HOUSE COMMITTEE ON BUSINESS AND CONSUMER AFFAIRS

April 23, 1999 Hearing Room E

8:15 a.m. Tapes 92-94

MEMBERS PRESENT: Rep. Roger Beyer, Chair

Rep. Dan Gardner, Vice-Chair Rep. Tim Knopp, Vice-Chair Rep. Jason Atkinson Rep. Bill Morrisette Rep. Terry Thompson Rep. Lynn Lundquist

STAFF PRESENT: Keith Putman, Administrator

Frances Thomas, Administrative Support

MEASURES HEARD: HB 3529 Public Hearing and Work Session

HB 3607 Public Hearing and Work Session

HB 2021 Public Hearing

HB 2592 Public Hearing

HB 3580 Public Hearing

HB 3566 Public Hearing

HB 3288 Public Hearing

HB 3417 Public Hearing

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments | | | |
|------------|------------|----------|--|--|--|
| TAPE 94, A | TAPE 94, A | | | | |
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| 001 | Chair Beyer | Calls the meeting to order at 8:15 a.m. and opens a public hearing on HB 3529. |
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| <u>HB 3529</u> | PUBLIC HEARING | |
| 013 | Keith Putman | Administrator. Presents overview and introduces the ñ3 amendments (EXHIBIT A). |
| 020 | Rep. Karen Minnis | House District 20. Testifies in support of HB 3529. Explains how HB 3529 would modify insurance policy. Introduces Dr. Harseny. |
| 036 | Dr. Harseny | Obstetrician/Gynecologist. Testifies in support of HB 3529. Speaks about problems of access to womenis health care. |
| 070 | Chair Beyer | Calls a recess on HB 3529 and opens a public hearing on HB 3607. |
| <u>HB 3607</u> | PUBIC HEARING | 7 |
| 078 | Putman | Explains HB 3607 imposes a civil penalty for failure to pay final wages. |
| 085 | Rep. Jackie Winters | House District 31. Testifies in support of HB 3607. |
| 096 | Paul Connely | Attorney. Testifies in support of HB 3607. Explains inequities in penalties for unpaid wages. States the present cap should be maintained. |
| 135 | Putman | Asks for clarification of language. |
| 139 | Connely | Answers that line 10 clarifies the language. |
| 146 | Putman | States that line 10 would add 100% of wage owed in addition to the penalty. |
| 147 | Connely | Explains that HB 3607 simply adds a penalty. |
| 160 | Jack Roberts | Commissioner, Bureau of Labor Industries (BOLI). Testifies in support of HB 3607. |
| 200 | Roberts | States that the civil penalty is very important as a deterrent. |
| 234 | David Nebel | Oregon Law Center. Testifies in opposition to HB 3607. Believes HB 3607 has unclear intent (EXHIBIT B). |
| 297 | Rep. Thompson | Comments on employers who could potentially lose their businesses. |

| 315 | Nebel | States he is not aware of any such cases. |
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| 333 | Irv Fletcher | Oregon AFL-CIO. Testifies in opposition to HB 3607 (EXHIBIT C). |
| 352 | Chair Beyer | Closes public hearing on 3607 and opens a work session on HB 3607. |
| <u>HB 3607 V</u> | VORK SESSION | |
| 359 | Rep. Thompson | Asks if any businesses have gone out of business because of penalties. |
| 364 | Roberts | Answers it up to the court to determine "willful" intent not to pay wages. Explains that it is rare to impose a penatly. |
| 419 | Rep. Knopp | Comments on support. |
| 423 | Rep. Thompson | States he will oppose the bill. |
| 440 | Rep. Кпорр | MOTION: Moves HB 3607 to the floor with a DO PASS recommendation. |
| 446 | | VOTE: 4-2 AYE: 4 - Atkinson, Knopp, Lundquist, Beyer NAY: 2 - Morrisette, Thompson EXCUSED: 1 ñ Gardner |
| | Chair Beyer | The motion CARRIES. |
| | | REP. KNOPP will lead discussion on the floor. |
| | Chair Beyer | Closes work session on HB 3607 and opens public hearing on HB 3529. |
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| TAPE 93, | | |
| | UBLIC HEARING | |

| 042 | Diane Holm | Leg Assistant to Rep. Minnis. States support of ñ3 amendment. |
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| 043 | Chair Beyer | Asks if Rep. Minnis supports the ñ3 amendments. |
| 049 | Holm | States that Rep. Minnis does support the ñ3 amendments. |
| 052 | Chair Beyer | Closes public hearing on HB 3529 and opens work session on HB 3529. |
| HB 3529 | WORK SESSION | Γ |
| 053 | Rep. Knopp | MOTION: Moves to ADOPT HB 3529-3 amendments dated 4/21/99. |
| | I | VOTE: 6-0 EXCUSED: 1 - Gardner |
| | Chair Beyer | Hearing no objection, declares the motion CARRIED. |
| 059 | Rep. К порр | MOTION: Moves HB 3529 to the floor with a DO PASS AS AMENDED recommendation. |
| | 1 | VOTE: 6-0 |
| | | AYE: In a roll call vote, all members present vote Aye. |
| | | EXCUSED: 1 - Gardner |
| | Chair Beyer | The motion CARRIES. |
| | | REP. MINNIS will lead discussion on the floor. |
| 070 | Chair Beyer | Closes work session on HB 3529 and opens public hearing on HB 2021. |
| HB 2021 | PUBLIC HEARING | п |
| 074 | Chair Beyer | Asks if there is anyone who wants to testify on HB 2021. Closes public hearing |

| 078 | Chair Beyer | Asks if there is anyone who wants to testify on HB 2592. Closes public hearing on HB 2592 and opens public hearing on HB 3580. |
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| HB 3580 | PUBLIC HEARING | |
| 085 | Chair Beyer | Asks if there is anyone who wants to testify on HB 3580. Closes public hearing on HB 3580 and opens public hearing on HB 3566. |
| HB 3566 | PUBLIC HEARING | |
| 099 | Putman | Presents overview of HB 3566. |
| 120 | Rep. Betsy Close | House District 36. Testifies in support of HB 3566. Explains that HB 3566 is being introduced at the request of one of her constituents (EXHIBIT D). |
| 130 | Ray Whittemore | State Farm Insurance. Explains that self-employed people have a hard time finding group health insurance (EXHIBIT E). |
| 151 | Chair Beyer | How does HB 3566 would change current law. |
| 153 | Whittemore | Answers that to get health insurance now individuals must join an association with a group plan. States the problem is that this insurance does not cover family members. States HB 3566 would make group plans available for self-employed people by profession, i.e. contractors. |
| 171 | Beyer | Asks about what the common bond would be for the group. |
| 179 | Whittemore | Replies. |
| 193 | Rep. Lundquist | Asks if the size of a group could be one person. |
| 195 | Whittemore | Answers it could. |
| 200 | Rep. Lundquist | Discusses other options. |
| 211 | Putman | Asks what the disincentives are for joining the state "pool" health insurance. |
| 215 | Whittemore | Explains the state pool is expensive and limited. |

| 222 | Putman | Continues discussion. |
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| 231 | Powell | Testifies as neutral on HB 3566. Discusses issues surrounding HB 3566. |
| 312 | Powell | Speaks about the adverse selection issue. |
| 320 | Rep. Thompson | Explains why high risk industries would not go into the state pool. |
| 330 | Powell | Explains high risk industries could be covered under a trust arrangement. |
| 345 | Rep. Lundquist | Asks why high risk industries would not go into the state pool. |
| 347 | Powell | States that would happen. Speaks about managing high risk health groups. |
| 384 | Rep. Lundquist | Asks what the subsidy is for people in the state pool. |
| 434 | Mike Dewey | Discusses higher insurance rates. |
| 470 | Powell | Explains that Oregon law prohibits exclusive health groups. |
| TAPE 92 | , B | |
| 014 | Chair Beyer | Closes public hearing on HB 3566 and opens public hearing on HB 3288. Comments on things that the sponsors of HB 3566 want to do before passing the bill out. |
| <u>HB 3288</u> | PUBLIC HEARING | |
| 027 | Putman | Explains HB 3288 relates to Managed Care Organizations (MCO). |
| 050 | Don Loving | Public Affairs Coordinator, Oregon American Federation of State, County & Municipal Employees. Testifies in support of HB 3288 and cites errors in HB 3288. |
| 074 | Cindy Silva | Oregon Health Sciences University. Testifies in support of HB 3288 (EXHIBIT F). |
| 096 | Randi Post | Oregon Nurses Association (ONA). Testifies in support of HB 3288. Speaks to confidentiality issues (EXHIBIT G). |
| 118 | Putman | Asks if Post would support an amendment. |

| 123 | Rep. Knopp | Closes public hearing on HB 3288 and opens a public hearing on HB 3417. |
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| <u>HB 3417 P</u> | PUBLIC HEARING | π |
| 139 | Putman | Presents overview of HB 3417 which eliminates certain restrictions on alility of nurse practitioners to provide compensable medical services and to authorize temporary disability compensation for injured workers. |
| 168 | Brian DeLashmutt | ONA. Introduces himself. |
| 170 | Jeff Metcalf | Nurse practitioner. Testifies in support of HB 3417. Addresses types of injuries that are common in the nursing profession. |
| 204 | Metcalf | Continues testimony. |
| 240 | Metcalf | Discusses the problem of being seen by a physician within 30 days of an injury occurrence. |
| 286 | Chair Beyer | Asks about the differences between nurse titles. |
| 294 | Rep. Judy Uherbelau | House District 52. Testifies in support of HB 3417. Explains different types of nurse titles and what they mean. |
| 325 | Rep. Uherbelau | Gives background information for HB 3417. States Rep. Mannix is a co-sponsor of HB 3417. Addresses the lack of available medical care in rural areas. |
| 375 | DeLashmutt | Describes legislative history. Testifies in support of HB 3417. Explains the standards for nurse practitioners. |
| 403 | DeLashmutt | Gives detailed history of legislation on this issue in relationship to the workersí compensation system. |
| 469 | DeLashmutt | Discusses issues surrounding HB 3417. |
| TAPE 93, | B | й |
| 022 | DeLashmutt | Addresses opposition to HB 3417. |
| 029 | Chair Beyer | Asks for an accurate description of what a nurse practitioner does. |
| 035 | DeLashmutt | States the duties are defined by the state board. Explains that nurse practitioners may have multiple areas of expertise. |

| 046 | Rep. Uherbelau | Explains the duties of a nurse pratitioner. |
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| 055 | Chair Beyer | Asks what the difference is between doctors and nurse practitioners in particular fields of expertise. |
| 062 | Metcalf | Describes differences between doctors and nurse practitioners. States there is potential to see 90-95% of what a doctors see, with the exclusion of surgery. |
| 093 | Chair Beyer | Comments on testimony. |
| 097 | Metcalf | Comments that nurse practitionersí skills depend on training. |
| 101 | Chair Beyer | Asks how many nurse practitioners there are in rural Oregon. |
| 109 | Metcalf | States about one third are in such areas. |
| 112 | Rep. Morrisette | Comments on the difficulty of getting in to see a physician. Explains he, personally, primarily sees a nurse practitioner. |
| 124 | Rep. Lundquist | Comments on the history of the exclusion of nurse practitioners. |
| 135 | DeLashmutt | Discusses the referral system. |
| 149 | Chair Beyer | Asks if HB 3417 has been reviewed by the Management Labor Advisory Committee (MLAC). |
| 152 | DeLashmutt | Answers he is not sure. |
| 165 | Rep. Uherbelau | Explains HB 3417 was not discussed by MLAC. |
| 179 | Arthur Kunis | Oregon AFL-CIO. Testifies in support of HB 3417 because it will increase needed services in rural Oregon (EXHIBIT H). |
| 214 | Chris Davie | SAIF Corporation. Gives neutral testimony. Speaks about the intent of HB 3417. Explains it does not give authority to nurse practitioners to write permanent disability. Highlights page 4, line 9 explains what a nurse practitioner can do within workersí compensation system. |
| 256 | Putman | Asks for Davieis interpretation of page 2, line 44. |
| 260 | Davie | Answers he does not read it to allow nurse practitioners to rate permanent disability. |

| 270 | Putman | Points out that nurse practitioners can rate temporary disability. | | |
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| 278 | Davie | Agrees. Discusses a possible amendment to HB 3417 to prevent a conflict. | | |
| 310 | Rep. Morrisette | Asks if nurse practitioners refer patients to specialists. | | |
| 320 | Davie | Answers affirmatively. | | |
| 333 | Rep. Morrisette | Clarifies the question. | | |
| 358 | | Discussion continues about referrals. | | |
| 368 | Lisa Trussell | Associated Oregon Industries. Testifies in opposition to HB 3417. States HB 3417 has not been before MLAC. | | |
| 374 | Rep. Gardner | Asks if nurse practitioners normally refer patients to specialists. | | |
| 390 | Trussell | Agrees. States there is no problem that needs to be corrected. | | |
| 419 | Bob Shiprack | Oregon Building Council. Testifies in opposition to HB 3417. | | |
| 453 | Shiprack | Addresses the 30 day medical treatment issue. | | |
| TAPE 94, A | TAPE 94, A | | | |
| 024 | Rep. Morrisette | Asks where in HB 3417 it addresses rural Oregon deficiencies. | | |
| 030 | Trussell | Answers that page 4 addresses rural communities. | | |
| 035 | Shiprack | Discusses different levels of authority for nurse practitioners. Clarifies that nurse practitioners have full authority in an MCO. | | |
| 050 | Chair Beyer | Closes the public hearing on HB 3417. States the committee will bring back HB 3417 at a later time. Adjourns the meeting at 10:20 a.m. | | |

Submitted By, Reviewed By,

Frances Thomas, Keith Putman,

Administrative Support Administrator

Transcribed By, Transcribed By,

Scott Graham, Jennifer Peck,

Administrative Support Committee Coordinator

EXHIBIT SUMMARY

A ñ HB 3529, proposed ñ3 amendments, staff, 1 p B ñ HB 3607, written testimony, David Nebel, 1 p C ñ HB 3607, written testimony, Irv Fletcher, 1 p D ñ HB 3566, written testimony, Rep. Betsy Close, 1 p E ñ HB 3566, written testimony, Ray Whittemore, 2 pp F ñ HB 3288, written testimony, Cindy Silva, 2 pp G ñ HB 3288, written testimony, Randi Post, 2 pp H ñ HB 3417, written testimony, Irv Fletcher, 1 p