

HOUSE COMMITTEE ON CHILDREN AND FAMILIES

March 11, 1997 Hearing Room D

1:00PM Tapes 38 - 40

MEMBERS PRESENT:

Rep. Liz VanLeeuwen, Chair

Rep. Kitty Piercy, Vice-Chair

Rep. Bob Jenson

Rep. Jeff Kruse

Rep. Dennis Luke

Rep. Kurt Schrader

Rep. Mark Simmons

MEMBER EXCUSED:

STAFF PRESENT:

Janet Carlson, Administrator

Berri Sellers, Administrative Support

MEASURE/ISSUES HEARD:

HB 2504 Public Hearing

HB 2270 Work Session

HB 2056 Work Session

HB 2561 Work Session

HB 2455 Work Session

HB 2933 Work Session

HB 3183 Public Hearing

HB 2708 Work Session

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
TAPE 38, A		
005	Chair VanLeeuwen	Chair calls meeting to order at 1:08. Opens public hearing on HB 2504.
<u>HB 2504 PUBLIC HEARING</u>		
023	Vice-Chair Piercy	Appreciates opportunity to testify on HB 2504. Explains that when she and her husband first started a family, they had two children, one of which was adopted. They decided to adopt another child.
044		They adopted Jessica through Children's Services Division. Jessica exhibited both emotional and physical problems.
055		Explains Jessica's problems during puberty.
065	Vice-Chair Piercy	Describes impact on family after these problems began. Their family was looking for help and was unable to find any resources that could help Jessica.
084		Concludes that Jessica has an improved situation, but she is now 19 years of age and married to a 35 year old man, has a baby and faces endometriosis.
100		Statistics show that if runaway youth are caught the first time they run, they are 85 percent more likely to be reformed.
146	Vice-Chair Piercy	There are about 35,000 children on the streets and Rep. Piercy wants to make sure that they are not forgotten.
164	Chair VanLeeuwen	Starts to see that the juvenile measures overlap and wants to discuss that further at a later time.
180	Pam Patton	Represents the Coalition of Advocates for Equal Access for girls. Here today to discuss HB 2504. Her organization is in favor of HB 2504.
209		Discusses the history of legislation that relates to juvenile runaways. Discusses protecting the largest part of this runaway population which are women.
243		Believes that in downsizing institutions, we have turned our children out to the streets. Fifty-seven percent of children in Services to Children and Families are girls.
271		Strongly supports this bill so that we can establish a visible focus on these children. Because we have categorical funding, we allow certain populations of children to fall through the cracks. These children are exploited young people. We need a plan for the youth.
295		Impact of these children on our society is dramatic and children who are abused end up abusing their own children.

336	Muriel Goldman	Represents Children First for Oregon, which is a children's advocacy organization. Supports HB 2504.
371		Her organization produces an annual report card where Oregon received an F for juvenile crime in 1996. They use the same indicators that are used for Oregon's Benchmarks.
TAPE 39,A		
022		They believe that this bill builds on existing resources to meet the needs of these at-risk and delinquent youths.
039		Explains that there are some runaway and homeless programs already, but that these programs quickly lose funding.
051		(EXHIBIT A) Describes statistics from the Oregon Health Division. These statistics describe the incidence of chlamydia and gonorrhea as well as the ages of vulnerability.
089		Although many runaway and homeless youth gravitate to cities, rural areas have problems as well.
101	Vice-Chair Piercy	Comments that we need to provide programs that address all of the issues that are facing runaways.
115	Chair VanLeeuwen	Comments that she does not understand how you keep a runaway at home when you can't even keep them in a detention situation.
132	Rep. Luke	What age group are we talking about for these programs?
136	Goldman	Women who are between the ages of 10-18.
159	Rep. Luke	Comments that he does not understand why these children are allowed to make some of their own medical decisions, but not allowed to live on their own.
166	Patton	Most children who are on the streets either discuss those medical procedures with their parents or are from abusive homes where they can't discuss these situations with their parents.
180	Vice-Chair Piercy	In Lane County they have programs through Looking Glass that reach out to homeless youths.
210	Victor Congelton	Staff to Services for Children and Families. Provides written testimony (EXHIBIT B). Supports HB 2504.
228	Rep. Luke	Wants to know how we fund this?
233	Congelton	Does not know.
234	Rep. Luke	Many local commissions right now are not doing everything they were mandated to do last session. Most people on commissions are volunteers and they are having a difficult time without adding another mandate to their list.
245	Congelton	When the gaps are recognized, there will be money to fund services. They are not giving up their current mandates to incorporate this, he thinks that it fits well with their current responsibilities.
255	Rep. Luke	

		Staff has to be paid, if they are going to be doing something different than what they are doing now, there is going to be a shift in funding. Planning doesn't come free. I am surprised that there is no fiscal impact with this bill.
260	Congelton	Part of the issue is the inconsistency with how these things are handled from one county to another. Believes that in the counties where comprehensive planning is occurring, Services to Children and Families is involved. He believes that the flexibility is there and that there is enough current staffing to do this.
274	Rep. Kruse	Doesn't Services to Children and Families do more than what they are mandated to do?
284	Congelton	This mandate does not fall within Services to Children and Families service population.
295	Chair VanLeeuwen	Services to Children and Families has chosen certain ages which they are not working with.
297	Rep. Luke	Is he to assume that unless they are specifically told to do something, they aren't going to do it even if they see a need?
300	Rep. Simmons	States that there are some counties that are in need of these services. Can Mr. Congleton provide them with a list of these counties?
311	Congleton	He does not have a list of this information.
314	Rep. Simmons	Can you compile a list and provide this to us?
317	Congleton	Yes, will do his best to provide a list.
321	Vice-Chair Piercy	Comments that she is hoping this bill will instigate conversation and bring resources together.
365	Chair VanLeeuwen	I am going to assume that you will provide that list to committee, Mr. Congleton. I bet the person behind you knows something about what counties are doing what.
376	Paul Snider	Represents the Association of Oregon Counties. Affirms the testimony of Pam Patton and Muriel Goldman as it relates to planning and resources for runaway and homeless children. Thinks that they need to clarify the costs and delivery of services.
400	Snider	Believes that there is confusion in the bill as it relates to delivery versus planning.
TAPE 38,B		
022	Snider	Reaffirms that he shares the concerns of the committee and is willing to work with the committee, but that he has difficulty working out the problems with House Joint Resolution 85, and other revenue losses that counties are facing.
032	Rep. Schrader	Finds it interesting that counties feel the need to ask for more money when they voted for Measure 47. Believes that this bill is easy to understand and that we should go for it.

056	Snider	In the voters pamphlet, the arguments in favor of Measure 47 claimed that counties would be protected from the cuts if state government used general fund money, which according to the arguments had increased dramatically in the last few years.
083	Barbara Carranza	Staff to the Oregon Commission on Children and Families. The State Commission has not taken a stance on this bill. They are working with the Governor's office to address the various recommendations.
110	Vice-Chair Piercy	State Commission did come forward in support of language that is similar to that in HB 2504.
130	Rep. Kruse	Is not against HB 2504, but finds the way state agencies run their programs very confusing.
150	Chair VanLeeuwen	Closes public hearing on HB 2504.
153	Rep. Luke	States that he is disappointed that someone from Services to Children and Families came to the committee so ill-prepared.
<u>HB 2270</u> <u>WORK</u> <u>SESSION</u>		
160	Chair VanLeeuwen	Opens work session on HB 2270. Wants to refer HB 2270 to the Education Committee.
168	Rep. Simmons	MOTION: Moves HB 2270 to the President's desk WITHOUT RECOMMENDATION as to passage and be referred to the committee on Education.
	Chair VanLeeuwen	Hearing no objections, the motion CARRIES.
<u>HB 2056</u> <u>WORK</u> <u>SESSION</u>		
175	Chair VanLeeuwen	Opens work session on HB 2056.
179	Rep. Luke	MOTION: Moves HB 2056 to the Presidents Desk WITHOUT RECOMMENDATION as to passage and be referred to the committee on Judiciary.
	Chair VanLeeuwen	Hearing no objection, the motion CARRIES.
<u>HB 2561</u> <u>WORK</u> <u>SESSION</u>		
181	Chair VanLeeuwen	Opens work session on HB 2561
182	Rep. Luke	MOTION: Moves HB 2561 to the President's Desk WITHOUT RECOMMENDATION as to passage and be referred to the committee on Judiciary.

	Chair VanLeeuwen	Hearing no objections, the motion CARRIES.
<u>HB 2455</u> <u>WORK</u> <u>SESSION</u>		
190	Chair VanLeeuwen	Opens work session on HB 2455
193	Rep. Luke	MOTION: Moves HB 2455 to the President's Desk WITHOUT RECOMMENDATION as to passage and be referred to the committee on Judiciary.
	Chair VanLeeuwen	Hearing no objections, the motion CARRIES.
<u>HB 2933</u> <u>WORK</u> <u>SESSION</u>		
198	Chair VanLeeuwen	Opens work session on HB 2933
200	Rep. Piercy	MOTION: Moves HB 2933 to the President's Desk WITHOUT RECOMMENDATION as to passage and be referred to the committee on Judiciary.
	Chair VanLeeuwen	Hearing no objections, the motion CARRIES.
<u>HB 3183</u> <u>PUBLIC</u> <u>HEARING</u>		
218	Chair VanLeeuwen	Opens Public Hearing on HB 3183.
219	Janet Carlson	Committee Administrator. Describes what is detailed in HB 3183.
275	Steve Marks	Policy Advisor to Governor John Kitzhaber. Provides written testimony (EXHIBIT C). Is here today to speak against HB 3183.
299		Explains that HB 3183 is not in synch with the Governor's plan.
313		Governor believes that we need to have a strategy that works together.
327		Juvenile crime in Oregon costs society approximately \$1.5 million a year.
400	Chair VanLeeuwen	Interrupts testimony in order to allow Rep. Adams to testify before the committee.
415	Rep. Adams	State Representative, testifying in favor of HB 3183. Explains the benefit of the Oregon Youths Conservation Corps.
<u>TAPE 39,B</u>		
050	Dan Goldy	

		Represents the Oregon Youth Conservation Corps. Passes out (EXHIBIT D). Discusses how these programs affect children and shares how kids have been turned around by Oregon Youth Conservation Corps.
075	John Hopper	Represents the Oregon Youth Conservation Corps. Explains the program and the benefit that they are having on youth. It's not for all youth, but it is a demonstration project of what they can do if they try to help.
093		The youth they work with are a representation of the state.
114	Rep. Kruse	Explains that he is very familiar with this program and really supports it as part of the bill.
127	Goldy	Wouldn't want to go against the Governor's office, but what they are saying is that this bill is deficient if it does not include the Youth Conservation Corps.
149	Marks	Resumes testimony on HB 3183.
154	Rep. Kruse	Questions why Governor doesn't like bill and also that Rep. Kruse wants a bill that is locally driven.
162	Marks	Answers that Governor's office is trying to create a clear connection between the state resources and the local plans. Working with the county commissions so that they have shared plans and clear outcomes.
180	Chair VanLeeuwen	Believes that the local commissions are already running these programs.
190	Marks	Governor is not adverse to supporting children and families, but the funding is not available.
207	Chair VanLeeuwen	Discusses her proposal to raise the beer and wine tax to five cents a drink. Asks if he is aware of her proposal to raise the beer and wine tax to five cents a drink?
220	Marks	The Governor would be interested in working with her to find funding streams for these programs.
229	Terry Hart	Testifying on HB 3183. Represents the West Linn Chief of Police for Clackamas County. Speaks to the committee as a law enforcement professional and is against HB 3183.
251		He disagrees with the bill because he thinks the public safety coordinating councils should be responsible for carrying out these programs rather than the local commissions on children and families.
313		Discusses the wellness model and how it relates to the criminal justice system model.
360	Chair VanLeeuwen	Asks Mr. Hart to finish quickly because we need to close the meeting.
373	Hart	Explains that the local public safety coordinating councils (LPSCCs) work with all other agencies and they would be the best choice to run these programs.

390	Rep. Kruse	If we changed the words from <i>may</i> to <i>shall</i> on page 2, would you be satisfied?
393	Hart	Yes.
410	Paul Snider	Represents Association of Oregon Counties. Has a similar concern to the previous speaker.
424	Russ Spencer	Oregon State Sheriff's Association. Explains that they are opposed to the bill because the LPSCCs should be given the opportunity to function. They support the idea, but not the way this is outlined.
453	Chair VanLeeuwen	Chair adjourns meeting at 3:00 pm.

Submitted By, Reviewed By,

Berri Sellers, Janet Carlson,

Administrative Support Administrator

EXHIBIT SUMMARY

A - HB 2504, written materials, Muriel Goldman, pp.4.

B - HB 2504, written testimony, Victor Congleton, pg.1

C - HB 3183, written testimony, Steve Marks, pp.2.

D - HB 3183, written materials, Dan Goldene, pp.4.