

HOUSE COMMITTEE ON CHILDREN AND FAMILIES

March 4, 1997 Hearing Room D

1:00PM Tapes 35-37

MEMBERS PRESENT:

Rep. Liz VanLeeuwen, Chair

Rep. Kitty Piercy, Vice-Chair

Rep. Bob Jenson

Rep. Jeff Kruse

Rep. Dennis Luke

Rep. Kurt Schrader

Rep. Mark Simmons

MEMBER EXCUSED:

STAFF PRESENT:

Janet Carlson, Administrator

Berri Sellers, Administrative Support

MEASURE/ISSUES HEARD:

HB 2773 Work Session

HB 3060 Public Hearing

HB 3183 Public Hearing

HB 2504 Public Hearing

HB 2708 Public Hearing

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
TAPE 35, A		

006	Chair VanLeeuwen	Chair calls meeting to order at 1:07.
018		Opens work session on HB 2773. Discusses what is contained in the members' packets.
<u>HB 2773</u> <u>WORK</u> <u>SESSION</u>		
057	Cindy Hunt	Staff to the Legislative Counsel Office. Discusses the constitutionality of the amendments to HB 2773 which relate to residency requirements for the Healthy Start program.
075	Rep. Luke	Isn't there a residency and time frame requirement of the Oregon Health Plan?
078	Hunt	Does not know the answer to that question.
106	Rep. Luke	Are the opinions that she is referring to involving federal dollars?
108	Hunt	Answers that these opinions did have to do with federal dollars.
134	Rep. Simmons	What is your opinion of citizen requirements?
140	Hunt	For some of the cases that she looked at, the states had the requirements to begin with, but their courts overturned those residency requirements.
155	Rep. Simmons	What is the logic behind the argument that citizenship is not acceptable? Isn't it true that those people paying taxes should have first crack at these services?
160	Hunt	Answers that courts have not found this to be a reasonable requirement.
174	Rep. Piercy	MOTION: Moves HB 2773 to the floor with a DO PASS recommendation.
		VOTE: 7-0
	Chair VanLeeuwen	Hearing no objection, declares the motion CARRIED.
185	Rep. Kruse	MOTION: Moves to ADOPT HB 2773--4 amendments dated 03/04/97.
		VOTE: 7-0
	Chair VanLeeuwen	Hearing no objection, declares the motion CARRIED.
214	Chair VanLeeuwen	Discusses confusion in the language of -4 amendment for HB 2773.
245	Rep. Kruse	

		MOTION: Moves HB 2773A to the full committee with a DO PASS AS AMENDED recommendation and be REFERRED to the committee on Ways and Means.
263	Carlson	Asks Rick Crager to come forward to explain how much money is in the Governor's budget for this program already. It is \$7.3 million.
252	Rick Crager	Budget Manager for the Oregon Commission on Children and Families. Discusses the Governor's budget and its effect on the State Commission.
269	Rep. Luke	Why is there so much difference between -4 amendment and -5 amendment fiscal impact statements.
275	Janet Carlson	Committee Administrator. Explains the fiscal impacts for the above amendments. (EXHIBIT A)
326	Chair VanLeeuwen	References (EXHIBIT B) letter from Governor Kitzhaber that says he supports Healthy Start, but cannot support program expansion within existing dollars.
384		VOTE: 7-0 AYE: In a roll call vote, all members present vote Aye.
	Chair VanLeeuwen	The motion CARRIES.
<u>TAPE 36,A</u>		
<u>HB 3060</u>		
<u>PUBLIC</u>		
<u>HEARING</u>		
016	Norma Paulus	State Superintendent of Public Instruction. Is testifying in opposition to HB 3060.
043		Discusses her opposition to the State Commission on Children and Families. She believes that they are not held accountable and that they should answer directly to the Executive Branch or the Governor's office.
061		Provides examples of how the State Commission is not held accountable by explaining problems that have occurred in both Marion and Lane Counties.
091	Chair VanLeeuwen	Explains to Superintendent Paulus that we are having a public hearing to discuss HB 3060 and would she like to state her feelings on HB 3060?
097	Paulus	Applauds the efforts to fund Healthy Start. Reinstates her opposition to HB 3060. Discusses how early childhood education is a top priority for the Department of Education. The Department believes that education must start at the earliest possible age.

137	Rep. Schrader	Question about the three programs that are listed in the bill, and are the children required to receive these programs in the school?
147	Paulus	Some preschools are connected to grade schools.
152	Rep. Schrader	Is this the type of program that a licensed teacher would administer?
156	Paulus	Yes.
170	Judy Miller	Assistant Superintendent for Education. Adds clarification to Superintendent Paulus' testimony. There are a variety of providers for their Head Start/Prekindergarten programs. They work with several different agencies.
186	Rep. Luke	Do any of the school districts cross county lines?
190	Miller	Yes, there are several that do.
208	Rep. Luke	Are there local commissions in every county and are they functional?
212	Miller	He might want to direct that question to the local commission office, but it would be her perspective that yes, they do work at different levels.
217	Chair VanLeeuwen	Suggests that Mickey Lansing from the State Commission on Children and Families come forward to provide more information on local commissions.
220	Mickey Lansing	Deputy Director of the Oregon Commission on Children and Families
225		There are commissions in every county. Thirty-six counties have 36 different ways of functioning. They all have different strengths, but they are all doing what they are supposed to be doing according to the mandate.
236	Paulus	Comments that the Oregon Constitution says that the common school fund shall be distributed based on the number of children in each county from the ages of 4-20. That means that there intention was for school to begin at the age of 4.
246	Rep. Piercy	Could she speak about the type of integration that is already there in these types of programs?
257	Paulus	In 1991, Department of Human Resources, started a full-fledged effort to integrate human resources in every county with the school system. Discusses the population that they are trying to reach as part of the state Department of Education. Discusses the 1995 legislature's interest in not combining human resources programs with those from the Department of Education.
290	Rep. Luke	Wants to comment on what they were told by the 1995 legislature. Explains that they didn't say they couldn't integrate programs, but if it was going to be done, the local area had to be in agreement, the state couldn't force it on them.
293	Paulus	

		There were many legislators that were telling them that they, shouldn't spend money on children under six, that this was the parents' responsibility.
305	Chair VanLeeuwen	Question about early intervention and early childhood education. Are they working with the children who are disadvantaged and have disabilities?
315	Miller	They manage a federal program in early intervention and early childhood education. Programs serve children with disabilities and provide services to the entire family. They coordinate with federal Head Start. Those programs together are many millions of dollars.
341	Chair VanLeeuwen	How much money are they spending per child?
346	Paulus	Depends upon the program.
405	Chair VanLeeuwen	Asked for the number of programs, the staff and the cost per pupil.
TAPE 35,B		
054	Rep. Luke	Does the Dept. of Education contract with any of the local commissions?
056	Miller	Not that they know of.
072	Rep. Kruse	Wants to go back to when Superintendent Paulus said that the Department of Education's top priority is children 0-6 years of age. Does not understand why his father when he was on the Board of Education would allow the state to take over parenting at this early age.
083	Paulus	Explains that they did not want to take it over, that they wanted any state moneys that were going to be spent on this subject. They felt that the single biggest problem that they had was children who were coming into the system who were not prepared for school.
088	Rep. Kruse	We've come a long way and it makes more sense to have these things coordinated at the local level.
130	Rep. Schrader	Follow up on Chair's suggestion that they list all the Department of Education programs and what types of children they deal with.
143	Paulus	Would like the committee to come and see the children in early childhood programs.
150	Chair VanLeeuwen	Unfortunately the committee has very little time to do these types of visits.
170	Vice-Chair Piercy	Doesn't the Department of Education do collaboration with local communities?
175	Paulus	Definitely, they must collaborate at the local level.
190	Vice-Chair Piercy	Is there overlap in the services that are provided to children?

193	Miller	About 15 percent of children who are in early intervention programs are in Head Start. This is a planned process.
197	Chair VanLeeuwen	Explains the difference between Healthy Start and these programs through the Department of Education. In Healthy Start, every family is considered.
219	Vickie Fleming	Employee at Willamette Education Service District.
256		Discusses the services provided by education service districts.
298		Explains that she cannot support HB 3060 as it currently reads. Believes that there are viable alternatives. Advocates for a systems approach.
323	Wilma Wells	Coordinator for Oregon School Boards Association.
341	Maureen Casey	Employed by Willamette Education Service District. Works on Early Intervention, parent training programs. The 36 counties in this state are divided into regions. Explains that they contract with the Department of Education.
373		Details the services they provide to children with special needs.
409	Rep. Schrader	What is the difference between education service districts, special education and the interagency coordinating councils? Do they only focus on children with disabilities?
426	Wells	We are only looking at children with disabilities in Early Intervention, whereas prekindergarten is for low income children.
TAPE 36,B		
048	Chair VanLeeuwen	Discusses putting together a work group to address the issues of concern to interested parties.
051	Rep. Luke	Says that he has a couple of questions he needs answered by the work group. First, would the commissions be recognized by the federal government? Explains that there is a lot of human resource money that comes through the Department of Education and that he is not happy about the turf battle that is taking place.
<u>HB 2504</u> <u>PUBLIC</u> <u>HEARING</u>		
104	Galen Phipps	Director of Looking Glass runaway services.
113	Kathleen Ferguson	Written testimony (EXHIBIT C) Speaks as a parent of runaway child. Wants to convey the importance of protecting our children.
132		Need to empower families. Supports HB 2504 in order to strengthen families. Urges the committee to move this bill out of committee.
145	Randy McClaren	Parent of a child who has emotional and behavioral disorders. Has fallen through the cracks of the mental health systems.

		Urgent need for services for runaway and homeless shelters. Supports the passage of HB 2504.
170	Kelly McSweeney	Has been in the situation of being a runaway. Wants to speak in support of having these services. Is homeless because she has parents who abuse drugs and alcohol. Has to support herself which is why she is homeless. She needs the support of agencies.
203	Phipps	Wants to talk about the background of the runaway and homeless youth situation.
211		Discusses HB 2004, and how it affects services for juveniles.
246		Explains that funds are provided by the Oregon Commission on Children and Families " Level 7" youth and explains the vulnerability scale. (levels 1-7).
267	Phipps	References (EXHIBIT D), number of youth that can be counted as runaways.
TAPE 37,A		
019	Maureen Brennen	Street Youth Program Manager at Outside Inn. Appreciates that the Committee has taken runaways into consideration in the planning process.
034	Brennen	Many kids come to the larger cities when they run away from smaller communities. Seventy-five percent of the youth in their area are from the Portland-metropolitan area, twenty-five percent are from other counties.
051		Fifty percent of the children they see are between the ages of 18-20.
059		Additional consideration needs to be made for children who have children. These teens lack parenting skills, shelter and general guidance.
072		Youth need about ninety days of shelter care, so that they can begin to identify the particular problem.
091	Vice-Chair Piercy	Adjourns hearing at 3:00pm.

Submitted By, Reviewed By,

Berri Sellers, Janet Carlson,

Administrative Support Administrator

EXHIBIT SUMMARY

A - HB 2773, Fiscal Analysis, Legislative Fiscal Office, Staff, pg.1.

B - HB 2773, written testimony, Governor John Kitzhaber, pg.1.

C - HB 2504, written Testimony, Kathleen Ferguson, pg.1.

D - HB 2504, written materials, Galen Phipps, pp.7.