

HOUSE COMMITTEE ON TRANSPORTATION

February 5, 1997 Hearing Room D

8:30 AM Tapes 14-15

MEMBERS PRESENT:

Rep. Bob Montgomery, Chair

Rep. Mike Lehman, Vice-Chair

Rep. Tim Josi

Rep. Bill Markham

Rep. Larry Wells

MEMBERS EXCUSED: Rep. Jane Lokan

Rep. Lonnie Roberts

STAFF PRESENT:

Janet Adkins, Policy Analyst

Linda Spaulding, Administrative Support

MEASURE/ISSUES HEARD:

HB 2213 Public Hearing

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
TAPE 14, A		
004	Chair Montgomery	Calls the meeting to order at 8:34 a.m. and opens public hearing on HB 2213.
006	Janet Adkins	Policy Analyst, Refers to Amendments (EXHIBIT A) and Letters of Support received before the meeting (EXHIBIT B)
<u>HB 2213 - PUBLIC HEARING</u>		
		Governor's Office, Reviews overview of HB 2213 from previous meeting (2/3/97). States proposal provides for chartering of regional citizen committees who would establish priorities and criteria for

032	Greg Wolf	<p>transportation projects and programs.</p> <p>Cites three elements of transportation funding proposal:</p> <ul style="list-style-type: none"> * ensure adequate operations, preservation, and maintenance funds * address modernization, expansion needs for livability and economic development * increase state-wide responsibility for transportation funding for senior and disabled Oregonians
067	Wolf	<p>Describes creation of three transportation funds:</p> <ul style="list-style-type: none"> * Operations Maintenance and Preservation fund (OMP) * Livability and Economic Opportunity fund * Alternative Transportation fund (ATF)
075	Wolf	<p>Describes four components that would provide revenue for the transportation funds:</p> <ul style="list-style-type: none"> * indexing of the existing gas and weight/mile tax for OMP * studded tire fee * vehicle-traveled miles fee * transportation access fee
097	Grace Crunican	<p>Director, Oregon Department of Transportation (ODOT) (EXHIBIT C)</p> <p>Displays two charts that describe uses and sources of three transportation funds (EXHIBIT D):</p> <ul style="list-style-type: none"> * Operations Maintenance and Preservation Fund (OMP) * Livability and Economic Opportunity (LEO) (EXHIBIT D continued) * Alternative Transportation Funding (ATF) <p>States the Consumer Price Index used for adjustment - Fed. Highway</p> <p>Rev. estimates for indexing 97-99 73.6 million 165 million 99-2001</p>
137	Crunican	<p>Says Consumer Price Index as set forth by the Federal Highway Administration used as the basis for fuel economy.</p>
		<p>Claims revenue estimates for indexing package estimated for 1997-</p>

150	Crunican	1999 73.6 million, and 1999-2001 estimated at 165 million.
155	Crunican	Says purpose of Livability and Economic Opportunity Fund is to provide for widening new lanes, capacity increases, and safety improvements.
164	Crunican	Describes advisory committee processes for recommending projects in conjunction with ODOT.
172	Crunican	Outlines funding for LEO: * vehicle miles traveled * studded tire fee * portion of transportation access fee
208	Crunican	Describes compensation for vehicle size and differences in travel patterns for various geographic regions in Oregon.
220	Rep. Lehman	States the allowance does not reflect other modes of transportation.
225	Crunican	Agrees that allowance is a road-based fee. Says this plan provides a cost break for low income who drive less. States no mileage allowance for commercial vehicles or recreational vehicles.
260	Crunican	Outlines payment and collection VMT fee.
269	Crunican	Explains ODOT would adopt rules to handle publically-owned vehicles that do not register biennially or do not pay weight/mile tax.
279	Crunican	States ODOT will study technology for improving data collection and monitoring.
286	Crunican	Explains studded tire fee. (EXHIBIT D continued)
308	Crunican	Explains three activities funded by transportation access fee: * services for seniors and disabled * provision for state police * transfer to LEO for regional bodies
347	Crunican	Explains billing process and basis for taxation.
369	Crunican	Identifies three sections that do not directly relate to the above described funds: * road damage fee (Sec. 33, 37 -2 amendments) * Eastern Oregon Federal Forest Safety Net (Sec. 14, 15, 22)

		special county, small city allocation program (Sec. 16, 17)
TAPE 15, A		
001	Greg Wolf	Addresses air quality standards, collection technology for mileage-based fees, and regional solutions.
020	Rep. Wells	Remarks regarding complexity of collection, stating he needs more details.
039	Wolf	Says staff will consider numbers over the coming weeks.
057	Chair Montgomery	Agrees in terms of complex details, suggesting meeting of ODOT in the governor's office to find answers to specific questions.
065	Jeff Allen	Oregon Environmental Council, testimony in support of HB 2213.
100	Allen	Continues testimony (EXHIBIT E)
150	Allen	Continues testimony (EXHIBIT E)
180	Allen	Concludes testimony
232	Rep. Josi	Comments on correspondence his office receives opposing all reference to additional taxation.
240	John Charles	Environmental Policy Director, Cascade Policy Institute, offers three methods for simplifying a solution to Oregon's road finance problems: (EXHIBIT F) <ul style="list-style-type: none"> * convert Oregon's major roads and highways to electronic tollways * create locally-elected toll authorities for each corridor to manage individual roads * reduce state gas tax by the amount raised in toll revenues
407	Charles	Continues testimony on (EXHIBIT F)
TAPE 14, B		
060	Rep. Josi	Asks what an invoice would look like.
066	Charles	Responds billing could be carried out in a number of ways such as: <ul style="list-style-type: none"> * itemized like telephone bill * automatic debit like credit card charges
099	Rep. Josi	Commends Mr. Charles' innovative proposal. Asks about commuter who pays higher price.
111	Charles	Replies numerous ways to address the problem: <ul style="list-style-type: none"> * cites unfairness of gas tax relating to commuters working shifts * user fees that vary are more equitable * low to moderate income people find time savings in California program

147	Lisa Brenner	Represents Sensible Transportation Options for People (STOP) that supports transportation solutions that foster livable communities. Describes 1992 Governor's Task Force that designed a plan based on vehicle emission fees:that included per mile as well as tail pipe emission fees. Urges adoption of vehicle-per-mile fees as part of HB 2213.
174	Mel Zucker	Oregon Transportation Institute Lists his opposition to HB 2213
219	Zucker	* cost outweighs benefit for enforcement * does sec 27 establish bond fund for repayment * constitutional amendment * general funds- poor public policy * road-related projects
259	Zucker	* studded tires steel eliminated * consider items separately * retrofitting bridges sell bonds pay principle over long period of time * little mobility improvement
320	Chair Montgomery	Introduction of Keith Bartholomew
324	Keith Bartholomew	1000 Friends of Oregon (EXHIBIT G): * 3 primary principles: * Preservation - ensure that prior investments are protected, maintained * Flexibility - * Pay As You Go -
TAPE 15, B		
		Association of Oregon Rail and Transit Advocates (AORTA) (EXHIBIT H) Support many of principles behind Governor's proposal

049	Fred Nussbaum	<ul style="list-style-type: none"> - preserve, maintain existing infrastructure - assure basic mobility for disabled and elderly - separate improvements from transportation needs - apply cost effectiveness principles to trans decisions - maximize revenue systems - adjust fees and taxes - pay as you go system supports gas tax cars more fuel efficient
151	Nussbaum	Continues testimony.
205	Nussbaum	Concludes testimony in support of HB 2213.
220	Chair Montgomery	Closes meeting until 2/7/97 at 10:07 am.

Submitted By, Reviewed By,

Linda Spaulding, Janet Adkins,

Administrative Support Policy Analyst

Debi Parker,

Administrative Support

EXHIBIT SUMMARY

A - HB 2213, Amendments to the bill, 1-6, provided by Janet Adkins, 16 pp

B - HB 2213, Letters in opposition to the bill, provided by Janet Adkins, 3 pp

C - HB 2213, Memo from Grace Crunican, in support of bill, 9 pp

D - HB 2213, Charts from Grace Crunican in support of bill, 2 pp

E - HB 2213, Letter from Oregon Environmental Council, provided by Jeff Allen, 2 pp

F - HB 2213, Letter from Cascade Policy Institute, provided by John A. Charles, taking a neutral position on the bill, 1 pp

G - HB 2213, Letter from 100 Friends of Oregon , provided by Keith Bartholomew in support of the bill, 2 pp

H - HB 2213, Letter from AORTA taking a neutral position on the bill, provided by Fred

Nussbaum, 1 pp.