

HOUSE COMMITTEE ON BUSINESS AND CONSUMER AFFAIRS

March 29, 1999 Hearing Room E

8:30 a.m. Tapes 68 - 70

MEMBERS PRESENT: Rep. Roger Beyer, Chair

Rep. Dan Gardner, Vice-Chair

Rep. Tim Knopp, Vice-Chair

Rep. Jason Atkinson

Rep. Lynn Lundquist

Rep. Bill Morrisette

Rep. Terry Thompson

STAFF PRESENT: Keith Putman, Administrator

Frances Thomas, Administrative Support

MEASURE/ISSUES HEARD: HB 3098 Public Hearing

HB 3203 Public Hearing

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments
TAPE 68, A		
001	Chair Beyer	Calls the meeting to order at 8:40 a.m.
<u>HB 3098 PUBLIC HEARING</u>		

010	Chair Beyer	Opens a public hearing on HB 3098.
020	Emily Cedarleaf	Executive Director, Multifamily Housing Council (MFC) of Oregon. Testifies in support of HB 3098. Presents the ñ1 amendment for HB 3098. Reviews chart (EXHIBIT A) . Goes through the history of the bill.
047	Norton Campbell	President, Oregon Rental Housing Association in Eugene. Testifies in support of HB 3098. States four landlord groups were involved in the process of developing HB 3098.
105	John VanLandingham	Member, Lane County Law and Advocacy Center (ADHOC). Testifies in support of HB 3098. Highlights key changes to the Landlord/Tenant Omnibus Bill of 1973 in HB 3098. Makes reference to sections being changed. (EXHIBIT B)
150	VanLandingham	Explains changes created by HB 3098. Highlights section 4, and 5.
200	VanLandingham	Continues testimony. Highlights section 19.
244	VanLandingham	Continues testimony. Highlights section 17, and 14.
301	VanLandingham	Continues testimony. Highlights section 24, and 25.
358	Rep. Gardner	Asks for further explanation of additional charges on pets.
366	VanLandingham	Responds, and continues testimony. Highlights section 27.
405	Norton Cabell	Returns to Rep. Gardeneris earlier question. Answers that rent would include any permitted pet, not just a pet that could cause damage.
410	Chair Beyer	Requests clarification on section 20.
421	VanLandingham	Replies.
TAPE 69, A		
005	Keith Putman	Administrator. Points out drafting error.
008	Chair Beyer	Closes public hearing on HB 3098, and opens a public hearing on HB3203.
<u>HB 3203 PUBLIC HEARING</u>		

015	Rep. Steve Harper	House District 53. Testifies in support of HB 3203. Explains information for Workforce Investment Act (WIA). Explains how One Stop Centers will combine different agencies and increase efficiency. Presents ñ3 amendment.
043	Rep. Harper	Continues testimony. States the bill will streamline government by setting quantitative goals, and creating a system of accountability.
071	Rep. Tom Butler	District 6. Quotes Lois Clark, "Today while the sun shines... ", written in 1883. Testifies in support of HB 3203.
104	Rep. Butler	Explains how the welfare program developed. States the people who set up the welfare system believed the system should produce work first, or "welfare" by preventing idleness.
121	Rep. Butler	Quotes from King James version of the Bible.
142	Rep. Butler	Recounts personal experience.
154	Rep. Gardner	Asks how the ñ2 amendments specifically change public assistance.
165	Rep. Butler	Explains that they will create One Stop Centers.
170	Rep. Gardner	Asks if the One Stop Centers can process unemployment claims.
175	Rep. Harper	Answers yes.
180	Rep. Gardner	Asks if this system recognizes a difference between welfare and unemployment.
185	Rep. Harper	Does not answer question. Explains that he hopes that the system would provide quality training.
196	Rep. Gardner	Summarizes that the intent of the bill would be to get applicants into a job and then provide training. Asks if the system would recognize a difference between someone who was at some time employed, and someone who has never been employed.
200	Rep. Harper	States that the valuable training is job experience.
214	Rep. Gardner	Asks if the clients would receive any unemployment insurance, or training before taking a job.
216	Rep. Harper	States that he does not have an answer for that. States that he believes the important part for the applicants is to have a place where they can go to get

		advice about how to advance their career.
218	Rep. Lundquist	Asks why there is only one mayor on the board that HB 3203 would create.
220	Rep. Harper	Answers that the idea was to make the board as small as possible. States that 23 members are required to meet federal guidelines.
235	Rep. Lundquist	Clarifies question refers to page 2, #2. Asks why the bill only specifies the Mayor of Portland.
245	Rep. Harper	Answers that he does not know why the bill singles out the Mayor of Portland.
257	Rep. Gardner	Questions how many of the board members are selected by the Governor.
260	Chair Beyer	States that some more research is going to have to be done to answer these questions.
264	Heidi Neale	In response to Rep. Gardner's question explains that the Mayor of Portland was specified because of federal guidelines.
275	Neale	Addresses Rep. Gardner's question regarding Governor's appointments. Explains the Governor would make business appointments to the board, and that he would have to be guided by federal legislation in making those appointments.
278	Rep. Gardner	Points out that if the business committee only advanced 12 applicants for members of the board to the Governor, then the Governor would not have much choice to fill his 12 appointments with those 12 applicants.
279	Neale	Agrees, but states that the Governor could just not fill all 12 positions which would make it hard for the board to do any business.
280	Neale	Discussion continues about elected officials and governor's selection.
300	Cam Preus-Braly	Governor's Task Force on Education. Testifies in opposition to HB 3203. (EXHIBIT C) Points out accomplishments of the workforce system.
359	Preus-Braly	Explains that not all applicants are the same. Cites personal experience in being temporarily unemployed.
421	Preus-Braly	Expresses concerns that HB 3203 may be a step back.
432	Rep. Gardner	Asks if he understands correctly that there is no need for local legislation to implement the Federal Workforce Investment Act.

440	Preus-Braly	Agrees, that is correct.
445	Rep. Harper	Asks what in this bill does not meet the principles of the Governor's Commission.
449	Preus-Braly	States that her concerns are that the board does not meet the minimum requirements.
456	Rep. Harper	Asks Preus-Braly to specify where the bill is not in compliance.
466	Preus-Braly	States that the bill is not in compliance under the rules for labor representation. Expresses concerns about grandfathering existing boards.
TAPE 68, B		
012	Rep. Beyer	Asks is there a rule that boards can not be grandfathered?
016	Preus-Braly	States that there is only one board which could not be grandfathered,
018	Rep. Harper	Asks about the "third element."
019	Preus-Braly	Answers that the "third element" is the service strategy under section 7. Explains that defining services and payments is unnecessary, and ought to be left up to the people closest to client.
034	Preus-Braly	Takes issue with Section 8, sub 3. States that this section, which defines a lead agency, sets up a hierarchical system. Explains that the present non-hierarchical system is better.
046	Duke Shepard	Workforce Development Board Multnomah County. Testifies as a neutral on HB 3203. Introduces testimony for Janice Wilson (EXHIBIT D) . Explains responsibilities for Region 2. Outlines how the early implementation of the One Stop Centers has been beneficial to their region.
086	Shepard	States concerns that HB 3203 is backsliding, and not within the confines of federal law.
097	Rep. Harper	Asks if the present bill would raise issues about local control.
100	Shepard	States that his major concern is about requiring local boards to be reconstituted.
110	Gwyn Harvey	Oregon Employment Department Advisory Council. Testifies in opposition to HB 3203. (EXHIBIT E) Explains concerns about HB 3203 and the amendment.

140	Harvey	States major concerns are in regard to flexibility of local councils, mandating a central agency, and the loss of training programs.
171	Chair Beyer	Asks how this bill affects the flexibility of local boards.
173	Harvey	Answers that the bill creates stumbling blocks for local boards.
186	Harvey	States specific concern about local boards trying to mirror a higher state board.
200	Pat Maberry	Fred Meyer Executive, Chairperson, State Employment Advisory Council. Testifies in opposition to HB3203 Praises present process.
242	Maberry	Explains an experimental process in Portland.
261	Maberry	Explains experiences of opening a store in Bend.
293	Rep. Harper	Remarks on Klamath Falls Fred Meyer store. Perceives that the witness is trying to address a bigger issue.
300	Maberry	Answers that the bigger issue is that the Employment Department needs to be kept separate from welfare.
309	Bob Shiprack	Testifies in opposition of HB 3203. Gives background information from past legislative sessions. Refers to report from 1980.
344	Shiprack	Continues to read from 1980 report. Highlights problems with HB 3203.
394	Shiprack	Suggests money could be spent more efficiently. Refers to page 4, does not support One Stop Center concept.
405	Shiprack	References page 6. Questions if Adult and Family Services should administer the system. Speaks about job attachment, and subsidized jobs.
435	Shiprack	Continues testimony in opposition to HB 3203.
<u>TAPE 69, B</u>		
020	Gary Beck	Testifies in opposition to HB 3203 and amendment. Explains that HB 3202 limits what can be done for individuals, and limits local control of the boards.
048	Rep. Harper	States that it is Federal law that stipulates the make up of local boards.

055	Beck	States that his concern is that the Governor and state board should not augment the local control.
060	Charles Schuler	Oregon Workforce Advisory Committee (OWAC) for Marion, Polk, and Yamhill counties. Testifies in opposition to HB 3203.
096	Schuler	Manages workforces activities in Oregon. States that Oregon already has regional committees that qualify for the Federal WIA program. States there is no reason to start over, the program is in place thus this bill is unnecessary.
121	Schuler	Speaks about JOBS Plus Program.
143	Schuler	Continues testimony.
152	Rep. Harper	Asks how many members there would be on the board created by HB 3203, of that how many would be business members, and would the chair be a member of business community.
160	Schuler	Answers that HB 3203 would create a board with 42 members of which 13 or 14 would be business members, and that the chair would be a business member.
170	William Connerly	American Institute for Full Employment. Testifies in opposition.
184	Connerly	Summarizes history of Jobs (not JOBS Plus) program and explains why it was a success in Oregon, but not nationally.
232	Connerly	Continues testimony in opposition to HB 3203.
269	Connerly	Continues testimony.
286	Rep. Gardner	Ask if Connerly sees a difference between welfare clients and those on unemployment.
289	Connerly	Responds that he sees a range of disadvantaged people.
293	Rep. Gardner	Asks about the people who state that they are "job attached."
300	Connerly	Responds that the vast majority of those people never get called back to their former jobs.
360	Connerly	Clarifies that he would not encourage anyone to take a job with the intention of leaving in a week.

380	Irv Fletcher	President, Oregon AFL-CIO. Testifies in opposition to HB 3203. Has concerns with ñ3 amendments. Disagrees with the philosophy of creating larger agencies, and more boards.
435	Rich Peppers	Political Director, Oregon Public Employees Union. Testifies in opposition to HB 3203. States concerns about conceptual amendments.
470	Peppers	Addresses suitability criteria.
TAPE 70, A		
021	Peppers	Continues testimony.
025	Rep. Harper	States that the old program, know as JOBs, is not an adequate answer for todayís needs.
030	Peppers	Wonders if the JOBs Plus program is the basis of HB 3203.
039	Rep. Harper	Asks to be directed to the specific references to the JOBs Plus subsidized work references in bill.
040	Peppers	States JOBs Plus program is not specified in HB 3203, but the term "subsidized work" does appear in the bill.
046	Dave Barrows	Oregon Workforce Partnership. Testifies in opposition to HB 3203 and ñ2 amendment. Does not believe that JOBs Plus is a failure.
075	Barrows	States he opposes the ñ3 amendments.
100	Bill Demestigus	Program administrator, California. Testifies in opposition to HB 3203. Explains that his central concern is that the term "Work First" is not being correctly defined.
140	Chair Beyer	Closes Public Hearing on HB 3203.
144	Chair Beyer	Adjourns the meeting at 10:50 a.m.

Submitted By, Reviewed By,

FRANCES THOMAS, KEITH PUTMAN,
Administrative Support Administrator

Transcribed by,

SCOTT D. GRAHAM,
Support Staff

EXHIBIT SUMMARY

A ñ HB 3098, chart, Emily Cedarleaf, 2 pp

B ñ HB 3098, -2 amendments, staff, 7 pp

C ñ HB 3203, testimony, Cam Preus-Braly, 3 pp

D ñ HB 3203, testimony, Janice Wilson, 2 pp

E ñ HB 3203, testimony, P.L. Maberry, 3 pp

F ñ HB 3203, testimony, Irv Fletcher, 2 pp

G ñ HB 3203, testimony, Rich Peppers, 2 pp

H ñ HB 3203, testimony, Richard Dawnes, 1 p

I ñ HB 3203, testimony, Greg Wallwork, 1 p

J ñ HB 3203, proposed amendments, staff, 7pp