

# HOUSE COMMITTEE ON TRANSPORTATION

April 20, 2001  
8:30 A.M.

Hearing Room D  
Tapes 95 - 96

**MEMBERS PRESENT:** Rep. Bruce Starr, Chair  
Rep. Alan Brown, Vice-Chair  
Rep. Jeff Merkley, Vice-Chair  
Rep. Jeff Kropf  
Rep. Donna Nelson  
Rep. Diane Rosenbaum  
Rep. Joanne Verger  
Rep. Cliff Zauner

**MEMBER EXCUSED:** Rep. Richard Devlin

**STAFF PRESENT:** John Leon, Committee Administrator  
Kevin Wells, Committee Assistant

**MEASURE/ISSUES HEARD:** HB 3663 Public Hearing  
HB 2705 Public Hearing and Work Session  
HB 2567 Public Hearing  
HB 2139 Public Hearing  
HB 2924 Public Hearing  
HB 2657 Public Hearing and Work Session

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These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

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<u>TAPE/#</u>	<u>Speaker</u>	<u>Comments</u>
<b>TAPE 95, A</b>		
002	Chair Starr	Calls the meeting to order at 8:35 a.m. Opens a public hearing on HB 3663.
<b><u>HB 3663 PUBLIC HEARING</u></b>		
015	Chair Starr	Closes the public hearing on HB 3663. Opens a public hearing on HB 2705.
<b><u>HB 2705 PUBLIC HEARING</u></b>		
017	John Leon	Committee Administrator. Reviews HB 2705 and the -5 amendments ( <b>EXHIBIT A</b> ). Explains that it restores Department of Motor Vehicles (DMV) services in certain areas where offices were closed.
041	Rep. Al King	House District 44. Supports HB 2705 with the -5 amendments.
049	Duane Bales	Speaker's Office. Testifies on behalf of Speaker Simmons in support of HB 2705 ( <b>EXHIBIT B</b> ). Reviews discussions that have occurred since the previous hearing on this measure.
072	Rep. King	Insists that HB 2705 needs to be passed regardless of the fiscal impact. Adds that this does not restore DMV services to every community.
109	Donald Hampton	Mayor, Oakridge. Supports HB 2705 with the -5 amendments. Highlights effects of DMV office closures on small communities.
155	Hampton	Discusses the economic development needs of Oakridge.

185 Chair Starr States the committee intends to pass HB 2705 with the –5 amendments.  
 194 Hampton Emphasizes Oakridge’s support of HB 2705 with the –5 amendments.  
 204 Chair Starr Closes the public hearing on HB 2705. Opens a work session on HB 2705.

**HB 2705 WORK SESSION**

206 Rep. Zauner **MOTION: Moves to ADOPT HB 2705-5 amendments dated 04/16/01.**  
 210 **VOTE: 8-0**  
**EXCUSED: 1 - Devlin**  
 Chair Starr **Hearing no objection, declares the motion CARRIED.**  
 212 Rep. Zauner **MOTION: Moves HB 2705 to the floor with a DO PASS AS AMENDED recommendation and BE REFERRED to the committee on Ways and Means.**  
 214 **VOTE: 8-0**  
**EXCUSED: 1 - Devlin**  
 Chair Starr **Hearing no objection, declares the motion CARRIED.**  
 218 Chair Starr Closes the work session on HB 2705. Opens a public hearing on HB 2567.

**HB 2567 PUBLIC HEARING**

225 Leon Explains HB 2567 makes provisions for discounts for long-term senior residents at certain state parks.  
 235 Rep. Jeff Kropf House District 37. Testifies in support of HB 2567. Explains how the long-term discount card would work for senior.  
 260 Stanley Crothers Supports HB 2567 (**EXHIBIT C**). Reviews the provisions of the measure. States that the measure is good for seniors.  
 282 Rep. Zauner Asks if this discount will be used mainly in day use areas.  
 287 Crothers Agrees that day use areas would be used more than campgrounds.  
 302 Rep. Merkley Asks about the five-year residency requirements: is it legal.  
 311 Rep. Kropf Replies that legislative counsel has indicated that there may be legal issues though a challenge is quite unlikely.  
 338 Laurie Warner Deputy Director, Oregon State Parks. Explains how park discounts are currently handled.  
 388 Warner Contends that it is difficult to target discounts to specific groups. Discusses HB 2567. Notes that this will be an expensive discount.

**TAPE 96, A**

010 Warner Adds that senior are significant users of the most expensive parks and recreational areas. Suggests that discounts be considered as part of the overall fee rate structure.  
 017 Rep. Kropf Asks how much it would if the overnight provision is removed.  
 020 Warner States that the day use fiscal impact is \$350,000 per biennium.  
 022 Rep. Zauner Asks if the day use only parks are monitored.  
 025 Warner Replies that day use permits are enforced.  
 029 Rep. Zauner Asks how the day use areas are monitored.  
 030 Warner Indicates that enforcement by park rangers is periodic unless there is a manned pay booth on site.  
 037 Rep. Brown Comments on a related bill.  
 044 Chair Starr Closes the public hearing on HB 2567. Opens a public hearing on HB 2139.

**HB 2139 PUBLIC HEARING**

047	Leon	Reviews HB 2139 and its amendments ( <b>EXHIBIT D</b> ). Notes that there will be a significant fiscal impact. Outlines fee adjustments.
077	Chair Starr	States intention to focus on the –5 and –6 amendments. Notes that this is required by the AG’s opinion on the improper use of Highway funds.
094	Bruce Warner	Director, Oregon Department of Transportation. Supports HB 2139. Explains the need for the fee adjustments to eliminate subsidies of DMV services by the Highway Fund and other reasons.
126	Lorna Youngs	Deputy Director, DMV. Supports HB 2139 ( <b>EXHIBIT E</b> ). Elaborates on the need to adjust these fees. Discusses programs’ eligibility for use of Highway Funds.
170	Youngs	Details the use of revenue generated by HB 2139.
187	Rep. Rosenbaum	Asks Ms. Youngs if the fees reflect actual costs of services.
189	Youngs	Replies that the fees are set to recover the costs of services.
201	Rep. Rosenbaum	Notes that the replacement registration stickers fee is reduced.
204	Youngs	Relates that DMV took the opportunity to reduce fees that no longer cost as much due to increased efficiencies.
214	Rep. Verger	Asks what services these fees provide to new car dealerships.
219	Youngs	Explains the business regulation program.
235	Rep. Verger	Asks if new car dealerships are among the best DMV partners.
240	Youngs	Indicates that DMV has many fine partners including new car dealers.
246	Rep. Verger	Asks if a phase in of fees has been considered.
250	Youngs	Indicates that a phase in was considered. Emphasizes that these fee adjustments are needed to avoid a reduction in services.
258	Rep. Verger	Agrees that fees need to be adjusted. Comments on the AG opinion. Asks if there could be subsidies for a phase in program.
271	Youngs	Replies that DMV is working to get their programs into compliance.
278	Rep. Verger	Asks if there will be any new DMV services.
283	Youngs	Indicates that the fee adjustment is intended to cover existing programs.
285	Chair Starr	Reviews the fee adjustments included in the –5 and –6 amendments ( <b>EXHIBIT F</b> ).
306	Darrell Fuller	Oregon Auto Dealers Association. Supports HB 2139 with the –5 and –6 amendments. Outlines discussions and compromises on this issue.
355	Fuller	Discusses the three tiered auto dealers’ licensing fees.
<b>TAPE 95, B</b>		
008	Don Miner	Oregon Manufactured Housing Association. Supports HB 2139 ( <b>EXHIBIT G</b> ). Urges consideration of the –2 amendments.
046	Rep. Verger	States that new care dealerships hire people to deal with DMV to ensure compliance with regulations. Expresses concern about such a large increase in the auto dealer fee.
059	Fuller	Concedes reluctance at supporting increasing the fee. Notes that this actually creates parity by eliminating subsidies.
100	Fuller	Proposes a way to recover investigative costs. Discusses the benefits of the programs the fee supports.
136	Rep. Merkley	Asks Mr. Miner if the –2 amendments comply with the AG’s opinion.
140	Chair Starr	Comments on the revenue impact of the –2 amendments.

148	Miner	Suggests that the –2 amendments’ revenue impact will not be great.
142	Fuller	Provides information on the cost of a dealer’s license in Washington.
163	Miner	Points out that the last legislature tripled the supplemental license fee.
177	Bill Penhollow	Association of Oregon Counties. Supports HB 2139 ( <b>EXHIBIT H</b> ).
190	Don Lindly	County Commissioner, Lincoln County. Supports HB 2139 ( <b>EXHIBIT I</b> ). Discusses the need to adjust fees to cover the cost of DMV and other programs. Suggests regular, small adjustments of fees.
244	Penhollow	Clarifies that his written testimony does not reflect the –6 amendments. Stresses that this revenue is need to make highway improvements.
268	Rep. Nelson	Asks about DMV budget figures.
276	Youngs	Explains the budget figures.
283	Rep. Nelson	Asks, beside the fees, how the budget is paid for.
288	Youngs	Notes that DMV is an under-funded agency. Explains that HB 2139 will increase the revenue DMV contributes to the Highway Fund.
300	Rep. Nelson	Asks if DMV can receive anything from the Highway Fund.
303	Youngs	Replies that few of DMV programs are affected by the AG’s opinion.
316	Andrea Fogue	League of Oregon Cities. Supports HB 2139 ( <b>EXHIBIT J</b> ).
341	Craig Campbell	American Automobile Association. Supports HB 2139. States that the Highway Fund should not fund administrative costs.
359	Chair Starr	Closes the public hearing on HB 2139. Distributes <b>EXHIBIT K</b> . Opens concurrent public hearing on HB 2657 and HB 2924.

**HB 2657 and HB 2924 PUBLIC HEARINGS**

389	Leon	Reviews the provisions and amendments of HB 2657 and HB 2924.
<b>TAPE 96, B</b>		
030	Rep. Jeff Kruse	House District 45. Testifies in support of HB 2657 and HB 2924. Explains the need for each measure. States both measures are intended to help enforcement of speed limits and reduce troopers’ time in court.
081	Rep. Merkley	Asks if the posted speed limit is the actual speed limit. Asks what “basic rule” is for speed limits.
088	Rep. Kruse	States that the posted speed limit is a standard, suggested speed. Explains what “basic rule” is.
105	Rep. Kropf	Asks if HB 2924 deletes the federal speed limit.
111	Rep. Kruse	Clarifies that the measure does not change any speed limit. Notes that the state has the ability to change the speed limit on interstates.
125	Troy Costales	Manager, Transportation Safety Division ODOT. Supports HB 2924 ( <b>EXHIBIT L</b> ). Explains a technical problem with the language of HB 2924. Clarifies how signs need to be changed. Proposes an amendment to protect federal funding for certain programs.
167	Chair Starr	Asks if Mr. Costales approves of HB 2924 with the suggested amendments.
168	Costales	Indicates his approval of the measure and the amendments.
170	Rep. Kropf	Asks if a cheaper method can be used to alter speed limit signs

173	Costales	Agrees that the signs can be altered easily though the sheer volume of signs will make it expensive.
177	Bill Cross	Oregon State Police Officer Association. Supports HB 2924 ( <b>EXHIBIT M</b> ). Notes inconsistency in enforcing basic speed rule.
198	Chair Starr	Asks if Mr. Cross objects to Mr. Costales' proposal.
203	Cross	Agrees with those proposed amendments.
209	Rep. Kropf	States support for both measures.
212	Chair Starr	Close the concurrent public hearing on HB 2657 and HB 2924. Opens a work session on HB 2657.
<b><u>HB 2657 WORK SESSION</u></b>		
<b>215</b>	<b>Rep. Kropf</b>	<b>MOTION: Moves to ADOPT HB 2657-1 amendments dated 03/14/01.</b>
<b>220</b>		<b>VOTE: 5-0</b>
	<b>Chair Starr</b>	<b>EXCUSED: 4 - Brown, Devlin, Merkley, Rosenbaum</b>
		<b>Hearing no objection, declares the motion CARRIED.</b>
<b>225</b>	<b>Rep. Kropf</b>	<b>MOTION: Moves HB 2657 to the full committee with a DO PASS AS AMENDED recommendation.</b>
<b>227</b>	<b>Rep. Kropf</b>	<b>MOTION: Moves HB 2657 to the floor with a DO PASS AS AMENDED recommendation and BE REFERRED to the committee on Ways and Means.</b>
<b>229</b>		<b>VOTE: 5-0</b>
	<b>Chair Starr</b>	<b>EXCUSED: 4 - Brown, Devlin, Merkley, Rosenbaum</b>
		<b>Hearing no objection, declares the motion CARRIED.</b>
231	Chair Starr	Closes the work session on HB 2657. Adjourns the meeting at 10:15 a.m.

Submitted By,

Reviewed By,

Kevin Wells,  
Committee Assistant

John Leon,  
Committee Administrator

**EXHIBIT SUMMARY**

- A – HB 2705, LC amendments (4/16/01), staff, 2 pp.
- B – HB 2705, letter, Duane Bales, 2 pp.
- C – HB 2567, written testimony, Stanley Crothers, 1 p.
- D – HB 2139, LC amendments –1 to –6, staff, 23 pp.
- E – HB 2139, written testimony, Lorna Youngs, 7 pp.
- F – HB 2139, spread sheet, Chair Bruce Starr, 1 p.
- G – HB 2139, spread sheet, Don Miner, 1 p.
- H – HB 2139, written testimony, Bill Penhollow, 3 pp.
- I – HB 2139, written testimony, Don Lindly, 1 p.
- J – HB 2139, written testimony, Andrea Fogue, 1 p.
- K – HB 2139, written testimony, Chair Bruce Starr, 1 p.
- L – HB 2924, written testimony, Troy Costales, 1 p.
- M – HB 2924, written testimony, Bill Cross, 1 p.