

HOUSE COMMITTEE ON TRANSPORTATION

April 09, 2001
8:30 A.M.

Hearing Room D
Tapes 84 - 87

MEMBERS PRESENT: Rep. Bruce Starr, Chair
Rep. Alan Brown, Vice-Chair
Rep. Richard Devlin
Rep. Jeff Kropf
Rep. Donna Nelson
Rep. Diane Rosenbaum
Rep. Joanne Verger
Rep. Cliff Zauner

MEMBER EXCUSED: Rep. Jeff Merkley, Vice-Chair

STAFF PRESENT: John Leon, Committee Administrator
Kevin Wells, Committee Assistant

MEASURE/ISSUES HEARD: HB 3155 Public Hearing and Work Session
HB 2844 Public Hearing
HB 3521 Public Hearing
HB 3349 Public Hearing and Work Session

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

<u>TAPE/#</u>	<u>Speaker</u>	<u>Comments</u>
TAPE 84, A		
003	Chair Starr	Opens meeting at 8:35 a.m. Opens a public hearing on HB 3155.
<u>HB 3155 PUBLIC HEARING</u>		
011	John Leon	Committee Administrator. Outlines HB 3155. (EXHIBIT A)
020	James Lace	Doctor, Oregon Pediatric Society, Oregon Safe Kids Coalition (OSKC), and Oregon Medical Association. Testifies in support of HB 3155 (EXHIBIT B) . Explains why booster seats are needed.
060	Rep. Zauner	Asks if booster seats will be made that can be adapted to different sizes.
065	Rep. Devlin	Describes adaptable booster seats that are being developed.
070	Lace	Adds that newborns will need to have a seat purchased for them and then an adapting booster seat can be used when they are older.
074	Chair Starr	Describes the seat used by his daughter.
080	Rep. Nelson	Asks if there has been cooperation from car manufacturers and costs.
086	Lace	Replies that costs will be met in a combination of ways.
096	Rep. Nelson	Asks if manufacturers have been contacted to help support the effort to make cars safer for children.
098	Lace	Defers to others who will testify.
101	Rep. Rosenbaum	Inquires why height is not used as a criterion in HB 3155.
105	Lace	States he cannot answer that question.
110	Ruth Harshfield	Director, Child Safety Seat Resource Center. Supports HB 3155

169	Donna Disch-Price	(EXHIBITS C & D) . Outlines her program's efforts. Program Coordinator, OSKC. Testifies in support of HB 3155 (EXHIBITS E, F, G, H & I) . Discusses OSKC's education efforts. Explains the need for child booster seats.
212	Rep. Verger	Asks where the data for their statistics were collected.
220	Harshfield	Explains how and where the data were collected.
229	Rep. Verger	Seeks clarification on whether the 95% of children who do not use booster seats are based on a national study or a Washington State study.
231	Harshfield	Clarifies that their statistics are based on both.
234	Rep. Verger	Questions the 95% statistic.
238	Harshfield	States that the studies were based on observation.
240	Disch-Price	Adds that National Safe Kids conducts their own studies at clinics they sponsor.
246	Harshfield	Points out that booster seats are new technology and more families are using them all the time.
251	Rep. Kropf	Asks how much booster seats cost.
253	Harshfield	States they range from \$17 to \$100.
255	Rep. Kropf	Asks if the \$17 booster seats would meet the standards in HB 3155.
256	Harshfield	Indicates they would if the car has compatible shoulder belts.
266	Rep. Nelson	Asks which car manufacturers are working on this issue.
276	Harshfield	States that booster seat manufacturers are taking the lead on this. Notes that several car manufactures are developing seat restraints for children.
291	Rep. Nelson	Asks for a list of communities involved in OSKC.
296	Rep. Rosenbaum	Asks about using weight instead of height as a criterion.
298	Harshfield	Explains that it depends on the particular vehicle being used.
325	Troy Buzalsky	Fire fighter and paramedic, Clackamas County Fire District #1. Plays video.
380	Buzalsky	Supports HB 3155. Explains need for child booster seats. States that Oregon's culture is the main obstacle to improving child safety in cars.

TAPE 85, A

002	Buzalsky	Continues to testify in support of HB 3155.
032	Craig Campbell	American Automobile Association Oregon. Supports HB 3155 strongly. Adds that AAA provides booster seats to clients.
044	Rep. Zauner	Asks about the crash referenced in the video.
046	Buzalsky	Discusses the particulars of that accident.
055	Chair Starr	Closes the public hearing on HB 3155. Opens a work session on HB 3155.

HB 3155 WORK SESSION

058	Rep. Devlin	MOTION: Moves HB 3155 to the floor with a DO PASS recommendation.
061	Rep. Verger	Asks for clarification of Oregon law regarding child safety restraints in cars.
065	Rep. Devlin	Explains what HB 3155 does and points out issues it does not address. Suggests possible further legislation
075		VOTE: 8-0
		AYE: In a roll call vote, all members present vote Aye.
		EXCUSED: 1 - Merkley
	Chair Starr	The motion CARRIES.
		REP. DEVLIN will lead discussion on the floor.
083	Chair Starr	Closes the work session on HB 3155. Opens concurrent public

hearings on HB 2844 and HB 3521.

HB 2844 and HB 3521 PUBLIC HEARINGS

085	Leon	Reviews HB 2844 and HB 3521.
102	Rep. Gary Hansen	House District 17. Testifies in support of both HB 2844 and HB 3521. Explains that both address Oregon's growing transportation problems.
140	Rep. Rosenbaum	Recalls that local government officials have asked the legislature to address transportation infrastructure needs around the state.
149	Rep. Hansen	Comments that these measures can produce a great deal of revenue.
157	Rep. Kropf	Asks what types of vehicles HB 2844 and HB 3521 affect.
159	Hansen	Indicates that they will apply only to cars and light trucks.
168	Chair Starr	Explains that this will not effect taxes on heavy trucks directly. Advises that the weight-mile tax formula would have to be adjusted up.
178	Andrea Fogue	League of Oregon Cities. Supports HB 2844 and HB 3521.
184	Lou Ogden	Mayor, Tualatin. Supports HB 2844 and HB 3521. Articulates the need to find stable funding for transportation in Oregon.
214	Lynn Guenther	City Manger, Hood River. Supports HB 2844 and HB 3521. Applauds efforts to find alternative funding methods for transportation. Asserts the economic need to invest in Oregon's transportation infrastructure.
263	Ogden	Notes that drivers cannot tell difference between city, county and state roads. Relates the need to address traffic congestion in Oregon.
298	Rep. Verger	Advises that voters have rejected similar measures on the ballot.
311	Ogden	Acknowledges that voters do not want to increase these fees themselves. Reiterates that traffic problems need to be addressed now.
350	Rep. Verger	Insists that voters do not want increased registration fees.
357	Guenther	Queries how many new car titles are for new Oregon residents. States that this is a way to have new residents pay for growth.
375	Ogden	Mentions examples that voters have approved road improvements when the need is obvious. States he is not sure how to convey this necessity to voters. Urges passage of HB 2844 and HB 3521.

TAPE 84, B

012	Bill Penhollow	Association of Oregon Counties. Supports HB 2844 and HB 3521.
021	Steve McClure	County Commissioner, Union County. Supports HB 2844 and HB 3521. Describes transportation needs of Union County.
065	Lisa Naito	County Commissioner, Multnomah County. Supports HB 2844 and HB 3521. Relates the transportation needs of all counties in Oregon.
095	Naito	Details Multnomah County transportation infrastructure needs. Discusses how voters perceive this issue. Proposes that these increases be conveyed as growth and safety issues.
149	Chair Starr	Asks how to tie projects to this new revenue.
169	Naito	Suggests regional planning authorities identify priority projects.
181	John Mabrey	Judge/Chairman of the Board of County Commissioners, Wasco County. Supports HB 2844 and HB 3521. Reviews Wasco County's transportation funding needs.
230	Mabrey	Suggests that the voters have not been asked the right questions on previous ballot measures and will support HB 2844 and HB

3521.
 270 Bill Kennemer County Commissioner, Clackamas County. Reads testimony in support of HB 2844 and HB 3521 (**EXHIBIT J**).
 320 Kennemer Continues to read testimony. Notes Clackamas County's transportation department has improved efficiency and needs more funding.
 360 Rep. Verger Asks if Clackamas County put the gas tax on the ballot.
 362 Kennemer Affirms that Clackamas County did. Adds that there was little support.
 365 Rep. Verger Inquires if they included increased registration fees.
 367 Kennemer States that was not included with the ballot measure.
 370 Rep. Verger Asks how much Clackamas County budgets for roads during each budget cycle.
 377 Kennemer Responds he does not know specific amounts. Explains where road funds come from for Clackamas County.
 386 Rep. Devlin Comments that the Attorney General opined that registration fees should be \$17. Asks how the public will respond to fees above \$17.

TAPE 85, B

017 Kennemer Concedes that this will be difficult for voters. Contends it is necessary to address transportation infrastructure problems. Comments that performance audits help promote increased fees and taxes to residents.
 050 Rep. Brown Asks if any Oregon counties carry-over road funds from one budget cycle to the next.
 054 Penhollow Explains that most counties do so, though they vary in size.
 068 Rep. Brown Asks for approximate amounts of those funds.
 070 Penhollow Provides details for some Oregon counties.
 077 Chair Starr Closes the public hearings on HB 2844 and HB 3521. Opens a public hearing on HB 3349.

HB 3349 PUBLIC HEARING

083 Leon Explains HB 3349 (**EXHIBIT K**).
 090 Gary Lewin Captain, Columbia River Bar Pilots. Supports HB 3349 (**EXHIBIT L**).
 105 Chair Starr Asks if there is any opposition to HB 3349.
 106 Lewin Replies that he does not know of any opposition.
 114 Chair Starr Closes the public hearing on HB 3349. Opens a work session on HB 3349.

HB 3349 WORK SESSION

115 Rep. Kropf **MOTION: Moves HB 3349 to the floor with a DO PASS recommendation.**
 130 **VOTE: 8-0**
AYE: In a roll call vote, all members present vote Aye.
EXCUSED: 1 - Merkley
The motion CARRIES.
 135 Rep. Nelson **MOTION: Moves HB 3349 be placed on the CONSENT CALENDAR.**
VOTE: 8-0
EXCUSED: 1 - Merkley
Hearing no objection, declares the motion CARRIED.
 140 Chair Starr Closes the work session on HB 3349. Re-opens concurrent public hearing on HB 2844 and HB 3521.

HB 2844 and HB 3521 PUBLIC HEARINGS (CONTINUED)

149	Brian Doherty	Insurance Auto Auctions. Opposes HB 3521. Explains that insurance companies sell wrecked cars to salvage and wrecking yards. Agrees about the need to invest in transportation infrastructure. Offer an amendment to HB 3521 to address auto salvage yards' concerns.
182	Rep. Zauner	Asks how many vehicles are sold with salvage titles.
184	Doherty	States that thousands of vehicles are transferred by salvage titles. Clarifies that most of these do not come from out of state.
200	Rep. Zauner	Asks how many vehicles are brought into Oregon with salvage titles.
201	Doherty	Offers to get that information. Indicates there would be many fewer.
205	Rep. Kropf	Asks if the \$100 increase could decrease the number of vehicles that insurance companies sell to Oregon salvage yards.
210	Doherty	Agrees that would happen. Adds that these vehicles sell for low prices so the \$100 fee would be significant.
219	Darrell Fuller	Opposes HB 2844 and HB 3521. Agrees that Oregon needs to invest in transportation infrastructure. Expresses concern about interstate tariff systems that hurt Oregon's economy. Suggests that a surcharge on first time drivers' licenses may be a more appropriate.
270	Fuller	Expresses automotive retailers' concerns about HB 3521. Offers other ways to raise funds without penalizing Oregon car buyers.
304	Monty King	Independent Auto Dealers of Oregon. Opposes HB 2844 and HB 3521. States that this is a tax on Oregonians. Asks that car dealers be exempt.
335	Rep. Kropf	Asks if they would support a lower fee.
342	Fuller	Supports raising registration fees for all vehicles if it is a flat fee.
360	Doherty	States that there may be an appropriate level.
371	King	Adds that the increase should be small and regular.
385	Jessica Harris	Associated General Contractors. Supports HB 2844 and HB 3521 (EXHIBIT M) .
TAPE 86, A		
010	Harris	Supports tying growth to its costs. Comments on voters' support for increasing fees for transportation.
033	Rep. Zauner	Asks about polling results.
035	Harris	Clarifies that the polling was not on these measures, but Measure 82 (2000). Maintains that voters would support these measures.
055	Rep. Zauner	Asks for further clarification.
057	Harris	Clarifies the polling method and goal.
065	Rep. Verger	Asks if all vehicles contribute to transportation problems and should contribute to solving these problems.
075	Harris	Agrees wholeheartedly that everyone needs to share in improving transportation infrastructure.
086	Rep. Verger	Asks if this should be part of a broader discussion.
089	Harris	Emphasizes that everything should be considered when discussing transportation funding. Stresses that new transportation funding is needed now to prevent the continuing decline of Oregon's system.
107	Lynn Lundquist	President, Oregon Business Association. Supports HB 2844 and HB 3521. Lists business support for these measures. Discusses HB 3521.
155	Lundquist	Explains that each car contributes to transportation problems and should contribute to transportation funding equally. States that

		HB 3521 is one piece of an overall solution that needs to be developed.
205	Lundquist	States that legislators need to provide leadership in this area and not take the lead from voters.
209	Rep. Verger	Asks if this should be compared to increased registration fees for all vehicles.
217	Lundquist	Believes that HB 3521 has a better chance to pass in the legislature.
237	Bob Shiprack	Executive Secretary, Oregon Building Trades Council. Supports HB 2844 and HB 3521. Adds that safety needs to be part of the discussion.
290	Bruce Warner	Director, Oregon Department of Transportation. Discusses revenue impacts of HB 2844 and HB 3521 (EXHIBITS N & O).
330	Chair Starr	Asks if the weight-mile tax will have to be adjusted.
345	Warner	Acknowledges that it will. States that these fees are low compared to other states. Suggests that the new revenue be shared among various jurisdictions. Emphasizes the need for increased funding for improvements.
TAPE 87, A		
005	Warner	Discusses technical aspects of the measures. Discusses how to identify priority projects for these new funds.
051	Chair Starr	Asks Mr. Warner to address road safety concerns.
062	Warner	Agrees that safety is a priority. Explains how safety issues are addressed through on-going maintenance projects. Adds that modernization projects are needed to increase road safety.
088	Rep. Nelson	Asks if the federal government could match these funds.
092	Warner	Explains ODOT's work with Oregon's federal delegation to secure transportation funding. Suggests that matching funds are not certain.
112	Chair Starr	Expresses concern about a lack of investment in Oregon's infrastructure. Closes the public hearings on HB 2844 and HB 3521 Adjourns meeting at 10:58 a.m.

Submitted By,

Reviewed By,

Kevin Wells,
Committee Assistant

John Leon,
Committee Administrator

EXHIBIT SUMMARY

- A – HB 3155, written testimony, staff, 1 p.**
- B – HB 3155, written testimony, James Lace, 1 p.**
- C – HB 3155, written testimony, Ruth Harshfield, 2 pp.**
- D – HB 3155, brochure, Ruth Harshfield, 1 p.**
- E – HB 3155, poster, Donna Disch-Price, 1 p.**
- F – HB 3155, written testimony, Donna Disch-Price, 1 p.**
- G – HB 3155, brochure, Donna Disch-Price, 1 p.**
- H – HB 3155, informational material, Donna Disch-Price, 31 pp.**
- I – HB 3155, informational material, Donna Disch-Price, 1 p.**

- J – HB 2844 and HB 3521, written testimony, Bill Kennemer, 1 p.**
- K – HB 3349, written testimony, staff, 1 p.**
- L – HB 3349, written testimony, Gary Lewin, 4 pp.**
- M – HB 2844 and HB 3521, written testimony, Jessica Harris, 1 p.**
- N – HB 2844, written testimony, Bruce Warner, 1 p.**
- O – HB 3521, written testimony, Bruce Warner, 1 p.**