## **HOUSE COMMITTEE ON JUDICIARY**

### May 23, 1997 Hearing Room HR 357

7:15 A.M. Tapes 36 - 37

#### **MEMBERS PRESENT:**

Rep. John Minnis, Chair

Rep. Floyd Prozanski, Vice-Chair

**Rep. Roger Beyer** 

**Rep. Jo Ann Bowman** 

**Rep. Peter Courtney** 

**Rep. George Eighmey** 

**Rep. Lane Shetterly** 

**Rep. Charles Starr** 

**Rep. Ron Sunseri** 

**Rep. Judy Uherbelau** 

**Rep. Larry Wells** 

**MEMBER EXCUSED:** 

#### **STAFF PRESENT:**

William E. Taylor, Counsel

Lauri A. Smith, Administrative Support

#### **MEASURE/ISSUES HEARD:**

SB 188A, SB 827A, SB 811A, SB 275A, SB 255A, SB 272A,

SB 274A, SB 586, SB 541A, HB 2197, HB 3622, HB 2751,

HB 2984, SB 614A, HB 2995, HB 3609, HB 3617, SB 770,

SB 780A - Work Sessions

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation

# marks reports a speaker's exact words. For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
Tape 36, A		
003	Chair Minnis	Calls the meeting to order at 7:17 a.m.
<u>SB 188A -</u> WORK SESSION		
004	Chair Minnis	Opens a work session on SB 188A.
006	William E. Taylor	Counsel Reads a Preliminary Staff Measure Summary SB 188A. Refers to -A3 amendments dated 05/22/97 (EXHIBIT A).
022	Rep. Sunseri	MOTION: Moves SB 188A to the floor with a DO PASS AS AMENDED recommendation.
025		VOTE: 11-0-0 AYE: In a roll call vote, all members present vote Aye.
	Chair Minnis	The motion CARRIES. REP. EIGHMEY will lead discussion on the floor.
030	Chair Minnis	Closes the work session on SB 188A.
<u>SB 827A -</u> WORK SESSION		
031	Chair Minnis	Opens a work session on SB 827A.
032	William E. Taylor	Counsel Reads a Preliminary Staff Measure Summary SB 827A.
036	Rep. Sunseri	MOTION: Moves SB 827A to the floor with a DO PASS recommendation.
038		VOTE: 11-0-0 AYE: In a roll call vote, all members present vote Aye.
	Chair Minnis	The motion CARRIES. REP. UHERBELAU will lead discussion on the floor.
043	Chair	Closes the work session on SB 827A.

	Minnis	
<u>SB 811A -</u> WORK SESSION		
045	Chair Minnis	Opens a work session on SB 811A.
046	William E. Taylor	Counsel Reads a Preliminary Staff Measure Summary on SB 811A.
048	Rep. Shetterly	MOTION: Moves SB 811A to the floor with a DO PASS recommendation.
055		VOTE: 11-0-0 AYE: In a roll call vote, all members present vote Aye.
	Chair Minnis	The motion CARRIES. REP. SHETTERLY will lead discussion on the floor.
061	Chair Minnis	Closes the work session on SB 811A.
<u>HB 275A -</u> WORK SESSION		
063	Chair Minnis	Opens a work session on SB 275A.
064	William E. Taylor	Counsel Reads a Preliminary Staff Measure Summary SB 275A.
068	Rep. Shetterly	MOTION: Moves SB 275A to the floor with a DO PASS recommendation.
072		VOTE: 11-0-0 AYE: In a roll call vote, all members present vote Aye.
	Chair Minnis	The motion CARRIES. REP. EIGHMEY will lead discussion on the floor.
078	Chair Minnis	Closes the work session SB 275A.
<u>SB 255A -</u> WORK SESSION		
081	Chair Minnis	Opens a work session on SB 255A
		Counsel

002	Dave	Reads a Preliminary Staff Measure Summary SB 255A.
082	Amesbury	Refers to -A2 amendments dated 05/22/97 (EXHIBIT B)
088	Rep. Shetterly	MOTION: Moves SB 255A to the floor with a DO PASS AS AMENDED recommendation.
		VOTE: 10-1-0
093		AYE: 10 - Rep. Bowman, rep. Courtney, Rep. Eighmey, Rep. Shetterly, Rep. Starr, Rep. Sunseri, Rep. Uherbelau, Rep. Wells, Rep. Prozanski, Chair Minnis
		NAY: 1 - Rep. Beyer
	Chair	The motion Carries.
	Minnis	REP. UHERBELAU will lead discussion on the floor.
100	Chair Minnis	Rep. Beyer, why did you vote "no" in the Subcommittee Civil Law?
102	Rep. Beyer	Responds by stating concern of priority placement of attorneys.
109	Chair Minnis	Closes the work session on SB 255A.
<u>SB 272A -</u> WORK SESSION		
111	Chair Minnis	Opens the work session on SB 272A.
112	Dave	Counsel
	Amesbury	Reads a Preliminary Staff Measure Summary SB 272A.
117	Rep. Shetterly	MOTION: Moves SB 272A to the floor with a DO PASS recommendation.
101		VOTE: 11-0-0
121		AYE: In a roll call vote, all members present vote Aye.
	Chair	The motion CARRIES.
	Minnis	REP. UHERBELAU will lead discussion on the floor.
130	Chair Minnis	Closes the work session on SB 272A.
<u>SB 274A -</u> WORK SESSION		
131	Chair Minnis	Opens a work session on SB 274A.

132	Dave	Counsel
	Amesbury	Reads a Preliminary Staff Measure Summary on SB 274A.
135	Rep. Bowman	MOTION: Moves SB 274A to the floor with a DO PASS recommendation.
139		VOTE: 11-0-0   AYE: In a roll call vote, all members present vote Aye.
	Chair Minnis	The motion CARRIES. REP. SHETTERLY will lead discussion on the floor.
144	Chair Minnis	Closes the work session on SB 274A.
<u>SB 586 - WORK</u> SESSION		
145	Chair Minnis	Opens a work session on SB 586.
146	Dave Amesbury	Counsel Reads a Preliminary Staff Measure Summary on SB 586.
151	Rep. Bowman	MOTION: Moves SB 586 to the floor with a DO PASS recommendation.
155	Chair Minnis	Why would a parent corporation want to merge into a subsidiary corporation?
157	Rep. Shetterly	Tax reasons.
158	Rep. Bowman	Down sizing the corporation.
159	Rep. Eighmey	Tax advantages gained to the parent corporation.
162		VOTE: 11-0-0   AYE: In a roll call vote, all members present vote Aye.
	Chair Minnis	The motion CARRIES. REP. BOWMAN will lead discussion on the floor.
168	Chair Minnis	Closes the work session on SB 586.
<u>SB 541A -</u> WORK SESSION		
	Chair	Opens a work session on SB 541A.

	Scott	
170	Lumsden	Reads a Preliminary Staff Measure Summary on SB 541A.
		Refers to -A10 amendments dated 05/21/97 (EXHIBIT C).
196	Rep. Prozanski	Asks for clarification on the Preliminary Staff Measure Summary on SB 541A. I thought a residential correctional facility could be built with a one mile radius from schools or from a residential area. The two or three miles radius is no longer part of this measure.
199	Chair Minnis	The -A10 amendments will reduce the radius from two or three miles down to one mile from schools or from residential areas.
201	Rep. Prozanski	I wanted the one mile radius confirmed for the record.
202	Rep. Sunseri	MOTION: Moves SB 541A to the floor with a DO PASS AS AMENDED recommendation.
205	Rep. Prozanski	Shares reasons for voting "no" on this measure. Refers to information gathered by the Department of Corrections.
223	Rep. Sunseri	Was the correctional facility built near a residential or near a school? Or was the correctional facility in existence and the neighborhood grew up around the facility?
228	Rep. Prozanski	Responds by stating how the information was collected by the Department of Corrections. Gives example.
246	Rep. Bowman	The committee's response seems futile considering Governor's position.
252	Rep. Uherbelau	Shares comments on Measure 11.
281	Chair Minnis	Responds by sharing role of legislature versus authority given the Governor. Gives example.
300	Rep. Eighmey	Shares comments with regards to placement of correctional facilities. With regards to building out towards correctional facilities or building a correctional facilities near a residential/school area, was there any information discussed in the subcommittee that made a difference with the placement of the correctional facility?
325	Rep. Sunseri	I don't recall any discussion on this in the subcommittee. My question was based on the research from other states as presented by Rep. Prozanski.
329	Chair Minnis	Responds by stating that there was some discussion over evaluating assets where a prison is built alongside.
342	Rep. Eighmey	Shares comments over placement of prisons.
349	Rep. Shetterly	Building near an existing facility is referred to "as coming to the nuisance."

353	Rep. Beyer	Shares reasons for vote, but reserves the right to change vote on the floor.
370	Rep. Sunseri	Shares comments with regard placement of prisons near students.
		VOTE: 6-5-0
384		AYE: 6 - Rep. Beyer, Rep. Shetterly, Rep. Starr, Rep. Sunseri, Rep. Wells, Chair Minnis
		NAY: 5 - Rep. Bowman, Rep. Courtney, Rep. Eighmey, Rep. Uherbelau, Rep. Prozanski
	Chair	The motion Carries.
	Minnis	REP. ADAMS will lead discussion on the floor.
402	Chair Minnis	Closes the work session on SB 541A.
HB 3622 - WORK SESSION		
415	Chair Minnis	Opens a work session on HB 3622.
424	Scott	Counsel
424	Lumsden	Reads a Preliminary Staff Measure Summary on HB 3622.
444	Rep. Prozanski	States intent of HB 3622.
Tape 37, A		
032	Rep. Prozanski	MOTION: Moves HB 3622 to the floor with a DO PASS AS AMENDED recommendation.
035	Rep. Uherbelau	Shares comments over persons who leave the state who receive parking citations. Do cities use the "boot" prior to releasing the vehicle when the person has outstanding parking violations?
040	Rep. Prozanski	There are many programs that use the "boot."
042	Rep. Uherbelau	It would seem more revenue could be collected using the "boot."
043	Rep. Prozanski	The "boot" is used in Eugene.
044	Rep. Beyer	Gives example.
048	Rep. Prozanski	The measure is drafted where the registered owners of the vehicles are the ones who will have their driver's license tagged.

		Counsel
137	Chair Minnis	Opens a work session on HB 2751.
<u>HB 2751 -</u> WORK SESSION		
136	Chair Minnis	Closes the work session on HB 3622.
	Chair Minnis	REP. PROZANSKI will lead discussion on the floor.
		NAY: 1 - Rep. Beyer The motion Carries.
127		AYE: 10 - Rep. Bowman, Rep. Courtney, Rep. Eighmey, Rep. Shetterly, Rep. Starr, Rep. Sunseri, Rep. Uherbelau, Rep. Wells, Rep. Prozanski, Chair Minnis
		VOTE: 10-1-0
112	Rep. Prozanski	Gives examples.
108	Rep. Beyer	Why would you tag a driver's license for an illegally parked car? The driver's license is only renewed every four years. Car registrations are renewed ever two years. It would make more sense to tag the vehicle registration and that person pay for the citations.
105	Rep. Prozanski	The obligation will be with the registered owner(s). Both licenses will be flagged and the first one in to renew their license will need to take care of paying the citations.
100	Rep. Bowman	If there is more than one registered owner of a vehicle, how does this process work?
084	Rep. Prozanski	Explains DMV procedures.
080	Rep. Eighmey	DMV will have to access local municipality records.
072	Rep. Prozanski	Gives example of selling his vehicles.
070	Chair Minnis	A person can also flag your vehicle sold with DMV.
059	Rep. Prozanski	The defense of the individual under this measure would be by showing demonstratively you were not being the owner at the time of the citations. Gives example. The Department of Motor Vehicle (DMV) flags licenses based on information from the municipal courts or other parties involved.
051	Rep. Beyer	Gives example.

138	Scott Lumsden	Reads a Preliminary Staff Measure Summary on HB 2751.
047	Rep. Bowman	MOTION: Moves HB 2751 to the floor with a DO PASS recommendation.
151	Rep. Uherbelau	Asks for intent behind the measure.
160	Chair Minnis	Reads excerpt from testimony submitted by the City of Portland.
180	Rep. Uherbelau	Refers to the printed measure, page 1, line 6, if you are not registered how is the owner of vehicle known?
183	Rep. Eighmey	Provides explanation to Rep. Uherbelau's question.
195	Chair Minnis	Closes the work session on HB 2751.
HB 2984 - WORK SESSION		
198	Chair Minnis	Opens a work session on HB 2984.
201	Scott Lumsden	Counsel Reads a Preliminary Staff Measure Summary on HB 2984.
211	Rep. Prozanski	MOTION: Moves HB 2984 to the floor with a DO PASS recommendation.
213	Rep. Beyer	Asks for reasons behind the measure.
215	Rep. Prozanski	Responds by stating the intent of the measure.
234	Rep. Beyer	Where do the funds come from to support domestic violence counseling expenses for children?
235	Chair Minnis	Comes from the unitary assessment fund. Explains what is the "unitary assessment fund." Providing domestic violence counseling is limited to available
		resources?
247	Rep. Prozanski	Provides explanation of how the program is funded.
261	Rep. Beyer	Is this an expansion of the Oregon Health Plan?
263	Chair Minnis	This is a pre-health plan program managed by the Department of Justice.
267	Rep. Wells	How is the unitary assessment fund distributed?
271	Chair	Distribution of the unitary assessment fund is identified in ORS.

273	Rep. Wells	Gives example.
280	Chair Minnis	Gives examples of what programs are funded by the unitary assessment.
294		VOTE: 11-0-0 AYE: In a roll call vote, all members present vote Aye.
	Chair Minnis	The motion CARRIES. REP. PROZANSKI will lead discussion on the floor.
303	Chair Minnis	Closes the work session on HB 2984.
<u>HB 2995 -</u> WORK SESSION		
305	Chair Minnis	Opens a work session on HB 2995.
306	Scott Lumsden	Counsel Reads a Preliminary Staff Measure Summary HB 2995.
314	Rep. Prozanski	MOTION: Moves HB 2995 to the floor with a DO PASS recommendation.
319	Rep. Beyer	Is the funding for HB 2995 coming from the unitary assessment fund?
320	Chair Minnis	Yes.
322	Rep. Prozanski	The measure increases the maximum compensable loss for funeral expenses of a crime victim, from \$2,000 to \$3,500.
325	Rep. Beyer	If you have death insurance already, these funds are not available for use by the victim of a crime to cover funeral expenses?
326	Rep. Prozanski	If you hold a death insurance policy or similar, those benefits will have to be extinguished first, before you can use these funds.
330	Chair Minnis	This measure doesn't replace an existing burial policy.
332	Rep. Uherbelau	Shares comments over the increase in amount of funds available to cover funeral expenses.
340		VOTE: 11-0-0 AYE: In a roll call vote, all members present vote Aye.
	Chair Minnis	The motion CARRIES. REP. PROZANSKI will lead discussion on the floor.
348	Chair Minnis	Closes the work session on HB 2995.

<u>HB 3609 -</u> WORK SESSION		
353	Chair Minnis	Opens a work session on HB 3609.
354	Scott Lumsden	Counsel Reads a Preliminary Staff Measure Summary HB 3609.
363	Rep. Prozanski	MOTION: Moves HB 3609 to the floor with a DO PASS recommendation.
368		VOTE: 11-0-0 AYE: In a roll call vote, all members present vote Aye.
	Chair Minnis	The motion CARRIES. REP. PROZANSKI will lead discussion on the floor.
378	Chair Minnis	Closes the work session on HB 3609.
<u>HB 3617 -</u> WORK SESSION		
380	Chair Minnis	Opens a work session on HB 3617.
384	Scott Lumsden	Counsel Reads a Preliminary Staff Measure Summary HB 3617.
395	Rep. Prozanski	MOTION: Moves HB 3617 to the floor with a DO PASS recommendation.
398	Rep. Uherbelau	Perhaps the committee needs to put a date certain for child abuse cases?
405	Chair Minnis	Another measure will be coming before the committee which may address your concerns.
412	Rep. Bowman	I have concerns about what the measure will do to case loads outside of Eugene. I do not have those questions answered yet. So I will be a "no" vote, today.
423	Rep. Beyer	What is an "order for abatement?"
424	Rep. Prozanski	Explains "order for abatement."
430		VOTE: 10-1-0 AYE: 10 - Rep. Beyer, Rep. Courtney, Rep. Eighmey, Rep. Shetterly, Rep. Starr, Rep. Sunseri, Rep. Uherbelau,

		Rep. Wells, Rep. Prozanski, Chair Minnis	
		NAY: 1 - Rep. Bowman	
	Chair	The motion Carries.	
	Minnis	REP. PROZANSKI will lead discussion on the floor.	
445	Chair Minnis	Closes the work session on HB 3617.	
SB 770 - WORI SESSION	<u>K</u>		
449	Chair Minnis	Opens a work session on SB 770.	
450	Scott	Counsel	
	Lumsden	Reads a Preliminary Staff Measure Summary SB 770.	
465	Rep. Shetterly	MOTION: Moves SB 770 to the floor with a DO PASS recommendation.	
Tape 36, B			
032	Rep. Uherbelau	Under this measure, can you plea bargain outside Measure 11?	
037	Chair Minnis	Yes. SB 770 will facilitate plea negotiation for district attorneys and defense attorneys. This measure is agreeable to both district and defense attorneys.	
040	Rep. Eighmey	I have a question on page 1, lines 30 and 31. Is this ordering the judge to accept the stipulated sentence?	
048	Rep. Prozanski	The judge has the discretion to take the plea agreement. Gives example.	
		VOTE: 10-1-0	
		AYE: 10 - Rep. Beyer, Rep. Courtney, Rep. Eighmey,	
052		Rep. Shetterly, Rep. Starr, Rep. Sunseri, Rep. Uherbelau,	
		Rep. Wells, Rep. Prozanski, Chair Minnis	
		NAY: 1 - Rep. Bowman	
	Chair	The motion Carries.	
	Minnis	REP. WELLS will lead discussion on the floor.	

153	Minnis	Reopens the work session on HB 2751.
155	Rep. Bowman	Pursuant to a conversation I had with the City of Portland, I would like to offer conceptual amendments to replace "motor" and "registered" in
100	Bowman	this measure and forward to the floor.
	Bowman Chair	
155	Bowman	this measure and forward to the floor.
155	-	to offer conceptual amendments to replace "motor" and "registered" in
155	-	to offer conceptual amendments to replace "motor" and "registered" in
153		
153	Chair	Reopens the work session on HB 2751.
SESSION		1
WORK		
<u>HB 2751 -</u> REOPENS		
151	Chair Minnis	Closes the work session on SB 780A.
	Minnis	Hearing no objection, declares the motion CARRIED.
	Chair	
148		VOTE: 11-0-0
143	Rep. Beyer	MOTION: Moves SB 780A to be RE-REFERRED to the Subcommittee on Criminal Law.
107		Committee discusses the -A5 versus the -A4 amendments.
		05/22/97 and -A6 amendments dated 05/22/97 (EXHIBIT D)
	Lumsden	Refers to -A4 amendments dated 05/21/97, -A5 amendments dated
065	Scott	Reads a Preliminary Staff Measure Summary on SB 780A.
		Counsel
	Minnis	
064	Chair	Opens a work session on SB 780A.

172	Chair Minnis	Opens a work session on HB 2197.
179	Scott Lumsden	Counsel Reads a Preliminary Staff Measure Summary HB 2197. Refers to the -3 amendments dated 05/21/97 and the -4 amendments dated 05/22/97 (EXHIBIT E).
203	Charles Taylor	Legislative Counsel Gives testimony to clarify the -4 amendments.
245	Rep. Bowman	MOTION: Moves HB 2197 to be RE-REFERRED to the Subcommittee on Criminal Law.
248		VOTE: 9-0-2 EXCUSED: 2 - Rep. Courtney, Rep. Wells
	Chair Minnis	Hearing no objection, declares the motion CARRIED.
253	Chair Minnis	Closes the work session on HB 2197. Adjourns the meeting 9:35 a.m.

Submitted by, Reviewed by,

Lauri A. Smith, Sarah Watson,

Administrative Support Office Manager

## EXHIBIT SUMMARY

- A SB 188A, -A3 amendments dated 05/22/97, Staff, 1 page.
- B SB 255A, -A2 amendments dated 05/22/97, Staff, 2 pages.
- C SB 541A, -A10 amendments dated 05/21/97, Staff, 1 page.
- D SB 780A, -A4 amendments dated 05/21/97, -A5 amendments dated 05/22/97,
- and -A6 amendments date 05/22/97, Staff, 3 pages.
- E HB 2197, -3 amendments dated 05/21/97 and -4 amendments dated 05/22/97,

Staff, 6 pages.

## **HOUSE COMMITTEE ON JUDICIARY**

May 23, 1997 Hearing Room 357

9: 30 A.M. Tape 38

**MEMBERS PRESENT:** 

Rep. John Minnis, Chair

Rep. Floyd Prozanski, Vice-Chair

**Rep. Roger Beyer** 

**Rep. Jo Ann Bowman** 

**Rep. George Eighmey** 

**Rep. Lane Shetterly** 

**Rep. Charles Starr** 

**Rep. Ron Sunseri** 

**Rep. Judy Uherbelau** 

**Rep. Larry Wells** 

**MEMBER EXCUSED:** 

**Rep. Peter Courtney** 

**STAFF PRESENT:** 

William E. Taylor, Counsel

Lauri A. Smith, Administrative Support

**MEASURE/ISSUES HEARD:** 

HB 2948 and HB 3565 - Work Sessions

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> <u>marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
Tape 36, A		
	Chair	

003	Minnis	Calls the meeting to order at 9:33 a.m.
<u>HB 3565 -</u> WORK SESSION		
004	Chair Minnis	Opens a work session on HB 3565.
005	Scott Lumsden	Counsel Reads a Preliminary Staff Measure Summary on HB 3565.
011	Rep. Bowman	MOTION: Moves HB 3565 to the floor with a DO PASS AS AMENDED recommendation.
015	Rep. Uherbelau	Has the subcommittee removed the lien language by the -1 amendments?
17	Chair Minnis	I believe the -1 amendments adds for potential criminal penalties.
018	Rep. Uherbelau	Why was the language regarding the liens removed?
021	Lumsden	The -1 amendments were requested by the sponsor of the HB 3565.
022	Chair Minnis	I believe with regards to the -1 amendments Rep. Jane Lokan had worked out some consensus amendments with the Department of Human Resources Health Division.
		VOTE: 9-0-2
028		AYE: In a roll call vote, all members present vote Aye.
		EXCUSED: 2 - Rep. Courtney, Rep. Wells
	Chair Minnis	The motion CARRIES. REP. LOKAN will lead discussion on the floor.
035	Chair Minnis	Closes the work session on HB 3565.
<u>HB 2948 -</u> <u>WORK</u> <u>SESSION</u>		
036	Chair Minnis	Opens the work session on HB 2948.
		Counsel
038	William E. Taylor	Reads a Preliminary Staff Measure Summary on HB 2948.
		To send the measure to the floor the full committee must first rescind the subsequent referral to the committee on Ways and Means.
		MOTION: Moves HB 2948 to the floor with a DO PASS AS

049	Rep. Beyer	AMENDED recommendation and the SUBSEQUENT REFERRAL to the committee on Ways and Means BE RESCINDED.
053	Rep. Bowman	Shares concerns over HB 2948.
063	Rep. Shetterly	Shares comments over HB 2948.
072		VOTE: 6-4-1 AYE: 6 - Rep. Beyer, Rep. Shetterly, Rep. Starr, Rep. Sunseri, Rep. Wells, Chair Minnis NAY: 4 - Rep. Bowman, Rep. Eighmey, Rep. Uherbelau, Rep. Prozanski EXCUSED: 1 - Rep. Courtney
	Chair Minnis	The motion Carries. REP. SHETTERLY will lead discussion on the floor.
075	Rep. Eighmey	Shares reasons for "no" vote.
086	Chair Minnis	Closes the work session on HB 2948. Adjourns meeting at 9:45 a.m.

Submitted by, Reviewed by,

Lauri A. Smith, Sarah Watson,

Administrative Support Office Manager

# **NO EXHIBITS PRESENTED TO THE COMMITTEE AT THIS HEARING**