

## SENATE COMMITTEE ON GENERAL GOVERNMENT

January 26, 1999 Hearing Room C

3:00 p.m. Tapes 7 - 8

**MEMBERS PRESENT:** Sen. Cliff Trow, Vice-Chair

Sen. John Lim

Sen. Marylin Shannon

Sen. Frank Shields

**MEMBER EXCUSED:** Sen. Verne Duncan, Chair

**STAFF PRESENT:** Marjorie Taylor, Administrator

Patrick Brennan, Administrative Support

**MEASURE/ISSUES HEARD: INFORMATIONAL MEETING**

**CHILD CARE OVERVIEW**

**-Child Care Commission:**

Wendy Willet, Executive Officer, Child Care Commission

Dave Barenberg, Commissioner

SB 109 Public Hearing and Work Session

SB 110 Public Hearing and Work Session

SB 170 Public Hearing and Work Session

SB 174 Public Hearing and Work Session

SB 175 Public Hearing and Work Session

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments

**TAPE 7, A**

003

Vice-Chair Trow

Announces that Chair Duncan will be excused from the meeting today. Announces that there will be a short presentation from the Child Care Commission before consideration of the bills.

**CHILD CARE OVERVIEW**

025

David Barenberg

Commissioner, Child Care Commission (CCC). Gives an overview of the CCC (**EXHIBIT A**). Mentions that Sen. Shannon is a member of the Commission. States that since its creation in 1985 the CCC is active throughout the state of Oregon, in a wide variety of issue areas including parental leave laws, resource and referral programs, and the creation of the Child Care Division (CCD) of the State Employment Department.

070

Barenberg

Discusses the formation of a special task force to look into child care affordability. Mentions that the task force was created at the request of Senate President Brady Adams. Mentions that one third of Oregon families who utilize paid child care spend at least 10% of their income to provide that care. Adds that low income families spend 37% of their household income on child care. States that the child care tax credit has helped, but that many families have incomes too low for taxes to be taken out of their paychecks, so the tax credit is of little help to them. Mentions that the additional cost of making the tax credit refundable, to help cover such families, would be an additional \$42 million per biennium.

100

Vice-Chair Trow

Asks if that would bring the total cost of the tax credit to about \$100 million.

102

Barenberg

States that \$100 million is accurate.

115

Wendy Willet

Executive Officer, CCC. Mentions that the affordability report, to which Barenberg was referring, was provided in the packet presented to the committee.

**SB 109 & SB 110 WORK SESSION**

130

Barenberg

States that the Child Care Commission strongly supports SB 109 and SB 110.

135

Vice-Chair Trow

Asks the members of the Child Care Commission and Child Care Division to come forward.

140

Marjorie Taylor

Administrator. States that SB 109 has a significant fiscal impact. Explains the need for an amendment to SB 109, due to open dates in the bill regarding time of implementation of the programs described.

143

Vice-Chair Trow

States that Chair Duncan wishes for the bill to receive a subsequent referral to the Ways and Means committee.

150	Wendy Willet	Offers an overview of SB 109. Mentions SB 109's provision for on-site reviews, consultation on minimum standards, and complaint investigations.
172	Virlena Crosley	Director, Oregon Employment Department. Concurs with Willet's overview of SB 109 ( <b>EXHIBIT C</b> ).
173	Vice-Chair Trow	Asks if a formal fiscal statement has been issued for SB 109.
174	Taylor	Mentions that there is no official fiscal statement issued at this time.
175	Vice-Chair Trow	States that since the bill will be referred to the Ways and Means Committee the financial details will be worked out there.
184	Annette Talbott	Legislative Coordinator, Oregon Employment Department. Mentions two blanks in Section 10, relating to the starting dates of program elements. Says that the Child Care Division proposes that the first two subsections, dealing with the new program implementation, be amended to begin on or after 1-1-2000. States that the staffing would begin 10-1-1999 to allow the operation to be set up by the time the program is set to begin.
204	Talbott	Says that the certified facilities mentioned on line 35 of SB 109 are already being inspected, and that SB 109 simply codifies existing practices in regards to those facilities. States that the beginning date of that portion is at the discretion of the committee.
224	Vice-Chair Trow	Asks for a recommended date of implementation.
225	Talbott	Recommends that it be listed as effective as of the date of the bill.
235	Vice-Chair Trow	<b>MOTION: Moves to AMEND SB 109 on page 6, in line 32, after "after" insert "January 1, 2000" and on page 6, in line 35, after "after" insert "90 days following passage of the bill".</b>
	Vice-Chair Trow	<b>Hearing no objection, declares the motion CARRIED.</b>
245	Talbott	Refers to the proposed amendment, LC 628 ( <b>EXHIBIT B</b> ). States that the added section would simply clarify that both certified and registered facilities are affected.
260	Vice-Chair Trow	Asks if there are any objections to the proposed LC 628 amendment.
266	Taylor	Clarifies that the amendment would add the entire section to SB 109.

272	Sen. Trow	<b>MOTION: Moves to AMEND SB 109 to insert Section 22 of EXHIBIT B on page 12, line 30.</b>
	Vice-Chair Trow	<b>Hearing no objection, declares the motion CARRIED.</b>
290	Vice-Chair Trow	Asks about the status of SB 110.
295	Talbott	States that the implementation dates for SB 110 should be amended.
297	Vice-Chair Trow	Asks Talbott to outline those changes for the committee.
300	Talbott	Mentions that there are three places that require the addition of dates of implementation. States that October 1, 1999, would be suitable for those dates.
317	Vice-Chair Trow	<b>MOTION: Moves to AMEND SB 110 on page 1, in line 23, after "on" insert "October 1, 1999" and on page 1, in line 25, after "after" insert "October 1, 1999" and on page 1, in line 29, after "after" insert "October 1, 1999".</b>
	Vice-Chair Trow	<b>Hearing no objection, declares the motion CARRIED.</b>
328	Sen. Lim	<b>MOTION: Moves SB 110 to the floor with a DO PASS AS AMENDED recommendation.</b>
332		<b>VOTE: 4-0-1</b>  <b>AYE: In a roll call vote, all members present vote Aye.</b>  <b>EXCUSED: 1 - Duncan</b>
	Vice-Chair Trow	<b>The motion CARRIES.</b>  <b>SEN. DUNCAN will lead discussion on the floor.</b>
343	Vice-Chair Trow	<b>MOTION: Moves SB 109 to the floor with a DO PASS AS AMENDED recommendation and BE REFERRED to the Committee on Ways and Means.</b>
345		<b>VOTE: 4-0-1</b>  <b>AYE: In a roll call vote, all members present vote Aye.</b>

		<b>EXCUSED: 1 - Duncan</b>
	<b>Vice-Chair Trow</b>	<b>The motion CARRIES.</b>
<b><u>SB 170 PUBLIC HEARING</u></b>		
375	Vice-Chair Trow	Asks staff to provide background information on SB 170.
380	Taylor	Describes SB 170 to the committee.
385	Jon Mangis	Director, Department of Veterans Affairs (DVA). States that SB 170 would allow the director of the DVA to promulgate rules for the Oregon Veterans Home. Testifies in support of SB 170. States that authority was given in previous legislation in regards to operation (ORS 406.030), but that SB 170 would add statutes that would further clarify the director's powers and responsibilities.
<b>TAPE 8, A</b>		
010	Sen. Shields	Asks for clarification on the exact change that is being made by the bill, specifically the change of the word from "deems" to "considers."
015	Mangis	Offers explanation that the change clarifies the meaning intended by the original law.
017	Vice-Chair Trow	Asks Mangis if there is any opposition to SB 170.
018	Mangis	States that to his knowledge there is no opposition, and that the bill simply makes the duties of the director more easily understandable.
<b><u>SB 170 WORK SESSION</u></b>		
<b>020</b>	<b>Sen. Lim</b>	<b>MOTION: Moves SB 170 to the floor with a DO PASS recommendation.</b>
<b>022</b>		<b>VOTE: 4-0-1</b>  <b>AYE: In a roll call vote, all members present vote Aye.</b>  <b>EXCUSED: 1 - Duncan</b>

	Vice-Chair Trow	<p>The motion <b>CARRIES</b>.</p> <p><b>SEN. LIM</b> will lead discussion on the floor.</p>
<b><u>SB 174 PUBLIC HEARING</u></b>		
038	Jon Mangis	Director, DVA. Testifies in support of SB 174. States that the bill would create an account for maintaining funding for the Oregon Veteransí Home, separate from the existing sources, the General Fund, and the Oregon War Veteransí Fund. Would allow the DVA to keep track of the funds for the Oregon Veteransí Home. States that the bill was recommended by the accountants and the attorney for the DVA so that funding would be better defined, which SB 174 would do. States that the bill is simply a clarification of the enabling legislation that is already in effect.
047	Vice-Chair Trow	Asks if there is any opposition to SB 174.
048	Mangis	States that he knows of no opposition to the bill, and that it is supported by both the United Veterans Group of Oregon and the Advisory Committee to the DVA.
<b><u>SB 174 WORK SESSION</u></b>		
051	Sen. Shannon	<b>MOTION: Moves SB 174 to the floor with a DO PASS recommendation.</b>
052		<p><b>VOTE: 4-0-1</b></p> <p><b>AYE: In a roll call vote, all members present vote Aye.</b></p> <p><b>EXCUSED: 1 ñ Duncan</b></p>
	Vice-Chair Trow	<p>The motion <b>CARRIES</b>.</p> <p><b>SEN. SHANNON</b> will lead discussion on the floor.</p>
<b><u>SB 175 PUBLIC HEARING</u></b>		
060	Jon Mangis	Director, DVA. Testifies in support of SB 175. States that the legislature gave the DVA authority in 1964 to create a conservatorship program, to manage the funds of veterans who were incapable of doing so themselves. Mentions that the existing statute says that at the time of appointment by the court, the veteran/spouse needs to be in receipt of veterans benefits or needs to be a patient at a Veteransí Administration hospital. States that SB 175 would change existing

		statute to allow for persons who qualify for benefits to be included in the conservatorship program. Says that the bill would simply allow the DVA to operate the conservatorship more efficiently, to the benefit of veterans in Oregon.
090	Vice-Chair Trow	Asks Mangis if there is any opposition to SB 175.
092	Mangis	States that he knows of no opposition, and that the bill is supported by the DVA Advisory Committee and the United Veterans Group of Oregon.
<b><u>SB 175 WORK SESSION</u></b>		
<b>098</b>	<b>Sen. Shields</b>	<b>MOTION: Moves SB 175 to the floor with a DO PASS recommendation.</b>
<b>101</b>		<b>VOTE: 4-0-1</b>  <b>AYE: In a roll call vote, all members present vote Aye.</b>  <b>EXCUSED: 1 ñ Duncan</b>
	<b>Vice-Chair Trow</b>	<b>The motion CARRIES.</b>  <b>SEN. SHIELDS will lead discussion on the floor.</b>
107	Vice-Chair Trow	Adjourns meeting at 3:40 p.m.

Submitted By, Reviewed By,

Patrick Brennan, Marjorie Taylor,  
Administrative Support Administrator

#### **EXHIBIT SUMMARY**

**A ñ Child Care Commission, printed materials, David Barenberg, 36 pp.**

**B ñ SB 109, LC 628 Amendments, Annette Talbott, 3 pp.**

**C ñ SB 109, printed materials, Virlena Crosley, 26 pp.**