

HOUSE COMMITTEE ON CHILDREN AND FAMILIES

June 12, 1997 Hearing Room D

1:00 PM Tapes 116-118

MEMBERS PRESENT:

Rep. Liz VanLeeuwen, Chair

Rep. Kitty Piercy, Vice-Chair

Rep. Bob Jenson

Rep. Jeff Kruse

Rep. Kurt Schrader

Rep. Mark Simmons

MEMBER EXCUSED: Rep. Dennis Luke

STAFF PRESENT:

Janet Carlson, Administrator

Berri Sellers, Administrative Support

MEASURE/ISSUES HEARD:

SB 943 Public Hearing

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

Tape#	Speaker	Comments
Tape 116, A		
002	Chair VanLeeuwen	Chair calls meeting to order at 1:25 pm. Explains that we will be considering SB 943. Opens public hearing on SB 943.
<u>SB 943</u> <u>PUBLIC</u> <u>HEARING</u>		
036	Larry Oglesby	Marion County Juvenile Department. Provides written testimony (EXHIBIT A). Explains that he is speaking as a director of the Marion County Juvenile Department. Comments

		that his association is committed to working towards a solution on the issue of juvenile crime.
046		Provides history of involvement on this issue by the Juvenile Directors Association. Discusses issues that form a continuum of treatment for juveniles.
069		Explains that SB 943 is not a collaborative product of various interests.
092		Explains that this type of plan (SB 943) will not be successful because there are no additional resources and there is not general agreement among county and state people.
108		Comments that the counties will be held accountable if this legislation doesn't work.
119	Oglesby	Explains that the State Team make-up does not have equal representation between county and state people.
132		Comments that the goals in SB 943 can be achieved without legislation.
137	Rep. Schrader	Asks if things are moving forward on HB 3185, the beer and wine tax?
141	Oglesby	Comments that there is not support on the Senate side for HB 3185. Explains that SB 943 proposes moving money from one end of the spectrum to another. Comments that he does not understand how it is good policy to take from one end of the system to help the other.
154	Rep. Jenson	Did you have the opportunity to give this testimony on the Senate side?
162	Oglesby	No, as SB 943 was being worked on the Senate side, we were working in concert with the Association of Oregon Counties which was in active negotiations with the Governor's Office on HB 3183 and HB 2504. I was involved with that work group; we were in a "try and work this out mode" at that time.
177	Karen Brazeau	Deputy Director, Oregon Youth Authority. Explains that she has brought witnesses who will testify on the efficacy of investing in multiple risk youth.
195	Kate Kilfoil	Director of the Capella Center. Explains that it is a transition/treatment home for girls who have been adjudicated through Hillcrest.
206		Discusses how the center works with these young women in order to integrate them back into the community.
220		Discusses their goal of getting the girls through high school and on to college. Explains that the Capella Center is a group home for up to five girls.
231	Jennifer Fontana	Resident of the Capella Center. Explains that she has been through a variety of treatment homes. Comments that Hillcrest was a turning point for her in that she was able to make a new start in her life.

248	Chair VanLeeuwen	What is your age?
250	Fontana	Eighteen years of age.
255		Explains that she was raised by her grandparents. Began delinquency at age 12. Has been in counseling since the age of 12.
267		Comments that she was turned away to a foster home at age 13. Was a chronic runaway youth. Spent time at 3-4 different foster homes. Spent time in the care of Christian Family Services.
287		Explains that she ran away from Rosemont and became addicted to crank for a period of six months.
297		Comments that she went through a series of placements and finally ended up in Hillcrest where she felt that a difference was made in her life.
316		Explains how she was able to start over at a new school and create positive change for herself.
322	Kilfoil	Comments that both girls are honor students. Comments that these youth have realized that they are responsible for their own actions.
348	Mary Camille	Resident of Capella Center. Discusses how she went from a foster home to Hillcrest. Explains how she had experimented with drugs and other criminal activity.
400		Explains that the Camilla residence was a place for her to feel safe and provided a stable environment.
412	Kilfoil	Comments that there are no throw-away kids. Explains that we need to address the needs of the kids who are currently in the system and that the system is overloaded.
435	Chair VanLeeuwen	Stops the witness from testifying because she believes that the witness has been lobbied and she does not agree with what she is saying. Comments on her support for prevention programs.
450	Kilfoil	Explains that she too believes that some of the resources need to be focused on the prevention end of the continuum.
TAPE 117, A		
032	Joanne Miller	Director of the Benton County Commission on Children and Families.
051		Discusses her personal situation of having a husband who was murdered by a 17-year-old boy. Explains her anger which was directed at the youth until she examined the youth's history and found that this was a pattern of behavior.
070		Explains how she came to Oregon to work for the Benton County Commission on Children and Families because of the goals set forth in HB 2004.
083		Discusses her opposition to SB 943 because it takes away local control.

101		Discusses concerns about juvenile crime and the intent of Benton County to develop comprehensive services for youth.
129		Provides statistics that support the argument that counties are already providing services that are targeted towards juvenile crime prevention.
163		Discusses how HB 2004 makes positive change in counties.
180	Patricia Rogers	Director of the Lane County Commission on Children and Families. Provides written testimony (EXHIBIT B).
189		Provides statistics that demonstrate the need for prevention services and programs.
214		Discusses what types of services the county commissions provide.
239		Discusses Lane County's partnership with St. Vincent De Paul and the services they provide.
292		Explains that we don't prevent juvenile crime by focusing the resources towards a specific age group.
343	Rep. Schrader	What grant streams are you referring to?
351	Rogers	The Student Retention Initiative funds.
357	Rep. Schrader	Isn't part of the idea of having these streams enumerated a way of ensuring money for local commissions?
376	Rogers	The biggest issue of concern is to keep this funding source as a stable and flexible funding source.
400		Explains that new dollars may have restrictions.
TAPE 116, B		
034	Rep. Jenson	Did you give this or similar testimony to the Senate committee?
039	Miller	Yes.
047	Rogers	Was signed up to testify but did not feel that the Senate committee gave everybody equal opportunity to testify.
065	Steve Dole	President of Crime Victims of Oregon. Explains that he is in support of SB 943. Believes that the emotional and monetary costs involved in juvenile crime make the costs of SB 943 worthwhile.
083		Explains that his 12-year-old daughter was murdered by a juvenile offender.
091		Comments that he believes if this offender had been helped by juvenile crime prevention that the youth would not have ended up killing his daughter.
102		Explains that in 1995, 26 percent of crime was caused by juveniles. Victim losses due to juvenile crime in Oregon amounts to \$800,000 annually.
144	Doug Carlson	Director of the Yamhill County Commission on Children and Families.
182		

		Explains that Yamhill County funds ten community progress teams.
215		Explains that issues of accountability are at the forefront of SB 943.
253	Pinna Arnold	Marion County Commission on Children and Families. Member of the Marion County Community Progress Team. Discusses her opposition to SB 943.
275		Explains that communities feel strongly about helping children at the prevention end.
300		Comments that we should be discussing youths in programs that harness their creativity from the beginning.
315		Explains that communities want to work with HB 2004 because it energizes people at the county level and keeps people involved in local decision-making.
350		Using her necklace as a prop, explains the programs that are available in her county and the concept of wraparound services for families.
370		Discusses the volunteers that exist in the local communities and their enormous time commitment in working with children.
400		Comments that her community would have to shift directions if SB 943 were passed.
415		Explains how her county has put the state money to work and how her community is held accountable for the way community money is spent.
430	Arnold	Comments that community-based, community empowered, community driven creates an energy in communities that juvenile planning will diminish. Comments that SB 943 will take communities backwards in time to a way of doing things that has not worked, even though it looks new.
TAPE 117, B		
042	Randy Franke	County Commissioner for Marion County. Comments that his vision of community began with HB 2004.
078		Discusses his background and expertise in juvenile corrections and public policy.
112		Comments that nobody at the local level was involved in the development of this bill.
145		Discusses the evolution of SB 943 and its "checkered past."
158	Franke	Comments that anytime he has been involved in conversation with county commissioners, it is how can we amend this bill so that we can live with it. Never thought the "how to" was good policy.
213		References faxes that have been coming in against SB 943 (EXHIBIT C). Names 13 counties that have gone on record as

		opposing SB 943. "Despite a full court press by the Governor's staff, these counties are willing to be counted on record that they believe this is bad policy."
238		Discusses how HB 2004 was based on the Children's Care Team report. Explains that stove pipe funding for children's problems doesn't meet the needs for children's problems.
250		Comments that a continuum of services is what is necessary to take care of our children.
277		Comments that the process in SB 943 will undermine community partnerships.
280		Discusses the focus on long term solutions to create a web of supports for children and families.
300		Comments that SB 943 defies the research that has been performed on a national level. Provides the Carnegie Foundation "Starting Points" report as an example.
315		Describes SB 943 as a "shell game," wherein we move the resources from one end to the other.
330		Refutes the RAND study as research that confirms the success of SB 943.
340		Explains that Peter Greenwood did not take prevention programs into consideration when he was writing his research report.
356		Explains that SB 943 disenfranchises people from local communities. There is not new money. It simply reallocates old money and pits one group of kids against another.
TAPE 118, A		
025		Comments that there isn't enough state money, federal money or local money to meet all of the needs and to solve all of the problems our children and families have today. Only by working together in the community, with those partnerships you've heard so much about, can we hope to start creating the kind of energy and synergy that start meeting our children's needs in those communities.
041	Franke	Comments that if this bill dies, the Governor's Office has another bill that will come forward as a "gut and stuff."
052	Gina Furman	Tillamook County Commissioner. Explains her background as a prevention specialist and foster parent.
071		Discusses the Futures Project, which is the Tillamook County Progress Board.
073		Comments that the legislature implemented HB 2004 and she would like to see it have the opportunity to work.
100	Chair VanLeeuwen	Adjourns committee at 3:25 pm.

Submitted By, Reviewed By,

Berri Sellers, Janet Carlson,

Administrative Support Administrator

EXHIBIT SUMMARY

A - SB 943, written testimony, Larry Oglesby, 2pp.

B - SB 943, written testimony, Patricia Rogers, 3pp.

C - SB 943, written testimony, staff, 8pp.