# HOUSE COMMITTEE ON RULES, ELECTIONS, AND PUBLIC AFFAIRS

January 21, 1999 Hearing Room D

## 3:30 P.M. Tapes 1 - 2

**MEMBERS PRESENT: Rep. Mark Simmons, Chair** 

| Rep. Richard Devlin, Vice-Chair |
|---------------------------------|
| Rep. Bruce Starr, Vice-Chair    |
| Rep. Jason Atkinson             |
| Rep. Chris Beck                 |
| Rep. Roger Beyer                |
| Rep. Randall Edwards            |
| Rep. Dan Gardener               |
| Rep. Kevin Mannix               |
| Rep. Kitty Piercy               |
| Rep. Max Williams               |

## **MEMBER EXCUSED:**

STAFF PRESENT: Cletus B. Moore, Jr., Administrator

Kevin E. Wells, Administrative Support

### **MEASURE/ISSUES HEARD: Organizational Meeting**

**Election Laws** 

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**Initiative Process** 

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**Campaign Finance** 

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

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| TAPE/#         | Speaker         | Comments  |
|----------------|-----------------|---|
| TAPE 1, A      | ,               |   |
| 003            | Chair Simmons   | Calls meeting to order at 3:36 p.m. Welcomes committee members and mentions what broad issues the committee will deal with this session.  |
| <u>ORGANIZ</u> | ATIONAL MEETING | J   |
| 021            | Chair Simmons   | Opens organizational meeting.   |
| 025            | Rep. Mannix     | MOTION: Moves PROPOSED COMMITTEE<br>RULES to the full committee with a BE ADOPTED<br>recommendation (EXHIBIT A).  |
|                | Л               | VOTE: 12-0  |
| 027            | Chair Simmons   | Hearing no objection, declares the motion CARRIED.  |
| 029            | Chair Simmons   | Introduces committee staff. Asks members to make opening remarks.   |
| 112            | Chair Simmons   | Concludes opening remarks. Reminds members of his expectations.   |
| <u>INFORMA</u> | TIONAL MEETING  |   |
| 130            | Chair Simmons   | Opens Informational meeting. Asks Secretary of State Phil Keisling to present an overview of Oregon State election law.   |
| 135            | Phil Keisling   | Secretary of State, Oregon. Introduces Colleen Sealock, Director of Elections,<br>and Vicki Ervin, Multnomah County Clerk. Explains elections demographics,<br>procedures and policies of Oregon State. |
| 168            | Keisling        | Speaks about voter registration policy while continuing with demographic data.  |
| 183            | Keisling        | Explains election cycle and dates. Mentions special elections and their potential causes.   |
| 201            | Keisling        | Comments on vote by mail elections and the work of county clerks.   |
| 215            | Keisling        | Lists other duties of election administration (e.g. overseeing special districts or   |

|          |                 | certifying minor political parties).  |
|----------|-----------------|---|
| 226      | Keisling        | Explains the initiative process, history and procedures. Comments that the initiative process is basic to the Oregon political process. Emphasizes constitutional problems encountered in the past. Lays out legislative and judicial issues around the initiative process.   |
| 266      | Keisling        | Explains officeis campaign regulation responsibilities. Mentions Measure 9 (1994) and campaign contribution limitation. Remind the committee that the Supreme Court has rules that any limit on contributions.  |
| 305      | Keisling        | States publishing duties of his office, primarily the Votersí Pamphlet (VP). Gives a brief history of the VP. States that the VP is the single biggest budget item for his office.  |
| 336      | Keisling        | Reports this information is now available or will be available on-line (on the Internet) and through other means. States desire to make the political process and accessing information easier for the citizens and candidates.   |
| 371      | Keisling        | Praises his staff in the Elections Division and tells the committee members to use that staff. Thanks the members for having him and offers to answer questions.  |
| 388      | Rep. Mannix     | Remarks that the Elections Division staff is highly professional and dedicated.<br>States his confidence in the staff.  |
| 399      | Rep. Williams   | Asks if the Buckley Ruling (Supreme Court ruling 1/99) will effect Oregon.  |
| TAPE 2,B |                 |   |
| 005      | Keisling        | Replies that the Attorney Generalís Lynn Rossick is an excellent resource for such matters. Tells the members that certain statutes will need to be reworked per the Buckley Ruling and other rulings.  |
| 016      | Colleen Sealock | Director of Elections. Remarks that her staff is already looking at how the<br>Buckley decision will effect Oregon and what changes are needed. Explains<br>more details about the decision. Covers differences between Colorado and<br>Oregon initiative laws. Tells the committee that she and her staff will be back<br>before the members with a specific bill to redress the issues. |
| 050      | Keisling        | States that his staffsí responsibility is to advise them on Constitutional issues and not decide policy issues. Remarks that a greater issue is the lower number now needed to get an initiative on the ballet.   |
| 065      | Rep. Mannix     | Emphasizes that the Supreme Court has definitively ruled on First Amendment aspects of the case and warns that Oregon needs to steer clear of such issues (as Oregon has stricter Free Speech laws than are at the Federal level).  |

| 088 | Vice-Chair Starr | Asks about possibility of publishing campaign finance information on- line.   |
|-----|------------------|---|
| 094 | Keisling         | Comments briefly on changes in progress in reporting laws. Defers to Colleen.   |
| 104 | Sealock          | Explains the many changes regarding campaign finance and the problems rapid<br>changes have caused her staff. Details how they are now trying to deal with<br>problems of writing software for campaign finance and when it will be available.<br>Comments on the reluctance of some candidates to fill electronically. Suggests<br>that electronic filing may be mandated to address their concerns. |
| 143 | Rep. Beck        | Asks Keisling to speak more on the initiative system, specifically why there has been an increase of initiatives on the ballet.   |
| 153 | Keisling         | Emphasizes that the initiative is both an important voice for the citizens and has<br>a destructive side. Emphasizes he does not support merely reducing the number<br>of initiatives. Argues for better legislation to address what concerns the citizens.<br>Comments that an annual session would help legislators work with citizens.   |
| 220 | Keisling         | Raises issue of the types of initiatives that are filed. Mentions ways to influence<br>the type of initiatives filed. Urges the members to be careful how they frame<br>questions of the initiative process.  |
| 255 | Chair Simmons    | Asks for further discuss. Thanks and excuses Keisling and Sealock.  |
| 260 | Sealock          | States her excitement about the session and her support for the committee's work.   |
| 279 | Chair Simmons    | Tells the members about the agenda for the following meeting (1-26-99).   |
| 288 | Rep. Mannix      | Tells the members that Chet Orloff will testify before the committee, in reference to HB 2269, at the next meeting.   |
| 299 | Chair Simmons    | Closes the meeting at 4:25 p.m.   |

Submitted By, Reviewed By,

Kevin E. Wells, Cletus B. Moore, Jr.,

Administrative Support Administrator

# EXHIBIT SUMMARY

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A ñ Proposed committee rules, Chair Simmons, 2 pp