SENATE COMMITTEE ON WATER AND LAND USE

March 11, 1997 Hearing Room C

9:00 A.M. Tapes 40 - 41

MEMBERS PRESENT:

Sen. Veral Tarno, Chair

Sen. Bob Kintigh, Vice-Chair

Sen. Ginny Burdick

Sen. Ted Ferrioli

Sen. Bill Fisher

Sen. David Nelson

Sen. Thomas Wilde

STAFF PRESENT:

Mark Volmert, Administrator

Nancy Massee, Administrative Support

MEASURE/ISSUES HEARD:

Introduction of Committee Bills

SB 207 Public Hearing and Work Session

SB 598 Public Hearing and Work Session

These minutes are in compliance with Senate and House Rules. <u>Only text enclosed in quotation</u> <u>marks reports a speaker's exact words.</u> For complete contents, please refer to the tapes.

| Tape/# | Speaker | Comments |
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| TAPE 40, A | | |
| 003 | Chair Tarno | Calls meeting to order at 9:00 a.m. |
| 1005 | Mark Volmert | Committee Administrator, gives summary of agenda items |
| 006 | Chair Tarno | Asks about introduction of LC 3922 |
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| | Chair | |
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| | | NAY: 1 - Burdick EXCUSED: 1 - Ferrioli |
| | | AYE: 5 - Fisher, Kintigh, Nelson, Wilde, Tarno |
| | | VOTE: 5-1 |
| 074 | Sen. Kintigh | MOTION: Moves to introduce LC 3919, dated 2/28/97, BE INTRODUCED as a committee bill with approval of the Rules Committee. (To be introduced as SB 1168) |
| 063 | Chair Tarno | Comments this appears to be like a small timber harvesting operation |
| 057 | | Gives summary on LC 3919 for introduction |
| | Chair Tarno | The motion CARRIES. |
| | | EXCUSED: 1 - Ferrioli |
| | | NAY: 1 - Burdick |
| | | AYE: 5 - Fisher, Kintigh, Nelson, Wilde, Tarno |
| 041 | Sen. Kintigh | MOTION: Moves LC 3921, dated 2/28/97, BE INTRODUCED as a committee bill with approval of the Rules Committee. (To be introduced as SB 1169) VOTE: 5-1 |
| 036 | Volmert | Gives summary on LC 3921 for introduction |
| 00.0 | Chair Tarno | The motion CARRIES. |
| | | EXCUSED: 1 - Ferrioli |
| 025 | | NAY: 1 - Burdick |
| | | AYE: 5 - Fisher, Kintigh, Nelson, Wilde, Tarno |
| | | VOTE: 5-1 |
| 025 | Sen. Kintigh | MOTION: Moves LC 3922, dated 2/27/97, BE INTRODUCED as a committee bill with approval of the Rules Committee. (To be introduced as SB 1170) |
| 022 | Chair Tarno | Responds Oregonians in Action (OIA) |
| 021 | Sen. Burdick | Asks where this bill came from |
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| | Tarno | The motion CARRIES. |
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| 080 | Volmert | Gives summary on LC 3915 for introduction as a bill |
| 086 | Sen. Burdick | Asks where this bill came from |
| 087 | Chair Tarno | Responds it came from OIA |
| 089 | Sen. Kintigh | MOTION: Moves to introduce LC 3915, dated 3/4/97, BE INTRODUCED as a committee bill subject to approval of the Rules Committee. (To be introduced as SB 632) |
| | | VOTE: 4-2 |
| | | AYE: 4 - Fisher, Kintigh, Wilde, Tarno |
| | | NAY: 2 - Burdick, Nelson |
| | | EXCUSED: 1 - Ferrioli |
| | Chair Tarno | The motion CARRIES. |
| <u>SB 207</u> PUBLIC HEARING | | |
| 102 | Chair Tarno | Opens public hearing on SB 207 |
| 104 | Volmert | Gives background on SB 207 and -1 amendments |
| 140 | Paul Cleary | Director, Division of State Lands, gives background on SB 207 and is supportive of amendments (EXHIBIT A) |
| 154 | Chair Tarno | Asks for questions of committee |
| 155 | Sen. Kintigh | Asks if we are wiping out first seven pages. |
| 156 | Volmert | Indicates that the -1 amendments replace most of page 1, all of pages 2 through 7, most of page 8, all of pages 9 through 15 |
| 157 | Chair Tarno | Asks for fiscal impact |
| 165 | Volmert | Division indicates that they could assume some of the federal permitting process which would streamline the procedures with the current staffing and two positions in the program option package |
| 183 | Cleary | Comments that the budget which was approved by the subcommittee, a program option package to continue two limited duration positions to allow implement provisions of the SB 207 amendments |
| | | Asks for further comments of committee; hearing none, closes public |

| 197 | Sen. Kintigh | MOTION: Moves to ADOPT SB 207-1 conceptual amendments (YOU NEED TO FILL IN THE DATE OF THE AMENDMENTS AND INCLUDE THEM AS AN EXHIBIT) |
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| | | VOTE: 7-0 |
| | | AYE: In a roll call vote, all members present vote Aye. |
| | Chair Tarno | The motion CARRIES. |
| | Sen. Kintigh: | MOTION: Moves SB 207 to the floor with a DO PASS AS AMENDED recommendation. |
| | Chair Tarno | Hearing no objection, declares the motion CARRIED. |
| | | SEN. FERRIOLI will lead discussion on the floor. |
| 217 | Chair Tarno | Closes work session on SB 207 and opens public hearing on SB 598 |
| <u>SB 598</u> <u>PUBLIC</u> HEARING | | |
| 221 | Volmert | Gives background on SB 598 |
| 272 | Sen. Kintigh | Comments that SB 618 is about the same |
| 276 | Volmert | Comments that SB 618 is broader than SB 598 which is limited to the Milltown Hill project |
| 286 | Chair Tarno | Asks Jan Lee, Oregon Water Resources Congress, for clarification of these two bills |
| 290 | Jan Lee | Oregon Water Resources Congress, gives background on SB 598 (EXHIBIT B) |
| 315 | Sen. Burdick | Asks for sponsors names |
| 317 | Lee | Responds the sponsors are Rep. Welsh, Rep. Messerle, Rep. Markham, Rep. Kruse, Rep. Lehman, Sen. Kintigh, Sen. Tarno, and Sen. Fisher |
| 337 | Lee | Gives testimony asking to approve a waiver so they will not have to provide a fishway; suggests an amendment to SB 598 to add a reference to anadromous and food fish species (ORS 598.605) |
| 361 | Sen. Kintigh | Asks the difference between SB 618 and SB 598 |
| 380 | Lee | Responds that SB 598 has the support of the agencies, and is limited only to the Milltown Hill project |
| 395 | Sen. | Asks about mitigation that will be used |

| | Burdick | |
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| 400 | Lee | Responds that Mr. Nielson will explain this |
| 411 | Chair Tarno | Calls Douglas County witnesses |
| TAPE 41, A | | |
| 011 | Ron Yokum | Douglas County, introduces Frank Nielson, Douglas County Natural Resources Program, and John Youngquist, a consultant with the county, gives description of the Milltown Hill project in Douglas County showing the Elk Creek drainage; dam site drainage area |
| | | (EXHIBIT C) |
| 039 | Frank Nielson | Douglas County, continues presentation on Milltown project; has worked with Oregon Department of Fish and Wildlife (ODFW) to provide a headwater reservoir for fish; project will increase summer flows csf; have intake structures to control temperature; management and monitoring plan to enhance habitat |
| 087 | Chair Tarno | Asks Rep. Welsh to speak |
| 088 | Rep. Jim Welsh | State Representative, District #43. Milltown Project is within his district; supports SB 598 and the work on this project; Milltown project is a model project that will be looked to in the future; |
| 125 | Chair Tarno | Asks for questions of the committee |
| 128 | Sen. Burdick | Asks where the dam is located in relation to Elk Creek Dam |
| 130 | Nielson | Elk Creek Dam is on the Rogue River 100 miles south of this Elk Creek |
| 138 | Sen. Burdick | Asks if there is a connection between the two waterways |
| 142 | • • | Former Douglas County Water Resources Coordinator, gives credit to the ODFW and Douglas County water resources coordinator; from the dam site to Elkton; water quality intakes are installed to provide downstream benefits; in November, 70 percent of the voters supported the project |
| 198 | | Asks if water from the dam to the river will lower the Umpqua temperature |
| 206 | Youngquist | Responds it is not a major impact |
| 215 | Chair Tarno | Asks if Elk Creek Tributary is listed with Department of Environmental Quality (DEQ) |
| 216 | Youngquist | Responds that it is, and it will meet the requirements |
| 220 | Yokum | Comments that the 303(d) modeling is done from several sites; water quality limitations may occur in only one or two places |
| 230 | Chair Tarno | Asks for questions from the committee |

| 238 | Yokum | Comments that March 25, the draft is due to National Marine Fisheries Service (NMFS); a final opinion will occur about May 1 |
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| 230 | Tom Bowerman | Landowner, has 250 acres of timberland on the edge of the area at issue; is a member of environmental organizations which have taken a position against this project by Douglas County (EXHIBIT F) |
| 255 | Bowerman | Gives background on this project relating to the impacts environmentally and economically to citizens |
| 275 | Bowerman | The complex project has implications to all; NMFS ruling on the coastal coho; this project will send a message to NMFS saying that this is not related to helping the fish |
| 309 | Bowerman | At Galesville, 2000 acres are presently serviced and the revenue generated is about \$35,000 rather than the previously projected \$250,000; Galesville has irrigable bottom land soil; Milltown soil is largely class 3 and 4, clay and forest land soil; it is called irrigation to get federal money |
| 344 | Bowerman | Says this project will not pay for itself; NMFS may have a jeopardy position endangering the Umpqua cutthroat, |
| | | * The area is primary cutthroat area |
| | | * The habitat area is already prime for the cutthroat |
| | | * Galesville downstream flows are 303(d) listed |
| TAPE 40, B | | |
| 006 | Bowerman | Continues on the habitat of the Milltown project area |
| 014 | Bowerman | ODFW behind this project but their position is softening; it is beginning to change, but the Bureau of Land Management (BLM) has found the Milltown area a significant loss to the cutthroat trout; high watershed areas are vitally important; cutting those out will lead to listing endangered species and a failed ecosystem; encourages this not to go out of committee |
| 038 | Chair Tarno | Asks if the cutthroat is in a pristine area, why it is listed |
| 040 | Bowerman | Says that the cutthroat go to the higher river where it is cooler; put the dam in the headwater and the cutthroat habitat is destroyed |
| 068 | Chair Tarno | Asks for questions |
| 061 | Jim Myron | Oregon Trout, does not support this bill or any dams without fish passage; ODFW did not follow the law when they made the agreement with Douglas County; Oregon Trout agrees with NMFS; Oregon Trout believes that ODFW made a grave error on this issue (EXHIBIT D) |
| 096 | Sen. Ferrioli | Asks if this letter from Mr. Doss is the official position of the Forest Service |
| 105 | Myron | Responds he does not believe so, that it is his personal opinion |
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| 120 | Glen Spain | Fishermen's Association (PCFFA), states they have not taken a position on the Milltown project; asks why this dam does not comply with other dam requirements; would oppose this bill in this form; as policy, any waiver of fish passages upstream and downstream to available tributaries is opposed; coho and steelhead habitat exist in this area also which furthers their jeopardy |
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| 180 | | Assistant Director, Oregon Department of Fish and Wildlife (ODFW) supports this measure for reasons that there is more to gain from the mitigation than would be gained by a fish passage; inundation above the reservoir does not destroy the habitat; cutthroat can live in reservoir; this bill is part of their memorandum of understanding with Douglas County (EXHIBIT E) |
| 190 | Zarnowitz | About 50 adults of anadromous get up above the dam site presently; cutthroat are there year around; searun cutthroat come into estuaries in August; moving up in the fall as conditions permit |
| 225 | Sen. Wilde | Asks if there are spawning beds put in place |
| 232 | Zarnowitz | Responds there will be enhanced instream habitat, restoring gravel for spawning, placement of boulders, woody debris and other habitat enhancements |
| 240 | | Asks if it has been shown that successful spawning beds can be made for the cutthroat |
| 244 | Zarnowitz | This would be for a whole host of fish that use the stream |
| 246 | Sen. Kintigh | Ask about differences in Umpqua, McKenzie and Santiam cutthroats |
| 248 | Zarnowitz | Understands they are unique, a subspecies in the Umpqua. |
| 245 | | Asks if the 50 fish counted in Elk Creek tributary were steelhead, coho, chinook; is that for the 39 miles or just the upper region |
| 265 | Zarnowitz | Says it is for the stretch above the dam site, 6 to 8 miles |
| 267 | Sen. Burdick | Asks about the fish passage |
| 270 | Zarnowitz | Responds that there were not funds to provide fish passage and other mitigating measures; the dam would be very high186 feet |
| 268 | Sen. Ferrioli | Asks if ODFW was working with the Governor's Office which supplied the mitigation to the project of Milltown |
| 310 | Zarnowitz | Responds it was with Douglas County |
| 314 | Sen. Ferrioli | Asks if there is a softening of their position |
| 325 | Zarnowitz | Responds, no, they do support this specific mitigation |
| 342 | Chair Tarno | Asks if anyone else wants to testify. |
| 337 | Ono Heusing | Director, Oregon Coastal Zone Management Association (OCZMA), supports the concepts of impoundments in the upper regions of the watersheds; coastal communities and other areas will need locations for |

| | | impoundments |
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| 364 | Chair Tarno | Asks Mr. Yokum to speak (WHAT?) |
| 370 | Yokum | Speaks for Douglas County, saying the water supply problems must be addressed |
| 398 | Sen. Kintigh | Asks about domestic water supply for Yoncalla and Rice Hill areas |
| 412 | Youngquist | Responds this is the purpose of the Milltown project for domestic water to these areas |
| TAPE 41, I | 8 | |
| 005 | Youngquist | Continues on Milltown project as a source of domestic supply for Yoncalla |
| 011 | Yokum | Comments that they have not a draft opinion from NMFS |
| 039 | Yokum | Gives background on surveys done in the river basins; all but Forest Service Land; ODFW found this habitat not significantly different from other areas of the Umpqua; reminds the data is great in quantity in surveys of the Umpqua basin except for Forest Service Land; the conclusion being that the Umpqua Basin habitat does not vary significantly |
| 061 | Youngquist | Galesville has been a profitable venture; Milltown alone will not pay for itself; technical assistance will be sought from a variety of sources |
| 072 | Sen. Fisher | Comments on the flood of last year and the Galesville dam's role in mitigation of the flood at Cow Creek and the Umpqua |
| 114 | Sen. Fisher | Comments that the dam's flood control capacity benefited people with homes there |
| 139 | Sen. Burdick | Asks about the difference in costs of constructing a fish passage and implementing other mitigation proposed |
| 146 | Youngquist | Responds that a fishway with a nearly 200 foot high structure makes it very expensive and impractical |
| 166 | Sen. Ferrioli | Asks if a fish passage were introduced would the other wildlife be impacted |
| 170 | Youngquist | Responds that is correct |
| 175 | Chair Tarno | Comments that this issue will be brought back with amendments |
| 187 | Chair Tarno | Adjourns meeting at 10:45 a.m. |

Submitted By, Reviewed By,

Nancy Massee, Mark Volmert,

Administrative Support Administrator

EXHIBIT SUMMARY

- A SB 207, conceptual amendments, Staff, 1 p
- B SB 598, written testimony, Jan Lee, 19 pp
- C SB 598, written testimony, Frank Nielsen, 4 pp
- D SB 598, written testimony, Jim Myron, 5 pp
- E SB 598, written testimony, Jill Zarnowitz, 3 pp
- F SB 598, written testimony, Tom Bowerman, 10 pp