HOUSE COMMITTEE ON GENERAL GOVERNMENT AND REGULATORY REFORM Hearing Room Tapes - 58 MEMBERS PRESENT: Rep. Bob Tiernan, Chair Rep. Mike Lehman, Vice-Chair Rep. Jerry Grisham Rep. Cedric Hayden Rep. Bryan Johnston Rep. Bill Markham Rep. Lonnie Roberts (Arr. 3:40 p.m.) Rep. Barbara Ross Rep. Charles Starr Rep. Ken Strobeck Rep. Sharon Wylie MEMBER EXCUSED: Rep. Bev Clarno STAFF PRESENT: Greg Moore, Committee Counsel Anne Tweedt, Committee Counsel Annetta Mullins, Committee Assistant MEASURES HEARD: HB 2361 - Work Session HB 2521 - Work Session HB 2522 - Work Session HB 2229 - Work Session SB 201 - Work Session SB 205 - Work Session HB 3370 - Public Hearing HJR 2 - Public Hearing HJR 17 - Public Hearing These minutes contain materials which paraphrase and/or summarize statements made during this session. Only text enclosed in quotation marks report a speaker's exact words. For complete contents of the proceedings, please refer to the tapes.

TAPE , A

008 CHAIR TIERNAN: Calls the meeting to order at 1:52 p.m., outlines meeting format, and opens the work session on HB 2361.

016 HB 2361- Work Session

022 REP. STROBECK: Explains HB 2361. The Preliminary Staff Measure Summary,

 $\rm HB$ 2361-2 amendments and the Legislative Fiscal and Revenue statements are hereby made a part of these minutes (EXHIBIT A).

041 MOTION: REP. MARKHAM moves that HB 2361, as amended, be sent to the Floor with a DO PASS RECOMMENDED.

VOTE: In a roll call vote, all members present vote AYE. REPS. CLARNO AND ROBERTS ARE EXCUSED.

050 CHAIR TIERNAN declares the motion PASSED. REP. STOBECK will lead discussion on the Floor.

055 CHAIR TIERNAN: Announces that Rep. Adams is no longer on the committee and Speaker Clarno is now on the committee and will be attending meetings when she has the time or is needed.

065 CHAIR TIERNAN: Opens the work session on HB 2521.

HB 2521 - WORK SESSION

070 REPS. MARKHAM AND HAYDEN: Explain HB 2521. The Preliminary Staff Measure Summary and Legislative Fiscal and Revenue statements are hereby made a part of these minutes (EXHIBIT B).

087 MOTION: REP. MARKHAM moves that HB 2521 be sent to the Floor with a DO

PASS RECOMMENDATION.

090 MOTION: In a roll call vote, all members present vote AYE. REPS. CLARNO AND ROBERTS ARE EXCUSED.

094 CHAIR TIERNAN declares the motion PASSED. REP. MARKHAM will lead discussion on the Floor.

098 CHAIR TIERNAN: Opens the work session on HB 2522.

HB 2522 - WORK SESSION

098 REP. GRISHAM: Explains the bill. The Preliminary Staff Measure Summary, and Legislative Fiscal and Revenue statements are hereby made a part of these minutes (EXHIBIT C).

116 MOTION: REP. MARKHAM moves that HB 2522 be sent to the Floor with a DO PASS RECOMMENDATION.

118 VOTE: In a roll call vote, all members present vote AYE. REPS. CLARNO AND ROBERTS ARE EXCUSED.

122 $\,$ CHAIR TIERNAN declares the motion PASSED. REP. GRISHAM will lead discussion on the Floor.

135 CHAIR TIERNAN: Opens the work session on HB 2229.

HB 2229 - WORK SESSION

137 ANNE TWEEDT, Counsel, reviews HB 2229. The Preliminary Staff Measure Summary, HB 2229-1 amendments and Legislative Fiscal and Revenue statements

are hereby made a part of these minutes (EXHIBIT D).

163 MOTION: REP. MARKHAM moves that HB 2229, as amended, be sent to the Floor with a DO PASS RECOMMENDATION.

165 VOTE: In a roll call vote, all members present vote AYE. REPS. CLARNO AND ROBERTS ARE EXCUSED.

171 CHAIR TIERNAN declares the motion PASSED. REP. ROBERTS AND/OR REP. ROSS

will lead discussion on the Floor.

187 CHAIR TIERNAN: Declares the meeting in recess from 2:08 p.m. to 2:13 p.m.

189 CHAIR TIERNAN: Calls meeting back to order and opens the work session on SB 201.

SB 201 - WORK SESSION

191 GREG MOORE, Counsel: Reviews the Preliminary Staff Measure Summary. The Preliminary Staff Measure Summary and Legislative Fiscal and Revenue statements are hereby made a part of these minutes (EXHIBIT E).

234 CHAIR TIERNAN: Does the Treasurer's office anticipate any arguments against the bill?

244 GARY BRUBAKER, Deputy State Treasurer: We don't anticipate there would be any opposition to this. The Oregon Bankers Association is not opposed to the bill.

 $250~{\rm MOTION:}~{\rm REP.}$ MARKHAM moves that SB 201 be sent to the Floor with a DO PASS RECOMMENDATION.

252 VOTE: In a roll call vote, all members present vote AYE. REPS. CLARNO,

ROSS AND ROBERTS ARE EXCUSED.

257 $\,$ CHAIR TIERNAN declares the motion PASSED. REP. JOHNSTON will lead discussion on the Floor.

264 CHAIR TIERNAN: Open the work session on SB 205

SB 205 - WORK SESSION

265 MR. MOORE: Reviews Preliminary Staff Measure Summary. The Preliminary Staff Measure Summary and Legislative Fiscal and Revenue statements are hereby made a part of these minutes (EXHIBIT F).

288 REP. MARKHAM: Is this for trucks and the trucking industry more than individual cars?

296 GARY BRUBAKER, Deputy State Treasurer: It is for any automobile; trucks

are included. The statutes require \$60,000 deposit in marketable securities. The bill also outlines exactly what the securities may be; currently a person has to go through several statutes to find what is eligible.

309 CHAIR TIERNAN: Do people take advantage of this very often?

309 MR. BRUBAKER: Very few people take advantage of the law; there are approximately one-half dozen today.

317 MOTION: REP. STROBECK moves that SB 205 be sent to the Floor with a DO PASS RECOMMENDATION.

320 VOTE: In a roll call vote, all members present vote AYE. REPS. CLARNO AND ROBERTS ARE EXCUSED.

325 CHAIR TIERNAN declares the motion PASSED. REP. WYLIE will lead discussion on the Floor.

333 CHAIR TIERNAN: Opens public hearings on HB 3370, HJR 2 and HJR 17.

HB 3370, HJR 2 and HJR 17 - PUBLIC HEARINGS

Witnesses: Rep. Liz VanLeeuwen Bob Cantine, Association of Oregon Counties Steve Cornacchia, Association of Oregon Counties Rocky McVay, Association of Oregon Counties Dick Townsend, League of Oregon Cities Bob Drake, Mayor, City of Beaverton Sue Engles, City Manager, Aurora Denis McPhail, Portland General Electric Gary Carlson, Associated Oregon Industries

361 REP. HAYDEN: Supports concept of elimination of unfunded mandates to local governments. It is a concept I have pursued for several sessions.

376 MS. TWEEDT: Calls members attention to information provided to them. The Preliminary Staff Measure Summary, Legislative Revenue Statement and a letter from the City of Wilsonville on HB 3370 (EXHIBIT G), the Preliminary Staff Measure Summary, Legislative Fiscal statement, and a letter and responses thereto from the League of Oregon Cities on HJR 2 (EXHIBIT H), and Preliminary Staff Measure Summary, Legislative Fiscal and Revenue statements, and a letter from the Association of Oregon Counties and responses on HJR 17 (EXHIBIT I) are hereby made a part of these minutes.

387 She informs the committee that Legislative Fiscal Office indicates HB 3370, because of the retroactivity of the bill, is all encompassing and they are in the process of putting the fiscal statement together.

TAPE 57, A

005 REP. LIZ VANLEEUWEN: Testifies in support of HJR 17. > is a continuation of an effort with Rep. Markham many years ago and came out of an ad hoc committee two years ago

> says "government, put your money where your mouth is"

032 REP. LEHMAN: Section 15(2)(b) defines program. Today we voted on a bill to create new crimes or moved a crime from a misdemeanor to a felony.

In many cases the cost of investigating, prosecuting and incarcerating those people is going to be borne by the local institutions. Are you suggesting that if we pass a new law creating a new crime, localities should not be required to enforce that law unless we give them the funding to investigate, prosecute and incarcerate?

043 REP. VANLEEUWEN: It depends on the effect of that. If there is anything to the theory that being tougher on some of these things is going to cause less of that crime to be there, even though there are people who say it doesn't, I believe if we are tougher, it will lessen the crime.

057 REP. HAYDEN: HJR 2 and 17 say unfunded mandates. Section 6(b) is an exception that says those are not unfunded mandates.

063 REP. LEHMAN: The more significant costs are incarceration, corrections and supervision on probation which in many cases are borne by the local agencies and I don't see any exclusion for that in the bill.

069 CHAIR TIERNAN: I believe the bills call for exclusion of law enforcement activity including corrections. We will bring up the exclusion

of law enforcement and prisons in the work session.

092 BOB CANTINE, Association of Oregon Counties: introduces Steve Cornacchia, President of the Association of Oregon Counties, and Rocky McVay, Commissioner from Curry County, and speaks in support of HJR 2.

135 STEVE CORNACCHIA, County Commissioner of Lane County and President of the Association of Oregon Counties: Submits and reviews a prepared statement in support of HJR 2 (EXHIBIT J).

> questions why appraisals for lending institutions are not market value

> questions by a government appraiser must determine the market value

199 MR. CORNACCHIA: Continues his prepared statement on page 2.

263 ROCKY MCVAY, Commissioner from Curry County, President of the Association of Oregon and California Grant Land Counties and Chair of the Association of Oregon Counties District #4: Submits and reads a prepared statement (EXHIBIT K).

300 MR. MCVAY: Continues his statement.

328 REP. MARKHAM: Do you have to be careful you don't pass mandates on to other local governments?

330 MR. CORNACCHIA: Our ordinances are typically created to deal with areas

outside urban growth boundaries and the incorporated cities. However, I am

sure someone could find an ordinance we have passed that does have an impact inside a jurisdiction, but I am not aware of it.

340 REP. WYLIE: Isn't it true that one of the purposes of having the county

is to collect and distribute property tax.

347 MR. CANTINE: That is correct.

350 REP. WYLIE: It is my understanding that some of the high growth counties fell way behind in their assessments a few years back because their social needs were more compelling than funding the administration. Didn't the state provide them some catch-up money?

360 MR. CORNACCHIA: I don't believe it is a natural function of counties to

collect property tax. I think we are a convenient depository of the responsibility as a mandate from the state. I could argue the state is as well positioned to collect that particular tax as they are any other tax they collect. The property tax and room tax are but two of a variety of taxes the counties collect. If you say we are the natural depository for that responsibility for all taxes, then I would say it would be natural for

us to do that. For every property tax dollar paid into the system in Lane County, three cents goes to the county; 97 cents goes to other taxing districts.

408 Discussion continues on burden on counties in collecting property taxes.

TAPE 56, B

033 REP. WYLIE: Have the counties introduced legislation to allow more flexibility in reappraising property?

MR. CORNACCHI: Our association is continually in discussion with the 038 Assessors Association over the past five years. In the fourth year of discussions, other counties started being in the same position as Lane County. Explains the interest on delinquent taxes that was raised to 16 percent (and the margin over 12 is used to fund the program), and the transfer fees are used by the Department of Revenue to determine the county's funding level for assessment taxation. The state dictates how many appraisers, how many cars, computers, clerks--and they do this at a time prior to our normal budgeting. If we receive no help from the public by a levy or otherwise, we have to cut Lane County government. Out of the \$30 million, the \$5 million for assessment taxation is directed and determined by the Department of Revenue. We can make no cuts and have to make enhancements while deputy sheriffs, prosecutors and counselors are cut. We are working with the Association of Assessors at this time to avoid a confrontation before this body. We are waiting to see what the assessors are going to be suggesting to the Department of Revenue as a response to this plight that we are in.

086 REP. LEHMAN: In my past life I represented local fire districts and a

local sanitary district. Would you have any objection to extending the language to cities and counties?

MR. CORNACCHI: I find that consistent. If we are going to do this 100 under the auspices of reinventing government or recreating that contract between the government and the people it serves, I think the consistency is

imperative. That is my personal response.

113 MR. MCVAY: I would be very interested in what the special districts that you represented are referring to with regard to mandates that a county

government is passing down to them.

122 REP. LEHMAN: Everything we do is going to have some impact and some cost to the counties or somebody else. Are we going to get into a nit-picking situation where every time we do something you disagree with you are going to say it is going to cost to do it and therefore will say you are not going to do it. How do we keep that perspective and balance so

we don't end up in a constant battle between state, local and probably federal government as to what is an unfunded mandate and what is a reasonable requirement to pass on to another entity.

134 MR. MCVAY: I would refer to the key elements in my testimony: communication, cooperation and consideration.

1.52 MR. CANTINE: Not included in this legislation was a statement that was included in previous years, that if it didn't exceed some dollar amount, then it was okay.

REP. LEHMAN: How do we also deal with the issues of differing treatment 155

by counties.

MR. CORNACCHI: My first response would be that the association from a 163 standpoint of land use has come to a consensus, if not unanimity on the concept of regionalism. I think we would acknowledge that same concept in that discussion among ourselves and would work to discuss with the state why it is different in Coos and Curry county and why the mandates affects them differently than in Lane County in hopes that something could be worked out to provide the regional approach.

172 MR. CANTINE: I think what is contemplated by HJR 2 is that if it is of enough concern and compelling interest to the state to be uniform statewide, then it would impose a mandate and pay for it. If it is not that important to the state to pay for it, then you would allow that variation to occur because it would be optional beyond that.

177 REP. ROSS: What effect would this have on your taxation system.

187 MR. CORNACCHI: I don't believe it would have any affect on existing laws that are in place in Oregon.

213 CHAIR TIERNAN: Are there other examples of unfunded mandates that you think are fundamentally unfair?

220 MR. CORNACCHI, MR. MCVAY AND MR. CANTINE: Identify mandates: > land use periodic review

- > juvenile procedures

> transfer of employees from state to county or city employment

258 CHAIR TIERNAN: What things can we expect you to ask for a check for.

261 MR. CORNACCHI: HJR 2 is not retroactive so we could not come back and ask to be reimbursed for existing mandates unless you increase the demand on us.

CHAIR TIERNAN: Is there anything in the last three years you might ask 269 for a check for?

271 MR. CANTINE: We have a question of definition to a certain extent. One is the PERS taxation case which has put us in a position of having to pay higher benefit levels when the state taxed PERS. They took the revenue, increased the benefits and told all the local governments you have

to pay the higher benefit level, but they kept the revenue. We would probably say we would like to be relieved of the responsibility or share the revenue with us. In 1991 the bill on employee transfers was involved.

In all the programs we get transferred, we end up having to live with the mandate to pay state salaries on any state employee we bring into the county. Land use legislation passed in 1993 increased demand on counties to do land use planning, and the administrative rules of the department.

306 REP. MARKHAM: Do you charge enough fees to offset the cost of restaurant inspections, plumbing, electrical and building codes?

309 MR. CORNACCHI: It varies from county to county depending on whether or not it is a rural county or a metro county. It is the volume of the entities that are inspected that allows you to get to a point where you can

pay for the program. The smaller counties don't have the volume and it becomes less than cost effective for them.

343 CHAIR TIERNAN: If HJR 2 were to pass and the state pulls the funding out from a program, would you expect the program to become optional?

345 MR. CANTINE: HJR 2 makes that a specific provision.

358 CHAIR TIERNAN: HB 3370 goes back to 1991 and it also includes school districts and ESDs. Is there a reason why this concept should not include school districts and ESD's.

365 MR. CANTINE: That was discussed from 1991 until now. Schools were sometimes in and sometimes out and I think there was a special task force on schools. I think what may have come out of that was that the state was so much responsible for schools that maybe it was not a good idea.

375 CHAIR TIERNAN: Would you have a problem adding school districts to this

bill and the two HJR s.

MR. CANTINE: No.

386 CHAIR TIERNAN: If we could reach out and also ask you to not make mandates, would that bother you?

388 MR. CORNACCHI: I don't believe I would suffer from the complaint. I think it is only fair.

397 CHAIR TIERNAN: I don't know if we can do it; it is a legal question.

409 MR. MCVAY: I am still trying to identify a time when county government passes a mandate that would have any kind of funding impact on another local government. I can't think of any at this time unless it is something

required by the state that we contract with the state to provide.

427 REP. ROSS: An example would be parking requirements on new schools.

444 REP. ROSS: I would like to hear at another time what suggestions you have about the assessment taxation system and what proposals you may bring forth with the assessors.

TAPE 57, B

034 DICK TOWNSEND, Director, League of Oregon Cities, introduces Mayor Rob Drake of Beaverton and Sue Engles, City Administrator, City of Aurora, submits a prepared statement (EXHIBIT L) and speaks in support of prohibiting mandates without funding.

095 ROB DRAKE, Mayor, City of Beaverton: Submits and reads a letter in support of HB 3370 (EXHIBIT M).

125 SUE ENGLES, City Manager, Aurora: Testifies in support of prohibiting unfunded mandates.

> realize mandates are well intended and are meant to accomplish good things

 $\,>\,$ mandates that affect Aurora most directly in terms of costs usually are land use

> other mandates are pass through of federal laws

> city wants to do a good job, but the question is how to pay for it

146 REP. HAYDEN: How is your water system?

 $\,$ MS. ENGLES: We have a public works director who takes care of the water system. He is also the person who takes care of the streets, the parks, is

a certified building official and he maintains all the city property. He has a number of certifications he has to keep up and those requirements tend to grow. Any mandate costs money. It is not that we are against them, it is just that somehow we have to find the money. We would appreciate a partnership with the state.

168 CHAIR TIERNAN: Do you have a problem with extending this to school districts or ESDs?

170 MR. TOWNSEND: I can't speak for the schools or ESDs and I wouldn't want

to.

172 CHAIR TIERNAN: Do you see any reason why it should not apply to counties?

172 MR. TOWNSEND: I would say it should apply to the counties.

200 REP. MARKHAM: Does the Aurora airport cost the City of Aurora money?

 $\,$ MS. ENGLES: The airport is within 2,200 feet of our urban growth boundary but is not part of our entity.

203 REP. MARKHAM: When DEQ demands certain educational levels for the engineer that runs the sewer or water plant, you have to find an expensive person, don't you?

207 MS. ENGLES: That is correct. Aurora has one paid police officer and now a dozen reserve officers to provide law enforcement. There was resistance in the past to having more than five reserve officers. Reserve officers are a good deal because they volunteer their time and for \$7.72 a month insurance, we get volunteer time. The resistance came from the fact that if you have more than 10 employees in the city, you have to have a safety committee because of ORSHA. That doesn't necessarily cost a lot of money, but it does take staff time and staff time is critical for us because we have hardly any staff. We should have a safety committee, it is

just that it costs money.

225 REP. STROBECK: The backflow inspection program has been an expensive program not only for us to administer, but when someone is required to hook

up to it there is a lot of screaming on the phone. I am sure there are other examples.

231 REP. MARKHAM: Annexation laws are expensive, too.

234 REP. STROBECK: What will prohibit you from coming back and saying something is a mandate and requesting funding for it?

242 MR. TOWNSEND: I would assume that two intelligent people could figure

out whether it is or isn't a mandate. If it is a state law, I would assume

it would receive enough scrutiny that there would be agreement. If the state were to say it is not a mandate, then it probably is not.

291 REP. STROBECK: One of the counties mentioned the 9-1-1 system as a state mandate. The state, by authorizing the tax, does provide a certain amount of funding for equipment and in some cases for staff operations. However, regardless of the state mandate, you are going to have a police response-dispatch system. Another area is the revenue sharing in terms of cigarette tax, liquor, etc. This is money that is essentially redistributed to cities and counties without strings attached.

277 MR. TOWNSEND: Some mandates are good and some not so good or are undesirable. I think the 9-1-1 system is something that all local governments enjoy. It is a matter of costs and how the centers are funded.

I would disagree with calling 9-1-1 a strict mandate. I think it is a system that you have determined to be of statewide interest and good for the citizens and the issue is funding.

299 MS. ENGLES: The retroactive clause in HB 3370 did give me some pause. It will be easier for me to know what is an additional burden than to go back and try to unravel what was. Our concern as a city is how can we have

any idea of what we are facing in the future and how do we plan for funding

in the future if we don't know what is coming down the pike. That is our biggest concern--not history.

311 REP. STROBECK: It is interesting as a governmental agency we are talking about the federal government passing mandates on to the states, the

states to the counties, counties to the cities, and we have forgotten about

the bottom level of this which is all the laws we pass that individual and homeowners and builders have to spend money on. We ought to be just as sensitive to what we are doing in terms of impact on people as we are of impact on other governmental agencies.

328 CHAIR TIERNAN: One of these bills directly applies to schools, also, and would cover HB 3565 which is an unfunded mandate and would make it optional.

348 DENISE MCPHAIL, PORTLAND GENERAL ELECTRIC: Submits and reads a prepared

statement (EXHIBIT N) expressing concern that it doesn't address competition between government businesses and private enterprises and proposing amendments to address their concerns.

TAPE 58, A

020 GARY CARLSON, Associated Oregon Industries: Submits a prepared statement (EXHIBIT O) and testifies in support of HJR 2 and HJR 17 on behalf of businesses.

> AOI's attitude is consistent with other positions of opposing Measure 5, supported the assessment taxation funding bill in 1989, support the property tax system, and oppose this session the assessed value limitation.

050 CHAIR TIERNAN: Are you opposed to imposing a cap for senior citizens 65

years and older to freeze their assessments?

052 MR. CARLSON: I think that is a partial violation of our concern about deviating from market value; we would have to deal with the specific proposal as it comes up.

066 REP. ROBERTS: Are you saying we would at that point establish an artificial level of value?

078 MR. CARLSON: That is right. The term in the measure before the committee, in essence is a restriction imposed by the legislature on the revenue sources of local government unless the state were to decide to fund

that artificial reduction of assessed value for those targeted individuals.

It is a loss of revenue.

085 MR. CARLSON: We think schools should not be included in the measure. Measure 5 has virtually eliminated local control. The best demonstration of that is that you have decided rightfully that you have to equalize funding for every child in the state.

106 AOI did take the lead in opposing the new Ballot Measure 5 in 1994. We raised three-fourths of the money to defeat it. It would have included a public vote on every fee and tax at the state level and at every level of local government. Cites traffic impact fee imposed by the City of Woodburn

on a movie theater of \$800 per seat. Explains personal experience of having a bill for installation of a water heater include a permit fee because the City of Salem said it was required by state code and the city did not want to do it.

152 CHAIR TIERNAN AND MR. CARLSON: Discuss whether schools should be included in the legislation.

213 CHAIR TIERNAN: Closes the public hearings on HB 3370, HJR 2 and HJR 17 and declares the meeting adjourned at 4:09 p.m.

Submitted by, Reviewed by,

Annetta Mullins Anne Tweedt Committee Assistant Committee Counsel

EXHIBIT SUMMARY:

A -HB 2361, Preliminary Staff Measure Summary, HB 2361-2, Legislative Fiscal and Revenue Statements, staff, 3 pp B - HB 2521, Preliminary Staff Measure Summary, Legislative Fiscal and Statements, staff, 3 pp Revenue C- HB 2522, Preliminary Staff Measure Summary, Legislative Fiscal and Statements, staff 2 pp Revenue D - HB 2229, Preliminary Staff Measure Summary, HB 2229-1 amendments, Legislative Revenue and Fiscal statements, staff, 4 pp E - SB 201, Preliminary Staff Measure Summary, Legislative Fiscal and Revenue Statements, staff, 2 pp F - SB 205, Preliminary Staff Measure Summary, Legislative Fiscal and Revenue Statements, staff 2 pp G - HB 3370, Preliminary Staff Measure Summary, Legislative Revenue Statement and letter from City of Wilsonville, staff, 3 pp H - HJR 2, Preliminary Staff Measure Summary, Legislative Fiscal Statement, responses from League of Oregon Cities, staff, 16 pp Letter and HJR 17, Preliminary Staff Measure Summary, Legislative Fiscal and I -Revenue Statements, and letter and responses from Association of Oregon Counties, staff, 8 pp HJR 2, prepared statement, Steve Cornacchia, 3 pp J – К -HJR 2, prepared statement, Rocky McVay, 3 pp L -HB 3370, HJR 2, HJR 17, Dick Townsend, 3 pp м – HB 3370, letter and identified mandates, Rob Drake, 2 pp HJR 2, prepared statement, Denise McPhail, 2 pp N -0 -HJR 2, HJR 17, prepared statement, Gary Carlson, 2 pp