

HOUSE COMMITTEE ON TRANSPORTATION

May 14, 1999 Hearing Room D

8:00 a.m. Tapes 102 - 103

MEMBERS PRESENT: Rep. Bob Montgomery, Chair

Rep. Mike Lehman, Vice-Chair

Rep. Richard Devlin

Rep. Jim Hill

Rep. Jeff Kropf

Rep. Jerry Krummel

Rep. Jane Lokan

Rep. Jackie Taylor

Rep. Vicki Walker

Rep. Larry Wells

STAFF PRESENT: Janet Adkins, Administrator

Brad Daniels, Administrative Support

MEASURE/ISSUES HEARD: SB 614A Public Hearing

SB 878 Work Session

SB 888A Public Hearing and Work Session

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments
TAPE 102, A		

004	Chair Montgomery	Opens the meeting at 8:05 a.m. Opens the public hearing on SB 614A
<u>SB 614A PUBLIC HEARING</u>		
007	Janet Adkins	Committee Administrator. Explains SB 614A, which would require the Oregon Department of Transportation (ODOT) to develop and maintain a cost accounting system.
017	Mike Marsh	ODOT. Defines cost accounting. Notes the factors that may be involved in a complete cost accounting system. States that ODOT is already seeking to implement this system; subsequently, there is no fiscal impact to the bill. Discusses the process that will be enacted to realize ODOT's commitment to cost accounting.
047	Chair Montgomery	Cites line 16 of the bill. Asks about the effect of SB 108A, which creates a separate Department of Aviation.
049	Marsh	Replies that Aeronautics would no longer be considered if SB 108A passed.
051	Rep. Wells	Asks who the instigator of SB 614A is.
053	Marsh	Replies that it came from the legislature.
054	Rep. Wells	Asks about ODOT's reaction to SB 614A.
055	Marsh	Replies that it is appropriate for the legislature to discuss policy, but ODOT is committed to cost accounting regardless of their action.
059	Rep. Hill	Asks about the cost to implement the cost accounting system called for in the bill.
069	Marsh	Replies that the total cost is 9 full-time FTE, which cost \$1.14 million, and \$800,000 for hardware and software acquisition, both of which are in ODOT's budget request.
078	Sen. Marilyn Shannon	District 15. Explains SB 614A and the reason for the bill as a response to ODOT's difficult-to-understand Transportation Environment Accounting Management System (TEAMS) accounting system. Notes that, unlike school districts, ODOT is not currently on a standard cost accounting system. Describes ODOT's timeline for implementing the system. Supports SB 614A.
119	Rep. Hill	Notes that 16, but not all, schools participated in the cost accounting program
124	Sen. Shannon	Replies that the intent is that all schools will implement a cost accounting

		system.
126	Rep. Hill	Asks if the intent of SB 614A is to replace the TEAMS accounting system.
127	Sen. Shannon	Replies yes.
128	Rep. Hill	Questions whether or not the fiscal impact is correct given this intent.
133	Sen. Shannon	Replies that the estimate of Rep. Tom Butler was much less than Marsh's estimate.
141	Rep. Hill	Notes that the information systems necessary to supply the data will be expensive. Supports the concept. Stresses that an information system is needed to collect and store data across ODOT.
157	Sen. Shannon	Replies that SB 614A works with Rep. Lokan's bill. Notes that, unlike ODOT, private contractors are able to quickly furnish information about projects.
171	Rep. Hill	Expresses a desire to relate the intent of the bill with an appropriate estimate of the fiscal impact.
181	Marsh	Replies that an \$800,000 change is already committed to implement a cost accounting system. Discusses the difference between cost accounting and the entire, day-to-day accounting system. Notes that if the intent of bill is to change ODOT's entire accounting system, a higher fiscal impact would result.
203	Rep. Lokan	Asks Sen. Shannon if the Secretary of State's auditors recommended the implementation of a cost accounting system.
209	Sen. Shannon	Replies yes.
213	Rep. Walker	Asks why SB 614A needs to put in statute.
217	Sen. Shannon	Answers that ODOT has been promising to do this for over a year and has continued to push back the project.
223	Marsh	Explains the timeline for the cost accounting system.
235	Rep. Lehman	Asks how much of the money coming into ODOT is disbursed to cities and counties.
240	Marsh	Replies that their share was approximately 40% of the state highway fund.

244	Rep. Lehman	Asks what kind of accounting system is in place on the city and county level.
248	Marsh	Replies that each entity is at a different level, which must meet the standards of the Secretary of State who audits cities and counties.
261	Rep. Lehman	Asks if the money that goes to the cities and counties is not tracked by a cost accounting system, but is reported to be spent on transportation needs.
266	Marsh	Replies that there is not a cost accounting system in most entities, but there is some way to track the money.
270	Rep. Lehman	Asks if it would be appropriate to have a cost accounting system for the money distributed to cities and counties.
277	Sen. Shannon	Acknowledges that it is difficult to track this disbursed money. Reports that she is dropping a priority bill, which will require cities and counties to have a separate transportation account.
302	Rep. Taylor	Asks how Oregon will benefit from SB 614A. Expresses skepticism about asking for additional information and effort from ODOT.
323	Sen. Shannon	Asks Rep. Taylor about her definition of "efficiencies."
324	Rep. Taylor	Replies that the \$70 million savings is one example.
333	Sen. Shannon	Asks if Rep. Taylor knows what was set aside for these efficiencies.
334	Rep. Taylor	Replies that she does not need to know the details.
337	Sen. Shannon	Questions why no new roads are being built with a \$2.5 billion budget.
338	Rep. Devlin	Comments that the ODOT Efficiency Committee is made up of private interests that are accustomed to cost accounting. States that cities and counties should clearly set aside funds for transportation, but the legislature can not require the cities and counties to implement cost accounting systems.
360	Rep. Kropf	Asks if SB 614A is close enough to ODOT's current intentions.
365	Marsh	Replies yes.
368	Chair Montgomery	States that ODOT, by its own admission, needs to do something about their accounting system. Closes the public hearing on SB 614A. Opens the work session on SB 878.

SB 878A PUBLIC HEARING

387	Adkins	Explains SB 878. Addresses the confusion in the last meeting about whether the bill opens up new areas to recreational vehicles. Notes that State Forestry supports the bill. States that section 4 of the bill does not open new areas, but specifies where equipment requirements would apply. Notes that land managers accept the wording of the bill.
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TAPE 101, A

005	Sen. Veral Tarno	Supports SB 878. Discusses areas that are open to off-road vehicles.
017	Bob Greenstreet	Responds to questions from last meeting about posting and signing roads available to off-road use. Defines posting. Indicates that the state and the counties he spoke with do not maintain any single lane gravel roads.
049	Rep. Lehman	MOTION: Moves SB 878A to the floor with a DO PASS recommendation.

VOTE: 7-0**AYE: In a roll call vote, all members present vote Aye.****EXCUSED: 3 - Hill, Kropf, Krummel**

	Chair Montgomery	The motion CARRIES. REP. LEHMAN will lead discussion on the floor.
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060	Chair Montgomery	Closes the work session on SB 878A. Opens the public hearing on SB 888A.
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SB 888A PUBLIC HEARING

065	Brad Daniels	Explains 888A, which would exempt records pertaining to manufactured structures from the definition of "motor vehicle record" in ORS 802.175.
082	Bill Seely	Division of Driver and Motor Vehicle Services (DMV), ODOT. Discusses SB 888A, the implementation of the Federal Driver Privacy Protection Act last session and the exemption sought in the bill.

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100	Rep. Taylor	Asks about the definition of a non-motorized vehicle.
105	Seely	Replies that a non-motorized vehicles could be campers, trailers, etc. Explains the difference between the federal definition of motor vehicle and Oregon's definition.
118	Chair Montgomery	Closes the public hearing on SB 888A. Opens the work session on SB 888A.
<u>SB 888A WORK SESSION</u>		
120	Rep. Lehman	MOTION: Moves SB 888A to the floor with a DO PASS recommendation.
123	Rep. Wells	Reviews the action on privacy protection taken last session. Questions the wisdom of opening DMV records on manufactured structures.
139	Rep. Lehman	Explains the bill and its effect on county assessors.
146	Rep. Wells	Asks if the bill will open the information to private companies.
150	Chair Montgomery	Replies yes.
151	Rep. Walker	Notes that regular homeowners also have their information available to these companies.
153	Rep. Wells	States that he has no problem if the need justifies the means. Asks if the county assessors are the sole reason for the bill.
169	Mark Noakes	President, Assessors and Tax Collectors Organizations. States that SB 888A maintains records as they have been maintained all along. Explains the role of DMV in the assessors' duties
190	Chair Montgomery	Asks if the records on manufactured structures are no more public than a stick-built house.
193	Noakes	Replies yes.
195	Rep. Wells	Asks what SB 888A will do for the assessors that they can not do currently.
198	Noakes	Replies that SB 888A will allow the assessors to change their records when a manufactured structure changes hands.

204	Rep. Lehman	Asks if the change will be based upon the information obtained from DMV.
206	Noakes	Replies yes.
207	Rep. Wells	Asks if the information can be obtained currently from DMV.
208	Noakes	Replies that the information can be obtained, but the assessors are not allowed to display the information to the public; thus, two counties have not been updating their records.
230		VOTE: 8-0 AYE: In a roll call vote, all members present vote Aye. EXCUSED: 2 - Kropf, Krummel
	Chair Montgomery	The motion CARRIES. REP. TAYLOR will lead discussion on the floor.
237	Chair Montgomery	Closes the work session on SB 888A. Opens the work session on HB 2335.
<u>HB 2335 WORK SESSION</u>		
255	Chair Montgomery	Indicates that he has no problem moving the bill.
260	Adkins	States that the letter requesting the referral to Rules mentioned something about no passing in school zones.
274	Rep. Lehman	Opposes the motion and giving another opportunity to mess around with the school zone issue.
280	Chair Montgomery	Requests for the committee to consider moving the bill.
285	Rep. Hill	MOTION: Moves HB 2335 WITHOUT RECOMMENDATION as to passage and BE REFERRED to the committee on Rules, Elections and Public Affairs.

290	Rep. Devlin	Notes that he is on the Rules committee. Expresses his hope that Rep. Beyer's amendment will not be present in the amended bill.
295		VOTE: 6-3 AYE: 6 - Devlin, Hill, Krummel, Lokan, Walker, Montgomery NAY: 3 - Lehman, Taylor, Wells EXCUSED: 1 - Kropf
	Chair Montgomery	The motion CARRIES.
304	Chair Montgomery	Adjourns the meeting at 9:10 a.m.

Submitted By, Reviewed By,

Brad Daniels, Janet Adkins,

Administrative Support Administrator

EXHIBIT SUMMARY

A ñSB 888A, written testimony, Bill Seely, 1 p.