PUBLIC HEARING: HB 2062, SB 1012-A, HB 2049

WORK SESSION: HB 2048-A

PUBLIC HEARING & WORK SESSION: HB 2129, SB 998

TAPES 214, 215 A/B; 216, 217 A/B; 218 A/B, 219A

HOUSE REVENUE COMMITTEE

JUNE 12, 1997 8:30 AM HEARING ROOM A STATE CAPITOL BUILDING

MEMBERS PRESENT: Rep. Tom Brian, Chair

Rep. Lee Beyer, Vice-Chair

Rep. Tony Corcoran

Rep. Randall Edwards

Rep. Leslie Lewis

- Rep. Anitra Rasmussen
- Rep. Mark Simmons

Rep. Ken Strobeck

MEMBERS EXCUSED: Rep. Lane Shetterly

WITNESSES -- A.M.: Sen. Joan Dukes, District 1

Howard Olsen, Columbia County Susan Browning, Department of Revenue Dave Babits, Oregon Small Woodlands Association Ray Craig, Assistant State Forester Bob Cantine, Association of Oregon Counties Don Lindley, Association of Oregon Counties (Lincoln County) Steve McClure, Union County Jim Gangle, Department of Assessment & Taxation Jerry Hanson, Washington County Assessor Jim Manary, Department of Revenue Genoa Ingram-Read, Oregon Association of Realtors Frank Brunner, Oregon Bankers Association Don Miner, Oregon Manufactured Housing Association Carol Samuels, League of Oregon Cities WITNESSES -- P.M.: Rep. Jeff Kruse, District 45

Rod Johnson, Douglas County

Rep. Chris Beck, District 12

Mike Grainey, Department of Energy

Bob Strong, Western States Tax

Roger Martin, Alaska Air

Gary Carlson, Associated Oregon Industries

Jim Craven, Oregon Council of American Electronics Assn.

Tom Linhares, Association of County Assessors

Rep. John Watt, District 50

Rep. Eldon Johnson, District 51 Everett Cutter, Oregon Railroad Assn. Craig Lomnicki, League of Oregon Cities Charlie Hales, League of Oregon Cities Steve Bryant, League of Oregon Cities Ben Walters, League of Oregon Cities Denise McPhail, Portland General Electric Jenny Lang, U.S. West Communications

STAFF PRESENT: Ed Waters, Economist

Jim Scherzinger, Legislative Revenue Officer

Dick Yates, Economist

Brian Reeder, Economist

Barbara Guardino, Committee Assistant

TAPE 214 SIDE A

011 Chair Brian Called meeting to order at 9:07 a.m. Opened public hearing on SB 998.

PUBLIC HEARING -- SB 998

 O30 Sen. Dukes
 O30 Sen. Dukes
 SB 998 will change earlier federal reconnect that disadvantaged a few Oregonians in terms of depreciation. This bill passed Senate easily. The problem was inadvertent.
 (Refer to EXHIBIT G) Explained, federal reconnect of 1995 caused problems having to do with rental property he purchased in 1981. Federal reconnect legislation required him to take one-time modification, taking 10 years of depreciation all at once. His depreciation is already down to zero, but with new legislation he was forced to take full amount in 1996 tax. He is retired; under old law he would not have paid tax at all because his income is too low. New law means he will lose his full 10 years of depreciation and won't gain a penny in state taxes. When he sells property, he will have to pay this tax again, thus being billed twice. 078 Olsen Explained, proposal will change mandatory depreciation to optional., so he can continue on current depreciation schedule. Reviewed amendments:

SB 998 -A3 (EXHIBIT A): Clarify meaning of bill

090 Ed Waters SB 998 -A4 (EXHIBIT B): Correction so corporate tax credits are not excluded from surplus kicker credit calculation.

SB 998 -A5 (EXHIBIT C): Exempt from Oregon income taxation, income earned by certain non-resident workers at federal hydroelectric facilities.

115 Susan Browning Testified in support of SB 998. Department of Revenue introduced - A4 and A5 amendments. There will be a great revenue impact if this is not repaired. Does not want federal government to intercede in handling of state income tax.

WORK SESSION -- SB 998

Vice

144 Chair Beyer	MOTION TO MOVE SB 998 - A3 AMENDMENTS INTO SB 998.
146 Chair Brian	ASKED MEMBERS FOR ANY OBJECTIONS TO MOVING SB 998 -A3 AMENDMENTS INTO SB 998. HEARING NO OBJECTIONS, CHAIR SO ORDERED.
Vice 148 Chair Beyer	MOTION TO MOVE SB 998 -A4 AMENDMENTS INTO SB 998.
150 Chair Brian	ASKED MEMBERS FOR ANY OBJECTIONS TO MOVING SB 998 -A4 AMENDMENTS INTO SB 998. HEARING NO OBJECTIONS, CHAIR SO ORDERED.
158 Chair Brian	REQUESTED SUSPENSION OF RULES FOR THE PURPOSE OF ADOPTING MULTIPLE AMENDMENTS INTO SB 998. HEARING NO OBJECTIONS, CHAIR SO ORDERED.
166	COMMITTEE RE-ADOPTED SB 998 -A4 AMENDMENTS INTO SB 991.
Vice 167 Chair Beyer	MOTION TO MOVE SB 998 -A5 AMENDMENTS INTO SB 998.
168 Chair Brian	ASKED MEMBERS FOR ANY OBJECTIONS TO MOVINB SB 998 -A5 AMENDMENTS INTO SB 998. HEARING NO OBJECTIONS, CHAIR SO ORDERED.
Vice 169 Chair Beyer	MOTION TO MOVE SB 998 AS AMENDED TO THE FLOOR WITH A DO PASS RECOMMENDATION.
Vice 167 Chair Beyer 168 Chair Brian Vice 169 Chair	MOTION TO MOVE SB 998 -A5 AMENDMENTS INTO SB 998. ASKED MEMBERS FOR ANY OBJECTIONS TO MOVINB SB 998 -A5 AMENDMENTS INTO SB 998. HEARING NO OBJECTIONS, CHAIR SO ORDERED. MOTION TO MOVE SB 998 AS AMENDED TO THE FLOOR WITH A DO

IN A ROLL CALL VOTE, MEMBERS VOTING AYE: REPS. CORCORAN, EDWARDS, RASMUSSEN, SIMMONS, STROBECK; VICE CHAIR BEYER, CHAIR BRIAN.

MEMBERS EXCUSED: REPS. LEWIS, SHETTERLY.

MOVED DO PASS AS AMENDED REP. TAYLOR WILL LEAD THE DISCUSSION ON THE FLOOR.

190 Chair Brian Removed suspension of rules. Opened public hearing on HB 2129 (Extends funding for administration of reforestation credit and Western Oregon Small Tract Optional Tax -WOSTOT.)

PUBLIC HEARING -- HB 2129

199 Dave Babits	Testified in support of HB 2129. Believes WOSTOT is an important program to a number of small woodland owners.
234 Chair Brian	Asked, if HB 3734 becomes law, will privilege tax be canceled? Should committee tie funding of HB 2129 to two years rather than permanent, since if privilege tax is gone, funding source on WOSTOT would have to change.

255 Dick That would make sense. Suggested sunset, as contained in bill, page 1, lines 13 -14 (change 1997 to 1999).

WORK SESSION -- HB 2129

265 Yates	Introduced HB 2129 -2 amendments (EXHIBIT H).
	Noted, HB 2129-2 amendments proposed by Department of Forestry. Bill requires all
	property in a tax lot to be in optional tax. Forestry has re-inspection requirement, and
287 Ray Craig	did not want to go out and inspect and find land disqualified. This is common situation
207 Ruy Cluig	under current law. Forestry concurs with two-year sunset provision.

346 Vice Chair Beyer MOTION TO MOVE HB 2129 -2 AMENDMENTS INTO HB 2129.

ASKED MEMBERS FOR ANY OBJECTIONS TO MOVING HB 2129 -2 348 Chair Brian AMENDMENTS AS AMENDED INTO HB 2129. HEARING NO OBJECTIONS, CHAIR SO ORDERED.

351 Vice Chair MOTION TO MOVE HB 2129 AS AMENDED TO THE FLOOR WITH A DO PASS RECOMMENDATION.

7 - 0 - 2

IN A ROLL CALL VOTE, MEMBERS VOTING AYE: REPS. CORCORAN, EDWARDS, LEWIS, SIMMONS, STROBECK; VICE CHAIR BEYER, CHAIR

BRIAN.

MEMBERS EXCUSED: REPS. RASMUSSEN, SHETTERLY.

353 **VOTE**

372 Vice Chair
BeyerMOTION CARRIED. REP. LEWIS WILL LEAD DISCUSSION ON THE
FLOOR.372 Vice Chair
BeyerMOTION TO RESCIND SUBSEQUENT REFERRAL OF HB 2129 AS
AMENDED TO WAYS AND MEANS COMMITTEE.373 Chair BrianASKED MEMBERS FOR ANY OBJECTIONS TO RESCINDING
SUBSEQUENT REFERRAL OF HB 2129 AS AMENDED TO WAYS AND
MEANS COMMITTEE. HEARING NO OBJECTIONS, CHAIR SO
ORDERED.

Reps.

379 Lewis, Declared possible conflict of interest. Corcoran

PUBLIC HEARING -- HB 2049

382 Chair Brian Closed work session on HB 2129. Opened public hearing on HB 2049.

Gave background of HB 2049. Asserted, work done on transportation and M50 bills will do no good unless they can be implemented. That will require resources, and counties are

423 Bob Cantine short of resources. 36 counties are losing \$74 million in property taxes, which cuts into administration funds. Assessment/taxation function is not protected under Constitution. County assessors request state to pick up larger share of assessment and taxation so counties can protect public safety etc. from further cuts.

TAPE 215 SIDE A

Association of Oregon Counties is united in its support of HB 2049. This is the highest remaining priority this session. Requested interim study.

063 Don Lindley Lincoln County will eliminate 10 % of total work force, 11 of those positions are from assessors office to provide for minimal impact on public safety.

AOC supports continued funding of Assessment & Taxation program.

117 Steve McClure
 Refer to "Union County Board of Commissioners" (EXHIBIT K). Testified in support of continued funding for A & T program. Requested interim consideration concerning future funding.
 186 All Ouestions and discussion concerning A & T program.

186 All Questions and discussion concerning A & T program.

²⁵⁵ Jim Gangle Refer to "Memorandum" (EXHIBIT L) Lane County one of hardest hit in lost timber revenues, suffered extreme staff cuts, but have been able to gradually grow back. Talked about: What Lane County is doing now; what it is cutting; what would be cut if it loses current funding mechanism. Multnomah County situation is similar to Lane County.

Addressed HB 2049, funding mechanisms and philosophy.

375 Jerry Hanson HB 2049 was written before discussions about current political situation. It was based on concept that state would share 50 % of cost. It is based on charges on documents has been a problem in getting support, but believes it is fair. Real estate industry depends upon efficient processes in assessment and taxation. In terms of real estate sales, good mapping systems available.

TAPE 214 SIDE B

050 Hanson	Summarized: Efficiency would be dramatically impacted without this program. Urged committee to continue this program.
060 All	Questions and discussion.
	Gave brief history of Department of Revenue funding for A & T program.
109 Jim Manary	Refer to "Assessment & Taxation Funding, Department of Revenue" (EXHIBIT M) : Department Industrial Sites, etc.
	Warned, if funding is discontinued, Department of Revenue will cease to appraise 600 industrial sites.
196 Brian Reeder	Gave explanation of HB 2049: Increases \$20 recording fee to \$30 and expands number of recordings subject to fee. Refer to "Revenue Impact Statement" (EXHIBIT P) is \$32 million in 1997-99.
	Referred to two amendments:
210 Reeder	HB 2049 -2 (EXHIBIT Q): Do away with most of bill, extend program for two more years. Add requirement for interim study.
	HB 2049 -3 (EXHIBIT R): Same as -2 except add prohibition on local real estate transfer taxes/fees, page 4, section 6.
Genoa 248 Ingram- Read	Directed members' attention to HB 2049 -1 amendments, created by Oregon Association of Realtors (EXHIBIT T): Amendments keep \$20 recording fee as is, recapturing \$11 - 12 million that will sunset June 30, 1998, and dedicate that money to Oregon Housing Trust Fund. Also continue moratorium on local real estate transfer tax.
	OAR opposes real estate transfer tax.
339 Frank Brunner	Expressed disappointment because moratorium and \$20 were one package. Now proposal this will triple revenue at time when M50 reduces need. This is a real estate transfer tax. Some these fees will be paid by financial institutions; some will be passed along to consumers. Tax was not intended to be permanent, it was for an emergency.
385 Don Min	er Testified in support of HB 2049 -1 amendments in order to support affordable housing.

Asked Brunner, if not this mechanism to fund affordable housing, then what

Pop mechanism?

444 Rep. Corcoran

446 Brunner Suggested continue funding as it is. To raise it three-fold is terrible. Be honest, it is a real estate transfer tax.

TAPE 215 SIDE B

044 All	Questions and discussion on Brunner's concerns.
082 Vice Chain Beyer	Concluded, answer is to put issue on hold and create interim task force.
092 Brunner	Upset that this will become a permanent tax.
092 Druinici	Suggested move recording of deeds and records to state, modernize whole process.
120 Carol Samuels	Testified in favor of A & T funding for counties. League of Oregon Cities recognizes importance of A & T function. Without it, expected improvements may not occur. LOC opposes any form of preemption or moratorium on counties' ability to impose a real estate transfer tax. Local government is losing its options, ability to raise local dollars.
	Questions and discussion interspersed.
210 Rep. Corcoran	Concern that lawmakers' credibility suffers when they do not establish nexus (connection) between tax and service. This bill has clear nexus.
229 Cantine	Asked for revenue impact for HB 2049 in comparison to current method.
240 Hanson	Refer to handout dated May 28, 1997 (EXHIBIT N). Two types of transactions impacted: Sale of property (page 2); refinancing.
293 Hanson	Impacts will double because lose M50 money plus money for A & T grant program. Believes there is a way to work through these issues. System involves bankers, Realtors, counties, districts. Everyone has to work together to make system work.
334 Cantine	Regarding recording fee rising to \$16 million; add that and delinquent interest on taxes equals \$48 million in biennium. Currently receive \$25 million, so this bill would double that amount, not triple.
333 Chair Brian	10:50 recessed meeting until approximately 1:30 p.m.

AFTERNOON CONTINUED MEETING

_

WORK SESSION -- HB 2048A

360 Chair Brian	Called meeting to order at 2:25 p.m.
390 Jim Scherzinger	Directed members' attention to "HB 2048 Measure 50 Implementing Draft" (EXHIBIT U) Outline follows order of bill.
	REVIEWED BY HOUSE COMMITTEE:
445 Scherzinger	Assessed Value (1 - 19)
445 Scherzinger	Lesser of real market value or maximum assessed value
	Maximum Value
TAPE 216 SIDE	<u>A</u>

Unit of Property (7)

Classes of Property (9-1)

009 Scherzinger Areas

Exception for improvements and new property (9-5)

Other exceptions for subdivision, rezoning, etc. Distribution of tax cuts and revenue reductions (in HB 3710)

(Issues for which committee postponed decisions):

027 Scherzinger

Treatment of offsets

Can district under-levy? M47 allocation formula to districts

Levies included in calculation of statewide cut goal

062 Scherzinger Application of Measure 5 limits

Urban renewal

Special cases

Special assessments and partial exemptions (40-45)

115 Scherzinger

(Awaiting some amendments) Appeals (49-93), 223a-241 etc. ...

What changes should be made to Tax Court appeals process?

Repeal Board of Ratio Review

139 Scherzinger Convert Board of Equalization to Board of Property Tax Appeals

Exemptions (98-145, 164-165, etc. ...)

Most changes to dates to apply reflecting January 1 assessment data

156 Scherzinger

Exemption sunset dates

Casualty loss (196)

Timelines/ January 1 assessment date/ Change in definition of real market value ...

January 1 date effective in 1998-99 (147)

Change industrial, personal, and utility property return dates

Repeal quarter and tenth of 1 % rules (149)

171 Scherzinger

Local reserves (299-301)

Require assessors to keep real market value on the tax roll (155)

Repeal six year reappraisal cycle (161)

Personal property (163) Imposition and collection of taxes (242-301, 320-321)

Treatment of offsets? (251-252)

Can district under-levy? (244)

222 Scherzinger Application of Measure 5 limits (260)

Rounding (248)

Error correction process (280)

Tax statement (286-288)

Bonding (258, 366-366b)

Definitions

244 Scherzinger

Bonds approved but not raised before Measure 47

(Questions and discussion)

Clarify that refunding cannot produce a net increase ... (366a)

344 Scherzinger

Misspent proceeds (Questions and discussion)

Local option taxes (302-308a)

Does not include schools (302)

Rate based levy go up to five years (303)

397 Scherzinger Definition of capital project

Use of local option levy for bonds (303-4)

Elections

Elections generally (309-319)

GENERALLY NOT REVIEWED BY HOUSE COMMITTEE

445 Scherzinger

Local budget law (322-339)

TAPE 217 SIDE A

036 Scherzinger New districts, mergers, and divisions (340-365, 371-390) 050 Scherzinger Urban renewal (442-454) Shift restrictions (445-462)

071 Scherzinger Effective dates and emergency clause (463-465)

ISSUES NOT YET IN BILL

Adjustments for errors in calculating permanent rates

080 Scherzinger

County trust forest land distribution

Severance tax distribution

PUBLIC HEARING -- SB 1012A

158 Brian Reeder Reviewed SB 1012-A: Reclassifies certain electricity generating plants as industrial property rather than utility property. Requires maximum generating capacity 20 mw, power sales to an electric utility rather than to customers. Applies to only two plants.

	Refer to SB 1012 -A2 (EXHIBIT Y); and SB 1012 -A3 (EXHIBIT Z): Put back in language that was inadvertently removed from original bill.
198 Rep. Kruse	Explained SB 1012 -A2 amendments, suggested committee adopt it and not -A3.
	Noted, SB 1012 -A2, lines 3 - 4, reinsert an exception in statute that was inadvertently deletedA3 are not needed.
218 Rod Johnson	Bill brings equity. Industrial properties can elect not to have assessors use income approach for valuing property. Bill would give same opportunity to small co-generation plants. Fiscal impact is minimal; revenue impact zero. Bill keeps income information private.
268 Rep. Beck	Explained SB 1012 -A4 amendments (EXHIBIT AA): Allows transit passes to fall under category of allowed transit credits.
279 Mike Grainey	Testified in support of SB 1012 -A4 amendments. Amends existing Business Energy Tax Credit (BETC) Program to provide that employers who buy transit passes for employees can get tax credit. No revenue impact.

PUBLIC HEARING --- HB 2062

353 Chair Brian	Opened public hearing on HB 2062.
366 Gary Carlson	Gave brief history of HB 2062, intangibles taxation exemption for centrally assessed utilities. Rapid change in utility industry to competition could result in unfairness.

TAPE 216 SIDE B

059 Carlson	Associated Oregon Industries supports HB 2062. Opposes modification of language in ORS 307.020.
	"Why Intangible Property Taxes Should Be Repealed" (EXHIBIT EE)
067 Bob Strong	Centrally assessed companies are telecommunications, transportation and energy. Asking that these companies be treated the same as everyone else. HB 2062 does this. This is a competition issue.
	Centrally assessed companies are increasing statewide 6 % per year. They are constantly adding new property, replacing old property.
109 ^{Jim} Craven	Echoed Carlson's concerns about modifications to language.
137 Jim Manary	Gave background on HB 2062. Soon after close of 1995 General Assembly, centrally assessed companies said there would be an intangible bill for 1997 session. Out of these discussions, Department of Revenue modified its appraisal approach, came up with estimate of intangible value.
	Refer to handout (EXHIBIT FF). Outlined approaches to figuring intangible values.
	Refer to HB 2062 -4 amendments (EXHIBIT GG). U.S. Cellular plans to locate regional

199	Rep. Watt	call center and employ 500 people in southern Oregon, which has high unemployment. U.S. Cellular requested exemption as condition of locating in Oregon. Western Wireless in Portland is only other exemption. Asked for support in adopting HB 2062 -4 amendments.
237	Rep. Johnson	Testified in support of HB 2062 -4 amendments. A number of companies coming into state have bought FCC licenses will go to court to get this overturned. Rights to do business should not be taxed. Believes bill should be drafted as broadly as possible, exempt all wireless, not just U.S. Cellular.
289	All	Questions and discussion on how broadly bill should be drafted, etc.
		Using different modifier methods to minimize intangible influence, Department came up with estimate based on 1996 values. Should this become law, these are the methods they would adopt.
338	Manary	•
		Noted, Trojan Nuclear Plant is not included in estimate for intangibles.

Described appraisal process for intangibles.

TAPE 217 SIDE B

030 Manary	Continued discussion on appraisal process.
110 Craig Lomnicki	Refer to written testimony (EXHIBIT HH): On behalf of League of Oregon Cities, panel urged committee to oppose HB 2062. Main reason is loss of revenue local for governments.
	Believes revenue loss will be much greater than stated. No local representation when developing methodology. List of intangibles is open-ended.
216 Lomnicki	Asked, why should legislature respond to a problem that does not exist. This bill is tax reform on piecemeal basis. Changing proportion of taxes paid by industry results in yet another tax shift to residential properties.
229 Lomnicki	Summarized: Legislature will be opening Pandora's box by passing this bill. Requested interim study in context of overall tax reform. Urged committee to oppose HB 2062.
242 Chair Brian	Committee recessed in order to vote on House floor. 4:10 p.m.
243 Chair Brian	Reconvened meeting at 4:35 p.m.
	Testified in opposition to HB 2062. Refuted policy arguments proponents have made:
Charlie	1) Tax system should treat all taxpayers equally Argued, there are many legitimate policy reasons why taxpayers are not treated equally.
244 Charlie Hales	2) Extra tax burden borne by centrally assessed businesses must be addressed today - Argued, utilities are not fully deregulated yet, so it is not time to impose intangible exemption.
	3) Revenue implications unknown, industry is asking committee to accept an unknown definition Argued, industry claims only \$600 million taxable value will be taken off

	the rolls. Nobody knows if this is accurate.
367 Rep. Simmons	Resents implication that legislature is hurrying during last days of session.
371 Hales	Requested legislature slow down. City of Portland is willing to be involved in comprehensive tax reform during interim.
398 Steve Bryant	Testified in opposition to HB 2062. Refer to written testimony (EXHIBIT II) City of Albany has cut all it can, and is now eliminating public safety positions. Exempting centrally assessed utilities would subject communities to more severe losses. Albany facing 18 % revenue reductions. Bill would directly correspond to another deep decrease in services. Reduction is direct loss to local government. Before M50, could adjust tax rates, can't do that anymore.

TAPE 218 SIDE A

035 Bryant	Continued testimony, urged comprehensive tax reform. Concluded, bill supporters say they should be treated like everyone else. However, many of supporters entered competitive arena years ago and are successful despite exclusion of intangibles. Competition ought not be rationale for this bill. HB 2062 -4 amendments are too broad.
	TID 2002 4 unicidaments are too broad.
089 Chair Brian	Asked, in terms of tax policy, what is rationale for taxing one narrow group of businesses, their trade-marks, patents, licenses, and not other businesses.
099 Hale	This should be viewed in context of larger agenda. Now is not the time to make this tax shift. If this were before M47, there wouldn't be this much opposition.
140 Ben Walters	Testified in opposition to HB 2062. Refer to written testimony verbatim (EXHIBIT JJ):

1) Section 1 would significantly expand the list of exempt "intangible" personal property for all commercial taxpayers, not simply centrally assessed companies.

2) The much proclaimed "open competition" has not yet arrived.

3) Article 11, sec. 15(6) appears to require that this legislation be approved by three-fifths of each house of the Legislative Assembly.

7) Conclusion.

Tom Linhares, Contended just because proponents are being treated differently does not mean that is unfair. They are being treated differently because utility property is different from industrial property.

340 Tom Linhares

Without amendment, value of Trojan Nuclear Plant is intangible. Trojan has been closed since 1993, and PGE and PPL are still collecting money from rate-payers to offset profit margin and cost of plant.

TAPE 219 SIDE A

 Gave example, U.S. West Communications owns telephone lines, and another company leases those lines. 065 Linhares In other situations, state does not tax both lessee and lessor. 084 Chair Brian Recessed committee to answer call to vote 5:15 p.m. 087 Chair Brian Reconvened meeting at 5:30 p.m. Testified in favor of HB 2062. Airlines see this as an issue of fairness. Coalition has been working on this for two sessions. 1993 AOI got legislature to repeal intangible tax on all but centrally assessed companies (utilities, airlines). 1995 it was too late in session to take action, so supporters are back again. Airlines are closely watching what happens this session. California and Washington have repealed intangible tax. State will be judged if it refuses to repeal tax.
 084 Chair Brian 084 Chair Brian 087 Chair Brian 087 Reconvened meeting at 5:30 p.m. Testified in favor of HB 2062. Airlines see this as an issue of fairness. Coalition has been working on this for two sessions. 1993 AOI got legislature to repeal intangible tax on all but centrally assessed companies (utilities, airlines). 1995 it was too late in session to take action, so supporters are back again. Airlines are closely watching what happens this session. California and Washington have repealed intangible tax. State will be judged if it refuses to repeal tax.
 087 Chair Brian 087 Chair Brian Reconvened meeting at 5:30 p.m. Testified in favor of HB 2062. Airlines see this as an issue of fairness. Coalition has been working on this for two sessions. 1993 AOI got legislature to repeal intangible tax on all but centrally assessed companies (utilities, airlines). 1995 it was too late in session to take action, so supporters are back again. Airlines are closely watching what happens this session. California and Washington have repealed intangible tax. State will be judged if it refuses to repeal tax.
Testified in favor of HB 2062. Airlines see this as an issue of fairness. Coalition has been working on this for two sessions. 1993 AOI got legislature to repeal intangible tax on all but centrally assessed companies (utilities, airlines). 1995 it was too late in session to take action, so supporters are back again. Airlines are closely watching what happens this session. California and Washington have repealed intangible tax. State will be judged if it refuses to repeal tax.
 been working on this for two sessions. 1993 AOI got legislature to repeal intangible tax on all but centrally assessed companies (utilities, airlines). 1995 it was too late in session to take action, so supporters are back again. Airlines are closely watching what happens this session. California and Washington have repealed intangible tax. State will be judged if it refuses to repeal tax.
Oregon Dept. of Revenue is very accurate on its assessments of what this will cost \$6 million.
Airlines have continued to grow in size so no drop in amount of tax collected since
176 Martin passage of M5. This growth will continue. Local governments will not see a lessening of revenue. Requested lawmakers act on this bill this session rather than during interim, since they have been discussing it for five years.
196 All Questions and discussion concerning airlines.
242 Everett CutterTestified in support of HB 2062. Refer to written testimony verbatim (EXHIBIT KK) "Oregon Railroad Association - Statement in Support of HB 2062".
 Referred to Exhibit EE, "Why Intangible Property Taxes Should be Repealed." Concerning claim that PGE is not competitive, PGE will file in August for pilot programs involving four communities and major industrial customers. Will also file to restructure whole service territory, so competition will be there. PGE will open its lines to competitors who will not pay intangible tax. Just as utilities pass taxes onto customers, they also pass tax breaks onto customers. If intangibles are repealed, customers will see rebates or reductions. Commented on HB 2062 -4 amendments.
Commented on HD 2002 -4 amendments.
352 McPhail Pointed out, companies covered under intangible tax are investors in Oregon. Utilities do not intend hurt cities, just want to be treated like other companies. Urged intangible tax be repealed.
388 Jenny Lang Commented on issues that were discussed earlier. Not all centrally assessed telecommunications carriers in Oregon regulated by Public Utility Commission. Some pay on intangible assets, others do not. Disparity within industry. Distinction is centrally assessed classification.
All Questions and discussion concerning telecommunications industry.

TAPE 218 SIDE B

061 Rep. Edwards	Asked, why don't the industries in question get tax relief under M47/50?
069 Strong	Explained, some change in value due to 90 % of 1995 base. However, every dollar centrally assessed companies put on the books from 1995 to present has been factored and added back on. In case of PacifiCorp, after M50 calculations, value increased in 1997 \$83.9 million. Even if this bill were in effect, value still would have gone up. This increase will continue.
	Addressed earlier discussions:
	("Franchise" tax. Utilities pay franchise fee to local communities. Committee must distinguish between franchise that is purchased versus franchise tax.
117 Strong	(Disputed perception that utilities are different. It is just by Department of Revenue's choice, doesn't have to be that way.
	(Washington state property tax system works almost identical to Oregon. Tax impact estimates are almost identical to Oregon.
167 Strong	(Concerning Department of Revenue study, estimates of \$630 million are very aggressive. Department of Revenue did not want surprises, so estimated high.
189 McPhail	Expressed willingness to put guarantees in writing to help local governments feel more secure.
210 All	Questions and discussion concerning how to set a value on a portion of U.S. West property tax that is within a county.
	In response to question, nobody is advocating doing away with central assessment.
272 Strong	Instead of doing income approach based on stock prices, do a replacement cost new of existing assets in Oregon, then distribute them back to counties. Valuing only the existing physical assets.
319 All	Questions and discussion concerning what is centrally assessed and what isn't.
424 ^{Chair} Brian	Adjourned at 6:15 p.m.

Submitted by, Reviewed by,

-

-

-

Barbara Guardino Kim James

Committee Assistant Revenue Office Manager

EXHIBIT SUMMARY:

- A. SB 998, Waters, Proposed Amendments: SB 998 A3, 1 p.
- B. SB 998, Waters, Proposed Amendments: SB 998 -A4, 4 pp.
- E. SB 998, Waters, Proposed Amendments: SB 998 A5, 2 pp.
- G. SB 998, Waters, Staff Measure Summary, 1 p.

I. SB 998, Waters, Revenue Impact of Proposed Legislation, 1 p.

F. SB 998, Waters, Fiscal Analysis of Proposed Legislation, 1 p.

G. SB 998, Olsen, Exhibit "A" Regarding Senate Bill 998A Engrossed, 2 pp.

H. HB 2129, Yates, Proposed Amendments: HB 2129 -2, 1 p.

I. HB 2129, Yates, HB 2129: Estimated Revenue Impact of Section 4, 1 p.

J. HB 2129, Yates, Revenue Impact of Proposed Legislation, 1 p.

B. HB 2049, McClure, Testimony of Union County Commissioner Steve McClure before the House Revenue Committee, 9 pp.

N. HB 2049, Gangle, Memorandum, 3 pp.

P. HB 2049, Manary, Assessment & Taxation Funding, Department of Revenue, 2 pp.

R. HB 2049, Hanson, Oregon State Association of County Assessors, Assessment and Taxation Funding, 3 pp.

T. HB 2049, Lindley, House Bill 2049 and Administration of the Property Tax System Post-Measure 50, 9 pp.

V. HB 2049, Reeder, Revenue Impact of Proposed Legislation, 1 p.

X. HB 2049, Reeder, Proposed Amendments: HB 2049 -2, 4 pp.

A@. HB 2049, Reeder, Proposed Amendments: HB 2049 -3, 4 pp.

AB. HB 2049, Riddell, Multnomah County Oregon letter to legislators, 1 p.

K. HB 2049, Ingram-Read, Proposed Amendments: HB 2049 -1, 9 pp.

L. HB 2048, Scherzinger, HB 2048 - Measure 50 Implementing Draft, 4 pp.

M. HB 2048, Scherzinger, Oregon Department of Revenue Central Assessment Program Unitary Valuation, Allocation & Apportionment, 1 p.

N. HB 2048, Scherzinger, Oregon Department of Revenue, Centrally Assessed Property Tax Roll, 1 p.

X. HB 2048, Scherzinger, Assessed Value of Centrally Assessed Property for 1995-96, 1 p.

Y. SB 1012, Kruse, Proposed Amendments: SB 1012 - A2, 1 p.

B. SB 1012, Kruse, Proposed Amendments: SB 1012 - A3, 1 p.

C. SB 1012, Beck, Proposed Amendments: SB 1012 -A4, 12 pp.

D. SB 1012, Reeder, No Fiscal Impact statement, 1 p.

AG. SB 1012, Reeder, Staff Measure Summary, 1 p.

AI. SB 1012, Reeder, Revenue Impact of Proposed Legislation, 1 p.

AK. HB 2062, Strong, Why Intangible Property Taxes Should Be Repealed, 2 pp.

H. HB 2062, Manary, Intangible Property Value - Unofficial Preliminary Estimates, Centrally Assessed Companies, 3 pp.

I. HB 2062, Watt, Proposed Amendments: HB 2062 -4, 1 p.

J. HB 2062, Lomnicki, Testimony to the House Revenue Committee on HB 2062 by Craig Lomnicki on behalf of the League of Oregon Cities, 3 pp.

II. HB 2062, Bryant, House Revenue Committee, Testimony by Steve Bryant, City Manager, City of Albany, 3 pp.

AJ. HB 2062, Walters, Testimony House Revenue by the Portland City Attorney's Office, 5 pp.

B. HB 2062, Cutter, Oregon Railroad Association, Statement in Support o HB 2062 Before the House Committee on Revenue, Cutter, 1 p.

C. HB 2062, Linhares, Centrally Assessed (Public Utilities) Assessed Value & Taxes, 1 p.

D. HB 2062, Reeder, Proposed Amendments: HB 2062 -6, 3 pp.