

SENATE COMMITTEE ON TRANSPORTATION

April 19, 1999 Hearing Room C

3:05 p.m. Tapes 64-65

MEMBERS PRESENT: Sen. Marylin Shannon, Chair

Sen. Mae Yih, Vice-Chair

Sen. Susan Castillo

Sen. Joan Dukes

Sen. Ted Ferrioli

Sen. Gary George

Sen. Lenn Hannon

MEMBER EXCUSED:

STAFF PRESENT: Megan Palau, Administrator

Gary Roulier, Administrative Support

MEASURE/ISSUES HEARD: SB 1281 Public Hearing

SB 1124 Public Hearing

SB 764 Public Hearing

SB 614 Public Hearing

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

TAPE/#	Speaker	Comments
TAPE 64, A		
001	Chair Shannon	Opens meeting at 3:12 p.m. and opens a public hearing on SB 1281.
<u>SB 1281</u>		

002	Megan Palau	Administrator. Explains the provisions of SB 1281 which changes the registration periods and permissible uses of farm vehicles.
014	Chair Shannon	Closes the public hearing and opens a public hearing on SB 1124.
<u>SB 1124 PUBLIC HEARING</u>		
026	Chair Shannon	Closes the public hearing and opens a public hearing on SB 764.
<u>SB 764 PUBLIC HEARING</u>		
039	Chair Shannon	Explains the provisions of SB 764 which establishes the State Elderly and Disabled Transportation Commission within the Department of Human Resources and makes provisions for access to the Public Transportation Fund.
058	Lee Hazelwood	Capitol Coordinator, Governor's Commission on Senior Services. Presents (EXHIBIT A) and testifies in support of SB 764. Stresses that a survey sponsored by the Oregon Department of Transportation showed that eight percent of the state's households have people with special transportation needs.
083	Hazelwood	Commends the section of SB 764 which mandates the involvement of the Department of Human Resources (DHR) with the "Access to Public Transportation Fund."
101	Don Butsch	Legislative Chair, Governor's Commission on Senior Services. Testifies in support of SB 764. Summarizes the requirement in SB 764 to establish regional or local advisory bodies (page 3 of the exhibit).
143	Sen. Yih	Asks if this would be an addition to those services funded with the cigarette tax.
149	Butsch	Responds that it would be an addition. Notes that the senior and disabled in rural areas often require expensive cab service to get to urban areas to receive services.
167	Sen. Yih	Asks for information about how much funding is received from the cigarette tax and how the funds are being spent.
177	Hazelwood	Answers that the funds presently only go to communities with 15,000 or more.
187	Sen. Yih	Asks if the 15,000 is senior population or population in general.
193	Hazelwood	Answers that many of the disabled are not senior.

198	Sen. Dukes	Asks if this bill supplements the existing funds.
210	Hazelwood	Responds that SB 764 is asking for \$10 million from the general fund.
221	Sen. Dukes	Asks if this is the same \$10 million listed in the Governor's budget and if the Governor supports SB 764..
228	Butsch	Responds that the Governor's proposal is inadequate. Notes that the \$10 million proposed in SB 764 is the same funding proposed by the Governor but moves the funds to DHR.
244	Chair Shannon	States that a meeting with the Governor indicated that the \$10 million was going to be earmarked for senior transit services.
252	Butsch	Comments that the Department of Human Resources seemed the appropriate place to put the funds for senior transportation.
260	Sen. Castillo	Asks about Section 4 of the bill that states that funds will be awarded on a competitive basis.
271	Butsch	Responds that the intent is to award funds to the projects that are most worthy while giving a slight edge to projects in rural areas.
288	Sen. Castillo	Asks if the current allocations are done on a competitive basis and how communities can plan on funds if awarded on a competitive basis.
292	Hazelwood	Answers that they are not currently awarded on a competitive basis.
297	Chair Shannon	Comments that the totals seem to be \$56 million for senior and disabled transportation services.
306	Hazelwood	Answers that he is only familiar with the \$10 million contained in SB 764.
312	Gary George	State Senator, District 2. Testifies in support of SB 764. Presents (EXHIBIT B) and explains the amendments to SB 764.

350 Sen. George States that there is a rural emphasis to SB 764. Comments on Section 4 of SB 764 which limits grants for transit services to 150 percent of the statewide average.

397 Sen. George Notes that the Governor's Commission on Senior Services needs to look carefully

at the integration of transportation services.

412	Chair Shannon	Asks about using school district assets to provide transport services.
419	Sen. George	Responds that some school districts have excess capacity and are able to provide transport services.
TAPE 65, A		
010	Sen. Dukes	Comments that Columbia County has an excellent transit system and asks if existing systems would be harmed by the provisions of SB 764.
030	Sen. George	Answers that the intent is to enhance the existing dollars and to expand to communities not presently receiving service.
042	Bill Fisher	State Senator, District 23. Testifies in support of SB 764 and comments that the Department of Human Resources is the best place to administer this program. Summarizes attempts within his district to provide transit services to the elderly and disabled.
080	Sen. Fisher	Continues a summary of transit services in Douglas County.
109	Chair Shannon	Asks if Sen. Fisher has spoken with the Governor's office.
110	Sen. Fisher	Responds that he has not.
118	Gary Weeks	Director, Department of Human Resources. Testifies that the two major issues among seniors in Oregon are transportation and housing. States that the Governor does not support SB 764. Outlines efforts to develop brokering agreements for transit services with the Lane and Marion Transit Districts.
151	Chair Shannon	Asks if the Governor would support an additional \$10 million to the Oregon Department of Transportation (ODOT) for senior and disabled transit services.
154	Weeks	Responds that the Governor's concern is where the funds should be administered and that the Governor already has \$10 million earmarked in a livability bill.
174	Chair Shannon	Comments that the sponsors of SB 764 do not want the issue of who will administer the funds to kill the bill and states that her intent is to move the bill forward.
192	Sen. Fisher	Notes that they need to craft SB 764 so that it meets the needs of seniors and the disabled for transit services.
202	Sen. George	Asks about the source of funds.

216	Weeks	Responds that the Governor has \$10 million for transit services as part of the livability package.
220	Sen. George	States that the intent is to get the funds out working and the Department of Human Resources would be a good vehicle.
233	Weeks	Admits that it would be a workable fit and DHR could administer the funds if that was the wish of the legislature.
246	Chair Shannon	Comments that the concern is that the funds get spent for the intended uses.
258	Chair Shannon	Comments that she may appoint a work group to ensure that SB 764 is in a form that the Governor will approve.
269	Sen. Castillo	States that in past testimony the concern was to have sufficient funds to deliver services rather than with the administration of the funds.
294	Sen. Fisher	Emphasizes that the correct usage of the funds are as important as the funds themselves, and the Department of Human Resources is the proper place to administer the funds.
329	Chair Shannon	Discusses the makeup of the workgroup. Closes the public hearing and opens a public hearing on SB 614.

SB 614 PUBLIC HEARING

369	Chair Shannon	Reviews the provisions of SB 614 which requires the Department of Transportation to develop cost accounting systems. Presents (EXHIBIT C) and explains the provisions of the amendments.
398	Mike Marsh	Deputy Director, Oregon Department of Transportation (ODOT). Details the provisions of the ñ7 amendments.

TAPE 64, B

017	Sen. Hannon	Asks who originated the ñ7 amendments and what the difficulties were with the original language of the bill.
029	Marsh	Responds that the difficulty was with the technical language that would reduce flexibility in the development of an accounting system.
040	Sen. Hannon	Asks about the provisions in Section 2(2)(e) and notes that the language is loosely

written.

061	Sen. Castillo	Reviews the evolution of the various amendments.
076	Mel Zucker	Presents (EXHIBIT D) and notes that SB 614 as written is not a cost accounting bill. Adds that there is no accounting system to show how funds are actually spent.
117	Marsh	States that the concern is that SB 614 is putting the accounting system into the statutes.
128	Chair Shannon	Asks how long ODOT has done cost accounting.
132	Marsh	Responds that ODOT is working to put a cost accounting system in place.
138	Zucker	Emphasizes that the system being designed is not true cost accounting.
154	Sen. Hannon	Asks how many people would really use the information generated by a cost accounting system.
168	Zucker	Responds that the interest is in finding out how much of the money is actually going to additional highway mileage.
181	Sen. Hannon	Asks if the intent is to standardize information.
190	Zucker	Responds that is the concern and that the intent is to demonstrate how much is being spent in each category.
197	Sen. George	Summarizes projects in Beaverton and notes that costs for particular projects are not available.
228	Chair Shannon	Asks about spending by ODOT for "bubble curbs" and whether under the new accounting system the information on what is being spent would be readily available.
243	Marsh	Responds that the information could be provided from the current accounting system.
252	Sen. Hannon	Asks about item 9116 and how the details of the project would be defined (page 1 of the exhibit).

268	Marsh	Answers that the sidewalk and curb component would be listed as a pedestrian project.
272	Sen. George	Comments that the Beaverton project was \$8 to \$10 million and the net gain was the bikepath. Adds that the problem is that it is reported as a roadway improvement.
276	Zucker	Adds that requests for information from ODOT are answered with information that has to be evaluated.
295	Marsh	Reiterates that the concern is with putting definitions into statute.
322	Chair Shannon	Asks if the writing of administrative rules would handle the details of the definitions and the design of the cost accounting system.
329	Sen. Hannon	Reviews that ODOT is looking for broad guidance from the legislature and the details would be included within the administrative rules.
343	Sen. Yih	States that there is a lack of confidence in ODOT to develop an accounting system and suggests the system be designed in consultation with the State Auditor's Office.
363	Zucker	Comments that the auditors do examinations to ensure compliance with statutes.
378	Sen. Hannon	Suggests that the ODOT budget include a note that directs the agency to move toward a cost accounting system and report to the interim committee.
406	Marsh	Comments that a definition of cost accounting could be included in the purpose section of SB 614.

TAPE 65, B

004	Chair Shannon	Reviews the statements included in the amendments that outline the intent of the legislature.
014	Marsh	Adds that the purpose section should include the phrase "cost per unit."
024	Zucker	Stresses that the definitions should be more comprehensive.
035	Sen. Dukes	Comments that the ñ7 amendments may be too narrow.

046	Marsh	Notes that the references to Aeronautics, Oregon Board of Maritime Pilots and others were to make sure that they were included within the statute.
050	Zucker	Adds that the references to the Oregon Board of Maritime Pilots and others are general categories that are already defined within the accounting system.
066	Sen. Dukes	Comments that the definitions within the ñ7 amendments refer only to road construction.
070	Chair Shannon	Asks if ODOT would have a concern with having the Audit Division of the Secretary of State work with ODOT to develop a cost accounting system.
081	Marsh	Answers that the auditors are uncomfortable cooperating on the design of a system that they later must audit.
095	Sen. Yih	Notes that there is no agreement on the definitions of administrative and indirect costs.
103	Marsh	Notes that costs are defined and are in agreement with the Audit Division.
114	Sen. Yih	Remarks that the Secretary of State's office needs to be consulted.
120	Marsh	Reiterates that the Secretary of State does not want to be involved in the design of a system they are required to audit.
137	Zucker	Comments that the private sector must allocate all costs into the product.
145	Chair Shannon	Notes that ODOT has agreed that the definitions should be more specific. Closes the public hearing and adjourns the meeting at 4:58 p.m.

Submitted By, Reviewed By,

Gary Roulier, Megan Palau,
Administrative Support Administrator

EXHIBIT SUMMARY

B ñ SB 764, amendments, staff, 1 p

C ñ SB 614, amendments, staff, 3 pp

D ñ SB 614, written testimony, Mel Zucker, 3 pp

E ñ SB 764, letter submitted prior to meeting, staff, 1 p

SENATE COMMITTEE ON TRANSPORTATION

April 19, 1999 Hearing Room C

06:30 p.m. Tapes 66 - 67

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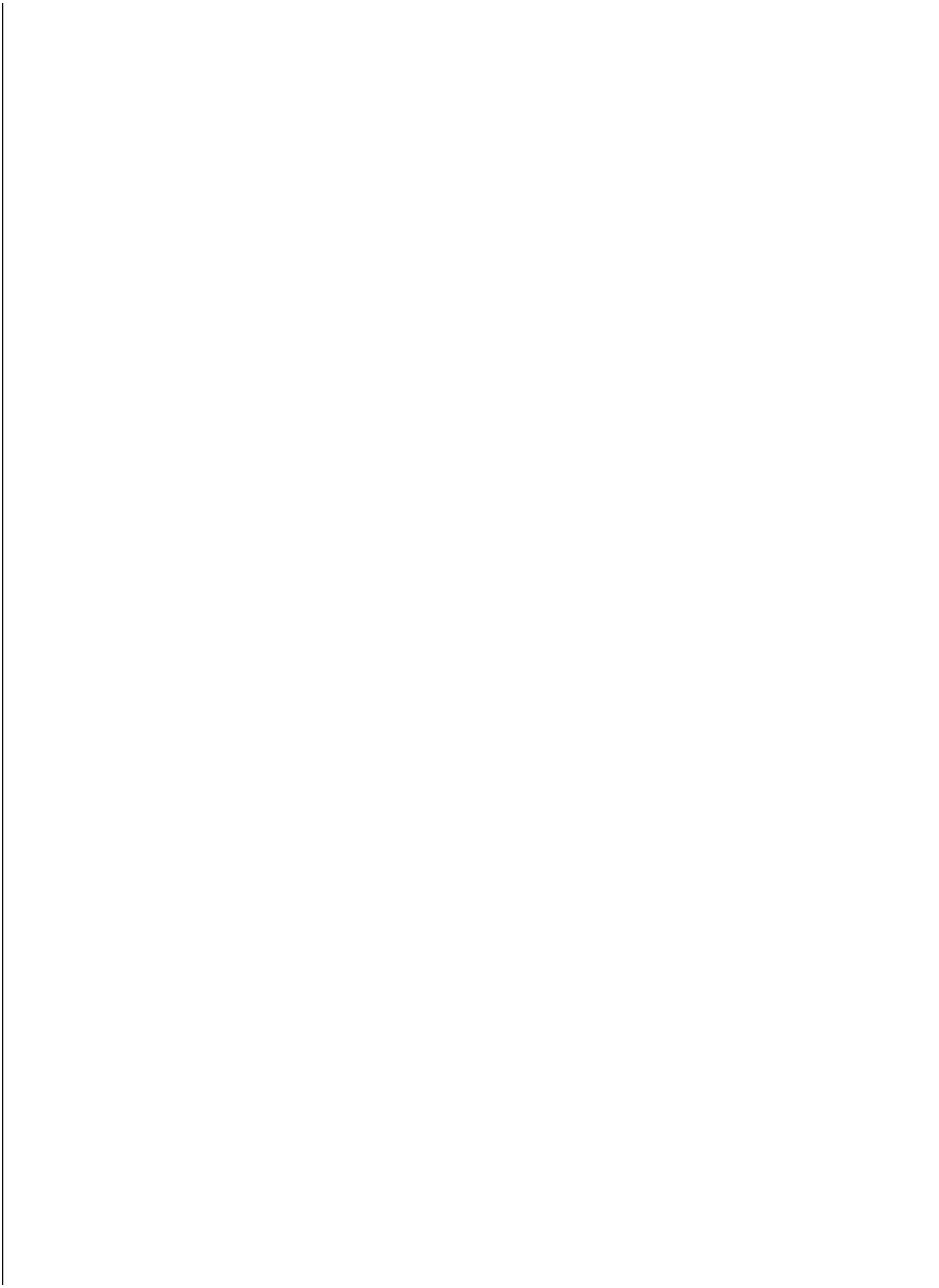
MEASURE/ISSUES HEARD: SB 881 Public Hearing

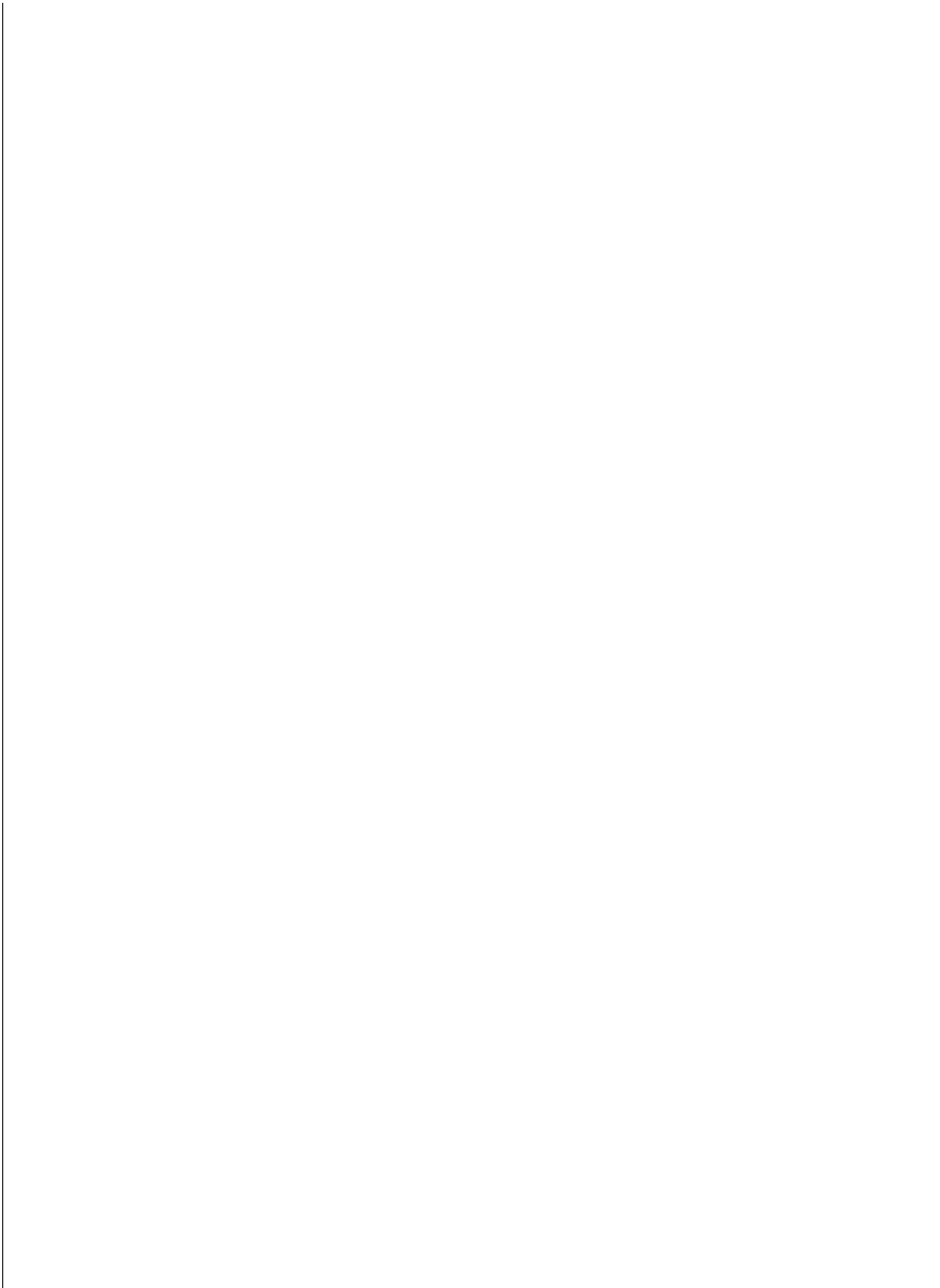
SB 849 Public Hearing

SB 1006 Public Hearing

TAPE/#	Speaker	Comments
TAPE 66, A		







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Submitted By, Reviewed By,

Gary Roulier, Megan Palau,
Administrative Support Administrator

EXHIBIT SUMMARY

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