## SENATE COMMITTEE ON WATER AND LAND USE

February 4, 1997 Hearing Room C

9:00 A.M. Tapes 14 - 15

## **MEMBERS PRESENT:**

Sen. Veral Tarno, Chair

Sen. Bob Kintigh, Vice-Chair

Sen. Ginny Burdick

Sen. Ted Ferrioli

Sen. Bill Fisher

Sen. David Nelson

Sen. Thomas Wilde

**MEMBER EXCUSED:** 

**STAFF PRESENT:** 

Mark Volmert, Administrator

Nancy Massee, Administrative Support

## **MEASURE/ISSUES HEARD:**

SB 132 - Public Hearing

SB 133 - Public Hearing

SB 134 - Public Hearing

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> <u>marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

| Tape/#                              | Speaker        | Comments                            |
|-------------------------------------|----------------|-------------------------------------|
| TAPE 14, A                          |                |                                     |
| 004                                 | Chair<br>Tarno | Calls meeting to order at 9:00 a.m. |
| <u>SENATE BILL<br/>132 - PUBLIC</u> |                |                                     |

| HEARING |                 |  |
|---------|-----------------|--|
| 002     | Martha<br>Pagel | Director, Water Resources, introduces Tom Paul and Tom Byler   |
| 003     | Pagel           | Explains SB 132; transfer of water rights; changes from surface to ground water at permit stage; water right from surface water to ground water source to minimize treatment costs; avoids impact to fish. (EXHIBIT A)                                     |
| 040     | Sen. Fisher     | Asks if they are talking about a well.   |
| 042     | Pagel           | Responds, yes, for example from a stream flow to a well near the stream  |
| 062     | Tom Paul        | Deputy Administrator, Water Resources, explains they are speaking of shallow wells; that the direction could be either way.  |
| 080     | Paul            | Explains hydraulics that are restricted within 500' of stream.   |
|         |                 | Explains ground and surface sources usually different.   |
| 086     | Pagel           | Explains the second change allowing a transfer to occur when a transfer has already been allowed; technical correction to clarify proving up the first transfer.   |
| 099     | Chair<br>Tarno  | Asks if this appropriation is properly utilized.   |
| 110     | Paul            | Responds the water would have had to been used for its beneficial purpose under the transfer order   |
| 114     | Ferrioli        | Asks about reciprocal exchange; a city changing from ground to surface for instance.   |
| 124     | Pagel           | Responds that is not the intent of the proposal nor allowed by current<br>law; a transfer process is considered a minor change.  |
| 134     | Sen. Fisher     | Asks about circumstances that don't allow change   |
| 144     | Paul            | Explains the statutes regarding transfers; permanent transfers being permanent ; that is, a permanent water right change.  |
| 164     | Ferrioli        | Asks if this makes it easier for a holder to make a temporary change<br>in use without a source change.  |
| 166     | Pagel           | Explains temporary transfers; more flexible water rights presently;  |
|         | Pagel           | Explains the third change amending the use of water rights; once<br>every five years now, you must show use of the water; other<br>circumstances such as a drought, a conservation plan, in-stream<br>lease; or others; to clarify to show evidence of use |
| 202     | Pagel           | Explains the fourth change referring to temporary transfer changes; allow temporary changes in point of diversion;   |
| 214     | Chair<br>Tarno  | Asks about relocating a well.  |

| 219        | Sen. Fisher        | Asks if you did not use water for 4 years, then a drought occurred, would that extend your use one year, or would you start a new five years. |
|------------|--------------------|---|
| 228        | Paul               | Explains it forgives that fifth year when water was available. The clock stops at the point it is not available for diversion.                |
| 252        | Pagel              | Explains that leasing does constitute in-stream use.  |
| 274        | Sen. Fisher        | Asks for a clarification about the use for one year, then 4 years not used, and then lease it.  |
| 276        | Pagel              | Five year clock starts with non-use. When you put it to use that stops the clock and goes back to zero.                                       |
| 292        | Sen.<br>Kintigh    | Asks if you donate your water for in-stream use, what kind of process does one go through.  |
| 296        | Paul               | Explains about leases.  |
| 308        | Sen.<br>Ferrioli   | Asks about Section 4, temporary diversion of surface rights.  |
| 318        | Paul               | Explains that it can be surface or ground.  |
| 333        | Sen.<br>Burdick    | Asks about trading off ground and surface water.  |
| 345        | Pagel              | The final change relates to the forfeiture clause. The five-year period won't run while an application is pending before our department.      |
| 358        | Sen. Fisher        | Asks if that refers to a lease.   |
| 364        | Pagel              | Responds that it does not apply to lease but this language applies to the transfer application process.                                       |
| 385        | Chair<br>Tarno     | Asks for questions of the agency by committee.  |
| 392        | Bill Bach          | Port of Portland, testifies in support of SB 132 (EXHIBIT B).   |
| TAPE 15, A |                    |   |
| 024        | Bach               | Continues testimony in support of SB 132  |
| 043        | Sen.<br>Nelson     | Asks how much water Port of Portland uses.  |
| 061        | Steve<br>Applegate | Oregon Water Resource Council (OWRC), explains their support for SB 132(EXHIBIT C)  |
| 077        | Peter Test         | Oregon Farm Bureau Federation, testifies in support of SB 132 (EXHIBIT D).  |
| 093        | Chuck<br>Craig     | Oregon Department of Agriculture, explains support of SB 132.   |
|            |                    | Water Watch, Executive Director, explains their stand opposing SB 132 (EXHIBIT E)   |
|            |                    | (Water Watch supports part of the measure, sections 2 & 5)  |

| 006                               | Pagel           | Continues on SB 133   |
|-----------------------------------|-----------------|---|
| TAPE 14, B                        |                 |   |
| 377                               | Pagel           | Continues on technical change of municipal applicants identifying place of use by tax lot.  |
| 359                               | Pagel           | Gives background on SB 133.   |
| <u>SB 133 - PUBLI<br/>HEARING</u> |                 |   |
| 315                               | Chair<br>Tarno  | Closes public hearing on SB 132 and opens public hearing on SB 133.   |
| 303                               | Sen.<br>Burdick | Asks about injury to other water holders; and is there harm to the stream to be considered.   |
| 296                               | Pagel           | Responds that amount taken would be specified   |
| 289                               | Sen.<br>Kintigh | Asks if anything in the measure decreases stream flow.  |
| 281                               | Sen.<br>Kintigh | Comments that you are still limited to that amount of water.  |
| 260                               | Sen. Fisher     | Comments that more than one point of diversion could be more efficient.   |
| 221                               | Pagel           | Explains Point of Diversion from one point to another, interpretation<br>can be an additional point of diversion if no harm results from the<br>change. |
| 202                               | Sen. Fisher     | Comments he does not understand questioning about people getting something for nothing when they get benefits from irrigated crops.                     |
| 193                               | Curtis          | Explains they are not opposed to irrigation; goal is to balance in-<br>stream values and agriculture use  |
| 180                               | Sen. Fisher     | Comments that the public benefit from irrigation; asks how they justify saying that people get water for nothing.                                       |
|                                   |                 | * believes stream flows for salmon and steelhead need more protection   |
|                                   |                 | * believe in flexibility to water users that was dealt with in 1995 session   |
|                                   |                 | * oppose the expansion to change point of diversion   |
| 106                               | Jeff Curtis     | * transfer could be harmful to in-stream values   |
|                                   |                 | * allows transfer of permits which are not full fledged water rights  |
|                                   |                 | * believe that changing conditions of a water right is new negotiation  |
|                                   |                 | * are not against irrigation use of water   |
|                                   |                 | * all water belongs to the people of Oregon   |

| 026                                      | Pagel           | Continues on protest process and standing.  |
|--|-----------------|---|
| 067                                      | Pagel           | Continues on third change involving fees.   |
|  |                 | Continues on fourth change involving ponds  |
| 076                                      | Pagel           | * injury to other water rights  |
|  |                 | * detrimental impacts on fish   |
| 098                                      | Sen.<br>Kintigh | Asks for example of creating a pond   |
| 103                                      | Pagel           | Describes examples of ponds   |
| 119                                      | Sen. Fisher     | Comments about the damage to fisheries  |
| 131                                      | Pagel           | ODFW is involved in the review process.   |
| 140                                      | Chair<br>Tarno  | Asks about creating ponds, specifications   |
| 143                                      | Chair<br>Tarno  | Asks if there is anyone that does not support this bill. Closes public hearing on SB 133, opens public hearing on SB 134.   |
| <u>SB 134 - PUBLIC</u><br><u>HEARING</u> |                 |   |
| 164                                      | Pagel           | Introduces herself, Dick Bailey and Tom Byler; gives SB 134<br>background; to give an alternative to a full water right; a limited<br>water right; explains during flooding or on emergency basis;                          |
| 190                                      | Sen.<br>Kintigh | Asks about emergency during a fire situation.   |
| 195                                      | Paul            | Using water in fighting fire an exempt use currently  |
| 199                                      | Sen.<br>Burdick | Asks for an example in a flood situation.   |
| 202                                      | Pagel           | Responds if a point of diversion was wiped out, to create a new point<br>of diversion or a well being drilled to get a new water source   |
| 211                                      | Pagel           | Explains amendment 134-1; explains emergency situation where an inadvertent violation occurs; repeals the sunset provision and allows to provide flexibility to authorize water use in illegal situation <b>(EXHIBIT F)</b> |
| 257                                      | Chair<br>Tarno  | Asks if there is anyone who opposes this bill   |
| 255                                      | Jeff Curtis     | Water Watch, comments that the change may cause an excessive loophole; says the governor should declare the emergency.  |
| 272                                      | Sen.<br>Burdick | Asks if there is evidence that there has been reason to go to the top level.  |
| 288                                      | Curtis          | Responds, no, and comments about amendment as illegal   |
| 301                                      | Sen. Fisher     | Asks if a city or individual as a result of flood got contaminated<br>water, the Water Resources Department could issue a change in an  |

|     |                | emergency permit.  |
|-----|----------------|--|
| 334 | Chair<br>Tarno | Asks if Pagel wants to respond.  |
| 339 | Pagel          | Responds about public health, safety and welfare; water supply system; does not want tie to governor's declaration as it takes too long; |
| 354 | Sen. Fisher    | Comments that Pagel is appointed by the governor.  |
| 367 | Chair<br>Tarno | Asks if any other persons want to comment on SB 134.   |
| 370 | Chair<br>Tarno | Closes public hearing on SB 134.   |
| 390 | Chair<br>Tarno | Adjourns meeting at 10:25 a.m.   |

Submitted By, Reviewed By,

Nancy Massee, Mark Volmert,

Administrative Support Administrator

## **EXHIBIT SUMMARY**

- A SB 132, SB 133, SB 134, Testimony, Martha Pagel, 14 pp
- B SB 132, Testimony, Bill Bach, 1 p.
- C SB 134, Testimony, Steve Applegate, 1 p.
- D SB 132, SB 133, Testimony, Pete Test, 1 p.
- E SB 132, Testimony, Jeff Curtis, 4 pp.
- F-Amendment 134-1, Staff, 1 p.