HOUSE COMMITTEE ON POWER DEREGULATION

March 20, 1997 Hearing Room E

1:00 P.M. Tapes 61 - 63

MEMBERS PRESENT:

Rep. Cynthia Wooten, Vice-Chair

Rep. Randall Edwards

Rep. Jim Hill

Rep. Patti Milne

Rep. Lonnie Roberts

Rep. Ken Strobeck

MEMBER EXCUSED:

Rep. Jim Welsh, Chair

STAFF PRESENT:

John Larson, Administrator

Julie Neburka, Asst. Administrator

Lynda Sloan, Administrative Support

MEASURE/ISSUES HEARD:

MISCELLANEOUS ISSUES

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> <u>marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
Tape 61, A		
	Chair Strobeck	Calls meeting to order at 1:12 p.m.
		General Counsel for Oregon Trail Electric Cooperative in Eastern Oregon, presents testimony. Gives background on the cooperative and its service area. Discusses

	Henry	special problems for cooperatives in general relating to stranded investments
008		* no place to put these costs except on members, and without recovery, members bear the burden
	Lorenzen	* PURPA contracts forced on utility by federal law
		* Oregon Trails is one of only Oregon cooperatives which has a PURPA contract.
		Discusses history of PURPA contract with Oregon Trail
031	Lorenzen	* Oregon Trail PURPA contract is for wood waste to energy generator
		* began with CP National, Oregon Trail predecessor; entered into at extraordinarily high rates; required by Public Utility Commission
045	Lorenzen	Says this particular contract illustrative of problem faced by Oregon Trail: 20-year contract that expires 2004; supplies 10 percent of energy for Oregon Trail; current price 11 cents kwh, 17 cents kwh in next eight and one-half years. Says cost of replacement power would be 2.5 cents. Illustrates cost difference with one customer who pays between \$500-700,000 more for power due to existence of this one contract. Notes that this customer would change providers if choice were available and remaining customers would be left to pick up expensive power. Says this single contract cost \$7.5 million this year and equivalent power could be purchased for \$1.5 million. Says cooperative is currently in litigation on this contract. Concludes saying he is in favor of legislation providing for 100 percent recovery, especially for municipals and cooperatives, of PURPA (Public Utility Regulatory Policies Act) type contracts. Says Oregon Trail may be unique case in Oregon, and notes these contracts not in place due to bad decisions by utility management, but rather because of mandatory requirements of Federal law and state laws interpreted by Public Utility Commission.
087	Lorenzen	Discusses with Committee * PURPA with regard to stranded costs recovery * PURPA related costs result of utility being forced into contract by Public Utility Commission * electric cooperative members pay costs * CP National, original source of contract, resisted entering contract * members own utility, bear the burden
140	Lorenzen	Continues discussion with Committee * cooperative in litigation on contract * other contracts being renegotiated

		* expiration of contract in 2004
194	Libby Henry	Representing Eugene Water and Electric Board, introduces Matt Northway, manager of Energy Management Services. Notes they will address public purposes. Reviews EWEB's policy principles regarding public purposes (EXHIBIT A, page 1).
		Presents written testimony concerning public purposes. Discusses conservation and environment issues
		* customer and environmental benefits from investments in energy efficiency
220	Matt Northway	* necessity for minimum level of utility investment for continuance of economic and environmental benefits
		* market transformation, such as development and distribution of new technologies
		* low income conservation programs
		* need for utility programs to facilitate conservation investments
		Continues presentation, discussing low income customer assistance (EXHIBIT A, page 3)
263	Northway	* affordable basic electric service for all customers
205	ivortiiway	* risks for poor and elderly in competitive environment
		* need for statewide standard for low income customer assistance funding for all utilities
307	Rep. Roberts	Asks if all utilities are to set aside amount for low income assistance.
		Says yes for two reasons
315	Northway	* ensure no competitive disadvantage or opportunity that would come from not providing
		* provides support for all customers
323	Chair Wooten	Asks if position of EWEB to raise rate from 3 percent to 5 percent for all contributing utilities in state.
335	Henry	Says EWEB already exceeds 3 percent spending for public purposes, and would propose minimum of 3 percent non-bypassable charge, with allowance for exceeding that amount if approved by governing board.
341	Chair Wooten	Asks for clarification of green power and market capacity for it.
350	Northway	Says they believe in absence of requirement that everyone build new renewable resource, that allowing retail customers to select that, is a viable option.
		Asks what types of programs or opportunities should be available for funds to go into, such as seed capital or highly speculative programs for renewables. Also asks

381 Tana	Rep. Hill	if they have done renewable projects other than hydro, and what kind of return was expected on investment.
Таре 62, А		
003	Northway	Says they made investments in two ways, one that was cost effective over the life of the measure, and also investments that were valuable for learning about a particular technology.
013	Panel	Discusses with Committee ownership of project funded by public purposes money, how profits from a research and development project might be reinvested, and who would benefit from marketing a resulting product.
		Continues discussing with Committee
067		* how public purposes moneys would be used
083		* acceptable percentage for public purposes set aside
095	Panel	* who would determine how funds are used
103		* support for statewide mechanism for collection of portion of 3 percent for other than utility distribution
115		* importance of returning funds to community that raised them if statewide mechanism used
117	Rep. Hill	Asks if they see 3 percent being covered in rates, as separate charge on bill, or 3 percent that utilities lose.
120	Henry	Says they are thinking of non-bypassable distribution charge for everyone on distribution system.
124	Rep. Hill	Asks what would stop power company from paying itself to reduce above market costs on renewable projects.
133	Henry	Says she doesn't know.
		Representing Vulcan Power, distributes presentation packets (EXHIBIT B) and says written testimony will follow. Says five key points they wish to make
		* Oregon's vast renewable energy resource potential
136	Fred VanNatta	* environmental advantages of geothermal energy
		* geothermal energy cost effective energy source
		* why geothermal energy not on line in Oregon
		* recommended approach to getting geothermal projects underway in Oregon
		Geologist, discusses geothermal potential in Oregon
		* largest two proponents in Oregon: Oregon's Department of Geology and Mineral Industries and U.S. Geological Survey

		* defir	nition of geothermal energy
193	Al Waibel	* desc	ription of geothermal power plant
			re geothermal energy exists: Pacific Ring of Fire nues testimony, discussing geothermal zones in Oregon
259	Waibel	* Casc	ade Range which is very active geologically
			net Range in Southeastern Oregon nues testimony, discussing Newberry potential for geothermal resource
300	Waibel	* 5000) megawatts developed
361 Tape 61, B	Waibel		of power sales contracts affecting research in Oregon ues testimony, discussing potential for geothermal energy.
001		Discus	sses with Committee
025		* quali	ity of hot springs in Oregon
023	Panel	* reinj	ection of fluids for long-term sustainability
		* cond	litions needed to create sustainable power
040		-	hermal energy potential in Cascade Range nues discussion with Committee
045	Panel	* geog	graphic limitations
070		* econ	omic conditions
086	Rep. Wooten	Asks a	bout current marketing.
089		unson	Says at present no market. Describes Vulcan Power Company; notes because they have no contracts at present, no geothermal power is being produced.
111			Discusses with Committee
123	Pa	anel	* Vulcan's preference for 30-year contract
143	R	ep. Hill	* argument for long-term commitment due to volatile market Asks price for which they wish to sell power.
144	М	unson	Says two issues involved
			* rate at which power is charged today

* true cost to consumer

152	Munson	Continues testimony, discussing proposed mandatory systems charge of 5 percent, of which 2.3 percent non-bypassable benefits charge dedicated to new renewable energy projects. Says imperative to construct five or more geothermal plants in Northwest as none currently on line. Explains how these plants will benefit Oregon financially. Describes proposals for marketing.
<u>ISSUES</u> DISCUSSED		
		Discusses with Committee
225		* ability to implement by 1999
244	Munson	* availability of capital for projects
258		
		* parameters for participating in renewable resources funding pool Continues discussion with Committee
• • • •		* support for EWEB proposal that some portion of public purposes funds
288		held on statewide basis for independent contract rather than all being returned to utility for its own investment
300	Munson	
340		* reason for seven cent rate, with three to four cents debt service
		* reasons not selling power in California, such as Oregon receiving royalties from power produced in state
394	John Gervais	Representing National Electrical Contractors Association, offers testimony regarding Section 16 of Strawman Bill. Submits LC draft of HB 3536 which he discusses (EXHIBIT C). Says electrical companies will be competing in construction area, and their concern is ensuring that there is no cross-subsidy of continuation of regulated portion of company, and that the same licensing is required all around.
Tape 62, B		
001	John Gervais	Continues testimony, describing areas of concern in deregulated environment that could lead to utility companies having unfair advantages over contractors.
028	Tom O'Connor	Director of Oregon Municipal Electric Utilities, presents written testimony in support of statewide mandatory funding for public purposes (EXHIBIT D). Outlines minimum funding standard based on California restructuring legislation. Notes this approach allows municipal utilities to maintain local control of use of public purposes funds.
079	O'Connor	Continues testimony; summarizes reasons to support suggested approach. Says did not try to deal with low-income assistance, as they are participating in Blue Ribbon Task Force, which does not have agreement at this time on low-income assistance.

ISSUES

DISCUSSED

DISCUSSED		
		Discusses with Committee
163		* potential minimum funding level
179	O'Connor	* mandatory requirement with local control and flexibility for use of funds
215		* possibility of using consortiums of local utilities when planning use of public purposes funds
245	Doug Myers	Representing Fair and Clean Energy Coalition, notes that negotiations in the Blue Ribbon Task Force are in delicate stage at present; asks that comments regarding it be minimal; announces HB 3232 has been printed.
		Representing Fair and Clean Energy Coalition, presents written testimony on access to Bonneville Power Administration Power (BPA) (EXHIBIT E, page 1) . Says a goal of restructuring is keeping benefits of low-cost hydro resources in Northwest. Outlines current problem with BPA
		* BPA power costs more than some available alternatives.
269	Steven Weiss	* Future BPA power will be a bargain.
		* Present law allows utilities to purchase BPA power at cost; consumers have no direct purchase rights.
		* BPA contracts all expire in 2001.
		* Northwest utilities are assigned particular order when they can sign up for cost-based subscriptions.
		Continues discussing the problem with BPA(EXHIBIT E, page 2). Says with customer choice
339	Weiss	* no assured loads for utilities which permit signing BPA contract
		* utility not allowed to make profit from BPA power
359	Weiss	Discusses mechanism for keeping access to BPA power (EXHIBIT E, page 3).
Tape 63, A		
001	Weiss	Concludes testimony
010	Rep Edwards	Asks if federal laws need to be changed for new mechanism to be implemented.
012	Weiss	Says Bonneville believes no new federal legislation is required.
019	Chair Wooten	Makes announcements; adjourns at 3:03 p.m.

Submitted By, Reviewed By,

Lynda Sloan, John Larson,

Administrative Support Administrator

EXHIBIT SUMMARY

- A Written testimony, Libby Henry, 3 pp.
- **B** Written testimony and materials, Al Waibel, 37 pp.
- C Draft HB 3536, John Gervais, 6 pp.
- D Written testimony, Tom O'Connor, 6 pp.
- E Written testimony, Steven Weiss, 6 pp.
- F Letter to Rep. Wooten, Jim Anderson, 1 p.
- G Written materials, Steve Loveland, 3 pp.