

HOUSE COMMITTEE ON CHILDREN AND FAMILIES

June 10, 1997 Hearing Room D

1:00 PM Tapes 114 - 115

MEMBERS PRESENT:

Rep. Liz VanLeeuwen, Chair

Rep. Kitty Piercy, Vice-Chair

Rep. Bob Jenson

Rep. Jeff Kruse

Rep. Kurt Schrader

MEMBER EXCUSED: Rep. Dennis Luke

Rep. Mark Simmons

STAFF PRESENT:

Janet Carlson, Administrator

Berri Sellers, Administrative Support

MEASURE/ISSUES HEARD:

SB 943 Public Hearing and Work Session

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
Tape 114, A		
002	Chair VanLeeuwen	Chair calls meeting to order at 2:22 pm. Explains that we will be hearing SB 943 today. Provides proposed amendments(EXHIBIT A).
015		Opens public hearing on SB 943.
<u>SB 943</u> <u>PUBLIC</u> <u>HEARING</u>		
028	Avel Gordly	

		District 10. Provides written testimony (EXHIBIT B). Comments that SB 943 has strong bi-partisan support in the Senate chamber.
047		Explains Oregon's rate of property crime among juveniles.
057		Comments that Oregon's crime rate will cost Oregon \$1.6 billion in the next two years.
063		Explains that the cost of juvenile crime will be upwards of \$800 million over the next two years.
069		Comments that studies targeted at multiple risk youth are the most cost effective.
125	Vice-Chair Piercy	Comments that it is very clear what goals and programs are going to be limited at the local level.
148	Sen. Gordly	Comments that the state team will include three members appointed by the Governor.
156	Pam Curtis	Governor's Office. Explains the Governor's design team that is made up at the state level.
170	Chair VanLeeuwen	Comments about concerns regarding balance in representation on the design team.
180	Sen. Jeannette Hamby	District 5. Explains that the initial concerns were adequately addressed on the Senate side. Explains that the Children and Families Committee will face the same kinds of issues. Provides written testimony (EXHIBIT C).
194		Explains that if the state versus local battle continues, state representatives and state senators will not be able to hold themselves accountable to the voters.
203		Expresses her interest in having a range of services for youth of all ages.
217		Explains that if she had her choice, she would target prevention at the early end, but that there just aren't the resources.
240		Explains that this bill increases the accountability of all of the agencies involved.
262	Chair VanLeeuwen	You referred to the "turf battles" can you give an example?
268	Sen. Hamby	Yes, the Senate Committee on Crime and Corrections heard testimony from the locals saying that they wanted the money without the accountability.
TAPE 115, A		
018	Mark Gibson	Governor's Office. Explains the need for SB 943, including having a coordinated local juvenile crime prevention plan. Provides written materials (EXHIBIT D).
036		Discusses how the five risk factors are related to other problems that juvenile delinquents might face.
052		Explains that any savings the state achieves will be reinvested to serve at-risk children and youth. Trying to create a coordinated

		effort around juvenile crime. Section 3 outlines membership of the State Team. It includes the executive leadership of the relevant state agencies.
077		Discusses process for releasing grants to include local plans. Discusses the make-up of the state team.
090		Explains that we are not creating a new state agency or creating a new commission.
099		Beginning on line 21 of page 3, specifies the review process for the State Team. The team is required to have a collaborative process to establish the criteria.
116		Describes section 7 and that it establishes criteria for approval process.
121		Explains that the Governor's Office wants a negotiation process where they have a rich dialogue between the state and local partners that lays out the expectations that the agencies have towards one another.
132		Subsection (9) is the negotiation of administrative rules.
136		Section 5 lays out the requirements.
146		September 1 is an important day to have the local plans due because the Governor's budget is not yet finalized.
165	Gibson	Comments that the Governor is working towards building on existing processes and plans. There are a number of different planning processes that are required for the funding streams that the Governor's office is trying to collapse into a coordinated grant. The goal is to have counties think strategically about what is best in their counties and get a funding resource that allows them to think outside boxes that they think in and collapse some of those individual planning processes.
171	Chair VanLeeuwen	Comments that people at the county level do not only look at things as they apply to their county but also have the ability to look at how things affect people at the state level.
177	Gibson	Comments that he was not implying that county people were unable to see the state's perspective.
191		Explains that subsection(2) lays out the duties of the governing board of the county. The board's goal is to provide an overview of the progress made toward the outcomes. Lays out what should be included in a local plan.
204		Plan shall address an age range of youth. Trying to say that the age that someone can be remanded into juvenile custody is 11-12 years of age. Within that two year period, we want to focus on those high risk kids that could be placed in juvenile custody during the time covered by the plan.
219		SB 943 restates the primary risk factors that we're trying to reduce and protective factors that we're trying to increase. It requires the plan to address the criteria and outcomes set out in

		section 4 subsection (1). The legislation contains statements about the amount of dollars needed in developing the coordinated juvenile grant and submit the plan to the State Team.
230		Section 5 gives the counties the opportunity to "opt out" if they don't want to go through the process. The county must use the money for the purpose of preventing juvenile crime. The state will direct the county's money for services in that county if a county opts out.
241		Subsection 6 on page five, any juvenile services or student retention dollars currently being spent for at-risk youth may be continued, unless the state is able to maintain these services with different funding sources.
261		Explains that section 7 dedicates juvenile services and student retention initiative dollars to the coordinated grant process. It does the same thing with Oregon Youth Authority diversion dollars.
275		Section 10 is additional language about the distribution of dollars.
284		The bill has four actions: state effort, local effort, accountability to each other in their partnerships and it creates the reinvestment strategy in reducing juvenile crime and the Oregon Youth Authority commitments. We reinvest those dollars to save costs in local prevention efforts.
315		Comments that the demographic trends demonstrate the growing need for juvenile crime prevention.
333	Vice-Chair Piercy	Page 2, line 21, talks about the state easing administrative burdens on local communities. In the face of Measure 47, there is a concern that if we do this kind of planning it will add to the burdens at the local level. Can you address that?
348	Gibson	Explains that the State Team directs the counties in whatever way they can to ease administrative burdens. We have taken pains to make sure that counties are able to have sufficient planning dollars and be able to utilize funding sources for the planning that is required. At a time of diminishing resources, it is even more important to have a strategy that ensures that local people and state people are working together in a coordinated way.
375	Vice-Chair Piercy	Comments that this is a perceived problem in the local communities.
398	Chair VanLeeuwen	Asks if Mr. Gibson is able to provide an answer to the memo that was submitted to him on May 29th concerning not taking action on SB 943?
407	Gibson	Explains that he does not have an answer to that memo at this time.
417		Can answer that the Governor has a firm commitment to juvenile crime prevention and that he will continue to work hard in reducing this problem regardless of what happens to SB 943. The state already has structures in place that are working to prevent juvenile crime, like the design team which is working with

		counties. The state coordinating team is used to coordinate state agencies and the Governor would continue to use this group.
450		It is too early to tell in terms of redirecting funds as is discussed in SB 943.
TAPE 114, B		
035	Curtis	Explains that she would like to talk about the principles of the design team. Outlines the approach that state and local people will enter into together to negotiate an intergovernmental agreement. Provides written testimony (EXHIBIT E).
070		Explains that there are three types of negotiation that occur among state partners. Explains that the first type of negotiation is among local partners. The second type of negotiation is among state partners to arrive at shared state interests.
090		Explains that the third kind of negotiation that occurs is state and local planning.
102	Vice-Chair Piercy	Asks if the state determines for the state who is going to participate at the state level? The local communities decide for themselves who is going to do the planning at the local level?
107	Curtis	That is correct. The State Team outlines who needs to be present to determine the collective state interests and to negotiate between state agencies.
115	Rep. Schrader	The design team which is made up of local and state people are made up of different state and local people?
125	Curtis	You're saying that the specific people who participate at the design team level are different than the people who participate at the state or local level?
128	Rep. Schrader	Right.
130	Curtis	We have made sure that we have representation of all the interests on the design team. If you look in section 3, all of those agencies have representation to the design team. We welcome any local interests on the design team.
159		Explains the areas of which the design team has reached agreement.
224	Steve Carmichael	Oregon Juvenile Department Directors Association. Explains their interest in the subject of juvenile crime prevention. Explains that juvenile directors were represented on the design team originally. Provides written testimony (EXHIBIT F).
236		Comments that they are concerned about funding. Explains that we should be dealing with violent offenders now and not later. Wants to ensure that the planning stays streamlined.
251	Jeff Milligan	Central and Eastern Oregon Juvenile Justice Consortium. Provides written testimony (EXHIBIT G). Explains that juvenile

		arrest rates are up 20 percent and up 80 percent in person to person crime.
267		Strongly supports the Governor's focus of supporting youth with multiple risk factors. Hopes that the Governor will use funding to support additional youth in the system.
292	Chair VanLeeuwen	What are you looking at doing if you get added money for the multiple risk older youth? What are you going to do to keep them out of the system?
300	Milligan	Consortium was awarded Byrne grant to set up multidisciplinary planning approach for youth with multiple risk factors. Youth don't come in with just one problem.
330	Chair VanLeeuwen	Asks witnesses to provide examples of services.
340	Milligan	Substance abuse programs for adolescents, services for youth who have runaway and abuse histories, counseling around teen pregnancy and health issues. We need programs designed to work with difficult youth and shelter programs. Other services include programs that work with employment and job training issues.
361	Carmichael	Adds that each county can decide for themselves what they need in terms of targeting youth at risk services. Substance abuse is probably the biggest issue that we need to confront at this time.
375	Chair VanLeeuwen	Are teen courts something your county is working with?
380	Carmichael	Teen Courts tend to deal with juveniles who are not multiple risk.
400		Comments that we have to focus on the multiple risk youth. We know that for most of the youth who are arrested, 80% will not be arrested again even if we don't do anything with them. Explains that multiple risk kids need much more than teen court.
412	Vice-Chair Piercy	Comments that she understands the need to help kids who are pre-adjudicated but that we also need to help kids that are a step below and exhibit multiple risk factors.
425	Carmichael	It is really important that the high risk kids at birth have the resources. Comments that we ought to focus on the kids who are truly high risk. Explains that there are many juveniles that are not high risk that get arrested.
TAPE 115, B		
040	Rep. Schrader	Comments that it is a waste of money to target kids who are just about to enter the prison system. Explains that the push should be to focus on the 20% that really need our help. There are some young people we are going to have to write off. This is not a nice thing to have to say, but there just aren't the resources for every program. Does not want to write off the children who are 0-6, but would write off the adolescent who has committed one too many crimes. Comments that he is concerned that the Governor's office

		continually returns to the discussion of helping adjudicated youth. Believes that this is the wrong end of the spectrum on which to spend resources.
053	Chair VanLeeuwen	Comments about a chart that was previously handed out by staff that explained the increase from 1994 to 1996 in behavioral crimes among youth, but showed decreases in person and property crimes.
065		Thanks testifiers for coming and asks people who didn't have the opportunity to speak today to come back on Thursday.
080		Closes public hearing on SB 943 and adjourns committee at 4:00 pm.

Submitted By, Reviewed By,

Berri Sellers, Janet Carlson,

Administrative Support Administrator

EXHIBIT SUMMARY

A - SB 943, proposed amendments, staff, 7pp.

B - SB 943, written testimony, Senator Gordly, 4pp.

C - SB 943, written testimony, Senator Hamby, 3pp.

D - SB 943, written materials, Mark Gibson, 15pp.

E - SB 943, written testimony, Pam Curtis, 2pp.

F - SB 943, written testimony, Steve Carmichael, 2pp.

G - SB 943, written testimony, Jeff Milligan, 1pg.