HOUSE COMMITTEE ON JUDICIARY

SUBCOMMITTEE ON CRIMINAL LAW

May 8, 1997 Hearing Room 357

1:00 P.M. Tapes 111 - 114

MEMBERS PRESENT:

Rep. John Minnis, Chair

Rep. Jo Ann Bowman, Vice-Chair

Rep. Peter Courtney

Rep. Floyd Prozanski

Rep. Lane Shetterly

Rep. Larry Wells

MEMBER EXCUSED: Rep. Ron Sunseri

STAFF PRESENT:

Scott Lumsden, Counsel

Lisa Fritz, Administrative Support

MEASURE/ISSUES HEARD:

SB 541A - Work Session

HB 2272 - Work Session

- HB 2091 Work Session
- HB 2951 Work Session
- HB 2726 Public Hearing
- HB 3717 Public Hearing and Work Session

HB 2839 - Public Hearing and Work Session

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> <u>marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
Tape 111, A]	
007	Chair Minnis	Calls the meeting to order at 1:20 p.m.
OPENS		Cans the meeting to order at 1.20 p.m.
WORK SESSION ON SB 541A		
018	Klaus Gibson	Resident of Wilsonville, Oregon Submits written testimony in favor of SB 541A [Exhibit A]
068	Gibson	Continues testimony.
094	Dan Willis	Resident of Wilsonville, Oregon Submits and reads aloud written testimony in favor of SB 541A [Exhibit B]
144	Willis	Continues testimony.
201	Steve Marks	Governor's Senior Policy Advisor . Submits written testimony in opposition to SB 541A. [Exhibit C]
251	Marks	Continues testimony.
301	Marks	Continues testimony.
341	Chair Minnis	Questions for clarification regarding the Governor's philosophy in prison siting. Please speak to that philosophy.
364	Marks	Replies. Growing inmate population across Oregon. Important intake center be located in the Willamette Valley. Continues.
374	Chair Minnis	Is this the Department of Correction's plan, the Governor's plan, or is it a co-mingling of ideas?
382	David Cook	Director, Department of Corrections (DOC) Discusses reasoning behind choices for the placement of facilities.
414	Chair Minnis	Continues his comments/questions siting.
		>pre-existing to the prison
TAPE 112, A	1	
010	Marks	Replies. Some expansion has occurred directly in those areas. Continues.
		Cites written testimony from last work session.
016	Rep. Shetterly	>residential areas
		>less than 3 miles from a primary or secondary school
		Replies taking each subject in order:
		>siting of prisons by Sally AndersonI don't think that the facts bear out the comment. Continues.

		>E-Board - long-range look at prison needs - 18,000 bed need
026	Cook	>`Nixon Report' contained recommendations; some were rejected, some were accepted. The DOC never included any of that in siting criteria. Continues.
060	Chair Minnis	A mysterious document that somehow appeared?
061	Cook	No. Consultant's report contracted for by the DOC. Explains.
070	Rep. Shetterly	Document was submitted to the E-Board. Continues questioning for clarification.
075	Cook	Not submitted as any kind of support for the E-Board request. That information did not come from the DOC. We did not provide that report. Continues.
084	Rep. Shetterly	Continues questioning for clarification. You're saying that wasn't submitted by DOC?
	Chair Minnis	Who were they submitted by?
	Cook	The Legislative Fiscal Office (LFO).
089	Chair Minnis	Bit more confused. Continues.
092	Sue Acuff	Assistant Director, Business Finance, Oregon Department of Corrections. Replies. Report from Nixon & Associates was requested by the Legislative Fiscal Office as background information for them to do their analysis on our E-Board request. Continues.
		Submits written testimony (EXHIBIT D), regarding the -A3 amendments (EXHIBIT E) to SB 541
096	Chair Minnis	Continues questioning for clarification regarding discussion on proximity issue.
098	Acuff	Not directly. Explains.
100	Chair Minnis	Did the Department tell the E-Board they had rejected the proximity portion?
102	Acuff	We did not specifically bring up the siting criteria. Continues.
104	Chair Minnis	Comments for clarification. Information was presented to the E-Board. Continues.
106	Cook	We at no time said `reject the criteria identified in the Nixon Report.' Continues.
108	Chair Minnis	Continues questioning.
	Acuff	I don't believe they had that information in front of them at that time. Continues.

115	Rep. Wells	Questions regarding the property and those plans for this property.
127	Cook	Not aware of any pre-existing conversations. This public process of siting was readily available. Continues.
142	Rep. Wells	Continues his questioning regarding property.
155	Cook	I would agree with your assessment, in terms of Salem. The property in Wilsonville was state owned when we looked at it; it is state-owned today. Continues.
172	Rep. Bowman	How long have you been the Director?
	Cook	Since July 10, 1995.
177	Rep. Bowman	Continues questioning regarding prior relationships between prisons and schools.
183	Cook	That kind of incident has not occurred. Explains.
197	Rep. Bowman	Continues questioning regarding the identification of additional sites and the reopening of the process.
212	Cook	Replies. Discusses his recollection of the process.
267	Chair Minnis	Reads from statute ORS 421.616 and continues to question for clarification.
296	Cook	Replies regarding siting.
311	Chair Minnis	Continues questioning for clarification.
314	Cook	Submits Department of Corrections Long Range Building Plan [Exhibit F]
340	Rep. Ron Adams	Discusses/reviews hand-engrossed amendments to SB 541A offered by himself and Sen. Miller. [Exhibit H]
390	Rep. Adams	Continues testimony.
TAPE 111, B		
001	Rep. Adams	Continues testimony. >1989 rules >federal guidelines for siting prisons >mandate
029	Chair Minnis	Does Senator Miller agree with the amendments?
030	Rep. Adams	Yes. Continues.
	Addition written testimony submitted for the record by Kritsin Thomas, Senior Planner, Randall Realty Corporation. [Exhibit G]	

CLOSES		
WORK		
SESSION SB		
<u>541A</u>		
039	Recesses meeting at 2:19 p.m.	
	Reconvenes meeting at 2:36 p.m.	
<u>OPENS</u> PUBLIC		
HEARING		
<u>ON HB 2839</u>		
043	John Velke	Vice President, Loss Prevention for Fred Meyer. Submits written testimony in opposition to HB 2839 [Exhibit I]
093	Velke	Continues testimony.
		Security Coordinator, Salem-Keizer School District . Testifies in opposition to HB 2839.
120	Harold Burke-Sivers	>Private Security Advisory Committee - created partnership between government and private sector
		>in-house officers
		Continues testimony.
170	Burke-Sivers	>real issue is public safety
170		>proprietary/contract
		>minimum training standards
		Continues testimony.
		>determine clean criminal history
220	Burke-Sivers	>drafted processes which represented private needs
		>goal of committee is to insure intent of statute remains while seeking resolution to industry issues
	Steven Bennett	Board of Public Safety Standards Training (BPSST) . Testifies in opposition to HB 2839. States concerns:
240		>Bill is too broad and not representative of the full industry's position.
268	Rep. Shetterly	I have no reason not to include BPSST. Continues.
277	Chair Minnis	Constructive input.
	<u></u>	I don't know what they are proposing that would meet the

280	Rep. Shetterly	concerns of the proponents of the bill.
284	Bennett	Concern on the part of the people who originally endorsed this bill is that it is too broad. Continues.
299	Chair Minnis	Have you come up with any amendments to the bill?
302	Bennett	No. We understood we were going to be a part of the conference committee. We have not been notified.
315	Chair Minnis	Comments regarding process.
331	Rep. Wells	Comments opposition.
339	Rep. Bowman	Are we talking about the -1 or -2 amendments?
343	Chair Minnis	We haven't really gotten there1 amendments.
347	Rep. Bowman	Why would we take out supervisors of security people?
351	Chair Minnis	Before we get to that - other individuals waiting to testify.
359	Rep. Prozanski	Comments on Mr. Bennett's testimony regarding support.
394	Jim McClain	Personnel Manager, Columbia Helicopters, Inc . Submits written testimony in favor of HB 2839 [Exhibit J]
TAPE 112,	B	
020	McClain	Continues testimony.
050	McClain	Continues testimony.
070	Rep. Bowman	Questions witness for clarification.
109	McClain	Replies. Expanding it to other proprietary employers.
114	Amy Peterson	Member of Security Industry. Testifies in opposition toHB 2839. Discusses the need for training and backgroundchecks in the private security industry.>Oregonians need to be protected.
162	Peterson	Continues testimony. I take exception to those who are now saying that they didn't know anything about the legislation.
210	Peterson	Continues testimony. Uses Shawn Eckhardt as an example of people presenting themselves as security.
249	Gary Andeen	Executive Director, Oregon Independent College Association . Submits written testimony of John Garner in opposition of HB 2839. [Exhibit K]
	Rep. Bowman	Questions for clarification. Over burdensome and would cost too much money?
	Andeen	Yes.
281	Rep. Bowman	Do you know that we have amendments in front of us which deal crowd control, management, etc.
	Andeen	Mr. Gardner has not seen the amendments.

lı.	1	
<u>HEARING</u> ON HB 2839		
]	
<u>OPENS</u> WORK		
SESSION ON		
<u>HB 2839</u>		
296	Rep. Prozanski	Comments regarding his vote giving reasons and background.
		>potential liability
300	Rep. Prozanski	MOTION: Moves to ADOPT HB 2839-1 amendments dated 03/27/97.
310	Chair Minnis	Are there any objections?
312	Rep. Bowman	Yes, I object. Explains. How do you manage someone if you haven't gone through the appropriate training yourself?
320	Rep. Shetterly	Goes back to the liability of the employer. Continues.
332	Rep. Bowman	Continues discussion regarding training.
345	Rep. Shetterly	Replies. I support that.
		Continues with her concerns.
354	Rep. Bowman	>most direct contact with the public
		I support the amendment. Continues.
368	Chair Minnis	>nothing stopping a private corporation from providing training for their employees
		VOTE: 4-1
395		AYE: 4 -Rep. Prozanski, Rep. Shetterly, Rep. Wells, Rep. Minnis NAY: 1 - Rep. Bowman
		-
		EXCUSED: 2 - Rep. Sunseri, Rep. Courtney
	Chair Minnis	The motion Carries.
TAPE 113, A		
		Not fully committed to the -2 amendments [Exhibit M] and gives example.
001	Rep. Shetterly	>exempts crowd management services and guest services
		>sensitive to Mr. Andeen's comments
		Comments for clarification regarding Rep. Shetterly's concerns.

		>second portion talks about guest services - should be exempted out
	Rep. Prozanski	>cannot support in entirety - could, if narrowed - explains
		>exempt guest services
044	Rep. Shetterly	MOTION: Moves to ADOPT HB 2839-2 amendments dated 05/07/97 and that the amendments be FURTHER AMENDED on page 1, line 2, by deleting "or crowd management services" and on page 1, line 4, by deleting ":". In addition, be FURTHER AMENDED by deleting lines 5 through 7 in their entirety and on line 8 delete "(b)".
055	Rep. Wells	Was there a response from the group who suggested the amendment?
	Chair Minnis	Comments for clarification.
		VOTE: 5-0
		EXCUSED: 2 - Rep. Sunseri, Rep. Courtney
	Chair Minnis	Hearing no objection, declares the motion CARRIED.
080	Rep. Shetterly	MOTION: Moves HB 2839 to the full committee with a DO PASS AS AMENDED recommendation.
		VOTE: 4-1 AYE: 4 - Rep. Prozanski, Rep. Shetterly, Rep. Wells, Rep. Minnis NAY: 1 - Rep. Bowman EXCUSED: 2 - Rep. Sunseri, Rep. Courtney
		The motion Carries.
	Chair Minnis	REP. SHETTERLY will lead discussion on the floor.
CLOSES WORK SESSION ON HB 2839 OPENS WORK SESSION ON HB 2951		
105	Rep. Prozanksi	Discusses HB 2951 and the -2 and -3 amendments to the bill. [Exhibits N & O] Relates the work of a task group, from which the -3 amendments evolved.
		MOTION: Moves to ADOPT HB 2951-3 amendments

112	Rep. Prozanski	dated 05/08/97.
120	Rep. Shetterly	What do they do?
		Explains. Makes certain that the over-site committee stays in place. Continues.
	Rep. Prozanski	>removes current sunset
		>provides funding
	Chair Minnis	Cost of \$50,000. Continues.
159	Rep. Wells	Questions for clarification regarding changes.
		VOTE: 5-0 EXCUSED: 2 - Rep. Courtney, Rep. Sunseri
	Chair Minnis	Hearing no objection, declares the motion CARRIED.
171	Rep. Prozanski	MOTION: Moves HB 2951 to the full committee with a DO PASS AS AMENDED recommendation.
		VOTE: 5-0
		AYE: In a roll call vote, all members present vote Aye.
		EXCUSED: 2 - Rep. Courtney, Rep. Sunseri
		The motion CARRIES.
	Chair Minnis	REP. PROZANSKI will lead discussion on the floor.
CLOSES WORK SESSION OI HB 2951	N	
<u>OPENS</u> <u>PUBLIC</u> <u>HEARING</u> <u>ON HB 3717</u>		
185	Judy Uherbelau	Representing House District 52 . Discusses HB 3717 and proposed conceptual amendments.
		>limited access record
		Continues testimony.
235	Rep. Uherbelau	>proposed statute very clear as to process
L		Continues testimony.
285	Rep. Uherbelau	>labeled as a sexual predator rest of their lives
		>rules can change

		Juvenile Rights Project . Testifies in favor of HB 3717. Discusses the differences between "limited access" and "expunction", as they relate to the bill.
315	Timothy Travis	>juveniles have a better chance at rehabilitation than adults
		>expunction - record is erased - it never happened
		>limited access record - continues to exist and be accessible in the future
		Continues testimony.
		>gives example
365	Travis	>qualifications to apply - Sections 7 & 8
		>victim and/or parent of the victim involved
		>only apply to people who committed their only offense under the age of 12
		Questions for clarification:
402	Chair Minnis	>`only offense'
		>treatment
	Travis	Replies.
TAPE 114, A	A	
017	Rep. Uherbelau	There are two other minor changes:
		>Line 25, page 2or the county.
022	Rep. Shetterly	Line 31, page 2following `or the victim's parents' inserting "or guardian".
028	Rep. Uherbelau	State Police recommended on line 42, page 2 - `agency holding the record' - further conversations.
033	Travis	Comments - look at page 3, line 12. Provisions of the expunction law. >possible wording - "department of state police and the agencies listed in (3)".
051	Rep. Shetterly	Questions for clarification.
056	Travis	Replies.
		Clinical Child Psychologist. Testifies in favor of HB 3717.
075	Oran Bolstad, Ph.D.	Persons under the age of 12 usually do not go on to commit further crimes, if treated. The bill has provisions safeguarding situations regarding non-treatment or non- response to treatment.

119	Ingrid Swenson	Oregon Criminal Defense Lawyers Association (OCDLA) Testifies in support of HB 3717. I think this bill would solve some problems the court currently has involving these types of cases. Because the consequences to the children are so great, we focus on charges, rather than on treatment. I believe this bill would allow us to focus more on the treatment aspect.
146	Dale Penn	Marion County District Attorney, Representing Oregon District Attorney's Association. Testifies in favor of HB 3717. We believe there are sufficient safeguards and protection.
155	Chair Minnis	Questions regarding language `person's only offense'.
159	Penn	Replies. Something that would need to be discussed. Continues.
<u>PUBLIC</u> <u>HEARING</u> <u>ON HB 3717</u> <u>OPENS</u> <u>PUBLIC</u> <u>HEARING</u> <u>ON HB 2726</u>		Discusses HB 2726 and the -3 amendments to the bill
196	Rep. Prozanski	[Exhibit P] Deals with three areas of the law: >percent by weight of alcohol as shown by chemical analysis >crime of DUII >impound vehicle
246	Rep. Prozanski	Continues testimony. >forfeiture of vehicle >address requirement of notice to security interest holder
289	Peter Courtney	Representing House District 33. Submits written testimony in favor of HB 2726-3 [Exhibit Q]
305	Rep. Courtney	Introduces video tape from Western Oregon State College. >get people drunk and measure driving skills >experience to see oneself on video after drinking and

TAPE 113, B	<u></u>	driving
IAFE 113, D		
008	Rep. Courtney	Comments on the film and his personal experience regarding testing required to drive 15-passenger vans.
		>lower standard to .06
030	Mark Cotter	Sergeant, Patrol Services Division, Oregon State Police. Submits written testimony in support of the HB 2726-2 amendments [Exhibit R]
056	Chair Minnis	.08 is a presumptive level.
057	Rep. Wells	What does ".08" mean?
		Replies two prongs
058	Rep. Prozanski	>based on officer's observations
		>presumption .08 or greater blood z content - under the influence
067	Chair Minnis	Comments for clarification regarding elements for conviction.
072	Rep. Courtney	Why was the person pulled over?
077	Sgt. Cotter	That is true; may not be true in all cases.
083	Rep. Wells	Continues questioning.
105	Sgt. Cotter	I don't have the conviction rate. Continues.
115	Kelly Taylor	Oregon Department of Transportation. Submits written testimony supporting HB 2726 with the -3 amendments. [Exhibit S]
165	Taylor	Continues testimony.
182	Rep. Courtney	Comments for clarification. If you drink, don't drive. Continues.
213	Rep. Bowman	Questions legal limits in other states.
227	Rep. Courtney	If we went to .06 we would be the only state in the US to do that.
231	Rep. Bowman	Comments for clarification. It depends a lot on the size of the person that is drinking/driving. Continues.
247	Rep. Courtney	The bottom line for me is the public safety issue. Continues.
261	Chair Minnis	Comments. More men are inclined to climb into a car and believe they are invincible.
268	Rep. Courtney	Women are more responsible than men.
273	Rep. Bowman	Comments on `deterrent'.
284	Rep. Courtney	There is no question that to the hard drinker that is correct.
310	Rep. Bowman	Refers to Ms. Taylor's testimony. What is this based on?

315	Taylor	Based on statistics coming from the Federal Highway Commission today. Continues.
		Discusses -3 amendments to HB 2726 and suggests an insertion.
342	Rep. Prozanski	>if an individual is convicted of a 4th or subsequent for DUII within a 10-year period, it would be a felony with a presumptive prison term
		Discusses those portions of the bill that are related to the original contents of HB 2726.
359	Rep. Uherbelau	>considerably softened the penalties
		>cannot impound unless convicted
395	Chair Minnis	Comments for clarification. Doesn't mean we are done discussing.
400	Rep. Prozanski	This is a starting point.
PUBLIC HEARING ON HB 2726 OPENS WORK SESSION ON HB 3717 TAPE 114, B		
005	Rep. Uherbelau	Discusses hand-engrossed amendments to HB 3717. [Exhibit T]
052	Rep. Prozanski	MOTION: Moves to AMEND HB 3717 CONCEPTUALLY as indicated by Exhibit T.
		VOTE: 6-0
		EXCUSED: 1 - Rep. Sunseri
	Chair Minnis	Hearing no objection, declares the motion CARRIED.
CLOSES WORK SESSION ON <u>HB 3717</u> OPENS WORK SESSION ON HB 2272		
		State Court Administrator . Introduces Ann Christian, Director, Indigent Defense Services Section, Office of the

		State Court Administrator. Gives background of previous testimony on April 23rd. Bill and amendments same.
064	Kingsley Click	>expands the types of cases that the court can order repayment of court appointed counsel defense costs
		>clarifies statutory provisions regarding `the partial contribution' towards court appointed attorney's fees
094	Rep. Prozanski	MOTION: Moves to ADOPT HB 2272-2 amendments dated 04/23/97.
		VOTE: 6-0
		EXCUSED: 1 - Rep. Sunseri
	Chair Minnis	Hearing no objection, declares the motion CARRIED.
099	Rep. Bowman	States her concerns regarding Committee direction.
122	Chair Minnis	Comments for clarification. Based on the ability to pay.
	Rep. Bowman	Continues her comments: How does this work?
	Chair Minnis	Comments: Based on ability to pay.
135	Rep. Prozanski	Comments for clarity. Gives steps in process.
141	Ann Christian	Director of Indigent Defense Services . Existing law allows a court to order the person to repay court appointed attorney fees. Continues.
		>amendments expand to other types of cases >restitution hearing
160	Rep. Bowman	Continues her comments/questions. Restates her concern regarding direction.
172	Chair Minnis	The judicial system does not pursue these people with a vengeance. Discusses his own personal experiences, as they relate to the bill.
		Comments regarding verification of indigence programs.
187	Christian	>made great strides in not awarding court-appointed attorneys to those with resources
210	Rep. Shetterly	I think it's a good point. The more we can replace these funds, the more that will be available.
212	Rep. Wells	Page 3, line 16 - Explain what that word means.
218	Click	I think it means "willful".
226	Rep. Shetterly	MOTION: Moves HB 2272 to the floor WITHOUT RECOMMENDATION as to passage and BE REFERRED to the committee on Ways & Means.
		VOTE: 6-0

		AYE: In a roll call vote, all members present vote Aye.
		EXCUSED: 1 - Rep. Sunseri
	Chair Minnis	The motion CARRIES.
CLOSES WORK SESSION ON HB 2272 OPENS WORK SESSION ON		
HB 2091 245	Scott Lumsden	Discusses HB 2091 and -1 amendments [Exhibit V]
	Janis Elliott	Administrator, Child Care Division. Discusses -1 amendments. Clarification of language feedback recommended from Rep. Shetterly and Services to Children and Families. Continues.
262	Rep. Shetterly	MOTION: Moves to ADOPT HB 2091-1 amendments dated 04/08/97.
	Rep. Wells	Is there an additional cost?
	Elliott	There is no fiscal impact. Continues.
		VOTE: 6-0 EXCUSED: 1 - Rep. Sunseri
	Chair Minnis	Hearing no objection, declares the motion CARRIED.
274	Rep. Shetterly	MOTION: Moves HB 2091 to the full committee with a DO PASS AS AMENDED recommendation.
		VOTE: 5-0 AYE: In a roll call vote, all members present vote Aye. EXCUSED: 2 - Rep. Prozanski, Rep. Sunseri
	Chair Minnis	The motion CARRIES. REP. BOWMAN will lead discussion on the floor.
289	Chair Minnis	Adjourns at meeting at 5:14 p.m.

Transcribed by, Reviewed by,

Julie Clemente for

Lisa Fritz, Scott Lumsden,

Administrative Support Counsel

EXHIBIT SUMMARY

- A Testimony in Support of SB 541A Klaus Gibson 2 pgs
- B Testimony in Support of SB 541A Dan Willis 1 pgs
- C Testimony in Opposition of SB 541A Steve Marks 3 pgs
- D Testimony on SB 541-A3 Amendments Sue Acuff 4 pgs
- E Proposed SB 541-A3 Amendments Staff 1 pg
- F Department of Corrections Long Range Building Plan Dave Cook 2 pgs
- G Testimony/Documents in Support of HB 541A Kristin Thomas 24 pgs
- H Hand Engrossed SB 541- Ron Adams 4 pgs
- I Testimony in Support of HB 2839 John Velke 2 pgs
- J Testimony in Support of HB 2839 Jim McClain 2 pgs
- K Testimony in Support of HB 2839 John Garner 1 pg
- L Proposed HB 2839-1 Amendments Staff 4 pgs
- M Proposed HB 2839-2 Amendments Staff 1 pg
- N Proposed HB 2951-2 Amendments Staff 13 pgs
- O Proposed HB 2951-3 Amendments Staff 13 pgs
- P Proposed HB 2726-3 Amendments staff 12 pgs
- Q Testimony in Support of HB 2726 Peter Courtney 9 pgs
- R Testimony in Support of HB 2726 Mark Cotter 3 pgs
- S Testimony in Support of HB 2726 Kelly Taylor 3 pgs
- T Hand Engrossed SB 3717 Judy Uherbelau 4 pgs
- U Proposed HB 2272-2 Amendments Staff 20 pgs
- V Proposed HB 2091-1 Amendments Staff 1 pg