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SENATE COMMITTEE ON RULES AND ELECTIONS

April 22, 1997 Hearing Room 343

3:00 PM Tapes 46 - 47

MEMBERS PRESENT:

Sen. Randy Miller, Chair

Sen. Gene Derfler, Vice-Chair

Sen. Neil Bryant

Sen. Randy Leonard

Sen. Cliff Trow

MEMBER EXCUSED:

STAFF PRESENT:

Jan Nordlund, Administrator

Jennifer Peck, Administrative Support

MEASURE/ISSUES HEARD:

SB 992 Public Hearing

SB 460 Public Hearing and Work Session

SJR 40 Public Hearing and Work Session

SB 638 Public Hearing

These minutes are in compliance with Senate and House Rules. Only text enclosed in quotation marks reports a speaker's exact words. For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
TAPE 46, A		
002	Chair Miller	Opens meeting at 3:15 p.m. and opens public hearing on SB 992.
<u>SB 992</u> <u>PUBLIC</u> <u>HEARING</u>		
008	Jim Repman	President and Chief Executive Officer, Lone Star Northwest, Portland, Oregon. Supports SB 992. Gives an example of problems his business encountered when trying to get a permit.
060	Repman	Discusses processes for public input. States public money should not be used to put businesses out of business.
081	Sen. Trow	Comments that SB 992 addresses issues much more broadly than just Repman's.
099	Repman	Comments on public input.
104	Chair Miller	Asks Sen. Trow about his question.
106	Sen. Trow	Comments on temporary jobs which may not lead to permanent jobs.
112	Sen. Derfler	Asks if there is anyone from the Department of Economic Development to speak.
114	Chair Miller	States there is. Asks about small business versus large business opportunities and what sort of process Repman would prefer.
131	Repman	Explains he wanted the community to be aware of the government's decisions which were made in his business' circumstance.
144	Sen. Joan Dukes	District 1. Opposes SB 992. Explains the issues which surrounded Repman's circumstance in the city of Scappoose. Explains the city's view of the same situation. Comments that the city council had a public meeting to which Lone Star was invited.
195	Sen. Dukes	Comments on the expansion of a business location, which may not always mesh with land-use planning. States SB 992 is an extreme measure which would be a misuse of the legislative process.
253	Sen. Dukes	Emphasizes that there was a public process.
261	Chair Miller	Asks about Sen. Dukes' objections to section 2.
273	Sen. Dukes	Explains her objections. Comments on sections 2 (a) and (b).
	Chair	

318	Miller	Comments on her objections.
322	Sen. Dukes	Comments that state law already requires that every few years Oregon's agencies must look into possible problems for small businesses.
341	Sen. Derfler	Asks about the public hearings.
345	Sen. Dukes	States there were many hearings.
350	Mike Jordan	City Administrator for City of Canby and represents League of Oregon Cities. Presents testimony in opposition to SB 992 (EXHIBIT A). States the terms in the measure are extremely broad. States he is disturbed to see one circumstance turn into changed laws for the entire state. Comments on problems Canby would experience if SB 992 were to pass. Notes that the Association of Oregon Counties also opposes SB 992.
402	Chair Miller	Asks if Jordan would expect to have open public hearings for analysis of the projects.
415	Jordan	States the city councils hold public hearings.
420	Yvonne Addington	Manager, Regional Development Division, Oregon Economic Development Department. Presents testimony in opposition to SB 992 (EXHIBIT B). Comments that these decisions should be local.
TAPE 47, A		
001	Addington	Refers to the exhibit.
013	Sen. Trow	Comments on grants which do not have job creation as the first priority.
015	Addington	Explains problems with SB 992 such as resources, lack of creation of jobs, telecommunications, and streets.
064	Addington	States they do not discriminate between new or existing businesses.
070	Sen. Derfler	Asks about Land Conservation and Development Commission protections.
073	Addington	Explains she is not familiar with that subject area.
086	Ken Armstrong	Executive Director, Oregon Public Ports Association. Presents and reads testimony in opposition to SB 992 which comments on Section 2 (a) and (b) of SB 992 (EXHIBIT C).
121	Armstrong	Continues to read testimony about the channel project.
162	Betsy Johnson	Commissioner, Port of St. Helens. Presents testimony in opposition to SB 992 (EXHIBIT H). Comments that she is here on personal time away from her job. States she observed that Lone Star did not fully disclose their reclamation plans to the committee, which they should have done.
215	Johnson	Reads from testimony. Quotes Repman and states Lone Star tried very hard to get the water and sewage lines cut off which would serve the airport. States SB 992 attempts to usurp the local land-use process. States SB 992 would complicate the process.
265	Chair Bryant	Closes public hearing on SB 992 and opens public hearing on SB 460.
SB 460		

<u>PUBLIC HEARING</u>		
		Staff presents hand engrossed amendments and proposed-1 amendments (EXHIBIT D).
268	Don Miner	Oregon Manufactured Housing Association, Marion County. Presents testimony in support of SB 460 (EXHIBIT E). Explains SB 460, gives definitions, and discusses loans.
340	Miner	Continues.
389	Miner	Discusses who should file which forms. Comments on credit decision. States the current regulations are adequate.
<u>TAPE 46, B</u>		
001	Sen. Trow	Asks who would oppose SB 460.
003	Miner	States he does not know of opposition to SB 460.
008	James Krueger	Division of Finance and Corporate Securities. Supports SB 460 and the -1 amendments.
017	Ray Gribbling	Represents Oregon Mortgage Bankers Association, Oregon Bankers Association and the Oregon Savings League. Supports SB 460 and the -1 amendments. States the language has been fine-tuned.
028	Chair Miller	Closes public hearing on SB 460 and opens work session on SB 460.
<u>SB 460 WORK SESSION</u>		
037	Sen. Trow	MOTION: Moves to ADOPT SB 460 -1 amendments dated 3/26/97.
	Chair Miller	Hearing no objection, declares the motion CARRIED.
039	Sen. Trow	MOTION: Moves SB 460 to the floor with a DO PASS AS AMENDED recommendation.
	Chair Miller	Hearing no objection, declares the motion CARRIED. SEN. SHANNON will lead discussion on the floor.
048	Chair Miller	Closes work session on SB 460 and opens public hearing on SJR 40.
<u>SJR 40 PUBLIC HEARING</u>		
049		Staff presents public testimony and chart submitted prior to the meeting (EXHIBIT F).
050	Chair Miller	Explains the content of and reasons for SJR 40.

072	Sen. Bryant	Agrees with the concept yet comments there may be a problem with the voting date.
078	Chair Miller	Comments he would put it on the November 1997 ballot.
082	Sen. Trow	Comments he does not support term limits and he supports the concepts of SJR 40.
092	Dianna McCoy	Oregon American Federation of State, County and Municipal Employees. Presents testimony in support of SJR 40 (EXHIBIT G). States the legislators acquire expertise and historical knowledge which is valuable and necessary and therefore they should not be pushed out of their position by term limits.
110	Tricia Smith	Oregon School Employees Association. Supports SJR 40. Comments on the loss of knowledge when legislators must leave office just as they start to gain a solid grasp on the realm of the legislature.
136	Kappy Eaton	Government Chair, League of Women Voters of Oregon. Presents (EXHIBIT J) in support of SJR 40. Adamantly opposes term limits and thereby finds quality in SJR 40. Asks when it would go into effect if the people vote on the issue in November.
153	Chair Miller	States the measure would go into effect immediately upon passage of the measure.
155	David Buchanan	Oregon Common Cause. Supports SJR 40.
180	Chair Miller	Closes public hearing on SJR 40 and opens work session on SJR 40.
<u>SJR 40</u> <u>WORK</u> <u>SESSION</u>		
200	Sen. Bryant	MOTION: Moves to AMEND SJR 40 on page 2, in line 26, to delete "May 20, 1997", and insert "November 4, 1997"
	Chair Miller	Hearing no objection, declares the motion CARRIED.
213	Sen. Trow	Comments on possible amendments on page 1, lines 6-7.
215	Chair Miller	Comments that these changes could deflect attention from the main point of the measure.
234	Chair MILLER:	MOTION: Moves SJR 40 be sent to the floor with a BE ADOPTED AS AMENDED recommendation.
	Chair Miller	Hearing no objection, declares the motion CARRIED. SEN. MILLER will lead discussion on the floor.
239		Closes work session on SJR 40 and opens public hearing on SB 638.
<u>SB 638</u>		

<u>PUBLIC HEARING</u>		
242		Staff presents public testimony submitted prior to the meeting and proposed -2 amendments to SB 638 (EXHIBIT I).
243	Dave Moss	Associated Oregon Industries. Supports SB 638. States three items should remain high in priority: accountability, disclosure and fairness to the candidates and the public. Suggests monthly instead of weekly schedules. Suggests leaving in the law all of Ballot Measure 9 that was not struck down.
295	Sen. Trow	Asks about the -2 amendments.
307	Moss	States he is probably not against the amendments, though he saw them only in the early stages.
323	Sen. Trow	Ask about voluntary spending limits.
	Moss	Comments on Ballot Measure 9. States he testified in favor of the measure which removed the political contribution tax credit. Comments that there is a small public relations incentive to adhere to spending.
345	Chair Miller	Discusses the -2 amendments. Explains all contributions beyond \$25 would need to be itemized to track the contributions closely. Comments on page 16 concerning the voluntary limit.
425		Discussion of the limits and disclosure of information concerning contributions.
TAPE 47, B		
002	Chair Miller	Suggests a \$25 threshold.
005	Sen. Bryant	Asks what the theory was for the \$25 amount.
007		Discussion of the limits and accounting for contributions.
018	Kappy Eaton	League of Women Voters of Oregon. Opposes SB 638. States they are pleased the spending limits remain. Comments on the amount of paperwork which will be created by reporting contributions and expenditures less than \$25. Supports the increased reporting requirements.
057	Chair Miller	Comments on the paperwork he dealt with as a candidate and states he did not find problems with reporting small contributions and expenditures versus any other amounts.
073		Discussion of the disclosure, paperwork, and spending limits.
094	Sen. Derfler	Asks about other measures which are being proposed related to this issue.
095	Eaton	Answers that there are four measures which have been introduced.
097	Chair Miller	Asks about fiscal impacts of those measures.
098	Eaton	States she does not know those impacts.
	David	Executive Director, Oregon Common Cause. Supports campaign finance reform. Comments that he was a treasurer for candidates and committees

099	Buchanan	and therefore familiar with the system. Comments on an enhanced finance reporting system.
163	Chair Miller	Asks about the \$25 threshold.
165	Buchanan	Comments that he agrees that it would not be problematic.
174	Chair Miller	Asks about voluntary limits.
175	Buchanan	Supports reasonable limits which would lie in a middle range, which is somewhat higher than 50% of what candidates spend on campaigns.
198	Sen. Trow	Asks if there are limitations other than the voluntary limitations.
208	Chair Miller	States there are not.
210	Sen. Trow	Comments on independent expenditure campaigns.
210	Colleen Sealock	Director of Elections for Secretary of the State. Comments on some technical problems with the -2 amendments, concerning overlap of timing, the one-day filing period, and other practical problems. Comments on the increased number of reports.
260	Sealock	Explains there would be a significant impact on each county clerk's office since there are more local elections.
283	Sen. Trow	Asks about the independent expenditures.
290	Sealock	States that would be one of the technical amendments.
304	Sen. Trow	Asks if it would be possible to track money to candidates.
306	Sealock	States SB 638 does not refer to that point but there is a house measure addressing independent expenditures.
319	Sen. Trow	Comments that full disclosure would be good.
320	Sealock	States people should be required to disclose their name on political advertising.
324	Chair Miller	Closes public hearing on SB 638 and adjourns the meeting at 5:11 p.m.

Submitted By, Reviewed By,

Jennifer Peck, Jan Nordlund,

Administrative Support Administrator

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EXHIBIT SUMMARY

A - SB 992, written testimony, Mike Jordan, 3 pp

B - SB 992, written testimony, Yvonne Addington, 1 p

C - SB 992, written testimony, Ken Armstrong, 3 pp

D - SB 460, proposed-1 amendments, staff, 5 pp

E - SB 460, written testimony, contracts, and tables, Don Miner, 24 pp

F - SJR 40, public written testimony and chart submitted prior to meeting, staff, 3 pp

G - SJR 40, written testimony, Dianna McCoy, 1 p

H - SB 992, written testimony, Betsy Johnson, 2 pp

I - SB 638, public written testimony submitted prior to meeting and proposed-2 amendments, staff, 29 pp

J - SJR 40, written testimony, Kappy Eaton, 1 p
