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**SENATE COMMITTEE ON CRIME & CORRECTIONS**

**April 11, 1997 Hearing Room B**

**1:00 P.M. Tapes 64 - 66**

**MEMBERS PRESENT:**

**Sen. Shirley Stull, Chair**

**Sen. Jeannette Hamby, Vice-Chair**

**Sen. Veral Tarno**

**Sen. Cliff Trow**

**MEMBER EXCUSED: Sen. Avel Gordly**

**Sen. Eileen Qutub**

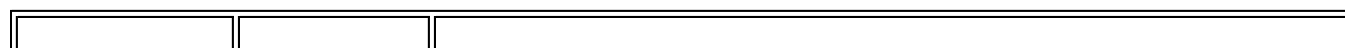
**STAFF PRESENT:**

**Nikola Jones, Counsel**

**Julie Clemente, Administrative Support**

**MEASURE/ISSUES HEARD: Public Hearing & Possible Work Session: SB 943, SB 736**

**These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.**



<u>Tape/#</u>	<u>Speaker</u>	<u>Comments</u>
<b>Tape 64, A</b>		
003	Chair Stull	Opens meeting at 1:10 p.m.
<b><u>OPENS PUBLIC HEARING ON SB 736</u></b>		
	<b>Mary Ellen Johnson</b>	<b>Director, Crime Victim Assistance Section, Department of Justice.</b> Submits written testimony in support of SB 736 [ <b>Exhibit B</b> ]
046	Chair Stull	Point of clarification regarding fee schedules.
	Johnson	Implementation already in place. Explains.
054	Sen. Tarno	Explain how fee schedule will work.
	Johnson	Replies. 75/80% of the normal customary fee charged. Continues.
064	<b>Barbara Wood</b>	<b>Executive Director, Linn County Child Victim Assessment Center, or ABC (All Because of Children) House.</b> Submit written testimony in support of SB 736. [ <b>Exhibit A</b> ]
115	<b>Dale Penn</b>	<b>Marion County District Attorney, Oregon District Attorneys Association.</b> Submits written testimony in support of SB 736 compiled by a victims' assistant worker from his office. [ <b>Exhibit C</b> ]
<b><u>CLOSES PUBLIC HEARING ON SB 736</u></b>		
<b><u>OPENS WORK SESSION ON SB 736</u></b>		
150	<b>Sen. Hamby</b>	<b>MOTION: Moves SB 736 BE REFERRED to the committee on Ways &amp; Means with a DO PASS RECOMMENDATION.</b>
159	Sen. Tarno	Questions Ms. Johnson's ability to have necessary information ready.
170		<b>VOTE: 4-0</b>  <b>AYE: In a roll call vote, all members present vote Aye.</b>  <b>EXCUSED: 2 - Sen. Gordly, Sen. Qutub</b>
	<b>Chair Stull</b>	<b>The motion CARRIES.</b>
<b><u>CLOSES WORK SESSION ON SB 736</u></b>		
<b><u>OPENS</u></b>		

<b><u>PUBLIC HEARING ON SB 943</u></b>		
191	<b>Steve Marks</b>	<b>Governor's Senior Policy Advisor.</b> Submits written testimony in support of SB 943. <b>[Exhibit D]</b> Outlines background leading to the strategy and discusses the major provisions of SB 943.
264	Marks	Continues testimony
317	Marks	Continues testimony
325	<b>Pam Curtis</b>	<b>Policy Analyst, Governor's Office.</b> Submits written testimony in support of SB 943 <b>[Exhibit E]</b> , Brochure on the Governor's Juvenile Criminal Prevention Strategy <b>[Exhibit F]</b> and Pre-Coordinated Strategy visual <b>[Exhibit G]</b>
398	Curtis	Continues testimony
<b>TAPE 65, A</b>		
035	Curtis	Continues testimony
047	Sen. Tarno	Questions for clarification information contained in <b>[Exhibit F]</b>
	Curtis	No particular age bracket. Explains.
064	Sen. Trow	Comments regarding presentation: >give prevention enough priority to begin earlier  Questions for clarification regarding coordinated community planning process.
063	Curtis	Replies: The intention is not to create a new process. Explains.
091	Sen. Trow	Continues questions for clarification
	Curtis	Replies.
105	<b>Karen Brazeau</b>	<b>Deputy Director, Oregon Youth Authority.</b> Presents written testimony in support of SB 943. <b>[Exhibit H]</b>
155	Brazeau	Continues testimony
188	<b>Jonathan Ater</b>	<b>Chairman, Oregon Commission on Children and Families and the State's Juvenile Justice Advisory Committee.</b> Presents written testimony in support of SB 943. <b>[Exhibit I]</b>
243	Ater	Continues testimony  >refers to chart which indicates county by county the work being done by the LPSCC's and the local commissions and boards of county commissioners specifically with respect to juvenile crime prevention activities. <b>[Exhibit X]</b>
308	Ater	Continues testimony
340	Chair Stull	Announces that due to time constraints, meeting will end at 3:00 p.m. Asks those remaining to limit remarks to 2 minutes so that all will have a chance to participate. Indicates her willingness to accept

		written material making it available to the Committee.
360	<b>Steve Carmichael</b>	<b>President, Oregon Juvenile Department Directors Association.</b> Introduces Linda Wagner.
376	<b>Linda Wagner</b>	<b>Research and Development Coordinator, Lane County Corrections.</b> Submits transparency presentation and testimony. <b>[Exhibit L]</b> <ul style="list-style-type: none"> <li>&gt;Total juvenile crime in Oregon</li> <li>&gt;Juvenile crime against persons</li> <li>&gt;Lane County study of recidivism rates</li> <li>&gt;Actual youth population data and Juvenile arrests</li> <li>&gt;Summary of risk factors</li> <li>&gt;Summary of prevention efforts</li> <li>&gt;Summary of intervention efforts</li> </ul>
457	Wagner	Continues testimony
<b>TAPE 64, B</b>		
036	Wagner	Continues testimony
044	Sen. Tarno	Are we on the up swing or down swing in populations or numbers?
	Wagner	Has steadied out over the last number of years. Continues
	Sen. Tarno	Continues for clarification.
	Wagner	Replies
053	<b>Steve Carmichael</b>	<b>President, Juvenile Department Directors Association.</b> Association takes no position on SB 943. Presents written testimony. <b>[Exhibit J]</b>  Comments: <ul style="list-style-type: none"> <li>&gt;Targeted prevention and intervention</li> <li>&gt;Planning</li> <li>&gt;Investment in prevention</li> </ul>
089	Carmichael	Continues testimony <ul style="list-style-type: none"> <li>&gt;Outcomes</li> <li>&gt;Funding</li> </ul>
104	Sen. Trow	Using the kicker money would please you?
	Carmichael	Replies. Would be wonderful.

113	<b>Jeff Milligan</b>	<b>Central and Eastern Oregon Juvenile Justice Consortium.</b> Organization takes no position on SB 943. Presents written testimony on how SB 943 encourages and stimulates communities to work together. <b>[Exhibit K]</b>
138	Milligan	Continues testimony.
163	Sen. Hamby	Comments on accountability.
182	<b>Dale Penn</b>	<b>Chair, Criminal Justice Commission; President, District Attorney's Association.</b> Testifies in support of SB 943.  >Commission supports concepts presented today  >participation of law enforcement  >present planning mechanisms already in place provide a strong planning focus  >believe intervention before major offenses is crucial
211	<b>Russ Spencer</b>	<b>Oregon State Sheriff's Association.</b> Testifies in support of SB 943. Discusses law enforcement perspective on SB 943 and the necessity of law enforcement involvement in preventing juvenile crime.  >prevention crucial  >LIPSCC approach
250	<b>Pam Roskowski</b>	<b>President, Oregon Association Chiefs of Police; Chief, Corvallis Police Department.</b> Introduces Terry Hart, Chief, West Linn Police Department. Testifies in support of SB 943. Speaks to targeting high risk youth and intervention in juvenile crime prevention. Must as a state have a coordinated systematic approach for best use of resources and impact.  >crimes committed by juveniles are more violent
311	Roskowski	Continues: Must have someone take responsibility for youth at risk that have needs beyond the general youth population.
331	<b>Terry Hart</b>	<b>Chief, West Linn Police Department.</b> Testifies in support of SB 943. Discusses working under this model 15 years before coming to Oregon. Highly successful in promoting the results sought after in this bill.
345	<b>Billie Bagger</b>	<b>Deputy Administrator, Adult and Family Services Division, Department of Human Resources.</b> Presents written testimony in support of SB 943. <b>[Exhibit M]</b>
386	<b>Timothy M. Travis</b>	<b>Juvenile Rights Project, Inc.</b> Submits written testimony in support of SB 943. <b>[Exhibit N]</b> Discusses advantages of working with kids at the local level. Local level is where parents can be brought into the

		process. Continues.
412	<b>John A. Kitzhaber, M.D.</b>	<p><b>Governor.</b> Presents written testimony in support of SB 943. <b>[Exhibit BB]</b></p> <ul style="list-style-type: none"> <li>&gt;Building on recommendations from the Juvenile Crime Prevention Task Force</li> <li>&gt;Coordinated planning at the local level</li> <li>&gt;Ensure accountability for making measurable progress toward reducing juvenile crime.</li> <li>&gt;Commitment by the legislature and the Governor to reinvest saving in the state budget for prevention efforts.</li> <li>&gt;Work together to attain short-term savings in order to obtain long-term results.</li> </ul>
<b>TAPE 65,B</b>		
034	Kitzhaber	Continues testimony: I have introduced other initiatives that addressed the needs of younger children.
099	Sen. Hamby	<p>Comments on Secretary of State, Audits Division report on Oregon Commission on Children and Families, Funding and Use of Local Services by Don Waggoner, State Auditor. <b>[Exhibit O]</b></p> <ul style="list-style-type: none"> <li>&gt;frequently those dollars become lost in the general fund</li> </ul>
	Kitzhaber	Responds. Those dollars should be spent in a way that constantly gets results.
115	Chair Stull	<p>Makes reference to Governor's Juvenile Crime Prevention Task Force, Final Report. <b>[Exhibit P]</b></p> <ul style="list-style-type: none"> <li>&gt;wonderful wish list</li> </ul>
127	<b>Mary McNab</b>	<p><b>Director, Sherman County Commission on Children and Families.</b> Testifies in support of the concept of reducing juvenile crime. Cannot support SB 943 as written.</p> <ul style="list-style-type: none"> <li>&gt;25% of budget goes to juvenile department - already addressing the needs of delinquent population</li> <li>&gt;concerned that our children's needs will not be met if funds are redirected to this small targeted population</li> </ul>
149	<b>Connie L. Caplinger</b>	<p><b>Director, Department of Health and Human Services, Umatilla County.</b> Testifies in opposition of SB 943. Expresses concerns:</p> <ul style="list-style-type: none"> <li>&gt;does not acknowledge local planning efforts that are in place</li> <li>&gt;asked to be held accountable with no system in place</li> </ul>

181	Chair Stull	Comments for clarification: It's not implemented for a year so that details can be worked out in advance.
184	<b>Judith McMakin</b>	<b>Director, Commission on Children and Families.</b> Presents written testimony in opposition to SB 943. <b>[Exhibit Q]</b>
247	<b>Michael W. Serrine</b>	<b>Director, Harney County Commission on Children and Families.</b> Submits written testimony in opposition of SB 943. <b>[Exhibit R]</b>
290	Serrine	Continues testimony.
300	Sen. Hamby	Encourages review of the Secretary of State's Audit. <b>[Exhibit O]</b> >inconsistencies around the state concerning auditing and accountability for dollars >comments on successful Coos County program
	McMakin	Replies.
345	<b>Terry Leggert</b>	<b>District Court Judge, Marion County.</b> Testifies in opposition to SB 943. >shifting funds from one resource to another
417	<b>Jim Seymour</b>	<b>Catholic Community Services of the Mid-Willamette Valley and Central Coast.</b> Submits written testimony in opposition to SB 943. <b>[Exhibit S]</b>
<b>TAPE 66, A</b>		
042	Seymour	Continues testimony.
072	Chair Stull	Comments: No matter how you feel about SB 943, encourages all to get a copy of SB 689 - Best Interest of the Child.
077	Sen. Trow	Comments on SB 689. What the governor wants is very much needed. >we need to invest our resources to do all of these things >if not funded adequately and really concentrate our resources, none of these things will be done well >channeling resources when we should be augmenting them
094	Seymour	Comments: HB 2004 put the foundation in, the bill before you today is talking about building the walls. Continues.
	Sen. Trow	Do both.
102	<b>Daniel Murphy</b>	<b>Director, Marion County Children and Families Commission.</b> Submits written testimony in opposition of SB 943. <b>[Exhibit T]</b>
123	<b>Shirley Beaty</b>	Testifies in opposition to SB 943. >Marion County Children and Families model is a transportable model that fits >Until parents and community take responsibility for children and

		what happens together with children taking responsibility, we will not solve the problem of juvenile delinquency.
184	Murphy	We should not disinvest in long-term solutions. Continues.
199	Chair Stull	Comments. This bill goes from here to there.
203	Sen. Hamby	Comments: I see this room becoming an "us and them". Don't ever move to be advisories. Continues. >not long ago the voters in this state said "lock them up" >this effort is trying to block entries
227	Murphy	I would agree. We are in this together. Continues
234	Chair Stull	All of us agree on the goals. Some of us are not going to agree on the methods to get there.
<b><u>CLOSES PUBLIC HEARING ON SB 943</u></b>		
<b><u>OPENS WORK SESSION ON SB 943</u></b>		
243	Sen. Hamby	<b>MOTION: Moves SB 943 to the floor with a DO PASS recommendation.</b>
251	Sen. Trow	Comments on the need for more funding so that we don't hurt one program to start another.
258	Sen. Trow	Comments on his concerns.
	Chair Stull	Commitment is clearly there by all of us to try to do as much as we can for all of the kids.
264		<b>VOTE: 4-0</b> <b>AYE: In a roll call vote, all members present vote Aye.</b> <b>EXCUSED: 2 - Sen. Gordly, Sen. Qutub</b>
	Chair Stull	<b>The motion CARRIES.</b>  <b>SEN. HAMBY will lead discussion on the floor.</b>
	Chair Stull	Declares meeting adjourned at 3:20 p.m.



**Submitted by, Reviewed by,**

**Julie Clemente, Nikola Jones,**

**Administrative Support Counsel**

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**EXHIBIT SUMMARY**

**A - Testimony in Support of SB 736 - Barbara Wood - 1 pg**

**B - Testimony in Support of SB 736 - Mary Ellen Johnson - 2 pgs**

**C - Testimony in Support of SB 736 - Dale W. Penn - 1 pg**

**D - Testimony in Support of SB 943 - Steve Marks - 3 pgs**

**E - Testimony in Support of SB 943 - Pam Curtis - 2 pgs**

**F - Governor's Juvenile Criminal Prevention Strategy Brochure - Pam Curtis - 4 pgs**

**G - Pre Coordinated Strategy Visual Presentation - Pam Curtis - 1 pg**

**H - Testimony in Support of SB 943 - Karen Brazeau - 2 pgs**

**I - Testimony in Support of SB 943 - Jonathan Ater - 4 pgs**

**J - Testimony Regarding SB 943 - Steve Carmichael - 3 pgs**

**K - Testimony Regarding SB 943 - Jeff Milligan - 3 pgs**

**L - Visual Presentation SB 943 - Linda Wagner - 10 pgs**

**M - Testimony in Support of SB 943 - Billie Bagger - 2 pgs**

**N - Testimony in Support of SB 943 - Timothy Travis - 4 pgs**

**O - Secretary of State's Audit Report, Oregon Commission on Children and Families - Staff - 52 pgs**

**P - Governor's Juvenile Crime Prevention Task Force Final Report - Staff - 238 pgs**

**Q - Testimony in Opposition to SB 943 - Judith McMakin - 9 pgs**

**R - Testimony in Opposition to SB 943 - Michael W. Sirrine - 2 pgs**

**S - Testimony in Opposition to SB 943 - Jim Seymour - 3 pgs**

**T - Testimony in Opposition to SB 943 - Daniel Murphy - 8 pgs**

**U - Testimony in Opposition to SB 943 - Bud Frederick - 1 pg**

**V - Testimony in Opposition to SB 943 - Bob Speaker - 1 pg**

**W - Testimony in Opposition to SB 943 - Anne Stone - 1 pg**

**X - Chart relating to SB 943 - Jonathan Ater - 7 pgs**

**Y - Proposed Amendment to SB 943 - Oregon Alliance of Children's Programs - 1 pg**

**Z - Testimony in Opposition to SB 943 - Jeannette Williamson-Sharrah - 3 pgs**

**AA - Testimony in Support of the Oregon Alliance of Children's Programs Proposed Amendment to SB 943 - Pam Patton - 2 pgs**

**BB - Testimony in Support of SB 943 - Governor John Kitzhaber - 4 pgs**

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