## **SENATE COMMITTEE ON TRANSPORTATION**

June 12, 1997 Hearing Room 50

8:00 AM Tapes 120 - 126

## **MEMBERS PRESENT:**

Sen. Marylin Shannon, Chair

Sen. Ken Baker, Vice-Chair

Sen. Joan Dukes

Sen. Gary George

Sen. Mae Yih

## **STAFF PRESENT:**

Lin Ludwick, Administrator

Paul Zolezzi, Administrative Support

**MEASURE/ISSUES HEARD:** 

HB 3163B Public Hearing and Work Session

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> <u>marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

Tape/#	Speaker	Comments
<b>TAPE 120, A</b>	]	
003	Chair Shannon	Convenes meeting at 8:20 AM and opens public hearing on HB 3163B.
HB 3163B PUBLIC HEARING		
050	Chair Shannon	Discusses weight-mile taxes and cost responsibility issues.
090	John Merris	Introduces himself as representing the Oregon Department of Transportation (ODOT) and discusses weight-mile tax formula. Discusses past cost responsibility studies. Explains weight-mile tax ratio scales.
165		Introduces himself as representing ODOT and discusses weight-mile tax formula. Discusses past weight-mile revenue forecasts and

		associated shortfalls and refunds. Discusses past legislation relating to weight-mile tax.
225	Chair Shannon	Discusses past legislation relating to weight-mile tax.
228	Merris	Discusses 1991, 1993, and 1995 legislation relating to weight-mile tax.
240	Malik	Discusses economic factors influencing weight-mile tax.
388	Sen. George	Comments on cost responsibility of motor carriers and contrasts to vehicles.
<b>TAPE 121, A</b>	]	
010	Merris	Discusses past and current cost responsibility studies.
055	Sen. Yih	Discusses fiscal impact of bill. Asks if figures are correct. Asks what anticipated revenues are from bill.
080	Rep. VanLeeuwen	Introduces herself as representing House District 37 and discusses House chamber actions on bill. Discusses concerns about bill, particularly the access fee. States support for the trucking industry.
158	Chair Shannon	Discusses ODOT consulting fees.
188	Jim Welsh	Introduces himself as representing House District 43 and discusses House chamber actions on bill. Discusses concerns about bill and states opposition to bill.
260	Chair Shannon	Discusses past gas tax increases.
305	Welsh	Discusses cost inefficiency issues. States support for the trucking industry and contrasts to the rail industry.
393	Sen. Veral Tarno	Introduces himself as representing Senate District 24 and submits <b>(EXHIBIT A)</b> . States support for the trucking industry and outlines concerns about bill.
<b>TAPE 120, B</b>	]	
050	Sen. George	Discusses past increases in gas tax and weight-mile tax. States concerns about ODOT's cost inefficiencies.
115	Merris	Discusses the number of engineers currently working for ODOT.
138	Chair Shannon	Discusses definition of "lobbying." Discusses ODOT's past and current lobbying efforts.
145	Merris	Discusses ODOT's past and current lobbying efforts.
160	Chair Shannon	Discusses ODOT's past and current lobbying efforts.
280	Malik	Discusses anticipated revenues generated from bill. Discusses revenue distribution.
<b>TAPE 121, B</b>		
001	Malik	Contrasts House version of bill to Senate version of bill.

025	Sen. George	Discusses cost responsibility issues.
070	Gregg Dal Ponte	Introduces himself as representing ODOT and explains motor carrier cost responsibility figures.
095	Chair Shannon	States concern that truckers are paying for cost projections instead of actual cost responsibility.
145	Chair Shannon	Asks Dal Ponte to contrast weight-mile tax to diesel tax.
150	Dal Ponte	Discusses diesel tax and contrasts to weight-mile and registration taxes.
313	Chair Shannon	Submits and discusses -A58 amendments (EXHIBIT B). Explains amendments and states support for amendments.
390	Sen. Yih	States position on amendments.
<b>TAPE 122, A</b>		
020	Lin Ludwick	Committee administrator submits (EXHIBIT C) for the record.
033	Irv Blake	Introduces himself as a public citizen from Polk County and states opposition to bill. Provides reasons for opposing bill and discusses ODOT inefficiency issues.
090	Don McIntire	Introduces himself as a public citizen and states opposition to bill. Provides reasons for opposing bill and discusses ODOT inefficiency issues. Contrasts gas, weight-mile and registration taxes.
230	Chair Shannon	Closes public hearing on HB 3163B and opens work session.
<u>HB 3163B</u> WORK SESSION		
250	Sen. George	MOTION: Moves to TABLE HB 3163.
300	Sen. George	Removes motion.
335	Bill Sizemore	Introduces himself as representing Oregon Taxpayers United and states opposition to bill. Provides reasons for opposing bill and discusses ODOT inefficiency issues. Discusses House chamber actions on issue. Contrasts gas, weight-mile and registration taxes.
<b>TAPE 123, A</b>		
020	Sizemore	Continues testimony in opposition to bill. Discusses possibility of referring bill to voters.
065	Chair Shannon	Discusses Governor's perceived position on bill.
090	Sen. Dukes	Discusses access fee.
	Rep. Ken	Introduces himself as representing House District 48 and states opposition to bill. States support for the trucking industry. Contrasts
115	Messerle	gas, weight-mile and registration taxes.

230	Sen. Dukes	Submits and explains -B49 amendments (EXHIBIT D). States support for amendments and explains need for amendments.
455	Doug Tindall	Introduces himself as representing ODOT and discusses -B49 amendments. Discusses makeup of ODOT regions.
<b>TAPE 122, B</b>		
058	Joan Robinson	Introduces herself as representing Legislative Counsel and discusses page 26 and 27 of bill.
070	Grace Crunican	Introduces herself as representing ODOT and discusses agency goals. Discusses regional funding allocations.
125	Sen. Yih	States concern that sparsely populated areas may be getting minimal funds.
165	Sen. George	Asks for clarification of land use goals addressed on page 26, lines 32- 35.
175	Crunican	Discusses growth management issues.
270	Sen. Dukes	Discusses and explains -B49 amendments.
405	Sen. Yih	Discusses long term planning goals of ODOT.
407	Crunican	Discusses long term planning goals of ODOT.
<b>TAPE 123, B</b>		
001	Robinson	Discusses -B49 amendments. Contrasts to SB 98.
030	Crunican	Discusses regional funding allocations.
115	Sen. Dukes	MOTION: Moves to ADOPT HAND ENGROSSED VERSION of HB 3163-B49 amendments dated 06/11/97.
		VOTE: 3-1 AYE: 3 - Dukes, George, Shannon NAY: 1 - Yih
		EXCUSED: 1 - Baker
	Chair Shannon	The motion CARRIES.
120	Sen. Yih	Explains reasons for voting no on amendments.
155	Sen. George	Asks how much of ODOT's budget is allocated to commission.
160	Crunican	Discusses ODOT's budget.
200	Mark Kelly	Introduces himself as representing Mt. Hood Meadows Recreation Area and submits -B55 amendments (EXHIBIT E). States support for amendments and provides reasons for doing so.
250	Sen. George	MOTION: Moves to ADOPT HB 3163-B55 amendments dated 06/11/97.
		VOTE: 4-0

		AYE: In a roll call vote, all members present vote Aye.
		EXCUSED: 1 - Baker
	Chair Shannon	The motion CARRIES.
265	Sen. Dukes	Discusses motor boat fuel tax.
305	Paul Donheffner	Introduces himself as representing the State Marine Board and discusses page 24, line 37 of bill.
322	Sen. Dukes	MOTION: Moves to AMEND HB 3163B on page 24, line 37, by replacing "2" with "1".
		<b>VOTE: 3 - 0</b>
		AYE: In a roll call vote, all members present vote Aye.
		EXCUSED: 2 - Baker, Yih
	Chair Shannon	The motion CARRIES.
340	Sen. George	Discusses page 33, line 14 of bill.
375	Tindall	Discusses amount of budget allocated to ODOT's commission. Discusses ODOT's bonding authority and levels.
<b>TAPE 124, A</b>		
040	Sen. Dukes	Asks Tindall for a list of projects included in the Statewide Transportation Improvement Program (STIP).
045	Tindall	Discusses STIP and submits (EXHIBIT F).
100	Sen. Dukes	MOTION: Moves to AMEND HB 3163-A58 amendments dated 06/12/97 on page 1, line 3, by inserting "solely" after "signage".
	Chair Shannon	Hearing no objection, declares the motion CARRIED.
130	Sen. Dukes	MOTION: Moves to ADOPT AS AMENDED HB 3163-A58 amendments dated 06/12/97.
		<b>VOTE: 4-0</b>
		AYE: In a roll call vote, all members present vote Aye.
		EXCUSED: 1 - Baker
	Chair Shannon	The motion CARRIES.
185	Crunican	Discusses ODOT's bonding authority and associated levels.
295	Chair Shannon	Discusses STIP regional totals.
325	Crunican	Discusses STIP regional totals. Discusses Governor's position on bill.
<b>TAPE 125, A</b>	]	IL

001	Crunican	Continues discussing STIP and associated funding allocations. Discusses how access fee monies will be spent.
080	Sen. Yih	MOTION: Moves to AMEND HB 3163B on page 33, in line 14, by replacing "410" with "175".
095	Crunican	Discusses ODOT's bonding authority and potential.
		VOTE: 4-0
170		EXCUSED: 1 - Baker
	Chair Shannon	Hearing no objection, declares the motion CARRIED.
195	Gary Conkling	Introduces himself as representing the Cole family from Eugene and submits -B63 amendments (EXHIBIT G). States support for amendments and provides reasons for doing so.
240	Sen. George	MOTION: Moves to ADOPT HB 3163-B63 amendments dated 06/12/97.
250	Sen. Dukes	Discusses transit districts ability to condemn land.
275	Sen. Yih	Discusses transit districts ability to condemn land.
		AYE: In a roll call vote, all members present vote Aye. EXCUSED: 1 - Baker
	Chair Shannon	The motion CARRIES.
340	Lin Ludwick	Committee administrator submits -B56 amendments (EXHIBIT H).
362	Sen. George	MOTION: Moves to ADOPT HB 3163-B56 amendments dated 06/12/97.
		VOTE: 3-1
		AYE: 3 - Dukes, George, Shannon
		NAY: 1 - Yih
		EXCUSED: 1 - Baker
	Chair Shannon	The motion CARRIES.
370	Sen. Yih	Provides reasons for voting no on -B56 amendments.
TAPE 124	, B	
045	Chair Shannon	Discusses weight-mile tax and possibilities of restructuring weight- mile formula.
065	Merris	Discusses past cost responsibility studies. Contrasts car to truck responsibilities.

130	Sen. Dukes	Asks for clarification regarding cost responsibility figures.
135	Merris	Contrasts car to truck responsibilities and discusses gas, weight-mile and registration taxes.
235	Chair Shannon	Submits -B65 amendments (EXHIBIT I) and explains amendments. States support for amendments and provides reasons for doing so.
270	Sen. Yih	MOTION: Moves to ADOPT HB 3163-B65 amendments dated 06/12/97.
		VOTE: 3-0 AYE: In a roll call vote, all members present vote Aye. EXCUSED: 2 - Baker, George
	Chair Shannon	The motion CARRIES.
300	Sen. Dukes	Discusses weight-mile tax monies and associated allocations.
310	Tindall	Contrasts current weight-mile tax money allocations to proposed allocations.
385	Malik	Discusses weight-mile tax money allocations.
<b>TAPE 125, B</b>	]	
015	Bob Russell	Introduces himself as representing McKracken Motor Freight and discusses weight-mile tax formula. States concerns about weight-mile tax and provides reasons for doing so.
155	Malik	Discusses weight mile tax formula.
215	Merris	States support for third party conducting transportation revenue projections.
280	Sen. Dukes	Comments on figures derived from cost responsibility studies.
290	Malik	Discusses history of Oregon Transportation Initiative. Explains need for alternative modes of transportation.
370	Chair Shannon	Asks if interest is accounted for when refunding trucking industry for overcollection of weight-mile taxes.
380	Merris	Discusses transportation revenue forecasting.
430	Malik	Discusses transportation revenue forecasting.
<b>TAPE 126, A</b>	]	
033	Sen. George	States concern that gas tax is detached from weight-mile tax.
055	Russell	Discusses transportation revenue forecasting.
110	Sen. George	States concern that potential exists for revenue forecasting to be misused.
128	Russell	Provides suggestions for restructuring weight-mile formula. * allow legislative revenue to forecast revenue needs instead of ODOT

		* base revenue needs on past rather than future
175	Russell	Discusses Blue Ribbon Committee.
210	Sen. George	MOTION: Moves to ADOPT HB 3163-B53 amendments dated 06/12/97.
		<b>VOTE: 3-0</b>
		AYE: In a roll call vote, all members present vote Aye.
		EXCUSED: 2 - Baker, Dukes
	Chair Shannon	The motion CARRIES.
220	Chair Shannon	Asks Senate President Brady Adams if he desires to chair committee. President Adams says no, but that Sen. Baker will chair committee. President Adams takes seat at dais for remainder of meeting.
248	Sen. George	MOTION: Moves to TABLE HB 3163B.
		<b>VOTE: 1-3</b>
		AYE: 1 - George
		NAY: 3 - Adams, Baker, Yih
		EXCUSED: 2 - Dukes, Shannon
	Vice-Chair Baker	The motion FAILS.
255	Sen. Baker	MOTION: Moves HB 3163B to the Senate Revenue committee without RECOMMENDATION to passage.
		<b>VOTE: 3-1</b>
		AYE: 3 - Adams, Baker, Yih
		NAY: 1 - George
		EXCUSED: 2 - Dukes, Shannon
	Vice-Chair Baker	The motion CARRIES.
258	Vice-Chair Baker	Closes work session on HB 3163B and adjourns meeting.

Submitted By, Reviewed By,

Paul Zolezzi, Lin Ludwick,

Administrative Support Administrator

## **EXHIBIT SUMMARY**

- A HB 3163B written testimony, Sen. Veral Tarno, 2 pp.
- B HB 3163B proposed amendments, Sen. Marylin Shannon, 1 p.
- C HB 3163B written testimony, staff, 3 pp.
- D HB 3163B proposed amendments, Sen. Joan Dukes, 82 pp.
- E HB 3163B proposed amendments, Mark Kelly, 1 p.
- F HB 3163B written testimony, Doug Tindall, 3 pp.
- G HB 3163B proposed amendments, Gary Conkling, 4 pp.
- H HB 3163B proposed amendments, staff, 1 p.
- I HB 3163B proposed amendments, Sen. Marylin Shannon, 3 pp.
- J HB 3163B proposed amendments, staff, 63 pp.