 is necessary to gather data.
206	Chair Kruse	States that there are some counties with a lot of data and some without much at all. Adds that the work is not yet completed.
212	Diane Lewis	Points out information on the fiscal generated for SB 555 (1999).
226	Chair Kruse	States that the budget is \$495,000 for local commissions for the entire state. Adds that this comes to \$14,000 per county which is not much to cover expensive administrative costs.
240	Lansing	Discusses the funds provided to local commissions for implementing provisions in SB 555 (1999). Explains that the county commissions decided that each county should receive \$13,750 as a one-year allocation. Adds that if the Governor's recommended budget is passed as is and they get 1.18 million, the commission will decide how to divide funds among the counties.
267	Rep. Monnes-Anderson	States her concern that the fiscal for HB 2080 is not in the Governor's recommended budget.
278	Rep. Barnhart	Reviews the fiscal for HB 2080 and commission funds in the governor's budget. Believes these serve two different functions.
308	Rep. Barnhart	States that the first step is a GAP analysis and survey and the second is doing the coordination. Suggests different amounts of funding are required for these two separate processes.
325	Lansing	Explains that if SB 555 is fully implemented, it will be the first in the nation to do so. Adds that the state still has many things to learn. Explains the survey and information process. Continues that the aggregated finds will then be turned into a formulated plan based on what different counties are doing.
372	Chair Kruse	Explains that the information gathering process is ongoing. Explains that what is deleted from the Governor's budget is the funding for two staff people for each county. Adds that the planning money was a commitment made by the state to the counties in 1999 when SB 555 passed.
400	Rep. Monnes-Anderson	Explains her concern that the bill is creating a new budget line item.
404	Chair Kruse	Responds that the bill is not creating anything to do with the Governor's budget. Adds that HB 2080 is to be sent to Ways and Means.



410	Rep. Monnes-Anderson	Asks for clarification regarding taking a percent off grant streams for administrative costs.
424	Chair Kruse	Responds that they are sending down a bill with a blank line item.
<b>TAPE 46, A</b>		
002	Rep. Lee	Believes that the committee is sending down a bill that sets up a process that will require additional funding.
008	Rep. Morrisette	Explains that he supports the bill but acknowledges other members' concerns and asks that they wait on taking action on the bill.
012	Chair Kruse	Concurs and closes the work session on HB 2080. Adjourns the meeting at 3:53 p.m.

Submitted By,

Reviewed By,

Rachel Brown,  
Committee Assistant

Diane Lewis,  
Committee Administrator

**EXHIBIT SUMMARY**

- A – HB 2077, written testimony, Jean Collins-Lasater, 4 pp.**
- B - HB 2707, written testimony, Representative Carlson, 13 pp.**
- C – HB 2079, fiscal analysis, Staff, 1 p.**
- D – HB 2079, written testimony, Representative Carlson, 6 pp.**
- E – HB 2079, written testimony, Melvin Kohn, 2 pp.**