

# HOUSE COMMITTEE ON TRANSPORTATION

April 27, 2001  
8:00 A.M.

Hearing Room D  
Tapes 103 - 104

**MEMBERS PRESENT:**     Rep. Bruce Starr, Chair  
                              Rep. Alan Brown, Vice-Chair  
                              Rep. Jeff Merkley, Vice-Chair  
                              Rep. Richard Devlin  
                              Rep. Jeff Kropf  
                              Rep. Donna Nelson  
                              Rep. Diane Rosenbaum  
                              Rep. Joanne Verger  
                              Rep. Cliff Zauner

**MEMBER EXCUSED:**

**STAFF PRESENT:**       John Leon, Committee Administrator  
                              Kevin Wells, Committee Assistant

**MEASURE/ISSUES HEARD:**     HB 3970 Public Hearing  
                                  HB 3909 Public Hearing  
                                  HB 3336 Public Hearing  
                                  HB 3090 Public Hearing  
                                  HB 3068 Public Hearing  
                                  HB 3347 Public Hearing  
                                  HB 2140 Public Hearing  
                                  HB 2142 Public Hearing  
                                  HB 2145 Public Hearing  
                                  HB 2305 Public Hearing  
                                  HB 2311 Public Hearing  
                                  HB 2725 Public Hearing  
                                  HB 2846 Public Hearing  
                                  HB 2881 Public Hearing  
                                  HB 2991 Public Hearing  
                                  HB 3019 Public Hearing  
                                  HB 3063 Public Hearing  
                                  HB 3096 Public Hearing  
                                  HB 3106 Public Hearing  
                                  HB 3195 Public Hearing  
                                  HB 3304 Public Hearing  
                                  HB 3412 Public Hearing  
                                  HB 3413 Public Hearing  
                                  HB 3471 Public Hearing  
                                  HB 3483 Public Hearing  
                                  HB 3511 Public Hearing  
                                  HB 3550 Public Hearing  
                                  HB 3646 Public Hearing  
                                  HB 3738 Public Hearing  
                                  HB 3756 Public Hearing  
                                  HB 3840 Public Hearing  
                                  HB 3843 Public Hearing

**HB 3850 Public Hearing**  
**HB 3871 Public Hearing**  
**HB 3899 Public Hearing**  
**HB 3957 Public Hearing**  
**HB 3959 Public Hearing**  
**HB 3969 Public Hearing**  
**HJM 18 Public Hearing**

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments
<b>TAPE 103, A</b>		
003	Chair Starr	Calls the meeting to order at 8:00 a.m. Opens a public hearing on HB 3970.
<b>HB 3090 Public Hearing</b>		
008	John Leon	Committee Administrator. Explains that HB 3970 requires the Oregon Department (ODOT) to issue Lewis and Clark Bicentennial registration plates.
019	Speaker Mark Simmons	House District 58. Testifies in support of HB 3970 ( <b>EXHIBIT A</b> ). Explains why these commemorative plates should be issued.
042	Rep. Nelson	States support for this measure.
044	Rep. Rosenbaum	Asks about the fiscal feasibility of such plates.
050	Speaker Simmons	Replies that people will purchase these plates.
055	Chair Starr	Explains that testimony will not be taken on most of today's bills.
065	Ted Kaye	Executive Director, Lewis and Clark Bicentennial Oregon (LCBO). Supports HB 3970. Discusses the interstate effort to commemorate the Lewis and Clark Bicentennial celebration. States the plates will be popular with Oregonians.
114	Bill Hansel	President, LCBO. Supports HB 3970. Discusses local support for these plates. Indicates that there is strong tribal support.
141	Chet Orloff	Secretary, LCBO. Supports HB 3970. States that Oregon has taken the lead in planning the Lewis and Clark Bicentennial celebration.
156	Rep. Zauner	Asks how much the Oregon Trail plates had cost.
164	Kelly Taylor	ODOT. Reviews the history of the Oregon Trail license plate. Explains difference between commemorative plates and group plates. Notes that group plates have not been successful.
220	Taylor	Discusses the Salmon license plate. Comments on why special registration plates have not been successful. Explains the fiscal impact statement.
258	Rep. Merkley	Asks if the Ducks and Beavers plates have only a little emblem in the corner of the plate. Asks if the Lewis and Clark Bicentennial plates will be a complete redesign.
262	Taylor	Indicates that Rep. Merkley is correct. Comments on designing special registration plates and the purpose of license plates in general.
285	Rep. Merkley	Asks about the computer programming costs, specifically why HB 3970 costs so much.
290	Taylor	Explains that group plates and commemorative plates are designed and managed differently. Notes that Highway Funds cannot be used for this so the fee has to cover the entire cost of the program.

305	Rep. Merkley	Asks for clarification on the revenue impact of HB 3970.
312	Taylor	Explains the revenue estimates.
320	Rep. Merkley	Asks for a comprehensive analysis of all the various plates under consideration.
325	Taylor	Offers to provide a chart of all the plates that ODOT has issued.
329	Rep. Nelson	Asks if other states have succeeded with special registration plates.
338	Kaye	Explains that Idaho and North Dakota have had great success with the first two Lewis and Clark Bicentennial plates.
355	Rep. Nelson	Asks how special license plates in general have performed.
357	Kaye	Discusses the Oregon Trail license plate.
367	Rep. Verger	Asks what the timeframe is for getting the Lewis and Clark Bicentennial plates to market. Asks if this will happen before enthusiasm wanes.
372	Kaye	Replies that there has been sustained enthusiasm for the Lewis and Clark Bicentennial celebration, which will increase as the bicentennial celebration moves across the county.

**TAPE 104, A**

010	Kaye	Discusses celebration plans in Oregon through 2006. States that the timing of the license plates is perfect to build enthusiasm and to finance the celebration
023	Taylor	Indicates that it will take nine months to a year to bring these plates to market. Adds that interest spikes early in a release.
035	Rep. Verger	Asks what effect of an additional cost of \$5 to register a car would have on the marketing of special plates.
036	Taylor	Clarifies the costs.
039	Rep. Nelson	Asks if the plates will be made in Oregon.
040	Taylor	States that they will be made in Oregon.
044	Chair Starr	Closes the public hearing on HB 3970. Opens a public hearing on HB 3909.

**HB 3909 PUBLIC HEARING**

052	Leon	Explains HB 3909 and its amendments ( <b>EXHIBIT B</b> ).
076	Chair Starr	Discusses the importance of dealing with the disposal of old tires. Explains the plan to move the bill forward.
102	Rep. Carolyn Tomei	House District 25. Testifies in support of HB 3909 ( <b>EXHIBIT C</b> ). Discusses the state's previous tire recycling program. Explains the environmental and economic reasons for such a program.
148	Rep. Tomei	Suggests economically feasible uses for recycled tires.
160	Rep. Brown	Asks what percentage of the metro area's solid waste is scrap tires.
163	Rep Tomei	States that she does not have that information.
165	Rep. Brown	Comments that most tires are not disposed illegally.
174	Rep. Tomei	Adds that most people stockpile old tires until they can dispose of them cheaply and legally, as there are few opportunities to do so.
186	Rep. Merkley	Asks what the recycling rate of tires was at the peak of the previous program.
188	Rep. Tomei	States that she does not have that information.
190	Chair Starr	Mentions that the rate was 98% and is now down to 33%.
193	Rep. Merkley	Asks for clarification on what HB 3909 does.
196	Rep. Tomei	Explains what the measure does and how the fee will be spent.
200	Rep. Rosenbaum	Agrees with Chair Starr and Rep. Tomei that this is an important issue.

208	Rep. Tomei	Thanks Chair Starr for his leadership in this effort.
210	Rep. Nelson	Notes that this will help Yamhill County's economy. Asks if HB 3909 would finance economic growth in this sector of industry.
224	Rep. Tomei	Replies that the idea is good.
227	Chair Starr	States that it is a possibility.
234	Mike Burton	Executive Director, Metro Regional Government. Supports HB 3909 <b>(EXHIBIT D)</b> . States that old tires are a significant resource that can be recovered and reused.
285	Burton	Discusses a proposed amendment.
309	Bruce Walker	Residential Solid Waste and Recycling Program Manager, Portland. Supports HB 3909 <b>(EXHIBIT E)</b> . Discusses the problem of the illegal dumping of old tires and Portland's response.
360	Walker	Explains the importance of developing the market for recycling tires.
<b>TAPE 103, B</b>		
001	Walker	Urges passage of HB 3909.
006	Rep. Rosenbaum	Asks why a task force is needed when the problem is clear.
014	Burton	Agrees that a task force is not needed though it is politically practical.
035	Rep. Merkley	Asks what "recovery rates" means.
037	Burton	Explains that recovery means that the tire does not end up as land fill.
047	Rep. Merkley	Asks if other states use tire fees for development of recycling markets or as an incentive for users to turn tires in legally.
052	Burton	Indicates that policy varies state to state.
077	Rep. Deborah Kafoury	House District 18. Supports HB 3909. Reviews the history of tire recycling. Stresses the need to revive scrap tire recycling.
117	Rep. Jackie Dingfelder	House District 19. Supports HB 3909 <b>(EXHIBIT F)</b> . States that tire recycling programs are needed to avert serious problems in the future.
155	Rep. Kafoury	Adds that the fee for new car dealers will be removed from the measure.
160	Rep. Brown	Asks how the 83% recovery rate was achieved.
171	Rep. Dingfelder	Defers to other witnesses.
177	Rep. Brown	Asks who lead the recycling efforts in 1987.
182	Rep. Kafoury	States that it was a collaborative effort between the private sector and government.
189	Rep. Verger	Asks if Rep. Kafoury has read the amendments.
192	Rep. Kafoury	Responds that she cannot comment on the amendments at this time.
195	Chair Starr	Discusses the amendments.
200	Rep. Kafoury	Indicates that the two amendments can be merged.
205	Rep. Nelson	Asks if there are other companies in Oregon recycling tires besides RB Rubber in her district.
215	Chair Starr	States that other witnesses will answer these questions.
225	Steve Apotheker	Association of Oregon Recyclers. Supports HB 3909 <b>(EXHIBIT G)</b> . States that nearly 100% of tires are recovered though most go into landfills. Urges development of recycled tires markets.
300	Apotheker	Discusses key goals of the task force.
350	Apotheker	Continues to discuss the goals of the task force.
360	Ron Nutting	Consultant, Recycled Technology, Inc. Neutral on HB 3909 <b>(EXHIBIT H)</b> . Discusses the tire recycling industry and

**TAPE 104, B**

010	Nutting	Continues to discuss the tire recycling industry and markets. Discusses HB 3909 and the –2 amendments.
057	Chair Starr	Asks Mr. Nutting to summarize.
059	Nutting	Continues his analysis of HB 3909. Discusses uses of recycled tires.
105	Alex Cuyler	City of Eugene. Supports HB 3909. Discusses sustainability. Stresses that tires are a resource not refuse. Discusses the measure.
135	Paul Gilson	RB Rubber. Supports HB 3909 ( <b>EXHIBIT I</b> ). Discusses his company’s business markets and the economic impact of tire recycling.
180	Gilson	Continues to discuss recycled tire markets. Notes that raw material is quite expensive in Oregon. States that a tire recycling program in Oregon would have a positive economic impact.
217	Rep. Nelson	Asks Mr. Gilson to display the products.
225	Matt Blevins	Legislative Director, Oregon Environmental Council. Supports HB 3909 as drafted or amended. Discusses the need for tire recycling.
284	Mark Nelson	Les Schwab. Wants HB 3909 amended. Discusses key points of tire recycling. Notes that the energy recovery markets have disappeared. Explains the need for a study of the issue.
325	Nelson	Makes the case against subsidizing secondary markets for recycled tires. Supports the proposed amendments to HB 3909.
337	Chair Starr	Closes the public hearing on HB 3909. Opens a public hearing on HB 3336.

**HB 3336 PUBLIC HEARING**

340	Chair Starr	Closes the public hearing on HB 3336. Opens a public hearing on HB 3090.
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**HB 3090 PUBLIC HEARING**

345	Chair Starr	Closes the public hearing on HB 3090. Opens a public hearing on HB 3068.
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**HB 3068 PUBLIC HEARING**

350	Chair Starr	Closes the public hearing on HB 3068. Opens a public hearing on HB 3347.
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**HB 3347 PUBLIC HEARING**

355	Chair Starr	Closes the public hearing on HB 3347. Opens a public hearing on HB 2140.
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**HB 2140 PUBLIC HEARING**

363	Chair Starr	Closes the public hearing on HB 2140. Opens a public hearing on HB 2142.
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**HB 2142 PUBLIC HEARING**

365	Chair Starr	Closes the public hearing on HB 2142. Opens a public hearing on HB 2145.
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**HB 2145 PUBLIC HEARING**

366	Chair Starr	Closes the public hearing on HB 2145. Opens a public hearing on HB 2305.
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**HB 2305 PUBLIC HEARING**

367	Chair Starr	Closes the public hearing on HB 2305. Opens a public hearing on HB 2311.
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**HB 2311 PUBLIC HEARING**

369	Chair Starr	Closes the public hearing on HB 2311. Opens a public hearing on HB 2725.
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**HB 2725 PUBLIC HEARING**

371 Chair Starr

375 Rep. Merkley

Closes the public hearing on HB 2725.

Opens a public hearing on HB 2846.

**HB 2846 PUBLIC HEARING**

377 Rep. Merkley

Closes the public hearing on HB 2846. Opens a public hearing on HB 2881.

**HB 2881 PUBLIC HEARING**

379 Rep. Merkley

Closes the public hearing on HB 2881. Opens a public hearing on HB 2991.

**HB 2991 PUBLIC HEARING**

381 Rep. Merkley

Closes the public hearing on HB 2991. Opens a public hearing on HB 3019.

**HB 3019 PUBLIC HEARING**

383 Rep. Merkley

Closes the public hearing on HB 3019. Opens a public hearing on HB 3063.

**HB 3063 PUBLIC HEARING**

385 Rep. Merkley

Closes the public hearing on HB 3063. Opens a public hearing on HB 3096.

**HB 3096 PUBLIC HEARING**

387 Rep. Merkley

Closes the public hearing on HB 3096. Opens a public hearing on HB 3106.

**HB 3106 PUBLIC HEARING**

389 Rep. Merkley

Closes the public hearing on HB 3106. Opens a public hearing on HB 3195.

**HB 3195 PUBLIC HEARING**

391 Rep. Merkley

Closes the public hearing on HB 3195. Opens a public hearing on HB 3304.

**HB 3304 PUBLIC HEARING**

393 Rep. Merkley

Closes the public hearing on HB 3304. Opens a public hearing on HB 3412.

**HB 3412 PUBLIC HEARING**

394 Rep. Merkley

Closes the public hearing on HB 3412. Opens a public hearing on HB 3413.

**HB 3413 PUBLIC HEARING**

395 Rep. Merkley

Closes the public hearing on HB 3413. Opens a public hearing on HB 3471.

**HB 3471 PUBLIC HEARING**

396 Rep. Merkley

Closes the public hearing on HB 3471. Opens a public hearing on HB 3483.

**HB 3483 PUBLIC HEARING**

397 Rep. Merkley

Closes the public hearing on HB 3483. Opens a public hearing on HB 3511.

**HB 3511 PUBLIC HEARING**

398 Rep. Merkley

Closes the public hearing on HB 3511. Opens a public hearing on HB 3550.

**HB 3550 PUBLIC HEARING**

399 Rep. Merkley

Closes the public hearing on HB 3550. Opens a public hearing on HB 3646.

**HB 3646 PUBLIC HEARING**

400 Rep. Merkley

Closes the public hearing on HB 3646. Opens a public hearing on HB 3738.

**HB 3738 PUBLIC HEARING**

401 Rep. Merkley

Closes the public hearing on HB 3738. Opens a public hearing on HB 3756.

**HB 3756 PUBLIC HEARING**

402 Rep. Merkley

Closes the public hearing on HB 3756. Opens a public hearing on HB 3840.

**HB 3840 PUBLIC HEARING**

403 Rep. Merkley

Closes the public hearing on HB 3840. Opens a public hearing on HB 3843.

**HB 3843 PUBLIC HEARING**

404 Rep. Merkley

Closes the public hearing on HB 3843. Opens a public hearing on HB 3850.

**HB 3850 PUBLIC HEARING**

405 Rep. Merkley

Closes the public hearing on HB 3850. Opens a public hearing on HB 3871.

**HB 3871 PUBLIC HEARING**

406 Rep. Merkley

Closes the public hearing on HB 3871. Opens a public hearing on HB 3899.

**HB 3899 PUBLIC HEARING**

407 Rep. Merkley

Closes the public hearing on HB 3899. Opens a public hearing on HB 3957.

**HB 3957 PUBLIC HEARING**

409 Rep. Merkley

Closes the public hearing on HB 3957. Opens a public hearing on HB 3959.

**HB 3959 PUBLIC HEARING**

410 Rep. Merkley

Closes the public hearing on HB 3959. Opens a public hearing on HB 3969.

**HB 3969 PUBLIC HEARING**

412 Rep. Merkley

Closes the public hearing on HB 3969. Opens a public hearing on HJM 18.

**HJM 18 PUBLIC HEARING**

413 Rep. Merkley  
416 Chair Starr

Closes the public hearing on HJM 18.  
Adjourns the meeting at 9:50 a.m.

Submitted By,

Reviewed By,

Kevin Wells,  
Committee Assistant

John Leon,  
Committee Administrator

**EXHIBIT SUMMARY**

- A – HB 3970, information packet, Speaker Mark Simmons, 7 pp.**
- B – HB 3909, LC amendment –1 & -2, staff, 7 pp.**
- C – HB 3909, written testimony, Rep. Carolyn Tomei, 1 p.**
- D – HB 3909, written testimony, Mike Burton, 2 pp.**
- E – HB 3909, written testimony, Bruce Walker, 1 p.**
- F – HB 3909, written testimony, Rep. Jackie Dingfelder, 1 p.**
- G – HB 3909, written testimony, Steve Apotheker, 1 p.**
- H – HB 3909, information packet, Ron Nutting, 7 pp.**
- I – HB 3909, written testimony, Paul Gilson, 5 pp.**