## HOUSE COMMITTEE ON CHILDREN AND FAMILIES

February 27, 1997 Hearing Room D

1:00PM Tapes 32-34

**MEMBERS PRESENT:** 

Rep. Liz VanLeeuwen, Chair

Rep. Kitty Piercy, Vice-Chair

Rep. Bob Jenson

**Rep. Jeff Kruse** 

**Rep. Dennis Luke** 

**Rep. Kurt Schrader** 

**Rep. Mark Simmons** 

**MEMBER EXCUSED:** 

**STAFF PRESENT:** 

Janet Carlson, Administrator

Berri Sellers, Administrative Support

**MEASURE/ISSUES HEARD:** 

HB 2773 Public Hearing and Work Session

HB 3060 Public Hearing

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> marks reports a speaker's exact words. For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
<b>TAPE 32, A</b>		
008	Chair VanLeeuwen	Calls meeting to order at 1:10.
HB 2773 PUBLIC HEARING		
PUBLIC	 	

023	Chair VanLeeuwen	Opens public hearing on HB 2773.
025	Janet Carlson	Committee Administrator. Provides an overview of HB 2773.
043	Chair VanLeeuwen	Discusses the written testimony that has been provided for the committee in favor of HB 2773 (EXHIBIT A).
060		Thanks Betty Freauf for coming to testify on February 25,1997 and discusses the goals of the committee, which include family wellness.
079	Janet Overholser	Retired Oregon school teacher. Reads testimony (EXHIBIT B).
101		Describes the catalysts for our current problems with children and families. Explains that families are disintegrating which is unfortunate because families are the backbone of our society.
122		Provides a series of dates that she believes have turned us away from Christianity. Including, eliminating prayer in schools and teaching the Ten Commandments.
127		Describes an article from the Institute of Medicine that discusses our need to return to the values of the 1960's.
130		<b>Corporal punishment was deemed illegal in 1980. She recounts a story of spanking a child when she was a teacher.</b>
153	Vice-Chair Piercy	Comments about the separation of church and state. Also comments about her concern that we are teaching children to solve problems through violence. One of the challenges we have is to teach parents to use words to handle difficult situations rather than physical punishment.
185	Rep. Simmons	Explains that his interpretation of the separation of church and state is to protect the church from the state.
202	Overholser	Continues testimony by reading Betty Freauf's testimony.
224		Discusses preventing government from encroaching on the lives of families. Ensuring that children are not interfered with by government.
240		Discusses the importance of having one parent at home.
243	Rep. Kruse	Comments on the need of the committee to stay on task and to not get side tracked by sensitive and controversial issues at this time.
273	Jane Mulholland	Assistant Superintendent for Early Childhood Special Education Programs. Explains the focus of her testimony on early intervention program that serves children with disabilities from birth to age 3.
306		<b>Explains what type of children are served by early intervention,</b> <b>including the process for determining eligibility.</b>
340		

		Explains how critical it is for parents to understand their children with developmental disabilities and also receive support from the community.
388	Mulholland	Discusses Oregon's seamless program for children with disabilities. Other states are looking at Oregon's system and following our example.
TAPE 33,A		
018	Mulholland	Continues testimony by explaining the makeup of the state system. References (EXHIBIT C), a fact sheet.
028	Rep. Jenson	Is their budget part of the general fund budget?
042	Mulholland	Budget for Early Intervention is part general fund budget and part federal funds.
041	Rep. Schrader	Would providing Healthy Start be redundant with their program?
055	Mulholland	No, it wouldn't be because Early Intervention works with children with disabilities.
066	Rep. Schrader	Couldn't Healthy Start provide these services instead of the Early Intervention program?
075	Mulholland	Responds that it is possible for a different group to take the requirements and implement them, they are a very specific and legally binding set of requirements. Currently they are provided in an extremely cost-effective method so that resources can be maximized.
081	Vice-Chair Piercy	Comments about how Healthy Start would direct people with children who have disabilities to the Early Intervention program.
098	Carlson	Provides details of a report that was provided by Clara Pratt. From higher risk families, outcome reports say that 90 percent of babies were in normal range of outcomes and ten percent were not in normal range, 100 percent of those not in normal range were referred to Early Intervention services.(EXHIBIT D)
107	Chair VanLeeuwen	How are Early Intervention and Healthy Start working together in each county?
114	Mulholland	Offers someone to come and testify, but she cannot answer at this time.
136	Rep. Kruse	What portion of these children are so severely disadvantaged that they wouldn't be served by mainstream programs?
145	Mulholland	Cannot give that type of projective number, the vast majority of children with disabilities are served in local school programs in Oregon.
163	Rep. Kruse	Comments about the number of state agencies in the system and questions how well those are coordinated together.
173	Mulholland	

		Explains that this is the purpose of the Local Interagency Coordinating Council.
182	Rep. Jenson	Questions what part of their budget is for Early Intervention?
190	Mulholland	Numbers she provided were a combination of general fund and other dollars. Early Intervention for 0-3 is twenty-five percent of those dollars.
219	Chair VanLeeuwen	What does Babies First do?
225	Mulholland	She does not know. She does not work with that program. There is no overlap in terms of responsibility. To the best of her knowledge, she knows of no other programs that provide the services that they do. They are mandated to provide these services.
273	Rep. Simmons	Are any of the children they serve receiving services from other programs?
286	Mulholland	It is possible that children are receiving services from other places, but she is not specifically aware of any.
308	Chair VanLeeuwen	Identifies Committee Administrator for added clarification.
312	Carlson	Provides list of the various early childhood programs. Oregon Commission on Children and Families has started looking at programs and identifying the gaps and overlaps to avoid duplication.
350	Chair VanLeeuwen	Discusses videos that she has been reviewing that she would recommend.
<u>HB 2773</u> WORK SESSION		
371	Chair VanLeeuwen	Closes public hearing and opens the work session on HB 2773.
387	Janet Carlson	Committee Administrator. Discusses the new -7 amendment to HB 2773. Clarifies that it will be first birth families who are served initially and that if resources allow they could expand services. Also explains that a clause has been added to clarify that the programs are voluntary.
TAPE 32,B		
074	Rep. Luke	We cannot in this session commit future legislators to do anything. We have to be careful to say it is the intent rather than shall.
094	Chair VanLeeuwen	Clarifies that Rep. Luke would be in agreement if they changed the word from intent to goal.
103	Vice-Chair Piercy	If funding is available, the goal would be to provide these services.
133	Rep. Luke	In line 10 it says participation of any family <i>shall</i> be voluntary.

	Rep. Jenson	Do newly born children and assessment of newly born children mean the same thing?
177	Carlson	Clarifies that what this section does is list program components. The planning and implementation will provide the mechanisms for how the services are provided.
195	Fritz Jenkins	Staff to the Oregon Commission on Children and Families. Clarifies that in HB 2008, it states that they must do a minimum of first birth families.
218	Rep. Piercy	MOTION: Moves to ADOPT HB 2773-2 amendments dated 02/26/97.
222		VOTE: 7-0
	Chair	Hearing no objection, declares the motion CARRIED.
240	Rep. Simmons	Explains that his intent with the residency requirement is to prioritize those Oregonians who have been living in Oregon for a long time and that their loyalty should be taken into consideration.
248	Rep. Jenson	Discusses that the real intention of this bill is what happens six to ten years from now.
284	Chair VanLeeuwen	Clarifies that Healthy Start shall be available only for families living in Oregon.
300	Rep. Piercy	MOTION: Moves to ADOPT HB 2773-1 amendments dated 02/26/97.
		VOTE: 7-0
	Chair	Hearing no objection, declares the motion CARRIED.
302	Chair VanLeeuwen	Begins discussion on -3 amendment to HB 2773 and invites Fritz Jenkins to come forward and testify.
326	Jenkins	Local programs can make the appropriate screening decisions. The goal of Healthy Start is a long-term program. A residency requirement would tie the hands of the families. Their target is children beginning at age 0 to age 5.
380	Rep. Simmons	If this is a long-term program, it would make your job easier if we had a residency requirement.
395	Jenkins	Some families who have transferred jobs, come back from colleges may have difficulty accessing services. We don't want to lose these families.
401	Carlson	If a particular county had limited resources, couldn't they prioritize families according to how long they've been there or how badly they need the services?
415	Jenkins	Yes, the programs are already having to prioritize services.

Rep. Simmons	With limited resources, we should provide the greatest level of service for those who have the greatest level of commitment.
Chair VanLeeuwen	Are there a lot of referrals from hospitals?
Jenkins	One segment of the referrals take place in hospitals.
	Comments about the benefits of the Healthy Start program and also how they operate their services.
Rep. Luke	Comments that he would like to see something put into the bill that would prioritize people who have lived in Oregon longer than others.
Chair VanLeeuwen	Clarifies what Rep. Luke wants. An amendment with a residency requirement that says 3 months or 6 months.
Rep. Luke	Is Rep. Simmons happy with 3 months?
Ernestina Garcia	Employed by Willamette Education Service District in Marion- Polk counties. If you were to place a residential time limit on Healthy Start services, you would be excluding a very high risk population who comes to the valley to work for short periods of time and then leaves again.
Rep. Luke	Do they have enough money to serve everybody in Marion and Polk counties?
Garcia	If there is a residency limit, then some people will be excluded.
Chair VanLeeuwen	Directs staff to clarify amendment.
Carlson	Clarifies amendment, preference shall be given to families living in a county for at least 3 months.
Rep. Luke	Discusses fight that will take place on the floor if you don't have residency requirements.
Chair VanLeeuwen	Closes the work session on HB 2773 and opens the public hearing on HB 3060.
Mulholland	Speaks in opposition of HB 3060. Structures already exist to supply these early childhood programs.
Kathy Emerson	Operates Early Childhood Intervention/Early Childhood programs.
	Discusses her system of local supports that already exist and her opposition to this bill.
Rep. Simmons	Is she an employee?
Emerson	Yes, she is employed with the Department of Education.
Rep. Schrader	Do these councils really exist?
	SimmonsChair VanLeeuwenJenkinsJenkinsJenkinsChair VanLeeuwenRep. LukeRep. LukeErnestina GarciaGarciaGarciaChair VanLeeuwenRep. LukeGarciaChair VanLeeuwenRep. LukeGarciaMulhollandKathy EmersonRep. SimmonsEmersonRep.

400	Emerson	Yes, each county has one and they work together.
TAPE 34,A		
041	Rep. Simmons	If this type of activity is already on going, then why would they object to the program?
047	Mulholland	They do not object to the program. They don't understand why a program that already exists would be duplicated.
057	Chair VanLeeuwen	Adjourns meeting at 3:00pm.

Submitted By, Reviewed By,

Berri Sellers, Janet Carlson,

Administrative Support Administrator

## **EXHIBIT SUMMARY**

- A HB 2773, written testimony, committee staff, pp.18
- B HB 2773, written testimony, Janet Overholser, pp.5
- C HB 3060, written materials, Jane Mulholland, pp.2
- D HB 3060, written materials, committee staff, pp.83