

SENATE SPECIAL COMMITTEE ON PRISON SITING

August 17, 1998 Hearing Room A

8:30 AM Tapes 1 - 3

MEMBERS PRESENT: Sen. Eileen Qutub, Chair

Sen. Bill Fisher

Sen. Gary George

Sen. Veral Tarno

MEMBERS ABSENT: Sen. Joan Dukes

Sen. Avel Gordly

STAFF PRESENT: Anne Tweedt, Administrator

Marjorie Taylor, Administrative Support

ISSUES HEARD: Introduction of Committee

Department of Corrections ñ Overview of Prison Siting Process

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
Tape 1, A		
004	Chair Qutub	Calls the meeting to order at 8:40 a.m.
<u>INTRODUCTION OF COMMITTEE</u>		
009	Chair Qutub	Clarifies why the committee was formed and what it's mission is. Explains that the legislature was included in the prison siting process when the Governor decided to call a Special Session for legislative approval to site a prison at Day Road. Indicates that the mission of the committee is two fold, the first being to provide due process and provide the communities the opportunity to express opinions. Agrees that the Day Road site is a good alternative, but the community has not had the opportunity to be heard. The committee must secondly provide

		the opportunity for other communities to express interest in having a prison sited in their area. Explains that letters have been sent to all county commissioners, mayors, and city managers that invited them to send Resolutions of Interest for the siting of a correctional facility. Indicates that a letter was also sent to the Division of State Lands asking for an inventory of sites that would meet current siting criteria. Explains that if other communities present Resolutions of Interest, the committee will hear from those communities. The committee will deliberate the appropriateness of the location for siting the prison and then report to the President of the Senate. States that the new facility will last for 100 years or more.
053	Anne Tweedt	Committee Administrator. Discusses contents of the committee notebooks. Indicates that the proposed committee rules specify a quorum of the committee to be four members. (EXHIBIT A) Indicates that two Resolutions of Interest were presented by the City of Wilsonville, but the City of Madras has also sent a letter of intention to discuss a Resolution of Interest at their August 25 th City Council meeting.
098	Chair Qutub	Explains that the letter from Madras indicates that they are already scheduled to have a menís facility sited there, but they would also like a womenís facility.
109	Chair Qutub	Discusses the committee rules and comments on the quorum of four members. Explains that the Democratic members of the committee have chosen not to participate in committee activities.
119	Sen. Tarno	Asks if there is a formal explanation of why the Democratic members will not be participating in the committee.
124	Chair Qutub	Explains that, essentially, they donít agree with what the committee is doing. Indicates that the Democratic members are not excused from the committee meetings.
133	Sen. Tarno	MOTION: Moves to ADOPT the proposed Committee Rules.
139	Chair Qutub	Hearing no objection, declares the motion CARRIED.
<u>DEPARTMENT OF CORRECTIONS ñ OVERVIEW OF THE PRISON SITING PROCESS</u>		
143	Chair Qutub	Indicates that the committee will hear from the Department of Corrections (DOC) about the history of the prison siting process.
149	David Cook	Director, Department of Corrections. Presents a prison siting timeline to the committee. (EXHIBIT B) Explains that the prison siting process has been going on for some time and it has recently become complicated.
173	Cook	Indicates that in November of 1994, Ballot Measure 11 was passed which increased the need for prison space. During the 1995 Legislative Session there

		was an appropriation of \$500,00 to the DOC to study long-range prison plans. Explains how the supersiting law required DOC to nominate sites to be evaluated by the Siting Authority. Indicates that one of the criteria for siting a facility is local support, infrastructure and operational, for the site.
231	Cook	Indicates that DOC was to nominate and staff the Corrections Facilities Siting Authority, and the Siting Authority held meetings around the state with local jurisdictions and general public. Explains that the Authority was mandated to hold public hearings within 30 days of a location's nomination and rank them in order of preference within 45 days. The Authority was to notify the Governor as soon as possible of their decisions. In June 1996, the Emergency Board approved a modified long-range prison construction plan. Explains that there are currently no beds available for women inmates, and the state has an obligation to Clackamas County to move the current intake facility from the Clackamas County Jail. In July 1996, DOC began the siting process through Executive Order EO-96-31. Indicates that the process was to take six months. Rules regarding mandatory and desirable criteria were adopted. Explains that there was little response to solicitation for comments on the siting criteria. By August 1996, thirty seven jurisdictions submitted Resolutions of Interest.
329	Cook	In October 1996 the semi-annual prison forecast indicated a slowing in anticipated population growth. Explains that DOC nominated 22 sites for the Siting Authority to hold public hearings on. They were to rank seven sites with up to four existing institution expansions.
352	Cook	In December 1996, the Governor recommended siting of four facilities and the expansion of three existing facilities. The four new sites included Madras, Umatilla, Lakeview, and Oakridge. The three existing facilities included the Powder River Facility in Baker City, Shutter Creek Institution in North Bend, and South Fork Camp in Tillamook. At the same time, the Governor did not approve sites in Wilsonville, Lane County, and Jackson County so that DOC could review and evaluate alternative sites in those locations.
TAPE 2, A		
008	Cook	In January 1997, the Governor signed Executive Order EO-97-06 to begin the siting process for a women's prison/intake center to be located in the tri-county area. Later in the month, the Governor began the siting process for men's facilities in Jackson and Lane Counties. Through February 1997, DOC evaluated over 180 sites for the women's facility. Explains that many sites did not meet mandatory criteria, but seven sites received significant review, and two were nominated for review by the Siting Authority. Indicates that in May of 1997, the Governor accepted the recommendation to build the women's facility and intake center on the Dammasch property.
036	Sen. Tarno	Asks if the 180 sites have had additional review.
040	Sue Acuff	Assistant Director, Business and Finance, Department of Corrections. Indicates that there has been no additional review of the 180 sites.
043	Chair Qutub	Asks which two other sites were reviewed by the Siting Authority in addition to the Dammasch site.

046	Cook	Indicates that one was the Butternut site and the other is located near Hillsboro named the Seaport site. Explains that one was adjacent to the highway and the other was south of the highway.
052	Chair Qutub	Asks if the Butternut site was also located in Hillsboro.
053	Cook	Explains that the Butternut site is in Hillsboro near a residential district on what was once an orchard and the Seaport site was on vacant ground.
056	Sen. George	Asks why prisons need to be sited inside of cities. Explains that there are probably many sites that would meet the criteria that are not in the middle of cities. Asks for more information about locations of prison facilities in other states
066	Cook	Explains that DOC is not siting facilities inside towns, but they are using the services of towns to provide the infrastructure for the facilities. Indicates that there is a need to attract staff to work in the facilities.
080	Sen. George	Asks if siting of prisons is a staff issue.
081	Cook	States that siting is an infrastructure and staffing issue.
083	Sen. George	Explains that there are probably many locations that would meet the siting criteria that are within several miles of a lot of towns. Indicates that he had contact with a city that wanted a prison, but they didn't want it where it was eventually sited.
091	Cook	Asks which community Sen. George had contact with.
092	Sen. George	Lakeview.
093	Cook	Explains that there is controversy about sites in every community.
098	Sen. George	Indicates that the community of Willamina had an old industrial site that a prison could have been built on. Asks why a facility had to be sited on a flood plain across from town.
103	Cook	Asks which county the Willamina facility was sited in.
104	Sen. George	Indicates that it would have been in Yamhill or Polk County.
106	Cook	Explains that a number of sites were considered in those counties. Indicates that the Executive Order specified the women's facility and intake center to be in the tri-county area.

114	Cook	Indicates that a number of bills were introduced during the 1997 Legislative Session that might have made changes to the supersiting law or over-ridden the Governor's siting decisions. Discusses SB 541 and SB 397 that were vetoed by the Governor. In December of 1997, the Supreme Court decided in favor of DOC siting a facility at Dammasch.
144	Cook	In January 1998, DOC requested funds from the Emergency Board to construct the Dammasch facility. Wilsonville had a proposal for the facility to be built in Wilsonville or an alternative site near the Wilsonville Urban Reserve. Currently the facility is to be sited at Dammasch per the siting law.
171	Cook	In March 1998, the Governor began the process of reviewing the proposed alternative site. In April 1998, a lawsuit was filed that challenged the authority of the Emergency Board's approval of the expenditure limitation, authorizing construction on the facility. Sale of Certificates of Participation were delayed. The alternative site (Day Road) was approved as a viable site for the facility in June 1998. The City of Wilsonville approved a Resolution of Interest for the Day Road site and indicated that they would be willing to negotiate the necessary infrastructure for the facility.
193	Chair Qutub	Indicates that in many documents, the Day Road site is listed as 108 acres, but some DOC documents list it as 130 acres. Asks why there is a difference in the figures.
203	Acuff	Explains that 130 acres was used in the second round of studies of sites. Indicates that the Day Road sites is 108 acres, but there are wetlands and a railroad right-of-way that can be buffers and therefore the parcel could be smaller.
214	Chair Qutub	Asks if the Day Road site would be 130 acres if the wetlands and the railroad right-of-way are included.
219	Acuff	Indicates that 108 acres works on the Day Road site because of the railroad and wetland buffers. The Day Road site does not need 130 acres.
225	Cook	Explains that the design team has expertise in many areas, and they have a focus of 130 acres, but the Day Road site of 108 acres was approved because the public would not have access to the property from the wetlands and railroad right-of-way.
236	Sen. Tarno	Asks how many of the initial 180 sites were eliminated because of acreage concerns.
243	Cook	Indicates that the information will be provided later.
246	Sen. George	Asks how many square feet the building would occupy.
252	Cook	Indicates that the information will be provided. Explains the Umatilla site is

252	Cook	Indicates that the information will be provided. Explains the O'Fallon site is larger than ten acres. Indicates that there are hazard concerns.
266	Sen. George	Explains that less than five percent of the ground will be occupied by buildings, and asks if there is a distance requirement for the fences to be away from the structures.
270	Cook	Indicates that DOC has worked with many people that are experts in addressing security issues. Explains that there needs to be significant ground between the buildings for a medium security building.
284	Sen. George	Asks if the buffer is to protect the surrounding community.
287	Cook	Explains that the buffer protects the surrounding community, but it would be an area for non-security personnel.
296	Sen. George	Suggests that a buffer would be an intermediate security area.
299	Cook	Suggests that the buffer is non-secure, but it provides protection for the security perimeter.
302	Sen. George	Asks if the buffer would be smaller if the facility was sited away from a city, and surrounded by openspace.
303	Cook	Agrees that the openspace would serve as a buffer.
304	Sen. George	Asks how much openspace is needed for a buffer.
305	Cook	Approximates 50 acres inside the fence.
306	Sen. George	Asks if the facility would need more than 50 acres inside the fence if the property was larger.
308	Cook	Explains that the state would have to own the existing property outside the fence.
322	Sen. Fisher	Asks about a warehouse that is not currently in use and what its purpose would be.
329	Cook	Explains that the DOC had to opportunity to purchase a warehouse formerly owned by Waremart that will serve as a distribution center for operational support.
346	Sen. Fisher	Indicates that Washington State appears not to be concerned with providing buffers around their correctional facilities. Asks why Washington wouldn't have

		a problems with buffers.
362	Cook	Explains that he doesn't know what Washington does, but Oregon does own property around facilities that is then leased for farming. Indicates that there has been great encroachment around the State Penitentiary which is what DOC is trying to prevent.
378	Sen. Fisher	Asks if encroachment is a problem.
379	Cook	Suggests that encroachment might be a problem for some facilities.
TAPE 1, B		
010	Chair Qutub	Asks how much the state will spend on needed infrastructure if the Dammasch or Day Road sites are chosen for the new prison facility. Understands that \$10 million will be allotted for water, but wonders how much more will be spent on providing infrastructure.
024	Cook	Explains that DOC might site facilities within city limits, but they do so to get the needed infrastructure.
034	Acuff	Indicates the \$23.5 million will be spent on infrastructure for the new prison facility.
037	Chair Qutub	Suggests that contractors would be able to build infrastructure where it is needed. Indicates that the \$23.5 million would buy a lot of infrastructure in smaller communities. Asks if there was a comparison of infrastructure costs at other locations.
047	Cook	Indicates that cost information is available for other cities.
051	Acuff	Suggests that in the Umatilla area, infrastructure costs are running about \$9 million as an estimate. Indicates that she will verify the number later.
054	Cook	States that infrastructure costs would be \$23.5 million in a metro area, but the costs would be less in rural communities.
058	Sen. George	Asks if any community knew that there would be \$23.5 million available for infrastructure.
061	Cook	Explains that most communities probably didn't know what the availability of funds would be. States that it has always been clear that DOC would pay for their impact in the community.
070	Sen. George	Asks what the cost would be to provide infrastructure to a property that currently has water and would only need sewer service, but some of the waste water could

		be used for agriculture nearby.
078	Cook	Indicates that he is not familiar with construction costs. Suggests that he could get the information.
081	Sen. George	Suggests that the Department of Environmental Quality probably has plans for different sized communities. Explains that he has heard an estimate of \$5-8 million. Asks if that is a reasonable amount.
085	Cook	Indicates that DOC has purchased additional capacity from local communities, but sometimes DOC must pay for additional operational costs.
090	Sen. George	Explains that if the state owned the water source, then DOC would have to pay for a sewer treatment facility. Indicates that other states have used wastewater for agricultural purposes. Asks for the cost of waste water treatment facility to be identified.
097	Cook	Indicates that some waste water in Ontario is used for agricultural purposes.
106	Sen. George	Asks what Ontario spent to create the system that allows waste water to be used for agriculture.
114	Cook	Indicates that he will return to the committee with specific answers.
116	Sen. Tarno	Asks if the \$23.5 million infrastructure enhancement was determined before it was known that the Wilsonville groundwater supply was not sufficient.
121	Cook	Explains that the agreement is to have water provided to the facility. The prison would only be a customer for the water, but they must pay for enhancements to receive it.
126	Sen. Tarno	Asks where the water supply will come from in Wilsonville.
127	Cook	Indicates that there are probably a number of options for water supply.
129	Chair Qutub	Asks about the co-location of the women's facility and the intake center. Asks if the state built the current intake center in Oregon City in 1991.
137	Cook	Indicates that information about the intake center was provided to the committee, and the center was built in 1991 for \$7.9 million.
144	Chair Qutub	Asks if the center was constructed to be an intake center.
146	Cook	Answers affirmatively.

147	Chair Qutub	Asks what the parcel size is for the intake center.
154	Cook	Indicates that the property is very small and probably less than two acres.
158	Chair Qutub	Asks if the Clackamas County Jail located itself near the intake center after the center was built, or if the center was located next to the jail.
162	Cook	Explains that the Clackamas County Jail existed in some form before the intake center was constructed.
168	Chair Qutub	Asks how the square feet and beds for the current intake facility compare to desired square feet. Asks if the proposed area of 42,500 square feet is only for the intake center.
175	Cook	Explains that the proposed area is for the intake center only and does not include support functions.
177	Chair Qutub	Indicates that 108 acres are needed for the prison and intake center, but wonders how many acres are needed for 42,500 square feet for an intake center.
180	Cook	Suggests that the acreage can't be accurately extrapolated, but assumptions can be made. Explains that there are underlying policy decisions that need to be made.
191	Chair Qutub	States that the committee is interested in the data associated with the intake center. Verifies that of the 200 beds in the current intake center, the State contracts out 180 of them.
195	Cook	Explains that the State must turn over beds to Clackamas County when they need them.
197	Chair Qutub	Asks if the State contracts for 180 beds.
199	Cook	Answers affirmatively.
201	Chair Qutub	Verifies that the current intake center is located on a small property. Asks if intake centers normally have a lot of buffer around them.
204	Cook	Explains that the intake center is no different than most jails that are located in downtown environments.
208	Acuff	Indicates that DOC has a contract with Clackamas County to provide support for the facility. Explains that it is hard to separate the intake center from the jail.

222	Chair Qutub	Asks about a transfer of the intake center to Clackamas County in November 1998.
227	Cook	States that will not happen now, but it was an assumed date
229	Chair Qutub	Verifies that the center has not been transferred to Clackamas County and it still belongs to the state.
231	Cook	Indicates that the transfer will not occur and the State still contracts for the 180 beds that it uses. Explains that there is an agreement between DOC and Clackamas County to turn over the facility at some point.
237	Chair Qutub	Suggests that there are times when things are wanted and things are needed, but sometimes the wants exceed the needs. Explains that if there is the possibility of siting a prison in a different location, then the committee needs to explore the idea of continuing the intake center as it is and helping Clackamas County with a jail that they need. Suggests that most people don't understand that the current intake facility was built by the state. Indicates that the committee will have questions in the future about the intake population, who they are, what level of security they are, and what services they need.
275	Cook	Agrees that policy decisions need to be made based on the inmate population and how DOC must interact with them.
295	Sen. Tarno	Verifies that the intake center has been in Clackamas County for a long time.
299	Cook	Explains that the center was built for intakes, but internal expansion was for capacity. Indicates that the center was for emergency intake processing.
310	Sen. Tarno	Suggests that the center has been there since before 1991 and was used for other purposes.
313	Cook	Indicates that they will find the history on the center.
318	Sen. George	Asks if the State owns the property related to the intake center.
319	Cook	No.
320	Sen. George	Asks if the State has deeded the property over to Clackamas County.
321	Cook	Explains that Clackamas County owns the property and DOC owns the building. Eventually, Clackamas County will own the ground and the building.
333	Sen. George	Asks what it would cost Clackamas County to replace the 20 beds that they now borrow from DOC at the intake facility.

337	Cook	Indicates that the cost would be approximately \$65,000 per bed, assuming a facility is being built. Reminds the committee that infrastructure is more than sewer and water.
345	Sen. George	Suggests that Clackamas County be given \$5 million to look at another facility.
351	Cook	Indicates that DOC has an obligation to replace 93 beds for Clackamas County that are related to the impact of SB 1145. Explains that Clackamas County also has a problem with sufficient property near their facility.
379	Sen. Fisher	Asks how many beds would ultimately be located in the intake center and the women's facility.
385	Acuff	Indicates that there would be 1304 beds initially for both facilities, but it could go up to 1600. There would be 432 beds in the intake facility.
393	Sen. Fisher	Verifies that there would be about 400 beds for intake and 1200 for women.
395	Acuff	Explains that there would be 400 beds for intake, but only 1300 beds total would be built initially, so approximately 900 beds for women.
TAPE 2, B		
005	Cook	Indicates that DOC learned in Ontario that it is difficult to build a facility within a facility. Explains that it has been expensive to add onto a facility and not build excess beds.
013	Sen. Fisher	Verifies that DOC is still forecasting to build beds in Ontario.
014	Cook	Explains that DOC wants to finish the beds just in time for the need.
018	Chair Qutub	Asks if the difference in construction costs between Dammasch and Day Road is \$29 million.
019	Acuff	Indicates that the original authorization for the Dammasch site was for 1100 beds. There has been an adjustment to 1304 beds needed. The costs of construction have been adjusted and now there is a \$3-4 million difference between the Dammasch and Day Road sites. The rough estimates for construction are \$181 million at Day Road and \$178 million at the Dammasch site.
035	Sen. Fisher	Asks if the facilities are multi-story.
036	Cook	Explains that the prototypes are two-story designs. Indicates that not all beds are

		Explains that the prototype for the story designed indicates that not all beds are in two-story environments, but the bulk of beds are in two tier complexes.
039	Sen. Fisher	Asks why another floor can't be added.
042	Cook	Explains that correctional practice has shown what is safe and operates efficiently.
049	Sen. Tarno	Indicates that there is also concern for appropriate fire response. Asks if DOC can separate the costs of the intake center from the prison facility.
056	Acuff	Indicates that separate costs are not available but DOC could have someone do that.
058	Sen. Tarno	Explains that the intake center will be co-ed, but the prison will be for women. Indicates that the facilities will be separate because of that. Agrees that services such as cooking and medical will be joined. Asks if costs for the two facilities can be separated.
068	Cook	Explains that the reason for co-location of the two facilities was to reduce long term operational costs.
078	Sen. Fisher	Asks where the majority of intake center clients come from.
079	Cook	Explains that intake clients are from all 36 counties, but more than 40% are from the tri-county area.
081	Sen. Fisher	Asks if the clients have been incarcerated for some time before they get to the intake center.
083	Cook	Indicates that they have been in jails, but they would be waiting for transfer to the DOC for sentences greater than a year. They need to be classified and assessed for DOC incarceration plans.
090	Sen. Fisher	Asks if it is possible to accomplish some of the intake work before clients get to the intake center.
099	Cook	Indicates that there would be an argument that all counties should do the intake process for DOC and then transfer the costs to the local jurisdictions. Explains that the local jurisdictions aren't obligated to put the offenders to work and they don't know all of the idiosyncrasies of each offender. Indicates that the prisons need to operate safely and to do that, the prisoners need to be assessed.
113	Sen. Fisher	Suggests that if 45% of offenders are out of the tri-county area, they should have a good idea about what the prisoners would be like.

115	Cook	Indicates that many counties don't do extensive prisoner assessments, therefore it would be better to do all of them at once in one facility.
119	Sen. Tarno	Explains that in many counties, offenders don't spend a lot of time in jail before they are tried. If offenders are convicted then they will go to DOC. Indicates that many county jails are filled with people that have parole and probation violations.
141	Chair Qutub	Asks about security concerns on the railroad side of the Day Road site.
146	Cook	Explains that security staff are always concerned. Indicates that the buffering on the site will be sufficient and the security staff agrees with that.
161	Chair Qutub	Asks if there are further concerns about environmental impacts in the area.
165	Cook	Indicates that the problems have been addressed. Explains that there might be a couple of parcels of property that haven't been studied for contamination, but wildlife issues have been addressed.
171	Chair Qutub	Asks if the multiple serious concerns about hazardous waste still remain.
176	Cook	Explains that there has been an assessment of environmental concerns. Indicates that brownfields issues might remain.
186	Sen. Fisher	Asks if there is a clearer copy of the site layout.
189	Cook	Indicates that he will provide the committee with what they want and need.
195	Chair Qutub	Recesses the committee. Resumes the committee.
200	Cook	Reviews events in 1998 including the Governor issuing a statement in June 1998 in support of the Day Road prison site. Indicates that there was to be a special session in July 1998, but that did not occur. Explains that in August 1998, the Senate Special Committee on Prison Siting has requested Resolutions of Interest from communities that want the prison. Indicates that DOC has stated that siting decisions made after November 1 could possibly delay construction and add to the anticipated cost of construction.
246	Sen. George	Asks why costs are now of concern when many months have passed since the original siting decisions were to be made.
257	Cook	Indicates that some costs have been ongoing, including out-of-state rental beds and general inflation. Explains that any additional delay on construction would equal \$725,000 per month of delay.
271	Sen. George	Asks if out-of-state beds can be rented for cheaper than what it would cost to

		build a new facility. Understands that transportation costs might increase the total cost.
280	Cook	Explains that it is more costly to put people in out-of-state rental beds than it is to construct a new facility.
286	Sen. George	Asks if there was consideration for the cost of construction.
291	Cook	Indicates that debt service levels have been addressed. Explains that the prisoners are from Oregon and a large percentage will return to Oregon. Indicates that out-of-state beds are a sellers market.
311	Sen. George	Asks if State aircraft are used to transport prisoners.
315	Cook	Explains that prisoners are transported by private contract.
320	Sen. George	Continues to discuss the transportation of prisoners.
330	Cook	Explains that the cost of aircraft could be included in the cost of transporting prisoners, but many times, commercial aircraft are used for transportation.
344	Sen. George	Explains that the Department of Environmental Quality did provide an answer about the cost of creating a treatment plant on a property with sufficient water. The cost for the facility would be \$3 million - \$4 million.
354	Sen. Tarno	Asks how the Butternut and Seaport sites were removed from the list and all of a sudden Day Road was a viable site.
371	Cook	Indicates that the Butternut and Seaport sites were nominated to the Siting Authority. The Day Road site did not exist at the time the Siting Authority was reviewing sites. Explains that the authority made the best possible decision at the time with the knowledge they had at the time. Explains that during the January 1998 Emergency Board meeting, the City of Wilsonville proposed the Day Road site.
TAPE 3, A		
007	Sen. Tarno	Asks if the Butternut or Seaport sites are viable and acceptable.
009	Cook	Explains that those sites were acceptable to the Siting authority, but they have not had the degree of study that the Dammasch and Day Road sites have had.
012	Sen. Tarno	Asks where the Butternut and Seaport sites are.

013	Cook	Indicates that they are both in Hillsboro.
017	Sen. George	Indicates that ODOT has some substantial property in those areas and wonders if those properties are being considered.
020	Cook	Indicates that DOC has asked for all of the excess property reports and they have reviewed all options.
026	Sen. George	Asks why excess properties would not be considered as suitable for a prison site.
033	Cook	Indicates that a quarry site that is suitable for other purposes would be suitable for a prison. Explains that there are minimum criteria for parcel size.
041	Sen. George	Asks if other sites could be studied in a similar amount of time that the Day Road site was studied.
046	Cook	Explains that studies can be completed at a cost of \$500,000 per site, but the Governor has made it clear that it is not prudent to have expenditures for other sites.
050	Sen. George	Suggests that \$500,000 is inexpensive compared to the \$23.5 million in infrastructure that will be provided.
053	Cook	Suggests that any community in the Portland metropolitan area will have similar not-in-my-back-yard issues.
054	Sen. George	Asks why the women's prison has to be sited within the Portland metropolitan area.
058	Cook	Explains that there are issues related to the ultimate costs of the prison and the success of the inmates.
059	Sen. George	Asks how the site would have an affect on the success of the inmates.
061	Cook	Explains that qualified staff need to be available to work with the offenders. Suggests that male and female offenders are different. Also indicates that most offenders come from the Portland metropolitan area.
072	Sen. George	Asks if a site 13 miles from the Dammasch site might be considered viable.
075	Cook	States that DOC was acting under and Executive Order that clearly stated they must study sites in Washington, Multnomah, and Clackamas Counties.
080	Sen. George	Indicates that the Governor was the person to determine the prison location to be

		in the Portland metropolitan area.
081	Cook	Explains that the Governor had significant data to base his decision on.
086	Chair Qutub	Asks what reasons were given for not approving the other 37 jurisdictions Resolutions of Interest.
091	Cook	Explains that the communities could not support an institution of the proposed size. Agrees that the communities need the jobs, but the facility is complex and needs to be staffed appropriately.
111	Chair Qutub	Indicates that economic development would follow if an institution was built in a remote area.
115	Cook	Explains that Ontario does not have a housing base, so approximately one third of the staff is from Idaho. Understands the idea of "build it and they will come," but the demand on the prison system is too great to build a facility and wait for staff to arrive.
123	Chair Qutub	Stresses the importance of any new facility being in place for 100 years. Explains that communities must be able to benefit from the prison being there.
129	Cook	Indicates that surrounding communities are feeling financial impacts, but the facility in question has different staffing needs than previously built facilities.
133	Chair Qutub	Verifies that DOC was originally looking for 200-300 acre sites in the Portland metropolitan area. Asks how many sites of that size were located.
140	Cook	States that there were few sites of that size and less than 25 were in the tri-county area. Indicates that those parcels might have had problems with wetlands issues.
147	Chair Qutub	Asks if there has been an investigation of 100 acre, one parcel sites. States that there are 933 sites of 100 acres and 51 sites are vacant.
155	Sen. Fisher	States that it might be hard to find square parcels of 200-300 acres since farmland is purchased and divided in sections that are most likely not square.
173	Cook	Explains that there has been little discussion of a parcel being square, but it must be equal on sides. Agrees that square properties are not available.
179	Chair Qutub	Expresses suspicion over the criteria since some of the guidelines fit some parcels exactly.
188	Sen. George	Asks what the average salary and benefits are for corrections officers.

191	Cook	Indicates that the average would be about \$40,000 per year.
193	Sen. George	Asks if most corrections officers are being trained in Monmouth.
198	Cook	Explains that many officers are being trained on-site.
200	Sen. George	Verifies that DOC can't find enough employees when the average wage is \$40,000.
201	Cook	States that many people would like the jobs, but they are not qualified.
203	Sen. George	Verifies that most officers are not being trained in Monmouth.
211	Cook	Indicates that many are being trained by BPSST, but there is a cost savings by training them on-site.
216	Sen. George	Expresses concern for developing a prison on prime farmland in Wilsonville, but a vacant area near Monmouth and Hwy. 223 is marginal farmland. Suggests that it would be a training and teaching asset to have a correctional facility near Monmouth.
246	Cook	Suggests that the property near Monmouth is Polk County. Agrees that having a facility near the training center does make sense, but most training at Monmouth is classroom training.
259	Sen. George	Asks if a site with similar attributes has been considered. It has water, potential for inexpensive waste water facilities, close proximity to communities, and existing training facilities.
263	Cook	States that he recommended two sites in Benton County, but they were found to be in flood plains.
266	Sen. George	Indicates that the property in question is not in a flood plain.
267	Cook	States that sites all over Oregon were studied.
269	Sen. George	Explains that he has aerial photos of the area and one block of ground is over 400 acres and is for sale. Indicates that a prison would not be seen by the community if it were sited there and it is in close proximity training and transportation. States that the committee is very serious about researching prison sites. Asks if the Mayor of Wilsonville would continue to support a Resolution of Interest if the \$23 million for infrastructure was removed.
285	Cook	States that he doesn't know what the Mayor of Wilsonville would say.

287	Chair Qutub	Understands that training facilities away from Monmouth can provide communities with work.
299	Sen. Fisher	Suggests that it is interesting that BPSST can have on-site training in different locations, but the in-take facility must be located in the tri-county area.
306	Chair Qutub	Restates that the committee is very serious about their work and they want to help Oregonians. Expresses appreciation to the Department of Corrections for their testimony.
321	Tweedt	Discusses the agenda for August 25 th .
335	Chair Qutub	States that the public hearing in Tualatin will be very civil.
341	Sen. George	Agrees that if the public has the opportunity to fairly present their position, the meeting can be cordial.
367	Chair Qutub	Adjourns the meeting at 11:10 a.m.

Submitted By, Reviewed By,

Marjorie Taylor, Anne Tweedt,

Administrative Support Administrator

EXHIBIT SUMMARY

A ñ Committee Rules, Committee Staff, 1 pg.

B ñ Department of Corrections, Written Materials, David Cook, 11 pp.