## HOUSE COMMITTEE ON SMART GROWTH AND COMMERCE

May 18, 2001 3:15 PM Hearing Room 50 Tapes 150 - 153

| MEMBERS PRESENT:    | Rep. Bill Witt, Chair                              |
|---------------------|--|
|                     | <b>Rep. Tim Knopp, Vice-Chair</b>                  |
|                     | Rep. Betsy Johnson, Vice-Chair                     |
|                     | Rep. Alan Bates                                    |
|                     | Rep. Alan Brown                                    |
|                     | Rep. Janet Carlson                                 |
|                     | Rep. Richard Devlin                                |
|                     | Rep. Bill Garrard                                  |
|                     | Rep. Jerry Krummel                                 |
|                     | Rep. Laurie Monnes-Anderson                        |
|                     | Rep. Vicki Walker                                  |
| STAFF PRESENT:      | Dan Clem, Administrator                            |
|                     | Patrick Brennan, Committee Assistant               |
| MEASURE/ISSUES HEAR | <b>RD:</b> HB 2830 Public Hearing and Work Session |
|                     | HB 2214 Work Session                               |
|                     | HB 3980-A Work Session                             |
|                     | HB 2292 Work Session                               |
|                     | SB 374-A Public Hearing and Work Session           |
|                     | HB 2828 Public Hearing and Work Session            |
|                     | SB 942 Public Hearing and Work Session             |
|                     | -  |

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

| TAPE/#           | Speaker              | Comments  |
|------------------|----------------------|---|
| <b>TAPE 150,</b> | Α                    |   |
| 003              | Chair Witt           | Calls the meeting to order at 3:40 p.m. Opens a public hearing on HB 2830.  |
| HB 2830 PU       | JBLIC HEARING        |   |
| 010              | Rep. Bill Morrisette | House District 42. Testifies in support of HB 2830. States that<br>the bill is permissive in nature. Mentions that a similar bill,<br>which was the Oregon Liquor Control Commission (OLCC)<br>supported, was introduced last session.                    |
| 033              | Chair Witt           | Asks whether the language in HB 2830 is identical to that of the bill from the 1999 Legislative Session.  |
| 034              | Rep. Morrisette      | Replies that HB 2830 excludes grocery stores, As the Oregon<br>Grocery Industry Association (OGIA) objected to the bill last<br>session. Says OGIA would prefer to place the onus on the<br>county, rather than being responsible for denials themselves. |
| 049              | Chair Witt           | Requests confirmation that HB 2830 applies only to<br>establishments that hold license to sell beverages for<br>consumption on site.  |
| 052              | Rep. Morrisette      | Replies affirmatively.  |
| 055              | Chair Witt           | Asks if the measure makes arrangements binding.   |
| 059              | Rep. Morrisette      | Answers yes, reiterating that grocery stores are excluded.  |
| 065              | John McArdle         | Mayor, City of Independence. Testifies in support of HB 2830 (EXHIBIT A). Says the measure is a way to provide local  |

|     |                 | control to local governments, who currently have only advisory<br>capacities. Cities and counties can make only non-binding<br>recommendations. Asks that the committee return control to<br>local government.  |
|-----|-----------------|---|
| 094 | Rep. Carlson    | Asks about the –1 amendments (EXHIBIT B).   |
| 101 | Rep. Morrisette | Indicates that the -1 amendments change the 90-day requirement to 60-day requirement, as the former is considered too high.   |
| 106 | Chair Witt      | Asks if the current review period is 90 days.   |
| 108 | Rep. Morrisette | Explains that there are so many applications to process that a 60-<br>day period would be unmanageable.   |
| 116 | Rep. Krummel    | Refers to page 1, line 19 and asks for an example of good cause<br>for denying an application   |
| 121 | Rep. Morrisette | Provides an example of a valid reason for denying licensure.  |
| 128 | Rep. Johnson    | Asks whether this bill represents the beginning of phasing out OLCC. Remarks that the measure introduces a substantive policy shift from historical OLCC duties.  |
| 142 | Rep. Morrisette | Assures that the bill is not an attempt to supplant OLCC. Says<br>that currently OLCC can make final decision and ignore the city<br>or county recommendation. Remarks that cities have no desire to<br>be in charge of enforcement. Applauds the job OLCC has done<br>with enforcement.  |
| 163 | Rep. Johnson    | Asks whether OLCC has a history of turning a deaf ear to the recommendations of local governments with regard to licensure.   |
| 167 | Rep. Morrisette | Says occasions of OLCC contravening the wishes of a local<br>government are few but still significant. Emphasizes the impact<br>that a single denial can have on a small community.   |
| 175 | Rep. Johnson    | Requests an estimate of how extensive this problem is.  |
| 180 | McArdle         | Replies there are many municipalities that no longer review<br>licensure requests because they feel their recommendations are<br>moot.  |
| 188 | Rep. Johnson    | Acknowledges the preemption issue. Says it is difficult to<br>develop standards when licensure decisions are made on a case-<br>by-case basis.  |
| 196 | Rep. Morrisette | Responds that OLCC uses a specific set of criteria when making<br>licensure decisions, including complaints by neighbors. Indicates<br>that the severity of perceived offenses are sometimes the<br>difference between OLCC accepting or rejecting the city's<br>recommendation. Asserts that because cities are closet to each<br>particular case they should have meaningful input. |
| 215 | Rep. Garrard    | Asks whether cities receive revenues through redistribution of state liquor taxes.  |
| 219 | McArdle         | Answers that Independence does not receive much in the way of state revenues from liquor taxes, but what it does receive is important.  |
| 222 | Rep. Morrisette | Indicates he is unsure as to what percentage of the liquor tax is sent back to local governments.   |
| 233 | Michael Marr    | Accountant, Tigard. Testifies in support of HB 2830. Says he<br>has found OLCC to be cooperative, but submits the agency is not<br>equipped to review the specifics of each case and each<br>community. Agrees that local officials are best equipped to shape<br>the community. Asserts that community involvement in liquor<br>licensure is necessary and important.                |
| 272 | Chair Witt      | Asks why Mr. Marr believes OLCC does not have the proper<br>resources or authority to make informed decisions.  |

| 280                | Marr                       | Clarifies that OLCC has sufficient authority, but does not have<br>the capacity or staff to research every issue that applies to every<br>licensure application, nor does it have the local connections to<br>understand how issuing a license might affect nearby<br>neighborhoods. Comments that HB 2830 simply offers cities the<br>option of exerting greater influence.   |
|--------------------|----------------------------|--|
| 300                | Jon Stubenvoll             | OLCC. Testifies in opposition to HB 2830 (EXHIBIT C).<br>States that OLCC rejected 10,500 applications last year, of which<br>only 17 overruled the local government recommendation.<br>Provides an example of a local government that sought to deny<br>licensure because the establishment did not have a paved parking<br>lot. Says some local recommendations are so bizarre as to make<br>it difficult for OLCC to deal with them directly.               |
| 365                | Stubenvoll                 | Comments regarding the possibility of facing contested cases<br>where OLCC contravenes the decisions of local government that<br>are illogical or incoherent.  |
| 385                | Chair Witt                 | Asks whether the bill could result in unequal treatment of licensure applicants from different areas.  |
| 390<br>399         | Stubenvoll<br>Rep. Krummel | Argues that consistent licensure standards are essential.<br>Wonders why local governments should be given a voice at all if<br>state standards are to be the primary or only factor. Says local<br>governments have gotten the message over the years that they are<br>merely in the way of state agencies like OLCC.   |
| <b>TAPE 151, A</b> |                            | , , , , , , , , , , , , , , , , , , ,  |
| 004                | Stubenvoll                 | Acknowledges that local recommendations are sometimes<br>helpful, so long as their recommendation is based upon some sort<br>of relevant, recognizable, alcohol-related standard.  |
| 016                | Rep. Krummel               | Asks how strenuously differences of opinion are contested by<br>local governments and requests comment regarding how some<br>local governments have given up on making recommendations.  |
| 033                | Stubenvoll                 | Replies that OLCC takes recommendations seriously, reiterating that OLCC disagreed with local government regulations only 17 times.  |
| 043                | Rep. Krummel               | Recalls more than one instance when, as mayor of Wilsonville,<br>he relented rather than fight an OLCC decision that contravened<br>the city's recommendation.   |
| 047                | Rep. Carlson               | Asks how many of the licensure applications were accompanied<br>by a letter from the affected community.   |
| 051                | Stubenvoll                 | Clarifies that the 10,500 applications referred to were those for<br>which a letter from the community was included. Indicates that<br>there were additional applications received that did not contain<br>letters.  |
| 060                | Rep. Walker                | Comments on the conspiratorial appearance of the patchwork network of ordinances   |
| 070                | Bill Perry                 | Oregon Restaurant Association (ORA). Acknowledges that there<br>are those who reject liquor license applications without cause and<br>that OLCC has done a good job of making its determinations<br>solely on the basis of alcohol-related issues. Remarks that<br>restaurants and grocers share some of the same concerns. Opines<br>that communities sometimes oppose issuing a liquor license to a<br>large operation in order to protect local businesses. |
| 096                | Paul Romain                | Beer and Wine Distributors. Testifies that OLCC does a good<br>job of managing liquor issues. Asserts that local government<br>should only object to OLCC decisions when they have valid   |

|                    |                          | reasons for doing so and should not seek to erode the  |
|--------------------|--------------------------|--|
| 121                | Michelle Deister         | commission's authority.<br>League of Oregon Cities (LOC). Testifies in support of HB<br>2830. States that the bill retains final authority on licensure for<br>OLCC but offers local governments a stronger voice. |
| 133<br>HB 2830 WOR | Chair Witt<br>K SESSION  | Closes the public hearing and opens a work session on HB 2830.   |
| 135                | Chair Witt               | Indicates he has extended an offer to Rep. Morrisette to move the  |
|                    |                          | bill to the House Committee on Rules, Redistricting, and Public  |
| 140                | Rep. Witt                | Affairs (Rules Committee) without recommendation.<br>MOTION: Moves HB 2830 to the floor WITHOUT  |
|                    |                          | RECOMMENDATION as to passage and BE  |
|                    |                          | <b>REFERRED</b> to the Committee on Rules,   |
| 142                | Rep. Krummel             | <b>Redistricting, and Public Affairs.</b><br>Agrees that licensure decisions should be based on liquor issues,   |
| 142                | Kep. Krunnier            | not ancillary issues such as driveways or garbage service, but   |
|                    |                          | says OLCC still should not ignore the opinions expressed by  |
|                    |                          | local government. Indicates he supports the motion but would   |
|                    |                          | also support a motion to move the bill to the floor with a do pass recommendation.   |
| 160                | Chair Witt               | Expresses hope that the matter will be worked out once the bill is   |
| 100                |                          | moved to the Rules Committee.  |
| 164                | Rep. Bates               | Declares that the bill should serve as a warning to OLCC that it   |
| 1.50               |                          | needs to start listening closer to local concerns.   |
| 158                | Rep. Walker              | Compliments the chair on keeping the bill alive despite its lack of a future in this committee.  |
|                    |                          | VOTE: 9-1-1  |
|                    |                          | AYE: 9 - Bates, Brown, Carlson, Devlin, Garrard,   |
|                    |                          | Krummel, Monnes Anderson, Walker V,  |
|                    |                          | Witt   |
|                    |                          | NAY: 1 - Johnson<br>EXCUSED: 1 - Knopp   |
|                    | Chair Witt               | The motion CARRIES.  |
| 182                | Chair Witt               | Closes the work session on HB 2830 and opens a work session  |
|                    |                          | on HB 2214.  |
| HB 2214 WOR        |                          |  |
| 185                | Rep. Al King             | House District 44. Testifies in support of the –5 amendments to HB 2214 (EXHIBIT D).   |
| 226                | Chair Witt               | Notes that the amendments are identical to HB 2821, which  |
|                    |                          | moved through this committee previously and was approved on<br>the House floor. Asks what the final vote was in the full House.  |
| 233                | Rep. King                | Answers that the final vote on HB 2821 was 55-0, with five   |
| 233                | Rop. Ring                | excused.   |
| 235                | Chair Witt               | Mentions that the bill did not receive a hearing in the Senate   |
|                    |                          | Committee on Business, Labor, and Economic Development   |
| 240                | <b>N W U</b>             | prior to that committee closing.   |
| 240                | Van Wallzar              | Suggests that the measure should have been amended into a  |
| 242                | Rep. Walker              | Suggests that the measure should have been amended into a<br>Senate hill to expedite the process   |
|                    | Rep. Walker<br>Rep. King | Suggests that the measure should have been amended into a<br>Senate bill to expedite the process.<br>Explains that HB 2214 was deemed to be the best fit for the   |
|                    | Rep. King                | Senate bill to expedite the process.<br>Explains that HB 2214 was deemed to be the best fit for the language.  |
| 244                | *                        | Senate bill to expedite the process.<br>Explains that HB 2214 was deemed to be the best fit for the<br>language.<br>Indicates that the option of using a Senate bill as a vehicle is still                         |
|                    | Rep. King                | Senate bill to expedite the process.<br>Explains that HB 2214 was deemed to be the best fit for the language.  |

| 260<br>264          | Rep. Krummel<br>Pelligrini | amendments to HB 2214. States that the bill extends the<br>protections to both businesses and consumers<br>Asks why the bill has an estimated fiscal impact of \$57,000.<br>Says the estimate is based on the number of cases handled by<br>DOJ annually, which comes to approximately 1.0 FTE of lawyer  |
|---------------------|----------------------------|---|
| 270                 | Dan Clem                   | time.<br>Committee Administrator. Indicates that it is believed that DOJ<br>will be able to absorb the fiscal impact of the measure and   |
| 284                 | Rep. Krummel               | therefore did not request an additional appropriation.<br>MOTION: Moves to ADOPT HB 2214-5 amendments dated 5/17/01.  |
| 288                 |                            | VOTE: 10-0-1<br>EXCUSED: 1 - Johnson  |
| 291                 | Chair Witt<br>Rep. Krummel | Hearing no objection, declares the motion CARRIED.<br>MOTION: Moves HB 2214 to the floor with a DO PASS AS<br>AMENDED recommendation.   |
| 303                 |                            | VOTE: 11-0  |
|                     | Chair Witt                 | AYE:In a roll call vote, all members present vote Aye.The motion CARRIES.   |
|                     |                            | REP. KING will lead discussion on the floor.  |
| 310                 | Chair Witt                 | Closes the work session on HB 2214 and opens a work session on HB 3980-A.   |
| <u>HB 3980-A WC</u> |                            |   |
| 313                 | Dan Clem                   | Committee Administrator. Gives a brief description of the bill.<br>Indicates that the –A12 amendments (EXHIBIT E) have been<br>submitted for the committee's consideration. Indicates that<br>testimony has been submitted for review by the committee<br>(EXHIBIT F)   |
| 340                 | Larry Campbell             | State Accident Insurance Fund Corporation (SAIF). Testifies in support of the $-A12$ amendments to HB 3980-A.   |
| 350                 | Paul Phillips              | Coalition for Economic Security in Oregon. Testifies in support<br>of the –A12 amendments to HB 3980-A (EXHIBIT G). Says the<br>information provided by the bill will be in two forms: an annual<br>review and an actuarial audit.  |
| TAPE 150, B         |                            |   |
| 005                 | Phillips                   | Assures that all information obtained will be protected from<br>improper disclosure to third parties if existing law prevents it.<br>Indicates that the report will be available in a similar way to other<br>reports issued by the Secretary of State. Promises that the bill<br>will not affect the dividend payments. Opines that the –A12<br>amendments are a victory for all affected parties. |
| 036                 | Campbell                   | Mentions that the minority report played a positive role in reaching that consensus.  |
| 041                 | Rep. Walker                | Indicates she has been a sharp critic of SAIF. Wonders why it took a \$231,000 study to discover the large reserve and dividend practice and its resultant effect on the market.  |
| 049                 | Campbell                   | Responds that he did not draw the same conclusions from the report.   |
| 055                 | Chair Witt                 | Comments that the report should not be taken as an admission of wrongdoing, only that there is agreement on the appropriateness of an actuarial review. Cautions Rep. Walker against making accusations.  |

| 060                              | Campbell                                     | Says the bill achieves the goal of providing information sufficient to assuage concerns regarding SAIF.  |
|----------------------------------|--|--|
| 066                              | Rep. Walker                                  | Says SAIF is already subject to an audit, one that did not show  |
|                                  |  | the information revealed here today.   |
| 070                              | Campbell                                     | Offers to provide data showing how the conclusions were  |
|                                  | -  | reached.   |
| 076                              | Rep. Walker                                  | Opines that it seems strange that SAIF now agrees with an audit  |
|                                  | ~  | that they had so strongly opposed at the last meeting.   |
| 084                              | Campbell                                     | Replies that SAIF is already required to provide the information,  |
|                                  |  | but the bill requires the information to be provided by an independent party.  |
| 097                              | Phillips                                     | independent party.<br>Says SAIF agrees with the accounting principles that the –A12  |
| 097                              | 1 mmps                                       | amendments require and says the presence of both assures that  |
|                                  |  | the necessary information will be obtained.  |
| 118                              | Rep. Carlson                                 | Asks how the recent related Supreme Court case might affect the  |
|                                  | 1  | issue of reserves.   |
| 122                              | Campbell                                     | Says the possible effects of the case are still being evaluated.   |
|                                  |  | Asserts that it could result in an increase in private reserves.   |
| 128                              | Phillips                                     | Remarks that the court decision makes obtaining the information  |
|                                  |  | even more critical, as dividends not returned to policyholders   |
|                                  |  | create questions. Emphasizes the need to know how much   |
|                                  |  | money is held in reserve to cover worker claims and how much is  |
| 151                              | Rep. Bates                                   | simply surplus<br>Compliments the work performed by all parties on this difficult  |
| 151                              | Rep. Dates                                   | piece of legislation. Asserts that the review can be performed in  |
|                                  |  | a bipartisan way and achieve positive results.   |
| 175                              | Campbell                                     | Mentions that there is an agreement not to further amend HB  |
|                                  | 1  | 3980-A once it moves over to the Senate.   |
| 182                              | Rep. Monnes-                                 | Expresses support for the -A12 amendments, but says the fact   |
|                                  | Anderson                                     | that SAIF is still a quasi-public entity will continue to raise  |
|                                  |  | questions.   |
| 206                              | Rep. Bates                                   | MOTION: Moves to ADOPT HB 3980-A-A12 amendments  |
| 210                              |  | dated 5/18/01.<br>VOTE: 11-0   |
| 210                              | Chair Witt                                   | Hearing no objection, declares the motion CARRIED.   |
| 212                              | Rep. Bates                                   | MOTION: Moves HB 3980-A to the floor with a DO PASS  |
| 212                              | Rep. Dates                                   | AS AMENDED recommendation.   |
| 217                              | Chair Witt                                   | Compliments Rep. Bates for his work on the bill. Calls the   |
|                                  |  | measure an outstanding achievement.  |
| 227                              |  | medsure un outstanding deme venient.   |
|                                  |  | VOTE: 11-0   |
|                                  |  |  |
|                                  | Chair Witt                                   | VOTE: 11-0   |
|                                  | Chair Witt                                   | VOTE: 11-0<br>AYE: In a roll call vote, all members present vote Aye.<br>The motion CARRIES.   |
| 233                              |  | VOTE: 11-0<br>AYE: In a roll call vote, all members present vote Aye.<br>The motion CARRIES.<br>REP. BATES will lead discussion on the floor.  |
| 233                              | <b>Chair Witt</b><br>Chair Witt              | <ul> <li>VOTE: 11-0</li> <li>AYE: In a roll call vote, all members present vote Aye.</li> <li>The motion CARRIES.</li> <li>REP. BATES will lead discussion on the floor.</li> <li>Closes the work session on HB 3980 and opens a work session</li> </ul>   |
|                                  | Chair Witt                                   | VOTE: 11-0<br>AYE: In a roll call vote, all members present vote Aye.<br>The motion CARRIES.<br>REP. BATES will lead discussion on the floor.  |
| 233<br><u>HB 2292 WOR</u><br>237 | Chair Witt                                   | <ul> <li>VOTE: 11-0</li> <li>AYE: In a roll call vote, all members present vote Aye.</li> <li>The motion CARRIES.</li> <li>REP. BATES will lead discussion on the floor.</li> <li>Closes the work session on HB 3980 and opens a work session on HB 2292.</li> </ul>   |
| <u>HB 2292 WOR</u>               | Chair Witt<br><u>K SESSION</u>               | <ul> <li>VOTE: 11-0</li> <li>AYE: In a roll call vote, all members present vote Aye.</li> <li>The motion CARRIES.</li> <li>REP. BATES will lead discussion on the floor.</li> <li>Closes the work session on HB 3980 and opens a work session on HB 2292.</li> <li>Recalls the bill was heard previously on February 14<sup>th</sup>, February</li> </ul>  |
| <u>HB 2292 WOR</u>               | Chair Witt<br><u>K SESSION</u>               | <ul> <li>VOTE: 11-0<br/>AYE: In a roll call vote, all members present vote Aye.<br/>The motion CARRIES.</li> <li>REP. BATES will lead discussion on the floor.<br/>Closes the work session on HB 3980 and opens a work session<br/>on HB 2292.</li> <li>Recalls the bill was heard previously on February 14<sup>th</sup>, February<br/>28<sup>th</sup>, and April 23<sup>rd</sup>, but was never worked. Says his intention is</li> </ul>             |
| HB 2292 WOR                      | Chair Witt<br><u>K SESSION</u><br>Chair Witt | <ul> <li>VOTE: 11-0 AYE: In a roll call vote, all members present vote Aye. The motion CARRIES. </li> <li>REP. BATES will lead discussion on the floor. Closes the work session on HB 3980 and opens a work session on HB 2292. Recalls the bill was heard previously on February 14<sup>th</sup>, February 28<sup>th</sup>, and April 23<sup>rd</sup>, but was never worked. Says his intention is to move the bill to the Rules Committee.</li></ul> |
| <u>HB 2292 WOR</u>               | Chair Witt<br><u>K SESSION</u>               | <ul> <li>VOTE: 11-0<br/>AYE: In a roll call vote, all members present vote Aye.<br/>The motion CARRIES.</li> <li>REP. BATES will lead discussion on the floor.<br/>Closes the work session on HB 3980 and opens a work session<br/>on HB 2292.</li> <li>Recalls the bill was heard previously on February 14<sup>th</sup>, February<br/>28<sup>th</sup>, and April 23<sup>rd</sup>, but was never worked. Says his intention is</li> </ul>             |

| 250                | Rep. Walker              | MOTION: Moves HB 2292 to the floor WITHOUT<br>RECOMMENDATION as to passage and BE<br>REFERRED to the committee on School Funding   |
|--------------------|--------------------------|--|
| 255                | Chair Witt               | and Tax Fairness/Revenue by prior reference.<br>Indicates that the Speaker requested that the bill be referred to the<br>Rules Committee and provided assurance that the bill would be<br>worked there.  |
| 265                | Rep. Monnes-<br>Anderson | Asks if there is any compelling reason not to send the bill to the Revenue Committee, other than the Speaker's request.  |
| 272                | Rep. Krummel             | Responds that there is no good reason not to honor the Speaker's request. Offers to amend the motion.  |
| 296                | Rep. Walker              | Withdraws the motion.  |
| 298                | Rep. Walker              | MOTION: Moves HB 2292 to the floor WITHOUT<br>RECOMMENDATION as to passage and BE<br>REFERRED to the committee on Rules,<br>Redistricting, and Public Affairs.   |
| 310                | Rep. Devlin              | Comments that the Revenue Committee may not have the time to<br>work the bill before it closes.  |
| 313                | Rep. Garrard             | Opposes the motion.  |
| 327                |                          | VOTE: 10-1<br>AYE: 10 - Bates, Brown, Carlson, Devlin, Johnson,<br>Knopp,  |
|                    |                          | Krummel, Monnes Anderson, Walker V,  |
|                    |                          | Witt<br>NAY: 1 - Garrard   |
|                    | Chair Witt               | The motion CARRIES.  |
| 338                | Chair Witt               | Closes the work session on HB 2292 and opens a public hearing<br>on SB 374-A.  |
| SB 374-A PUI       | BLIC HEARING             |  |
| 344                | Dan Clem                 | Committee Administrator. Gives a brief description of the bill.<br>Indicates that the –A3 amendments (EXHIBIT H) have been<br>submitted, as have the –A4 amendments (EXHIBIT I).<br>Mentions that there is no fiscal impact for the original bill.   |
| 389                | Rep. Walker              | Asks who submitted the $-A4$ amendments.   |
| 393                | Clem                     | Replies that both sets of amendments were submitted by Rep. Jeff<br>Rep. Merkley. Explains that the –A3 amendments completely<br>replace the bill with language from another bill related to lottery<br>billboard advertising, while the –A4 amendments add the<br>language without replacing the language of the original bill. |
| 408                | Rep. Jeff Merkley        | House District 16. Testifies in support of the –A3 and –A4 amendments to SB 374-A. Mentions that the original bill, HB 3192, passed through both the committee and the full House easily.  |
| <b>TAPE 151, B</b> |                          |  |
| 022                | Rep. Carlson             | Asks what happened with HB 3192.   |
| 024                | Rep. Merkley             | Replies that the Senate President referred the bill to the Senate<br>Committee on Business, Labor, and Economic Development,<br>where it languished until the committee was closed.  |
| 026                | Rep. Devlin              | Asks which Senator will be the person who decides whether to concur in the amendments under consideration.   |
| 029                | Rep. Merkley             | Answers that Sen. Roger Beyer will be the one to decide whether  |

|     |              | to concur. Expresses uncertainty as to Sen. Beyer's intentions toward the bill.  |
|-----|--------------|--|
| 044 | Chris Lyons  | Director, Oregon State Lottery. Testifies in support of SB 374-A <b>(EXHIBIT J)</b> . Asserts that full disclosure is unnecessary but concedes that there may be occasions when additional information could be of some value. Says the bill changes the threshold at which disclosure is required. Says current statute   |
| 095 | Bill Perry   | stipulates no one under 18 can play the lottery, while the measure<br>prohibits minors from holding lottery tickets.<br>ORA. Testifies in support of SB 374-A. Says OLCC and the<br>Lottery will still be required to perform background checks on<br>management. Says it is logical to raise the age of video lottery   |
| 122 | Chair Witt   | games to 21.<br>Concludes that while most lottery games retain the requirement<br>that players be at least 18, the video lottery games would be<br>raised to 21.   |
| 126 | Lyons        | Explains that there are some instances where minors may be in an establishment where there are video lottery games.  |
| 132 | Rep. Johnson | Asks whether Mr. Perry supports only the bill itself, or whether<br>he would also support one or both sets of amendments.  |
| 134 | Perry        | Clarifies he supports SB 374-A and is concerned that adoption of the amendments could jeopardize the bill's chances of becoming law.   |
| 142 | Rep. Krummel | Wonders why the Lottery does not simply raise the age to 21 for all of its games.  |
| 146 | Lyons        | Responds that is a policy question for the legislature to decide.<br>States that the primary reason 18-year-olds are allowed to play<br>most games is that they are available in stores to which minors<br>have access. Reiterates that the only reason for the distinction is<br>that video lottery games are generally found in bars or taverns.                                   |
| 163 | Rep. Krummel | Wonders whether there could be lawsuits related to the seizure of lottery tickets and/or winnings.   |
| 169 | Lyons        | Replies the bill clarifies that a prize cannot be paid to someone<br>who is not legally allowed to play the game. Explains that lottery<br>tickets or winnings will be seized from those not old enough to   |
| 186 | Rep. Garrard | possess them, just as alcohol, tobacco, or drugs would be.<br>Indicates that he opposes the –A3 amendments and asks whether<br>the Lottery has a position on them.   |
| 190 | Lyons        | Recalls previous testimony in which the Lottery opposed the use<br>of the amended language on billboard advertising. Opines that<br>the current language is more appropriate and reflective of the<br>actual situation.  |
| 206 | Tom Barrows  | AK Media. Testifies in opposition to the -A3 and -A4<br>amendments to SB 374-A. Indicates AK Media has no position<br>on the bill itself, but says that if the amendments are adopted the<br>Lottery may choose not to advertise its games on billboards.<br>Indicates that AK Media could lose between \$300-400,000 in<br>revenue if the Lottery pulled its billboard advertising. |
| 219 | Chair Witt   | Asks how the cost to AK Media was calculated.  |
| 222 | Barrows      | Answers that the amount represents the amount paid by the  |
|     |              | Lottery to AK Media for billboard advertising.   |
| 231 | Chair Witt   | Asks Ms. Lyons whether the Lottery might move away from billboard advertising if the amendments become law.  |
| 234 | Lyons        | Mentions that the Oregon State Lottery spends more than \$1  |

| 254                | Chair Witt                 | million annually on billboard advertising, which could be<br>jeopardized should the amendments become law.<br>Requests confirmation that the Lottery would cease billboard<br>advertising should the warning label mandated by the   |
|--------------------|----------------------------|--|
| 257                | Lyons                      | amendments be included.<br>Replies that there have not been discussions by the Board on this<br>issue, but says there would be a strong disincentive against<br>billboard advertising if the disclaimer were required.   |
| 263                | Rep. Carlson               | Requests confirmation that the current disclaimer language is not objectionable.   |
| 268                | Lyons                      | Replies affirmatively. Says the disclaimer provided within the amendments oversteps the bounds of what is necessary or   |
| 279                | Rep. Carlson               | appropriate.<br>Asserts that the fact that the Lottery does not find the current<br>disclaimer language objectionable indicates that it is probably not<br>effective enough and warrants stronger disclaimer language.   |
| 286                | Lyons                      | Mentions focus group data that demonstrates that the existing disclaimer language is more effective than that proposed by the  |
| 200                | Den Centern                | amendments.  |
| 300<br>310         | Rep. Carlson<br>Chair Witt | Denies the validity of focus group data.<br>Closes the public hearing and opens a work session on SB 374-A.  |
| SB 374-A WOR       |                            | Closes the public hearing and opens a work session on 3D 3/4-A.  |
| 315                | Rep. Walker                | Remarks that the vote on HB 3192 when it was before the House was 46-8.  |
| 326                | Rep. Carlson               | MOTION: Moves to ADOPT SB 374-A-A4 amendments dated 5/18/01.   |
| 331                | Rep. Knopp                 | Mentions that he supported HB 3192 in committee but opposed<br>on the floor, adding that he will oppose –A4 amendments as<br>well. Doubts that the amended bill would have any positive<br>effect says it could damage both the Oregon State Lottery and the<br>billboard industry   |
| 345                | Rep. Garrard               | Expresses opposition to the motion.  |
| 350                | Rep. Devlin                | Says it is unlikely that there is sufficient support in the committee for the $-A4$ amendments.  |
| 356                | Rep. Johnson               | Opposes the -A4 amendments.  |
| 359                | Rep. Krummel               | Says he will vote no on the motion to adopt the -A4 amendments.  |
| 361                | Rep. Brown                 | Indicates he opposes the –A4 amendments.   |
| 363                | Rep. Carlson               | Expresses hope that the bill will make it through the floor and be<br>fine-tuned in conference committee. Offers to withdraw the<br>motion.  |
| 375                | Rep. Monnes-<br>Anderson   | Requests an explanation of the process by which the conflict might be resolved.  |
| 377                | Chair Witt                 | Says that if the amended bill is passed by the House the Senate<br>would then decide whether or not to concur with the House<br>amendments. Says it is unlikely that the original bill will be lost<br>in the process. Mentions that there was strong support for the bill<br>on the House floor and that the Senate did not get a chance to<br>vote on it. Says that moving the amended bill will allow both SB<br>374-A and HB 3192 to continue through the process. |
| 410                | Rep. Johnson               | Indicates that the chair has persuaded her to support the adoption of the –A4 amendments. Asks Rep. Devlin whether he believes the bill itself is jeopardized by the inclusion of the amendments.  |
| <b>TAPE 152, A</b> |                            | the off risen is jeoparaized by the metusion of the amenuments.  |
| 005                | Rep. Devlin                | Says bills have died in conference committee in the past.  |

|                     |                            | Acknowledges that there is a slight risk of the same thing   |
|---------------------|----------------------------|--|
| 020                 | D                          | occurring should the $-A4$ amendments be adopted.  |
| 020                 | Perry<br>Den Deulin        | Asserts that SB 374-A is important to ORA.   |
| 026                 | Rep. Devlin                | Suggests that the work session be recessed so that compromise language can be worked out.  |
| 037                 | Chair Witt                 | Closes the work session on SB 374-A and opens a public hearing on HB 2828.   |
| HB 2828 PUBI        | LIC HEARING                |  |
| 040                 | Chair Witt                 | Explains that the -2 amendments (EXHIBIT K) replace the entire bill and that Rep. Morrisette, the bill's sponsor, has agreed to allow the original bill to be replaced. Closes the public hearing and opens a work session on HB 2828. |
| HB 2828 WOR         | K SESSION                  | and opens a work session on TID 2020.  |
| 053                 | Bill Linden                | Public Affairs Council. Explains that the purpose of the $-2$  |
|                     |                            | amendments is to determine the long-term uses of the tobacco<br>settlement funds.  |
| 068                 | Chair Witt                 | MOTION: Moves to ADOPT HB 2828-2 amendments dated 5/3/01.  |
| 069                 |                            | VOTE: 9-0-2  |
|                     |                            | EXCUSED: 2 - Devlin, Johnson   |
|                     | Chair Witt                 | Hearing no objection, declares the motion CARRIED.   |
| 070                 | Rep. Witt                  | MOTION: Moves HB 2828 to the floor with a DO PASS AS   |
|                     |                            | AMENDED recommendation and the   |
|                     |                            | SUBSEQUENT REFERRAL to the Committee   |
|                     |                            | on Ways and Means BE RESCINDED.  |
| 075                 | Rep. Monnes-               | Emphasizes it is critical to have someone from the Oregon Health   |
|                     | Anderson                   | Division on the task force or committee appointed to look into the   |
|                     |                            | issue. Says Oregon has been recognized by the Center on  |
|                     |                            | Disease Control (CDC) as being progressive on anti-smoking   |
| 085                 | Chair Witt                 | issues. Says she would like to know who will be involved.<br>Replies that the Senate President and the Speaker of the House  |
| 085                 |                            | make the committee assignments.  |
| 088                 | Rep. Walker                | Adds that the committee in question will be appointed similarly  |
| 000                 | rtop. (funitor             | to most other interim committees.  |
| 093                 | Chair Witt                 | Assures that the process will not be out of the ordinary.  |
| 095                 | Rep. Krummel               | Suggests that the issue may even be considered by one of the   |
|                     | 1                          | standing interim committees.   |
| 112                 |                            | VOTE: 9-0-2  |
|                     |                            | AYE: In a roll call vote, all members present vote Aye.  |
|                     |                            | EXCUSED: 2 - Devlin, Johnson   |
|                     | Chair Witt                 | The motion CARRIES.  |
|                     |                            | REP. GARRARD will lead discussion on the floor.  |
| 116                 | Chair Witt                 | Closes the work session on HB 2828 and reopens the work  |
|                     |                            | session on SB 374-A.   |
| <u>SB 374-A WOI</u> |                            |  |
| 121                 | Chair Witt                 | Recalls that Rep. Carlson's previous motion is still on the table.   |
| 124<br>127          | Rep. Carlson<br>Bon Doylin | Withdraws the motion.  |
| 127                 | Rep. Devlin                | MOTION: Moves to SUSPEND the rules for the purpose of<br>conceptually amending the -A4 amendments<br>to SB 374-A.  |
| 130                 |                            | VOTE: 11-0   |
|                     | Chair Witt                 | Hearing no objection, declares the motion CARRIED.   |

| 138               | Rep. Devlin                      | Describes the conceptual amendment:  |
|-------------------|----------------------------------|--|
|                   |                                  | • In front of the existing disclaimer, insert the word<br>"WARNING"  |
|                   |                                  | • Maintain the requirement that the disclaimer be printed in 12-inch type  |
| 142               | Chair Witt                       | Repeats the conceptual amendment proposed by Rep. Devlin.  |
| 157               | Rep. Walker                      | Mentions that the word "reads" will also need to be included in order to make the change work.   |
| 160<br><b>180</b> | Chair Witt<br><b>Rep. Devlin</b> | Repeats the conceptual amendment with Rep. Walker's addition.<br>MOTION: Moves to AMEND SB 374-A4 AMENDMENTS<br>on page 2, in line 27, after "that", insert "reads:<br>WARNING:", and restore "Lottery games should<br>not be played for investment purposes.", and on |
|                   |                                  | page 2, in lines 28-29, delete "WARNING:   |
|                   |                                  | Lottery games pose risk to your financial  |
|                   |                                  | health.", and on page 3, in lines 1-3, after "that",   |
|                   |                                  | insert "reads: 'WARNING: Lottery games should  |
|                   |                                  | be played for entertainment only.'", and delete  |
|                   |                                  | "WARNING: Lottery games pose risk to your  |
|                   |                                  | financial health.".  |
| 184               | Lyons                            | Indicates she has no objection to the proposed language.   |
| 187               | Rep. Knopp                       | Notes that the amended –A4 amendments maintain the size  |
| 101               | T                                | requirement for the disclaimer.  |
| 191               | Lyons                            | Says the Lottery does not object to the size requirement.  |
| 203               | Rep. Walker                      | Presumes that the fact the Lottery does not object to the language indicates that they will not pull their billboard advertising.  |
| 214               |                                  | <b>VOTE: 10-1</b>  |
| 217               |                                  | AYE: 10 - Bates, Brown, Carlson, Devlin, Garrard,  |
|                   |                                  | Johnson, Knopp, Monnes Anderson,   |
|                   |                                  | Walker V, Witt   |
|                   |                                  | NAY: 1 - Krummel   |
|                   | Chair Witt                       | The motion CARRIES.  |
| 218               | Rep. Devlin                      | <b>MOTION: Moves to ADOPT AS AMENDED SB 374-A-A4</b>   |
|                   |                                  | amendments dated 5/18/01.  |
| 225               |                                  | VOTE: 10-1   |
|                   |                                  | AYE: 10 - Bates, Brown, Carlson, Devlin, Garrard,<br>Johnson, Knopp, Monnes Anderson,  |
|                   |                                  | Walker V, Witt   |
|                   |                                  | NAY: 1 - Krummel   |
|                   | Chair                            | The motion CARRIES.  |
| 234               | Rep. Devlin                      | MOTION: Moves SB 374-A to the floor with a DO PASS AS<br>AMENDED recommendation.   |
| 241               | Rep. Krummel                     | Indicates he will not support the motion.  |
| 243               | Rep. Knopp                       | Indicates he will vote no on the motion and posts notice of  |
|                   |                                  | possible minority report. Says he is glad that the amended language will not result in lottery billboard advertising being pulled.   |
| 254               |                                  | VOTE: 8-3  |
| -0.               |                                  | AYE: 8 - Bates, Brown, Carlson, Devlin, Johnson,<br>Monnes Anderson, Walker V, Witt  |

|                     |                          | NAY: <b>3 - Garrard, Knopp, Krummel</b>   |
|---------------------|--------------------------|---|
|                     | Chair Witt               | The motion CARRIES.   |
|                     |                          | REP. MERKLEY will lead discussion on the floor.   |
| 282                 | Chair Witt               | Closes the work session on SB 374-A and opens a public hearing on SB 942.                       |
| SB 942 PUBLI        | C HEARING                |   |
| 288                 | Bill Linden              | Public Affairs Council. Requests that SB 942 be referred to the                                 |
|                     |                          | Rules Committee for further consideration.  |
| 298                 | Rep. Devlin              | Asks Mr. Linden if he wants the bill referred without recommendation.                           |
| 300                 | Linden                   | Replies that is acceptable.   |
| 304                 | Rep. Monnes-<br>Anderson | Requests an explanation of the bill.  |
| 309                 | Linden                   | Explains that SB 1149 restructured telecommunication, which                                     |
|                     |                          | excluded E-Web from the definition of a utility. Says the phrase                                |
|                     |                          | in question does not allow E-Web to partner with power  |
|                     |                          | producers, so SB 942 allows the same change to be made for                                      |
|                     |                          | municipal utilities as was made for other utility companies.                                    |
| 330                 | Chair Witt               | Closes the public hearing and opens a work session on SB 942                                    |
| SB 942 WORK SESSION |                          |   |
| 333                 | Rep. Devlin              | MOTION: Moves SB 942 to the floor WITHOUT   |
|                     |                          | <b>RECOMMENDATION</b> as to passage and <b>BE</b><br><b>REFERRED</b> to the committee on Rules, |
|                     |                          | Redistricting, and Public Affairs.  |
| 338                 | Rep. Walker              | Wonders whether the relating-to clause is applicable.   |
| 345                 | Chair Witt               | Supports the bill, as it will be a benefit to communities.                                      |
| 355                 | Chan whi                 | VOTE: 11-0  |
| 000                 |                          | AYE: In a roll call vote, all members present vote Aye.   |
|                     | Chair Witt               | The motion CARRIES.   |
| 359                 | Chair Witt               | Closes the work session on SB 942.  |
| 361                 | Dan Clem                 | Committee Administrator. Thanks the committee members for                                       |
|                     |                          | their participation in a successful committee this session.                                     |
| 400                 | Chair Witt               | Thanks staff for their work on the committee. Thanks the  |
|                     |                          | members of the committee for working difficult policy in a                                      |
|                     |                          | capable and positive manner.  |
| TAPE 153, A         |                          |   |
|                     |                          | ee thank staff and each another for their work on the committee.                                |
| 048                 | Chair Witt               | Adjourns the meeting at 6:10 p.m.   |
|                     |                          |   |

Submitted By,

Reviewed By,

Patrick Brennan, Committee Assistant Dan Clem, Committee Administrator

## **EXHIBIT SUMMARY**

- A HB 2830, testimony, John McArdle, 1 p.
- B HB 2830, -1 amendments, staff, 1 p.
- C HB 2830, testimony, Jon Stubenvoll, 2 pp.
- D HB 2214, -5 amendments, staff, 3 pp.
- E HB 3980-A, -A12 amendments, staff, 3 pp.
- F HB 3980-A, testimony, staff, 3 pp.
- G HB 3980-A, testimony and informational materials, Paul Phillips, 6 pp.
- H SB 374-A, -A3 amendments, Rep. Jeff Merkley, 3 pp.
- I SB 374-A, -A4 amendments, Rep. Jeff Merkley, 3 pp.
- J SB 374-A, testimony, Chris Lyons, 2 pp.
- K HB 2828, -2 amendments, staff, 1 p.