

**SENATE COMMITTEE ON JUDICIARY**

**April 23, 1999 Hearing Room A**

**1:00 PM Tapes 144 - 147**

**MEMBERS PRESENT: Sen. Bryant, Chair**

**Sen. Courtney, Vice-Chair**

**Sen. Brown**

**Sen. Burdick**

**Sen. Qutub**

**Sen. Tarno**

**MEMBER EXCUSED: Sen. Nelson**

**STAFF PRESENT: Bill Taylor, Counsel**

**Kathy Courtney, Administrative Support**

**MEASURE/ISSUES HEARD: SB 934 Public Hearing**

**SB 531 Public Hearing**

**SB 1168 Public Hearing**

**SB 65 Public Hearing**

**SB 1304 Public Hearing**

**SB 1066 Public Hearing**

**SB 1207 Public Hearing**

**SB 944 Public Hearing**

**SB 775 Public Hearing**

**SB 1210 Public Hearing**

**SB 456 Public Hearing**

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.



TAPE/#	Speaker	Comments
<b>TAPE 144, SIDE A</b>		
005	Chair Bryant	Discusses January 1999 hearing relating to juvenile justice programs.
<b><u>SB 934 PUBLIC HEARING</u></b>		
018	Chair Bryant	Closes SB 934 Public Hearing.
<b><u>SB 531 PUBLIC HEARING</u></b>		
020	Chair Bryant	Closes SB 531 Public Hearing.
<b><u>SB 1168 PUBLIC HEARING</u></b>		
022	Chair Bryant	Closes SB 1168 Public Hearing.
<b><u>SB 65 PUBLIC HEARING</u></b>		
024	Chair Bryant	Closes SB 65 Public Hearing.
<b><u>SB 1304 PUBLIC HEARING</u></b>		
025	Chair Bryant	Closes SB 1304 Public Hearing.
<b><u>SB 1066 PUBLIC HEARING</u></b>		
027	Chair Bryant	Closes SB 1066 Public Hearing.
<b><u>SB 1207 PUBLIC HEARING</u></b>		
028	Chair Bryant	Closes SB 1207 Public Hearing.
<b><u>SB 944 PUBLIC HEARING</u></b>		
030	Chair Bryant	Closes SB 944 Public Hearing.
<b><u>SB 775 PUBLIC HEARING</u></b>		

	Chair Bryant	Closes SB 775 Public Hearing.
<b><u>SB 1210 PUBLIC HEARING</u></b>		
039	Chair Bryant	Closes SB 1210 Public Hearing.
<b><u>SB 456 PUBLIC HEARING</u></b>		
043	Chair Bryant	Closes SB 456 Public Hearing.
<b><u>SB 555 PUBLIC HEARING</u></b>		
045	Chair Bryant	Discusses legislative history of SB 555 which relates to taking juveniles into custody for possession of firearms and dangerous weapons. Discusses January 1999 hearings related to juvenile crime prevention.
224	Jeff Tryens	<b>Oregon Progress Board</b>  Discusses benchmark study of agency service coordination. Explains that the Department of Administrative Services will implement benchmarks as a state agency process.
254	Chair Bryant	Discusses the history of service coordination between agencies.
270	Sen. Brown	Discusses juvenile crime prevention with youth from Highland Middle School.
310	Chair Bryant	Cites the shortcomings of metal detectors in schools.
354	<b>Governor John Kitzhaber</b>	<b>Oregon State Governor</b>  Expresses remorse and frustration about the Columbine High School shooting incident. Discusses the budgetary considerations of juvenile crime prevention. Explains the necessity of investment alternative learning environments, early childhood intervention, and drug/alcohol and school counseling programs.
<b>TAPE 145, SIDE A</b>		
005	Governor Kitzhaber	Continues discussion about the necessity to invest in juvenile crime prevention programs and give youth opportunities to succeed.
034	Pam Curtis	<b>Oregon State Governor's Office</b>  Testifies and submits written testimony in support of SB 555's amendments. <b>(EXHIBIT A)</b> Discusses Governor Kitzhaber's multi-stage implementation to a

		juvenile justice program. Explains its systemic approach which does not change current programs but implements integrated services.
159	Bobby Green	<b>Lane County Commission on Children and Families</b>  Testifies and submits written testimony in support of SB 555. <b>(EXHIBIT B)</b> Discusses early intervention in the lives of troubled youth. Explains the impact of family members' alcohol and drug use in juvenile delinquency.
251	Donna Middleton	<b>Oregon Commission on Children and Families, (OCCF)</b>  Testifies in support of SB 555. Discusses the benefits of juvenile crime prevention. Explains the fiscal and policy impact of a comprehensive plan on OCCF.
289	Gary Weeks	<b>Department of Human Resources (DHR), Director</b>  Testifies in support of SB 555. Discusses the ambiguity of state and local roles in youth services. Encourages local commissions to establish benchmarks for state and local agencies.
383	Sen. Courtney	What is the fiscal impact of SB 555?
385	Middleton	I don't know, but local commissions have very limited resources for planning juvenile justice programs.
403	Sen. Qutub	What is the difference between SB 555 and the 1993 juvenile crime prevention bill, HB 2004?
415	Middleton	Explains that the SB 555 benchmarks are delivery guidelines, not specific agency policies.
<b>TAPE 144, SIDE B</b>		
008	Steve Carmichael	<b>Lane County Juvenile Department</b>  Testifies in support of SB 555. Discusses the need to focus on high risk youth offenders in juvenile crime prevention programs. Discusses delinquency assessment and outcome measurement.
060	Larry Oglesby	<b>Marion County Juvenile Department</b>  Testifies in support of SB 555. Cites risk factors that are predictive of delinquent behavior. Discusses detention, graduated sanctions, and other the juvenile crime interventions.

103	Rick Hill	<b>Director, Oregon Youth Authority (OYA)</b>  Testifies in support of SB 555. Asserts that a strong partnership between community, local and state agencies is essential in preventing juvenile crime.
131	Chair Bryant	Discusses the Lane county juvenile justice levy results.
141	Weeks	Explains why the Lane County levy failed. Discusses the lack of resources to fund the juvenile detention facility which is currently under construction.
211	Sen. Courtney	What age group does DHR programs embrace?
215	Weeks	Children of all ages.
227	Sen. Courtney	Children age 0-17 years of age?
229	Weeks	Discusses the age criteria for youth entering the juvenile justice system.
264	Marcos Benavides	<b>Oregon Youth Authority, Office of Minority Services</b>  Testifies and submits written testimony in support of SB 555. <b>(EXHIBIT C)</b> Discusses the impact of the Day of Acknowledgement on juvenile justice.
287	Lonnie Jackson	<b>Oregon Youth Authority, Office of Minority Services</b>  Testifies in support of SB 555. Discusses the need to incorporate cultural and gender specific programs into juvenile justice programs.
355	Benavides	Discusses the over-representation of minority youth in the juvenile justice system.
381	Antonio Fernandez	<b>School Improvement Support, Beaverton School District</b>  Testifies in support of SB 555. Discusses the changing demographics of the juvenile justice clientele. Encourages the inclusion of education in juvenile crime prevention planning.
<b>TAPE 145, SIDE B</b>		
006	Donna Middleton	Discusses the necessity of early childhood intervention and home visitation programs.
031	Linda Fleming	<b>Oregon Coalition of Local Health Officials</b>

		<p>Testifies and submits written testimony in support of SB 555. <b>(EXHIBIT D)</b> Discusses the coordination of community home visitation and the state Healthy Start programs. Cites risk assessment and measurable outcomes as juvenile justice strategies.</p>
093	Donna Schnitker	<p><b>Head Start Program, Harney County</b></p> <p>Testifies in support of SB 555. Discusses history and purpose of Head Start program.</p>
113	Judy Newman	<p><b>Interagency Coordinating Council for the Early Intervention and Early Childhood Special Education</b></p> <p>Testifies in support of SB 555 ñ3 amendments. Explains how SB 555 unifies local and state agencies and provides flexibility in applying benchmarks to unique programs. Discusses the four components to a juvenile justice program: health, education, childcare and family intervention.</p>
149	Anita McClanahan	<p><b>Department of Education, Early Childhood Programs</b></p> <p>Testifies in support of SB 555 ñ3 amendments. Cites the strengths of a comprehensive juvenile crime prevention program: supports existing efforts, provides early intervention, and supports existing agencies' statutory responsibilities.</p>
179	Sen. Gene Derfler	<p><b>State Senator, District 16</b></p> <p>Discusses brain development in infancy and the necessity for early childhood intervention in children's lives to prevent delinquency.</p>
291	Sen. Brown	<p>Young girls need services, as well as boys, for girls will create the next generation of youth delinquents if not addressed.</p>
298	Sen. Derfler	<p>That's true, but the results of not providing services to girls are delayed. If we fail to serve male offenders, the ramifications are immediate.</p>
313	Barbara Cimaglio	<p><b>Office of Alcohol and Drug Abuse Programs</b></p> <p>Testifies and submits written testimony in support of SB 555 ñ3 amendments. <b>(EXHIBIT E)</b> Discusses the need to include alcohol and drug program providers in juvenile crime prevention planning.</p>
382	Jeffrey Tryens	<p><b>Oregon Progress Board</b></p> <p>Testifies and submits written testimony and presents an overhead presentation in support of SB 555. <b>(EXHIBIT F)</b> Discusses evaluation tools and data assessment for youth services. Asserts that program success depends on learning from outcome data.</p>
TAPE 146, SIDE A		

014	Tryens	Begins overhead presentation on an agency evaluation program. Discusses agency roles, performance evaluations, interim indicators, and benchmarks of success.
100	Bill Feyerherm	<b>Portland State University (PSU)</b>  Testifies and submits written testimony and presents an overhead presentation on data analysis. <b>(EXHIBIT G)</b> Discusses fragmentation, density and centrality of agencies in the juvenile justice system. Discusses the Juvenile Crime Prevention Initiative, a PSU statewide evaluation plan.
189	Chair Bryant	Will the PSU study deliver results by the next legislative session? Taxpayers have short vision, so routine review of results is essential.
196	Feyerherm	Yes. Discusses checkpoints and breakdown of data. Explains the collaboration between county and state agencies in data collection.
245	Sen. Lee Beyer	<b>State Senator, District 21</b>  Testifies and submits written testimony in support of SB 555. <b>(EXHIBIT H)</b> Expresses frustration about the Columbine High School shooting incident. Discusses parental alcohol and drug abuse which fosters juvenile delinquency.
293	Chair Bryant	Discusses current legislation relating to juvenile crime prevention. Explains the impact of budget considerations on juvenile programs.
354	Randy Franke	<b>Marion County Coalition</b>  Testifies with neutrality on SB 555. Discusses legislative history of SB 555. Encourages focus on wellness and prevention instead of risk assessment. Discusses the importance of community mobilization and involvement with youth programs.
<b>TAPE 147, SIDE A</b>		
002	Franke	Continues discussion about the necessity to focus on children's assets and outcomes in juvenile crime prevention.
089	Mike Derman	<b>Commission on Children and Families, Deschutes County</b>  Testifies and submits written testimony in support of SB 555's amendments. <b>(EXHIBIT I)</b> Explains why SB 555's is not proactive in its approach. Discusses the strengths of SB 555's which allows flexibility in local planning and efficiency in service delivery.
183	Mike Swaim	<b>Mayor of Salem, League of Oregon Cities Board of Directors</b>  Testifies in support of SB 555. Discusses the importance of early childhood

		intervention, services for young girls and financial investment in youth services. Discusses Youth Compact program.
299	Tom Schaefer	<b>Hood River Commission on Children and Families</b>  Testifies in support of SB 555. Asserts that the ñ4 amendments give local agencies flexibility to implement relevant juvenile crime prevention services.
<b>TAPE 146, SIDE B</b>		
001	Joella Dethman	<b>Hood River Commission on Children and Families</b>  Testifies and submits written testimony in support of SB 555. <b>(EXHIBIT J)</b> Discusses the 1993 juvenile crime prevention bill. Asserts that youth services should become wellness-centered, not crisis driven.
002	Gillian Nicolaides	<b>Douglas County Commission on Children and Families</b>  Testifies in support of SB 555 ñ4. Discusses the need for local agencies to offer services to create strong, healthy families.
120	Muriel Goldman	<b>Multnomah County Commission on Children and Families</b>  Testifies and submits written testimony in support of SB 555 ñ3. <b>(EXHIBIT K)</b>
220	Judy McMakin	<b>Coos County Commission on Children and Families</b>  Testifies and submits written testimony in support of SB 555 ñ4. <b>(EXHIBIT L)</b> Discusses the history of the commission system. Explains the need for alcohol and drug services and comprehensive planning in juvenile crime prevention.
303	Diane Treadway	<b>Jefferson County Commission on Children and Families</b>  Testifies and submits written testimony in support of SB 555. <b>(EXHIBIT M)</b> Asserts that juvenile crime prevention must focus on all youth within a community, not just high-risk youth.
396	Les Youngbar	<b>Lake Oswego Police Chief</b>  Testifies in support of SB 555. Asserts that community based agencies must provide a continuum of youth services.
<b>TAPE 147, SIDE B</b>		
006	Rich Peppers	<b>Oregon Public Employees Union</b>  Testifies in support of SB 555 ñ3 amendments.



022	Kathie Osborn	<b>Juvenile Rights Project</b>  Testifies in support of SB 555. Discusses that juvenile offenders can become outstanding citizens with needed services. Asserts that youth offendersí lives are valuable.
089	Katie Riley	<b>Oregon Public Health Association</b>  Testifies in support of SB 555 ñ3 amendments. Discusses local development of coordinated youth services.
120	Sen. Courtney	Adjourns hearing at 4:20 PM.

Submitted By, Reviewed By,

Kathy Courtney, Sarah Watson

Administrative Support Office Manager

#### **EXHIBIT SUMMARY**

- A. Written testimony in support of SB 555 ñ3, Pam Curtis, 21pp
- B. Written testimony in support of SB 555 ñ3, Bobby Green, Sr., 4pp
- C. Culture as a Conceptual Tool for Juvenile Crime Prevention, Marco Benavides, 2pp
- D. Written testimony in support of SB 555, Linda Fleming, 2pp
- E. Written testimony in support of SB 555, Barbara Cimaglio, 4pp
- F. Written testimony in support of SB 555, Jeffrey Tryens, 4pp
- G. Written testimony in support of SB 555, William Feyerherm, 7pp
- H. Columbine High School shootings newspaper article, Sen. Lee Beyer, 1p
- I. Written testimony in support of SB 555, Michael Derman, 4pp
- J. Written testimony in support of SB 555, Joella Dethman, 1p
- K. Written testimony in support of SB 555, Muriel Goldman, 1p
- L. Written testimony in support of SB 555, Judy McMakin, 10pp
- M. Written testimony in support of SB 555, Diane Treadway, 1p
- N. Written testimony in support of SB 555, Clifford J. Sells, 2pp