SENATE COMMITTEE ON JUDICIARY

June 07, 1999 Hearing Room C

3:00 PM Tapes 216 - 219

MEMBERS PRESENT: Sen. Bryant, Chair

| Sen. Courtney, Vice-Chair |
|---------------------------|
| Sen. Brown |
| Sen. Burdick |
| Sen. Duncan |
| Sen. Nelson |
| Sen. Tarno |

STAFF PRESENT: Bill Taylor, Counsel

Kathy Courtney, Administrative Support

MEASURE/ISSUES HEARD: HB 2494A Public Hearing

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

| TAPE/# | Speaker | Comments | |
|-------------------|-------------------------|---|--|
| TAPE 216 , | SIDE A | | |
| 004 | Chair Bryant | Calls meeting to order at 3:08 PM. | |
| <u>HB 2494A I</u> | HB 2494A PUBLIC HEARING | | |
| 062 | Rep. Kathy Lowe | State Representative, House District 26 | |
| | | Testifies and submits written testimony in support of HB 2494A. (EXHIBIT A) Asserts that legal protections from abuse and harm should apply to all children. Explains why spiritual treatment must not continue to be an automatic shield for parentsí failure to give children viable medical treatment. | |
| | | | |

| 131 | Larry Lewman | State Medical Examinerís Office, Forensic Pathologist |
|---------|------------------|--|
| | | Testifies and submits written testimony in support of HB 2494A. (EXHIBIT B) Discusses federal statutes and grants relating to child abuse prevention in the early 1970s. Discusses the recent deaths of children from the Followers of Christ Church in Oregon City. Relates stories and cites statistics regarding this group. Asserts that HB 2494A addresses a life and death issue, not a religious issue. |
| 304 | Donald H. Turner | Willamette University College of Law, Professor |
| | | Testifies and submits written testimony in support of HB 2494A. (EXHIBIT C) Discusses the constitutional basis of HB 2494A. Explains the necessity for laws to be neutral in relation to religious orientation and general in effect. |
| TAPE 21 | 7, SIDE A | |
| 004 | Turner | Continues discussion about the ramifications of removing religious exemptions from specific laws. Asserts that uniformity and clarity in exemptions is essential. |
| 069 | Sen. Nelson | Historically, why did the federal statutes contain a religious exemption? |
| 073 | Turner | Exemptions were included to ensure protection for religious groups. |
| 086 | Sen. Courtney | If a parent knew that an untreated medical condition could result in death and withheld medical treatment, what criminal offense would apply if the child died? |
| 090 | Turner | Discusses criminal offenses which may apply including Criminally Negligent Homicide. |
| 098 | Sen. Courtney | Does Murder by abuse or neglect apply to the situations within the scope of HB 2494A? |
| 115 | Turner | Not generally. One must show extreme indifference to the value of a human life for Murder by abuse or neglect to apply. |
| 126 | Sen. Courtney | HB 2494A must be neutral and of general application to withstand constitutional challenges, correct? |
| 132 | Turner | Explains the necessity to remove the religious exemption from child abuse reporting statutes and related laws. |
| 137 | Sen. Courtney | Does the lack of a religious exemption imply that there is a constitutional prohibition against allowing one? |
| 145 | Turner | No. |

| 157 | Sen. Brown | What is your rationale for setting the age limit of a child at 14 years old or younger in HB 2494A? |
|---------|------------------|--|
| 164 | Rep. Lowe | Rep. Prozanski supports fourteen years old or younger for consistency with othe statutes relating to children. Explains the legislative history of HB 2494A on the House side. Discusses the HB 2494A ñA13 amendments which reflect the original billís definition of children as under 18 years old. (EXHIBIT D) |
| 254 | Rep. Bruce Starr | State Representative, House District 3 |
| | | Testifies and submits proposed ñA10 amendments in support of HB 2494A. (EXHIBIT E) Discusses the legislative history of HB 2494A on the House side. Asserts that the state has a compelling interest to intervene to protect childrenis lives when parents ill-advisedly refuse to secure medical treatment for them. |
| 381 | Chair Bryant | Discusses the recent deaths of children from the Followers of Christ church families. Explains that the Clackamas County District Attorney could have brought charges against the victimsí parents. |
| TAPE 21 | 6, SIDE B | |
| 017 | Chair Bryant | Discusses the rationale for allowing an affirmative defense for specific crimes. |
| 053 | Dale Penn | Marion County District Attorney |
| | | Testifies in support of HB 2494A. Discusses the legal issues and inconsistency is allowing the affirmative defense in related crimes including murder, manslaughter and criminal negligence. Explains the necessity to determine if a crime has been committed by a parentsí refusal to secure medical treatment for a critically ill child. |
| | | |
| 123 | Sen. Burdick | Do you recommend removing the spiritual treatment defense wherever it appears in statute for consistency? |
| 135 | Penn | Yes. |
| 138 | Susan King | Oregon Nurses Association |
| | | Testifies in support of HB 2494A. Discusses her emergency care experience and the necessity for people to maintain control over their medical situation. Asserts that children deserve proper medical care. |
| 179 | Jeff Green | Clackamas County Sheriffís Office, Detective |
| | | Testifies and submits written testimony in support of HB 2494A. (EXHIBIT F) Relates story of a childís death whose father refused to seek medical treatment for the child. Asserts that the spiritual treatment defense allowed the father to sacrifice his child with no legal ramifications. |

| h | | |
|-----|--------------------------|--|
| 238 | Chair Bryant | Was a charge of Criminally Negligent Homicide an option in that case? |
| 245 | Green | Perhaps, but my role was only to investigate the case. |
| 274 | Duncan | How did you become involved in the case? |
| 275 | Green | A member of the Followers of Christ church notified the Oregon Health Division shortly after the death. |
| 297 | Sen. Tarno | Are you a medical examiner? |
| 298 | Green | No. |
| 315 | Victor Congleton | State Office for Services to Children and Families (SCF) Testifies and submits written testimony in support of HB 2494A. (EXHIBIT G) Compares the original bill as introduced and the A-engrossed version. Explains how the HB 2494A ñA13 amendments restores the bill to provide protection for Oregon children. |
| 347 | Grant Higginson, M.D. | Oregon State Health Division, State Health Officer Testifies and submits written testimony in support of HB 2494A. (EXHIBIT H) Asserts that a parent is negligent to fail to secure medical treatment for a child who is critically ill. Discusses the inadequacy of the ñA10 amendments. Discusses how the ñA13 amendments end the ambiguity in the statutes. |

TAPE 217, SIDE B

| 012 | Wendy Bourg | Oregon Professional Society on the Abuse of Children |
|-----|-------------|---|
| | | Testifies and submits written testimony in support of HB 2494A -A13. (EXHIBIT I) Explains that a parentís religious freedom does not supercede a childís right to life and viable medical treatment. |
| 065 | Sen. Brown | Do you have the duty to notify SCF when a child dies as a result of spiritual treatment? |
| 038 | Higginson | Yes, but why not report directly to SCF which has investigative authority? |
| 043 | Sen. Brown | Would a child be removed from the home if the parents refused to secure medical treatment for him or her? |
| 044 | Congleton | That would depend on the facts of a specific case. |
| | | |

| 052 | Sen. Brown | Ms. Bourg, what is your agency's opinion on the age limit of 14 years old for a dependent child? |
|-----|-----------------|--|
| 056 | Bourg | The Oregon Professional Society on the Abuse of Children hasnít specifically reviewed the age component. |
| 070 | Bruce Fitzwater | Christian Scientist Church, Practitioner |
| | | Testifies and submits written testimony in opposition to HB 2494A. (EXHIBIT J) Asserts that parents have sovereign rights to select the appropriate health care for their children. Asserts that government should not intervene unless the parents are ineffective in meeting a childís needs. Explains that past failures with a spiritual treatment must not dictate law. |
| 222 | Steve Moulton | Christian Scientist Church Member |
| | | Testifies and submits written testimony in opposition to HB 2494A. (EXHIBIT K) Asserts that enforcement of existing law is the essential to address childrenis access to healthcare. Relates personal stories of spiritual healing in dire physical circumstances. |
| 366 | Chair Bryant | Are you allowed to seek medical treatment if spiritual treatment of an ailment is ineffective? |
| 377 | Moulton | I am free to make a decision regardless of the Christian Scientist Church position. |
| 001 | Fitzwater | Discusses the exceptions to a christian scientistís freedom to seek medical treatment without church sanction. |
| 018 | Sen. Courtney | Are you held to a higher standard as a christian scientist leader? |
| 019 | Fitzwater | Yes. I am not free to seek medical treatment without church sanction. |
| 020 | Sen. Burdick | And your children? |
| 021 | Fitzwater | No, nor is my wife. |
| 030 | Sen. Duncan | So, if you as a leader intervened in a pending death situation, would you advise the parents to seek medical treatment for the child? |
| 031 | Fitzwater | No. I would pray very hard from the very beginning. Explains that his office does not recommend medical treatment. I would have to withdraw my services if the family did not hold to that standard. |

| 058 | Chair Bryant | Are the "Followers of Christ" and a "christian scientist" part of the same sect? |
|---------|------------------------------|--|
| 059 | Fitzwater | No. |
| 065 | Connie Eldridge- Pedersen | Christian Scientist, Psychologist Testifies and submits written testimony in support of HB 2494A. (EXHIBIT L) Discusses personal illness and spiritual treatment. Asserts that christian scientists are law-abiding citizens. |
| 233 | Sen. Brown | What is your position on the HB 2494A ñA13 amendments which relate to the child abuse reporting statutes? Doesnít it place all children on an equal plane in regard to protection from harm? |
| 145 | Fitzwater | No. It's not an equal footing because society defaults to medical treatment, not spiritual treatment. |
| 309 | Sen. Burdick | Some medical situations are not life threatening but are quite painful. What is your solution for chronic suffering? |
| 318 | Pederson | Christian scientists treat chronic suffering with spiritual treatment. |
| 349 | Sen. Courtney | Do you make any distinction between illness and an accident? |
| 354 | Fitzwater | No, because we believe in Godís total care. |
| 382 | Connie | I canít pick and choose as a christian scientist. Iím dedicated to principles that are sometimes difficult to bear. |
| TAPE 21 | 7, SIDE B | <u></u> |

| 003 | Sen. Duncan | Discusses the current allowance for prosecution of parental negligence in our current laws. |
|-----|-------------------------|---|
| 021 | Rep. Juley Gianella | State Representative, House District 38 Testifies and submits written testimony in support of HB 2494A. (EXHIBIT M) Discusses how the offenses penalties for HB 2494A are not balanced. Asserts that the penalty which includes the shortest jail time is a fitting deterrent. |
| 085 | Rep. Floyd Prozanski | State Representative, House District 40 Testifies and submits proposed amendments in support of HB 2494A. (EXHIBIT N) Asserts that the minority report balances parentsí blatant failure to secure medical treatment for a child with parentsí obligation to care for their |

| | | children. Discusses the HB 2494A ñA14 amendments drafted by Services to Children and Families (SCF) which relate to criminal penalties. |
|-----|-----------------------|--|
| 161 | Chair Bryant | Expresses concern about the prosecutionís use of stringent penalties to plea bargain. |
| 163 | Rep. Prozanski | Thatís true, but the stringent HB 2494A ñA14 penalties could encourage parents to opt for lesser sentences and waive rights to appeal. |
| 172 | Sen. Brown | Are the amendments included in the minority report? Why? |
| 180 | Rep. Prozanski | Discusses the allowances for parents to follow their religious orientation. |
| 210 | Nicki Hudson | Christian Scientist, Mathematics TeacherTestifies and submits written testimony in opposition of HB 2494A. (EXHIBIT O) Discusses her personal choice to approach life crisis with prayer. Asserts that all health treatment orientations have successes and failures. |
| 273 | Gwendolyn Whitmore | Christian Scientist, English Teacher Testifies and submits written testimony in opposition to HB 2494A. (EXHIBIT P) Relates personal stories about the effectiveness of spiritual healing in family medical situations. Asserts that the right to responsible parenting and intelligent healing must be protected. |

TAPE 218, SIDE B

| 001 | Sen. Duncan | Asserts that the current laws would not stop christian scientists from following their beliefs. |
|-----|------------------|--|
| 010 | Whitmore | True, but this bill would make me report each part of the process in my healing decisions. |
| 027 | Kenneth E. Bemis | Christian Scientist, Attorney |
| | | Testifies and submits written testimony in opposition to HB 2494A. (EXHIBIT Q) Asserts that parents do not force their children to rely on spiritual healing. Relates personal stories of spiritual healing of physical ailments. |
| 078 | Sen. Brown | The goal of the child abuse reporting statutes is to identify children who are in abusive home situations. |
| 085 | Bemis | Concedes that abuse was probably an issue in the childrenís deaths in Oregon |

| | | City. Explains that not all spiritual healing is the same. |
|-----|------------------|---|
| 090 | Counsel Taylor | The orientation to rely on spiritual healing is the same. |
| 093 | Bemis | Asserts that the results, not the means are the essential issue in healing. |
| 118 | Doug VandeGriend | Western Center For Law and Religious Freedom |
| | | Testifies in opposition to HB 2494A. Asserts that the criminal penalties are too punitive and the state should only intervene in family health care decisions in life threatening situations. |
| 206 | Sen. Brown | The current laws relating to spiritual treatment exemptions are inconsistent and ambiguous. Shouldnít we make such laws consistent? |
| 210 | Doug | Yes. |
| 219 | Karen Davis | Christian Scientist |
| | | Testifies and submits written testimony in opposition to HB 2494A. (EXHIBIT R) Asserts that HB 2494A focuses inappropriately on "medical care" instead of overall health care. Explains that the goal rather than the method should be the focus of the spiritual treatment debate. |
| 263 | Sen. Burdick | Doesnít the term "medical care" encompass your idea of healing? |
| 264 | Davis | No, itsí health care. |
| 268 | Sen. Brown | Can spiritual healing be classified as an alternative method of healing? |
| 275 | Davis | Explains that spiritual healing promotes overall wellness and the government should not dictate the method. |
| 310 | Carl Grossman | Christian Scientist |
| | | Testifies in opposition to HB 2494A. Discusses the failures of western medicine and relates personal stories of spiritual healing. |
| 425 | Chair Bryant | Adjourns hearing at 6:20 PM. |

Kathy Courtney, Sarah Watson

Administrative Support Office Coordinator

EXHIBIT SUMMARY

- A. Written testimony in support of HB 2494A, Rep. Kathy Lowe, 5pp
- B. Written testimony in support of HB 2494A, Larry Lewman, 7pp
- C. Written testimony in support of HB 2494A, Donald Turner, 6pp
- D. HB 2494A ñA13 proposed amendments, Bill Taylor, 5pp
- E. HB 2494A ñA10 proposed amendments, Bill Taylor, 7pp
- F. Written testimony in support of HB 2494A, Jeff Green, 2pp
- G. Written testimony in support of HB 2494A, Victor Congleton, 2pp
- H. Written testimony in support of HB 2494A, Grant Higginson, 2pp
- I. Written testimony in support of HB 2494A, Wendy Bourg, 1p
- J. Written testimony in opposition to HB 2494A, Bruce Fitzwater, 9pp
- K. Written testimony in opposition to HB 2494A, Steve Moulton, 10pp
- L. Written testimony in opposition to HB 2494A, Connie Pederson, 4pp
- M. Written testimony in support of HB 2494A, Rep. Juley Gianella, 1p
- N. HB 2494A ñA14 proposed amendments, Bill Taylor, 3pp
- O. Written testimony in opposition to HB 2494A, Nicki Hudson, 2pp
- P. Written testimony in opposition to HB 2494A, Gwendolyn Whitmore, 4pp
- Q. Written testimony in opposition to HB 2494A, Kenneth Bemis, 8pp
- R. Written testimony in opposition to HB 2494A, Karen Davis, 2pp
- S. Written testimony in opposition to HB 2494A, Carl Grossman, 2pp
- T. Written testimony in opposition to HB 2494A, Sandra Nelson, 1p
- U. Written testimony in support of HB 2494A, Jim Spinden, 2pp
- V. Written testimony in support of HB 2494A, Donna Kelly, 3pp
- W. Written testimony in opposition to HB 2494A, Elizabeth Lindsey, 2pp
- X. Review of HB 2494A, Bill Taylor, 6pp
- Y. Written testimony with neutrality to HB 2494A, Ingrid Swenson, 1p
- Z. American Academy of Pediatrics article relating to HB 2494A, Bill Taylor, 2pp
- AA. Written testimony in support of HB 2494A, James Lace, 2pp
- BB. Written testimony in support of HB 2494A, Lisa Ellis, 33pp
- CC. Written testimony in support of HB 2494A, Russell Briggs, 8pp