HOUSE COMMITTEE ON JUDICIARY SUBCOMMITTEE ON CRIMINAL LAW

April 19, 2001 Hearing Room 357 8:30 a.m. Tapes 68-70

MEMBERS PRESENT: Rep. Max Williams, Chair

Rep. Robert Ackerman Rep. Jackie Dingfelder Rep. Wayne Krieger Rep. Lane Shetterly Rep. Vicki Walker Rep. Carl Wilson

STAFF PRESENT: Marilyn Odell, Counsel

Annola DeJong, Committee Assistant

MEASURE/ISSUES HEARD: HJR 48 Public Hearing

HB 3931 Public Hearing and Work Session

HJR 47 Public Hearing HJR 58 Public Hearing HB 3787 Public Hearing HB 3642 Public Hearing

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments
TAPE 68, A		
004	Chair Williams	Calls the meeting to order at 8:40 a.m. and opens a public
		hearing on HJR 48.
HJR 48 PUB	LIC HEARING	-
011	Rep. Charlie Ringo	House District 6
	•	Testifies in support of HJR 48.
030	Chair Williams	Asks if he has discussed his concerns with those supporting
		Ballot Measure 3.
032	Rep. Ringo	Responds that he has spoken with Floyd Prozanski regarding this
	1 5	issue.
038	Chair Williams	Wonders if taking a piece meal approach is going to prove very
		effective.
045	Rep. Ringo	States there might be opposition and it would be difficult.
048	Chair Williams	Suggests that others in the room after hearing you voice your
		concerns may be interested in talking with you.
061	Lane Barlow	Citizen
		Tactifies in apposition to UID 49
088	A my Vlana	Testifies in opposition to HJR 48.
088	Amy Klare	Oregonians for Property Protection
		Submits testimony and testifies in opposition to HJR 48
		(EXHIBIT A).
118	Chair Williams	Closes the public hearing on HJR 48 and opens a public hearing
		on HB 3931.
HB 3931 PUI	BLIC HEARING	
129	Karen Quigley	Director, Legislative Commission on Indian Services

		Testifies as neutral on HB 3931.			
262	Counsel Odell	Conveys that if the state brings the action the tribes cannot retain			
264	0 : 1	the proceeds.			
264	Quigley	Continues her testimony.			
280	Geoff Sugerman	Oregonians for Property Protection			
		Submits testimony and testifies in support of HB 3931			
215	GI : 1777III	(EXHIBIT B).			
317	Chair Williams	Asks if the tribes are supportive of HB 3931.			
319	Quigley	Replies the tribes may not support HB 3931 and discusses possible reasons.			
336	Chair Williams	Asks if Mr. Sugerman is in agreement that tribes under their own sovereign immunity can engage in sole forfeiture proceedings through their own court process.			
339	Sugerman	Agrees.			
340	Chair Williams	References the concern raised by Mr. Sugerman on Section 4a.			
		Asks if you have any objection to 4a.			
353	Quigley	Responds that is for artifacts and does not reference the four automatic areas and explains.			
373	Counsel Odell	Clarifies that there is nothing to prevent an Indian tribe from			
3,73	Counsel Such	bringing this action in state court for the forfeiture.			
381	Rep. Krieger	Asks who is subject to the tribal court decision.			
386	Quigley	Responds that would not be an issue if the tribe were bringing it			
		through in a state court process and explains the various levels of			
		jurisdiction.			
413	Chair Williams	Notes the various types of actions possible.			
425	Rep. Krieger	Inquires about arrowheads unearthed as a result of normal			
		farming practices on private property.			
433	Quigley	States as long as the object was not one of the critical four areas			
		the items can be retained for personal use as long as you are not			
4.42	G 10111	trespassing.			
443	Counsel Odell	Points out that Section 2, subsection 3b the legal possession of			
TABE (0.)		arrowheads would be an exemption that could be claimed.			
TAPE 69, A	David Fidanana	American Civil I thanking Hurian (ACI II)			
006	David Fidanque	American Civil Liberties Union (ACLU)			
		Testifies in support of HB 3931.			
015	Chair Williams	Closes the public hearing on HB 3931 and opens a work session			
		on HB 3931.			
- HB 3931 WORK SESSION					
017	Chair Williams	MOTION: Moves HB 3931 to the full committee with a DO			
018		PASS recommendation. VOTE: 7-0-0			
	Chair William				
019	Chair Williams	Hearing no objection declares the motion CARRIED. REP. ACKERMAN will lead discussion in the full committee.			
026	Chair Williams	Closes the work session on HB 3931 and opens a public hearing			
020	Chair williams	on HJR 47 and HJR 58.			
HJR 47 & HJR 58 PUBLIC HEARING					
042	Stephan Otto	Animal Legal Defense Fund			
	•	Submits testimony and testifies in support of HJR 47 and HJR 58			
		(EXHIBIT C).			
088	Rep. Jeff Merkley	House District 16			
	process message	220 000 2 2001200 200			

120	Sharon Harmon	Testifies in support of HJR 47 and HJR 58. Director, Oregon Humane Society
170	Andia Coore	Testifies in support of HJR 47 and HJR 58.
179	Anjie Crow	Humane Society of the Willamette Valley
		Submits testimony and testifies in support of HJR 47 and HJR 58. (EXHIBIT D) .
208	John Fletcher	Director, Florence Area Humane Society
		Submits testimony and testifies in support of HJR 47 and 58 (EXHIBITS E & F).
275	Rep. Kreiger	Asks if there is another section that covers livestock.
278	Harmon	Clarifies that livestock are considered animals under statute.
281	Rep. Krieger	Asks if livestock are currently considered property and would
284	Harmon	they be removed as property. Explains the criteria. Says this criteria applies whether the
20.		animals are pets or livestock.
312	Kelly Peterson	Humane Society of the United States (HSUS)
221	D (1 34.4.1.1	Testifies in support of HJR 47 and HJR 58.
321	Dr. Sharon Methvin	Animal Protection Institute
		Submits testimony and testifies in support of HJR 47 and HJR 58 (EXHIBIT G).
344	Robert Stadel	Washington County Animal Services
		Testifies in support of HJR 47 and HJR 58.
378	Rep. Shetterly	Asks for some clarification on the central objective.
403	Methvin	Responds the idea is to move the abused animals into a more
		natural setting allowing rehabilitation to proceed.
426	Peterson	Adds additional response to Rep. Shetterly question.
TAPE 68, B 008	David Fidanque	American Civil Liberties Union (ACLU)
000	David I lanique	Testifies in opposition to HJR 47 and HJR 58.
081	Amy Klare	Oregonians for Property Protection
001	Alliy Kiai e	Oregonians for Froncity Protection
001	Amy Kiare	Submits testimony and testifies as neutral on HJR 47 and HJR 58
	·	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H).
117	Rep. Shetterly	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H). Expresses interest in pursuing ideas to eliminate the
	·	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H). Expresses interest in pursuing ideas to eliminate the constitutional referral. Asks Mr. Fidanque to clarify his reference
117	Rep. Shetterly	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H) . Expresses interest in pursuing ideas to eliminate the constitutional referral. Asks Mr. Fidanque to clarify his reference to due process.
	·	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H). Expresses interest in pursuing ideas to eliminate the constitutional referral. Asks Mr. Fidanque to clarify his reference to due process. Clarifies forfeiture process for animals. References ORS 167.347 and asks if it is his opinion this is a
117 127 183	Rep. Shetterly Fidanque Odell	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H) . Expresses interest in pursuing ideas to eliminate the constitutional referral. Asks Mr. Fidanque to clarify his reference to due process. Clarifies forfeiture process for animals. References ORS 167.347 and asks if it is his opinion this is a civil forfeiture action.
117 127 183 187	Rep. Shetterly Fidanque Odell Fidanque	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H). Expresses interest in pursuing ideas to eliminate the constitutional referral. Asks Mr. Fidanque to clarify his reference to due process. Clarifies forfeiture process for animals. References ORS 167.347 and asks if it is his opinion this is a civil forfeiture action. Comments it is unclear.
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117 127 183 187 199 204	Rep. Shetterly Fidanque Odell Fidanque Odell Fidanque Odell Fidanque Fidanque	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H). Expresses interest in pursuing ideas to eliminate the constitutional referral. Asks Mr. Fidanque to clarify his reference to due process. Clarifies forfeiture process for animals. References ORS 167.347 and asks if it is his opinion this is a civil forfeiture action. Comments it is unclear. Reads ORS 167.347 and asks if civil forfeiture proceedings are filed in criminal actions or are they separate civil actions. Replies they are separate civil actions. Comments that if this is a criminal forfeiture action this ballot measure would have no impact on this provision. Responds that is correct.
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117 127 183 187 199 204 208 210	Rep. Shetterly Fidanque Odell Fidanque Odell Fidanque Odell Fidanque Staff Chair Williams	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H). Expresses interest in pursuing ideas to eliminate the constitutional referral. Asks Mr. Fidanque to clarify his reference to due process. Clarifies forfeiture process for animals. References ORS 167.347 and asks if it is his opinion this is a civil forfeiture action. Comments it is unclear. Reads ORS 167.347 and asks if civil forfeiture proceedings are filed in criminal actions or are they separate civil actions. Replies they are separate civil actions. Comments that if this is a criminal forfeiture action this ballot measure would have no impact on this provision. Responds that is correct. Receives written information from Gary Hendel, Director of Multnomah County Animal Control (EXHIBIT I).
117 127 183 187 199 204 208 210	Rep. Shetterly Fidanque Odell Fidanque Odell Fidanque Odell Fidanque Staff	Submits testimony and testifies as neutral on HJR 47 and HJR 58 (EXHIBIT H). Expresses interest in pursuing ideas to eliminate the constitutional referral. Asks Mr. Fidanque to clarify his reference to due process. Clarifies forfeiture process for animals. References ORS 167.347 and asks if it is his opinion this is a civil forfeiture action. Comments it is unclear. Reads ORS 167.347 and asks if civil forfeiture proceedings are filed in criminal actions or are they separate civil actions. Replies they are separate civil actions. Comments that if this is a criminal forfeiture action this ballot measure would have no impact on this provision. Responds that is correct. Receives written information from Gary Hendel, Director of Multnomah County Animal Control (EXHIBIT I). Closes the public hearing on HJR 47 and HJR 58 and opens a

		Submits testimony and testifies in support of HB 3787 (EXHIBITS J & K).
346	Rep. Dingfelder	Asks if Portland is the only city in Oregon that has this type of agreement.
348	Gardner	Responds yes.
352	Rep. Dingfelder	Inquires about other states.
354	Gardner	References a response from Budget Car Rental that in their dealing with other states and countries "they have never seen anything like this".
	Staff	Receives written testimony from Enterprise Rent-A-Car (EXHIBIT L) and Thrifty Car Rental (EXHIBIT M).
392	Madelyn Wessel	City of Portland
		Submits testimony and testifies against HB 3787 (EXHIBIT N).
TAPE 69, B		
060	Jim Ferraris	Portland Police Bureau
		Testifies in opposition to HB 3787.
068	Chair Williams	Refers to EXHIBIT N and expresses concern that rental car companies will have to begin policing their own customers.
090	Wessel	Explains what the intentions are for recovering costs incurred.
121	Chair Williams	Expresses concern on how this works in a "non commercial
		relationship". Comments that on the commercial side we are asking them to be on notice for information that may not be available system wide.
143	Rep. Shetterly	Suggests there may already be a "tracking system" in place with car rental companies.
155	Wessel	Gives statistics on how many times the car rental companies were responsible for the fees rather than the individual.
177	Rep. Vicki Walker	Asks why you do not attach the claim to the person rather than the vehicle.
187	Wessel	States that is the process they are trying to do and continues with an explanation.
212	Chair Williams	Closes the public hearing on HB 3787 and recesses the meeting at 10:15 a.m.
216	Chair Williams	Reconvenes the meeting at 3:10 p.m. and states that they will not continue hearing HB 3787 this afternoon. Opens a public hearing on HB 3642.
HB 3642 PUB	LIC HEARING	0. 1. 2 0 0 . 2 .
235	Dale Penn	Marion County District Attorney
315	David Fidanque	Testifies in support of HB 3642. American Civil Liberties Union (ACLU)
313	David Fidanque	Testifies as neutral on HB 3642.
392	Mark McDonnell	Multnomah County District Attorney's Office
TADE 70 A		Testifies in support of HB 3642.
TAPE 70, A 001	Geoff Sugerman	Organians for Property Protection
001	Geom Sugerman	Oregonians for Property Protection
	G1 1 777111	Submits testimony and testifies as neutral on HB 3642 (EXHIBIT O)
082	Chair Williams	Clarifies his understanding of the Oregonians for Property Protection position on HB 3642.
087	Sugerman	Agrees.
094	Chair Williams	Comments on the conflict of interest issue.

113	Sugerman	Suggests that by referring to the voters we can find out what they think about the issue.
123	Chair Williams	States additional concerns especially in the area of methamphetamine.
149	Sugerman	Explains reasons for continued negotiation.
152	Chair Williams	Notes the need for people to continue negotiating. Comments that he is opposed to linkage and would like to see a criminal forfeiture bill move out this session.
168	Rep. V. Walker	Questions if there is anything in the amendment that addresses the animal issue when it comes to criminal forfeiture.
183	Sugerman	Responds there is not and explains.
191	Rep. V. Walker	Conveys that this ballot measure referral will not cure all of the problems.
194	Sugerman	Replies there is no guarantee that the measure will pass.
203	Michelle Burrows	Oregon Criminal Defense Lawyers Association (OCDLA)
273	Ingrid Swenson	Testifies as neutral on HB 3642. Oregon Criminal Defense Lawyers Association (OCDLA)
330	Chair Williams	Submits written information and testifies as neutral on HB 3642 (EXHIBIT P) . Closes the public hearing on HB 3642 and adjourns the meeting at 3:45 p.m.

Submitted By, Reviewed By,

Annola DeJong Marilyn Odell Committee Assistant Counsel

Transcribed By,

Sara Noble Committee Assistant

EXHIBIT SUMMARY

- A HJR 48, written testimony submitted by Amy Klare, Oregonians for Property Protection, dated 4/19/01, 1 p.
- B-HB 3931, written testimony submitted by Geoff Sugerman, Oregonians for Property Protection, dated 4/19/01, 1 p.
- C HJR 47 & HJR 58, written testimony submitted by Stephan Otto, Animal Legal Defense Fund, dated 4/19/01, 2 pp.
- D HJR 47 & HJR 58, written testimony submitted by Anjie Crow, Humane Society of the Willamette Valley, dated 4/19/01, 2 pp.
- E HJR 47 & HJR 58, written testimony submitted by John Fletcher, Florence Area Humane Society, 1 p.
- F HJR 47 & HJR 58, written testimony submitted by John Fletcher, Florence Area Humane Society, 1 p.

- G HJR 58, written testimony submitted by Sharon Methvin, Animal Protection Institute, dated 4/19/01, 2 pp.
- H HJR 47 & HJR 58, written testimony submitted by Amy Klare, Oregonians for Property Protection, dated 4/19/01, 1 p.
- I HJR 47 & HJR 58, written information submitted by Gary Hendel, Multnomah County Animal Control, dated 4/19/01, 3 pp.
- J HB 3787, written testimony submitted by Jim Gardner, Gardner & Gardner, 3 pp.
- K HB 3787, written information submitted by Jim Gardner, Gardner & Gardner, 1 p.
- L HB 3787, written testimony from Kelly Green, Enterprise Rent-A-Car, 1 p.
- M HB 3787, written testimony from Dave Lanphear, Thrifty Car Rental, 1 p.
- N HB 3787, written information submitted by Madelyn Wessel, City of Portland, 28 pp.
- O HB 3642, written testimony submitted by Geoff Sugerman, Oregonians for Property Protection, dated 4/19/01, 3 pp.
- P HB 3642, written information submitted by Ingrid Swenson, Oregon Criminal Defense Lawyers Association (OCDLA), dated 4/19/01, 15 pp.