#### **HOUSE COMMITTEE ON POWER DEREGULATION WORKGROUP**

March 31, 1997 Hearing Room 137 1:00 P.M. Tape 79 - 82 **MEMBERS PRESENT:** Rep. Jim Welsh, Chair Rep. Cynthia Wooten, Vice-Chair **STAFF PRESENT:** John Larson, Administrator Mieko Aoki, Committee Clerk **MEMBERS OF PUBLIC PRESENT:** Jim Anderson, PacifiCorp Sarah Baker-Sifford, Oregon Rural Electric Cooperative Association Gary Conkling, Oregon Energy Coalition Diane Cowan, Oregon People's Utility District Association James Deason, Eugene Water and Electric Board **Ron Eachus, Oregon Public Utility Commission** Jason Eisdorfer, Fair and Clean Energy Coalition Fred Heutte, Northwest Energy Efficiency Council **Denise McPhail, Portland General Electric Daniel Meek, Energy Electrons Environment** Jock Mills, Bonneville Power Administration **Steve Munson, Vulcan Power Company** Paul Murphy, PG & E Energy Services, Northwest Aluminum, Reynolds Metals Tom O'Conner, Oregon Municipal Electric Utilities John Savage, Office of Energy

### **Rachel Shimshak, Renewable Northwest Project**

James Tarpey, Enron

Brad VanCleve, Oregon Energy Coalition

Steve Weiss, Fair and Clean Energy Coalition

Paul Wielgus, Enron

### **MEASURE/ISSUES HEARD:**

## **DEVELOPMENT OF CONSENSUS ON BILL**

# These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> <u>marks reports a speaker's exact words</u>. For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
TAPE 79, A		
003	Rep. Wooten	Calls meeting to order at 1:25 p.m. Gives overview of agenda. Announces allocating ten minutes for Jason Eisdorfer's presentation and discussion.
019	Jason Eisdorfer	Presents proposal relating to open access and public benefit charges.
060	Rep. Wooten	Summarizes Eisdorfer's proposal.
080	Denise McPhail	Suggests starting to collect money on July 1, 1997.
088	Workgroup	Discusses * structure of section 24 * date of open access
138	Workgroup	Continues discussion.
141	Rep. Wooten	Asks the possibility of starting public purpose program in July 1, 1997, and opening direct access January 1, 2000.
154	Workgroup	Discusses date for open access.
185	Rep. Wooten	Summarizes discussion on date.
201	Eisdorfer	Suggests revisiting the issue.
208	Workgroup	Discusses * problems of starting to collect three percent of systems benefit charge prior to open direct access

		* determining actual percentage of charge
251	Rachel Shimshak	Summarizes past discussion on date at workgroup meeting.
276	Workgroup	Discusses language which Shimshak proposes.
321	Rep. Wooten	Asks workgroup how to proceed on the issue.
329	Jim Anderson	Suggests revisiting the issue.
332	Eisdorfer	Says he reverses his vote.
355	Workgroup	Discusses systems benefit charges  * classification of customers  * mechanisms  * definition
390	Daniel Meek	Presents an example of California. Suggests learning mechanism from California.
419	Rep. Wooten	Asks definition of electricity sales.
424	Eachus	Responds it includes distribution, transmission and generation costs.
TAPE 80, A		
		Discusses
009	Workgroup	* imposing retail revenue
		* how to decide charging rate
023	Rep. Wooten	Moves on to next issue.
		Discusses
025	Workgroup	* contents of three percent charge
		* whether three percent is a floor or a cap
075	Workgroup	Continues discussion.
100	Rep. Wooten	Announces three percent would be a floor of non-bypassable charges according to administrator's record. Moves on to next issue.
110	Conkling	Opposes rate would be higher than three percent.
126	Workgroup	Discusses * exceeding public purpose charges

		* language in statute allows flexibility
		Comments on systems benefit charge
145	Eachus	* non-bypassable charge regardless of suppliers
		* three percent is a floor
160	Denise McPhail	Asks how to calculate the systems benefit charge.
179	Rep. Wooten	Suggests revisiting McPhail's question and discussing three percent systems benefit charge issue.
183	Jim Deason	Opposes deciding three percent as a cap.
		Comments
196	Eachus	* investing more than three percent for renewable resources and applying for individual customers through distribution charge will affect raising rate of charge
		* efficiency of utilizing distribution system
236	Deason	Addresses Eugene Water and Electric Board's (EWEB) concerns.
249	Steve Munson	Proposes introducing larger mandatory systems charge in the future.
257	Eisdorfer	Agrees with giving alternative to consumer owned utilities (COU) investing more than three percent for renewable resources.
		Discusses
275	Workgroup	* whether exceeding systems benefit charge or not
		* determining actual percentage of systems benefit charge
325	Conkling	Suggests giving customers opportunities to create competitive market.
365	Munson	Describes importance of Vulcan Power's function after open direct access.
	Rep.	Summarizes discussion. Calls for vote.
394	Wooten Vote	<b>YES</b> on the nonbypassable systems benefit charge become effective on the date of open access.
	John Larson	
414		Reads the question.
422	McPhail	Asks concept of three percent.
435	Murphy	Asks concepts of utility obligation and substantial conservation.
TAPE 79, B		
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015	Eachus	Describes the concept that three percent is the amount that any utility would spend and collect from all customers through nonbypassable systems benefit charge.
041	McPhail	Mentions unfairness of charging customers who have their own conservation or renewable systems.
050	John Savage	Comments the language did not preclude utilities from investing over three percent.
		Discusses
053	Workgroup	* problems of collecting charges
		* nonbypassable systems benefit charge has to be competitively neutral
119	Rep. Wooten	Reads rephrased statement. Asks how to increase rate of the charge.
144	Larson	Reads statement: "Three percent of electricity sales revenues is a floor on the amount of money that the distribution company or its customers would spend for public purposes and a cap on what the distribution company would collect from all customers through a nonbypassable systems benefit charge, regardless of electricity service supplier."
150	Rep. Wooten	Calls for vote.
100	Vote	VOTE SPLIT on the statement.
165	Workgroup	Discusses three percent of systems benefit charge.
215	Workgroup	Continues discussion.
256	Rep. Wooten	Proposes vote.
258	Savage	Suggests collecting money through distribution systems to avoid confusion.
273	Diane Cowan	Asks if there is other money collecting method.
281	Workgroup	Discusses additional method of collecting money.
329	Rep. Wooten	Asks how to proceed on the issue.
352	Eisdorfer	Clarifies their position.
373	Conkling	Supports creating competitive market.
TAPE 80, B		
		Discusses
008	Workgroup	* three percent of nonbypassable systems benefit charge
		* utilities have ability to exceed three percent or not
058	Workgroup	Continues discussion.

071	Rep. Wooten	Summarizes discussion and proposes vote.
115	Conkling	Supports three percent nonbybassable systems benefit charge.
133	Eachus	Restates the statement: "Three percent is a floor and spending it is a cap on collection through systems benefit charge."
138	Rep. Wooten	Calls for vote.
150	Vote	NO on the revised statement.
149	Eachus	Describes voting system at workgroup meeting and suggests revisiting the issue.
158	Rep. Wooten	Proposes rephrased statement.
165	Rep. Wooten	Calls for vote.
105	Vote	NO on the statement that Rep. Wooten proposed.
175	Rep. Wooten	Announces issues need to be revisiting.
		Suggests
189	Murphy	* deciding mechanism which allows all customers to get direct credits for any expenditures that they make towards these public purpose programs
		* simplifying mechanism for all customers to create public purpose expenditure by themselves
		Discusses
235	Workgroup	* purposes of purchasing renewable resources directly
		* how public purpose programs affect customers Comments
0.5.4		* investment for conservation
274	Meek	* purpose of conservation
		* public purpose program and three percent is additional to market Comments
300	Savage	* disagrees with any credit against low-income weatherization, renewables and conservation
		* necessity of clarifying verification method
		* supports self-directed investment

324	Eisdorfer	Addresses his concern about verification issue of low-income weatherization, conservation and renewable resources.
344	Munson	Addresses concern of competition between existing out of state suppliers and new in state renewable program.
360	Murphy	Comments on conservation and renewables.
412	Baker- Sifford	Supports nonbypassable systems benefit charge.
TAPE 81, A		
011	Meek	Supports the proposal which credits large industrial customers for individual conservation efforts.
		Discusses
025	Washanaa	* verification issue
025	Workgroup	* calculation of three percent
		* obligation of utilities
050	Rep. Wooten	Suggests Murphy and Meek create standards and benchmarks for the issue.
078	Workgroup	Discusses flexibility of rigid numbers for investing renewable resource.
133	Rep. Wooten	Announces revisiting three percent issue.
151	Chair Welsh	Moves on to next issue.
169	Munson	Presents testimony on new non-hydro green power project.
219	Munson	Continues presentation.
226	Chair Welsh	Suggests taking his proposal to committee meeting.
234	Munson	Mentions efficiency of the project.
284	Munson	Continues presentation.
311	Weiss	Supports providing green marketing in advance of open access by retail distribution utilities.
		States their position
335	Conkling	* agrees with changing monopoly situation to competitive situation
		* supports allowing market to create competitive situation
384	O'Connor	Comments small utilities will not have options after expiration of Bonneville Power Administration (BPA) contract.
402	Chair Welsh	Asks how the BPA contract works.
406	O'Connor	Describes classification of customer who is able to purchase BPA power directly.

TAPE 82, A		
006 035	Munson Jock Mills	Comments on importance of developing green base renewable project. States he will provide information that will help clearing confusion. Comments
042	Weiss	* agrees with utilities investing money which is credited by purchasing BPA power to public purpose project
		* how to itemize usage of three percent
074 106	Workgroup Meek	<ul> <li>* budget should not be granted existing project</li> <li>Discusses inclusion of alternative mechanism in the bill.</li> <li>Mentions mechanism of California's systems benefit charge.</li> <li>Suggests postponing vote and ask workgroup to consider following issues that he opposes</li> </ul>
144	Munson	* increasing mandatory systems charge
		* deciding mandatory minimum percentage of total load
170	Chair Welsh	Summarizes discussion.
107	Chair Welsh	Calls for vote.
183	Vote	NO to include other mechanisms in public purpose programs.
193	Chair Welsh	Moves on to next issue.
210	Weiss	Presents their proposal of conservation program.
257	Workgroup	Discusses projects approving mechanism administrated by Office of Energy. Continues discussion on including administration cost in the three percent
307	Workgroup	charge
343		Presents their perspective regarding delivering conservation programs. Comments on difference between investor owned utilities (IOU) and COU.
392	Meek	States California's approach as an example.
442 TAPE 81, B	Meek	Continues presentation.
030	Meek	Continues presentation. Describes California's structure of public benefits program. Suggests Office of Energy be the administrative agency.
		Discusses
078	Workgroup	* vulcanization problems
		* conflict of interest relating to sellers of both conservation and energy

		* administrating public fund for conservation
		States two objectives that workgroup should discuss
100	Eachus	* energy efficiency
		* creating competitive market
150	Eachus	Continues presentation on structure of administration
200	Eachus	Continues presentation on how to avoid conflict of interest.
225	James Tarpey	Comments the most efficient entity should operate the program.
256	Chair Welsh	Summarizes discussion.
269	• •	Discusses public purpose programs.
310	Chair Welsh	Suggests discussing structure of administration.
314	Workgroup	Discusses administration structure of collected fund. Presents their proposal
336	O'Connor	* supports mandatory three percent charge in statute as a requirement
550	O Connor	* collects same rate of money from all customer classes
		* program should be locally administrated
386	O'Connor	Continues presentation that program should be competitively neutral and simple.
415	Workgroup	Discusses whether state agency should administer conservation program or not.
TAPE 82, B		
		Suggests
012	Eachus	* determining goals to accomplish
		* creating energy efficient competitive market
054	Chair Welsh	Comments on importance and difficulties of managing conservation program.
		Asks how to deal with low-income weatherization program. Discusses
068	Workgroup	* Oregon has well established institutional low-income weatherization program
		* how to split the three percent of charge
		Summarizes discussion and proposes several policy questions
106	Chair Welsh	* Who will administer the program?
		* How to split the fund for conservation?

120	Savage	Supports pooling the fund and spreading efficiently.
131	Meek	Opposes individual utilities administering pooled fund.
146	Workgroup	Discusses how to administer pooled fund.
183	Chair Welsh	Explains a question which workgroup will vote on.
204	Workgroup	Discusses meaning of the question.
254		Continues discussion.
258	Chair Welsh	Clarifies the question.
		Discusses meaning of the question
284	Workgroup	* Who will deliver and govern energy efficiency?
		* mechanism of pooling fund
334	Workgroup	Continues discussion.
		Clarifies the question
		* local governing bodies and IOU subject to PUC oversight
347	Larson	* pooling mechanism which applies to all
		* pooling mechanism which applies to IOU and local option for consumer- owned utilities
358	Workgroup	Discusses distinguishing conservation from renewables.
370	Larson	Reads option one.
385	Eachus	Suggests asking caucuses' preferences of options and discuss details later.
400	Larson	Rephrases and reads options through one to three.
423	Chair Welsh	Asks each caucus which option is its preference.
425	Conkling	States Oregon Energy Coalition (OEC) prefers to abstain.
439	Eisdorfer	States Fair & Clean Energy Coalition prefers option three.
441	Eachus	States PUC prefers option two. Adds option three is acceptable.
452	Baker- Sifford	States COU prefers option one and three.
458	McPhail	States IOU prefers option one and two.
467	Eachus	Summarizes pooling mechanism is the most preferable among caucuses.
490	Chair Welsh	Announces workgroup revisiting the issue.
498	Chair Welsh	Adjourns meeting at 5: 20 p.m.

Submitted By, Reviewed By,

Mieko Aoki, John Larson,

Committee Clerk Administrator