SENATE COMMITTEE ON JUDICIARY

February 22, 1999 Hearing Room 343

3:00 PM Tapes 44 - 46

MEMBERS PRESENT: Sen. Bryant, Chair

Sen. Courtney, Vice-Chair
Sen. Brown
Sen. Burdick
Sen. Nelson
Sen. Qutub
Sen. Tarno

STAFF PRESENT: Bill Taylor, Counsel

Kathy Courtney, Administrative Support

MEASURE/ISSUES HEARD: SB 344

SB 488

SB 555

- SB 340
- SB 341
- SB 342
- SB 343
- SB 344

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These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

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TAPE/#	Speaker	Comments
TAPE 44, 	SIDE A	
005	Chair Bryant	Calls meeting to order at 3:10 PM.
006	Chair Bryant	Explains that witnesses may address SB 344, SB 488, and SB 555 in their testimony because of the similarity of the bills.
<u>SB 344, SB</u>	488, and SB 555 PUBLIC	HEARING
032	Sen. Mae Yih	State Senator, District 19 Testifies and submits written testimony in support of SB 555. (EXHIBIT A) Discusses the Thurston High School shooting incident. Asserts that strict laws prohibiting the release of troubled youth may prevent such tragedies.
081	Rep. Jeff Kropf	State Representative, House District 37 Testifies and submits written testimony in support of SB 555. (EXHIBIT B) Discusses the Sweet Home High School shooting incident. Describes the zero tolerance to weaponsi policy Sweet Home School District implemented following the incident.
124	Rep. Rob Patridge	State Representative, House District 50 Testifies in support of SB 555, SB 344 and SB 488. Asserts that students who violate weaponsí policies should undergo psychological evaluation. Recommends juvenile detention centers for these youths.
163	Sen. Brown	How can we assure that evaluations are completed within a reasonable time period? What is a reasonable time period?
171	Rep. Patridge	Asserts that a moderately extensive mental health evaluation would allow for protecting the public yet not unduly burdening rural districts.
229	Chair Bryant	What should we do to alleviate districts without adequate juvenile detention facilities?
235	Rep. Patridge	Explains that courts need to address resource allocation and risk assessment issues at preliminary juvenile hearings.
250	Sen. Yih	Explains the SB 555 mandate for a mental health evaluation in lieu of a psychological evaluation.
275	Chair Bryant	Introduces SB 488 which requires public employees, hospital employees and

		private school employees to report individuals bearing firearms/bombs to law enforcement.
286	Sen. Courtney	State Senator, District 17
		Testifies and submits written testimony in support of SB 488. (EXHIBIT C) Relates recent statistics on student weapons violations in Oregon school districts. Asserts that such statistics should be reported by each school district. Explains why school districts must place these students into counseling and alternative education programs.
397	Chair Bryant	Explains the plan to combine aspects of SB 344, SB 488, and SB 555 into one bill. Did Legislative Counsel review SB 488?
420	Sen. Courtney	Yes, the Legislative Counsel office carefully reviewed it.
TAPE 45	5, SIDE A	
002	Chair Bryant	Arenít school districts required to maintain statistical data on students who incur weapons violations?
005	Sen. Courtney	Yes, but I have had difficulty securing that data.
031	Sen. Brown	Do you prefer a mental evaluation or a psychological evaluation for students who incur weapons violations? How do we address limited human resources in childrenís mental health?
040	Sen. Courtney	Explains preference for an extensive psychological evaluation.
053	Chair Bryant	Explains why alternative education for youth weapons violators should not be mandated.
061	Sen. Courtney	Suggests that alternative education doesnít have to be in a didactic classroom situation.
078	Sen. Brown	In SB 555, the youthis parents would pay for the mental health violation. If the family were not able, would the Oregon Health Plan pay for it?
089	Sen. Qutub	Yes, if the family was otherwise covered by the Oregon Health Plan.
107	Bill Dixon	Albany School District Community Relations
		Testifies and submits written testimony in support of SB 555. (EXHIBIT D) Discusses the need to stop gun violence in schools.

129	Bill Jordan	Linn County Juvenile Department
		Testifies in support of SB 555. Discusses the Albany juvenile detention centeris aggressive stance to student weapons violations. Discusses the importance of securing mental health evaluations.
64	Sen. Tarno	Do you promote profiling children at early ages?
171	Jordan	Yes, early intervention in a youthis life is essential to deter violent behavior.
189	Rick Hill	Director, Oregon Youth Authority
		Testifies in support of SB 344. Explains the legislative history and purpose of SB 344. Introduces Representative Morrisetteis testimony in support of SB 344 into the record. (EXHBITIT E)
224	Michael Livingston	Department of Justice Appellate Division
		Testifies and submits written testimony in support of SB 344. (EXHIBIT F) Explains SB 344is five requirements: filing a report, investigating the report, taking juvenile into custody, securing a judgeis decision to release, and judicial oversight of the case. Compares SB 344 to current juvenile law.
270	Chair Bryant	If no juvenile detention space is available to hold a youth, what recourse do you have?
273	Livingston	In some eastern Oregon cities, it is necessary to house youth in detention centers outside of the city.
285	Chair Bryant	Discusses the need for specialized detention spaces for juvenile weapons violators.
288	Rick Hill	Discusses current youth detention and temporary holding centers. Explains that the ongoing operation of facilities poses the resource problem, not the construction of facilities.
334	Livingston	Explains SB 344is mandate for a judicial hearing. Explains that SB 344 allows a judge to determine the necessity of a psychological evaluation.
363	Chair Bryant	What constitutional issues are relevant to detaining youth?
365	Livingston	Discusses three court cases relating to youth detention. Concludes that the cases are constitutionally sound based on probable cause and immediate danger of that juvenileis conduct.
387	Chair Bryant	If a youth is detained, must that youth be charged with a crime?

389	Livingston	Discusses proposed amendments relating to filing petitions in juvenile weapons cases.			
399	Chair Bryant	When would a district attorney have to decide whether to file a petition against the juvenile?			
400	Livingston	No later than the 36 hours mandated for the youth to appear before a judge. Discusses the custody procedure if a juvenile is already in the jurisdiction of the Youth Authority.			
413	Sen. Tarno	SB 344 and 488 requires employees to report students possessing weapons. Shouldnít all law-abiding citizens do so?			
431	Livingston	Also, the narrow focus of the bills will facilitate training specific groups on report procedures. Explains the billsí immunity provision.			
TAPE 44, S	TAPE 44, SIDE B				
010	Livingston	Discusses the definition of "public building" in SB 344.			
038	Larry Oglesby	Oregon Juvenile Department Directors Association			
		Testifies and submits written testimony in support of SB 344. (EXHIBIT G) Asserts that youth detention and mental health evaluation is essential to secure public safety.			
074	Bill DeForrest	Police Chief, City of Springfield			
		Testifies and submits written testimony in support of SB 344. (EXHIBIT H) Discusses the Thurston High School shooting incident. Maintains that the law should not burden police with the responsibility to determine offendersí mental wellbeing. Proposes legal immunity for law enforcement officers who act in good faith and without malice.			
172	Jim Torrey	Mayor, City of Eugene, League of Oregon Cities			
		Testifies in support of SB 344. Discusses the impact of gun violence on all children. Encourages alternative education programs for students expelled from school.			
271	Sarah Snyder	Oregon District Attorneys Association			
		Testifies in support of SB 344, SB 488 and SB 555. Discusses the need for allowing a broad time frame in which to assess juvenile weapons offendersi mental health and safety status.			
328	Antonio Fernandez	Beaverton School District, School Improvement and Support			

		Testifies and submits written testimony in support of SB 344, SB 488, and SB 555. (EXHIBIT I) Discusses his duties as the chief disciplinarian of the Beaverton School District. Discusses the far-reaching impact of the Thurston High School shooting incident			
402	Chair Bryant	Does the current law require schools to provide alternative education programs for expelled students?			
405	Fernandez	No, it is optional in juvenile weapons violation situations.			
410	Chair Bryant	Other than in regard to weapons violations, must schools provide alternative education programs?			
412	Chair Bryant	Under current law, are schools required to maintain expulsion data?			
418	Jim Green	Oregon School Boardsí Association			
		Testifies and submits written testimony in support of SB 344, SB 488, and SB 555. (EXHIBIT J) Discusses the statutes that require the Department of Education to maintain expulsion statistics			
TAPE 45, S	TAPE 45, SIDE B				
010	Jim Green	Continues discussion on proposed amendments to SB 344, SB 488, and SB 555 to broaden the definition of "weapon" and "public building."			
044	Sen. Brown	Mr. Fernandez referred to "the school psychologists" in his testimony. Does the Beaverton School District place psychologists in each school?			
047	Fernandez	Yes, we have a team of school psychologists that staff our schools.			
050	Sen. Qutub	How do you fund counseling programs?			
054	Fernandez	From our general fund and special education programs.			
066	John Hellen	Oregon Gun Ownersí Association			
		Testifies with neutrality on SB 344 and SB 488. Asserts that both bills are incomplete and should restrict school premises to school buildings. Supports legal immunity for law enforcement if individuals act in good faith and without malice.			
102	Rod Harden	National Rifle Association			
		Testifies with neutrality on SB 344 and SB 488. Proposes that these bills contain			
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		training standards for individuals who perform risk assessments for juveniles who violate school weapons policies. Asserts that school premises should be posted as such.
122	Ed Patterson	Oregon Association of Hospitals and Health Systems Testifies in support of SB 344. Discusses current hospital weapons policies. Proposes removing hospital employees and administrators from the reporting requirement of SB 344.
145	Dave Fiskun	Providence Health System
		Testifies in support of SB 344. Discusses current hospital weapons reporting policies. Proposes removing hospital employees and administrators from the reporting requirement of SB 344.
162	Chair Bryant	Discusses combining aspects of SB 344, SB 488, and SB 555 into one bill.
174	Harold Burke- Sivers	Salem-Keizer School District Security Coordinator Testifies and submits written testimony in support of SB 488. (EXHIBIT K) Discusses how the reporting requirement of SB 488 will safeguard schools.
202	Lisa Niette	Oregon Health Division Injury Prevention and Control Testifies in support of SB 344, SB 488, and SB 555. Asserts that youth possessing firearms should be detained and evaluated by the court. Discusses youthis accessibility of firearms.
250	Kathie Osborn	Oregon Criminal Defense Lawyersí Association, Juvenile Rightsí Project Testifies and submits written testimony with neutrality on SB 344 and in opposition to SB 488 and SB 555. (EXHIBIT L) Discusses the need for time restraints in SB 344 regarding former gun possession by a student. Discusses the mandatory hold requirement in SB 488 and SB 555. Explains risk assessment instrument used in Multnomah County.
338	Sen. Brown	Is a mental health evaluation sufficient to determine a youth's risk to public safety?
346	Osborn	Explains why she would not allow a client to undergo a psychological or mental health evaluation prior to adjudication. Asserts that a mental health assessment is appropriate.
373	Chair Bryant	Closes SB 344, SB 488, and SB 555 Public Hearing.
375	Taylor	Introduces LC 1301 that confers jurisdiction to the court in custody cases and repeals the Uniform Child Custody Jurisdiction Act and replaces it with the Uniform Custody Jurisdiction Enforcement Act.

379	Chair Bryant	MOTION: Moves to ADOPT LC 1301 amendments dated 02/22/99.
		VOTE: 5-0-2
		EXCUSED: 1 ñ Sen. Courtney, Sen. Qutub
	Chair Bryant	Hearing no objection, declares the motion CARRIED.
<u>SB 340 P</u>	UBLIC HEARING	<u>I</u>
395	Karen Brazeau	Oregon Youth Authority (OYA)
		Testifies and submits written testimony in support of SB 340. (EXHIBITS M and N) Discusses age limits for initial placement of offenders in the OYA.
TAPE 46	5, SIDE A	
008	Sen. Burdick	Offenders must enter the Oregon Youth Authorityís jurisdiction before age 20 but can stay until age 25. Are these age limits arbitrary?
011	Brazeau	These limits allow an offender to complete his or her sentence within the OYA instead of being transferred to the Department of Corrections.
029	Chair Bryant	Closes SB 340 Public Hearing.
SB 340 V	Vork Session	
030	Sen. Brown	MOTION: Moves to ADOPT SB 340-1 amendments dated 02/22/99.
	N	VOTE: 5-0-2
		EXCUSED: 2 - Sen. Courtney, Sen. Qutub
	Chair Bryant	Hearing no objection, declares the motion CARRIED.
033	Sen. Brown	MOTION: Moves SB 340 to the floor with a DO PASS AS AMENDED recommendation.

		VOTE: 5-0 EXCUSED: 2 - Sen. Courtney, Sen. Qutub
	Chair Bryant	Hearing no objection, declares the motion CARRIED.
		SEN. BROWN will lead discussion on the floor.
<u>SB 341 P</u>	UBLIC HEARING	
040	Brazeau	Oregon Youth Authority (OYA) Testifies and submits written testimony in support of SB 341. (EXHIBIT O) Discusses the youth assessment responsibilities SB 341 confers on the OYA.
089	Chair Bryant	Closes SB 341 Public Hearing.
<u>SB 341 W</u>	VORK SESSION	Л
091	Sen. Brown	MOTION: Moves SB 341 to the floor with a DO PASS recommendation.
		VOTE: 5-0 EXCUSED: 2 - Sen. Courtney, Sen. Qutub
	Chair	Hearing no objection, declares the motion CARRIED.
		SEN. NELSON will lead discussion on the floor.
<u>SB 342 P</u>	UBLIC HEARING	<u>N</u>
096	Karen Brazeau	Oregon Youth Authority (OYA)
		Testifies and submits written testimony in support of SB 342. (EXHIBIT P) Discusses juvenile transfers between facilities within the OYA. SB 342 reflects current juvenile transfer practice.
105	Chair Bryant	Closes SB 342 Public Hearing.

106	Sen. Tarno	MOTION: Moves SB 342 to the floor with a DO PASS recommendation.
		VOTE: 5-0-2 EXCUSED: 2 - Sen. Courtney, Sen. Qutub
	Chair Bryant	Hearing no objection, declares the motion CARRIED.
		SEN. TARNO will lead discussion on the floor.
<u>SB 343 P</u>	UBLIC HEARING	
111	Karen Brazeau	Oregon Youth Authority (OYA)
		Testifies and submits written testimony in support of SB 343. (EXHIBIT Q) Explains that SB 343 does not fundamentally change the expunction laws but allows expunction of electronic juvenile records.
125	Sarah Snyder	Oregon District Attorneys Association
		Testifies in support of SB 343 which allows for expunction or sealing of criminal records. Asserts that circumstances may warrant the unsealing of specific records by court order.
137	Sen. Brown	Would juvenile saliva test records be subject to sealing and expunction?
146	Counsel Taylor	Discusses juvenile court records in contrast to state police records.
165	Chair Bryant	SB 343 may require a conflict amendment.
167	Brazeau	OYA juvenile records contain photographs and fingerprints. We do not maintain saliva test data.
173	Counsel Taylor	Explains that the OYA juvenile records contain blood test data which is not included in SB 343.
184	Sen. Tarno	Are OYA blood tests used to secure DNA material?

185	Brazeau	Yes, in some cases, but we do not plan to capture that data on electronic files.
192	Sen. Tarno	Why secure DNA data if you have no intention to record it on the computer system?
194	Brazeau	We provide the results with thorough DNA mapping.
205	Larry Oglesby	Oregon Juvenile Department
		Explains that juvenile sex offenders undergo blood tests for DNA mapping. State Police maintain these records, not the OYA.
215	Chair Bryant	Do you think juvenile DNA mapping records should be expunged?
217	Brazeau	The current expunction statutes are adequate.
220	Oglesby	Juvenile criminal cases requiring DNA blood samples involve offenses that are not subject to expunction.
224	Kathie Osborn	Oregon Criminal Defense Lawyersí Association
		Some juvenile criminal cases are subject to expunction by court order.
232	Chair Bryant	Closes SB 343 Public Hearing.
<u>SB 343 WO</u>	<u>RK SESSION</u>	
232	Sen. Burdick	MOTION: Moves SB 343 to the floor with a DO PASS recommendation.
		VOTE: 5-0 EXCUSED: 2 - Sen. Courtney, Sen. Qutub
	ChairBryant	Hearing no objection, declares the motion CARRIED.
		SEN. BURDICK will lead discussion on the floor.

Chair Bryant

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Adjourns meeting at 5:15 PM.

Submitted By, Reviewed By,

Kathy Courtney, Sarah Watson

Administrative Support Office Manager

EXHIBIT SUMMARY

- A. Testimony in support of SB 555, Sen. Mae Sen. Yih, 1p
- B. Testimony in support of SB 555, Rep. Jeff Kropf, 1p-
- C. Testimony in support of SB 488, Sen. Peter Courtney, 2pp
- D. Testimony in support of SB 555, Bill Dixon, 1p
- E. Testimony in support of SB 344, Rep. Bill Morrisette, 1p
- F. Testimony in support of SB 344, Michael Livingston, 8pp
- G. Testimony in support of SB 344, Larry Oglesby, 2pp
- H. Testimony in support of SB 344, Bill DeForrest, 3pp
- I. Testimony in support of SB 344, SB 488, and SB 555, Antonio Fernandez, 2pp
- J. Testimony in support of SB 344, SB 488, and SB 555, Jim Green, 4pp
- K. Testimony in support of SB 488, Harold Burke-Sivers, 1p
- L. Testimony on SB 344, SB 488, and SB 555, Ingrid Swenson, 3pp M. Testimony in support of SB 340, Karen Brazeau, 2pp
- N. SB 340-1 amendments, Bill Taylor, 2pp
- O. Testimony in support of SB 341, Karen Brazeau, 2pp
- P. Testimony in support of SB 342, Karen Brazeau, 1p
- Q. Testimony in support of SB 343, Karen Brazeau, 1p
- R. Testimony in support of SB 488, Elinor C. Hall, 2pp