

HOUSE COMMITTEE ON

HUMAN RESOURCES AND EDUCATION

January 16, 1995
8:00 a.m.

Hearing Room D
Tapes 1-3

MEMBERS PRESENT:

Rep. Dennis Luke, Chair
Rep. Frank Shields, Chair
Rep. Bill Fisher
Rep. Mike Lehman
Rep. John Meek
Rep. Patti Milne
Rep. Barbara Ross
Rep. Lynn Snodgrass
Rep. Charles Starr
Rep. Terry Thompson
Rep. Sharon Wylie

STAFF PRESENT:

Jan McComb, Administrator
Tom Mann, Administrator
Pamela Berger, Assistant
Shelley Jones, Assistant

MEASURES HEARD: Committee Rules Adoption & Subcommittee Appointments
Audit of Payment Systems for Community Programs
HB 2077 Public Hearing and Work Session

These minutes contain materials which paraphrase and/or summarize
statements made during this session. Only text enclosed in quotation marks

report a speaker's exact words. For complete contents of the proceedings,
please refer to the tapes.

TAPE 1, SIDE A

010 CHAIR LUKE: Calls the meeting to order at 8:00 a.m.

015 Introduction of committee members.

026 CHAIR LUKE: Announces subcommittee members appointed to the
Subcommittee on Human Resources are Representatives Starr, Wylie, Ross and
Fisher. Members of the Subcommittee on Education are Representatives
Milne, Thompson, Lehman, Snodgrass, Shields and Meek.

REVIEW AND ADOPT COMMITTEE RULES

047 JAN MC COMB, ADMINISTRATOR: Submits and reviews the committee rules.
(EXHIBIT A)

075 MEEK: Moves for adoption of the committee rules.

HEARING NO OBJECTIONS, THE COMMITTEE RULES ARE ADOPTED

096 CHAIR LUKE: Reviews the procedures for the committee. MC COMB explains
the role of the committee staff and introduces staff members.

100 TOM MANN, ADMINISTRATOR: Explains his role as co-administrator of the
committee.

113 CHAIR LUKE: Comments that meetings will start on time and if not
attending, please notify the staff to be excused.

INFORMATIONAL MEETING- Audit of Payment of Systems for Community Programs

138 BARRY KAST, MENTAL HEALTH & DEVELOPMENTAL DISABILITIES SERVICES
DIVISION & JEFF KUSHNER, OFFICE OF ALCOHOL & DRUG ABUSE PROGRAMS: Present

a review of the programs and discussed the recommendations developed from
the audit.

175 KUSHNER: Explains the role of the Office of Alcohol & Drug Abuse
Programs.

185 KAST: Explains the budget for the program.

195 SAM COCHRAN & JIM PITTS, AUDITS DIVISION, SECRETARY OF STATE: Present
and discuss audit of the payment system for community programs for the
OFFICE OF ALCOHOL & DRUG ABUSE PROGRAMS and the MENTAL HEALTH AND
DEVELOPMENTAL DISABILITIES SERVICES DIVISION. (EXHIBIT B)

254 CHAIR LUKE: Questions what triggers an audit. COCHRAN explains the
AUDIT DIVISION process in determining review of the efficiencies and
economies of programs and agencies.

300 COCHRAN: Reviews the audit findings
474 -Reviews cost of programs

TAPE 2, SIDE A

073 COCHRAN: In response to REP. SHIELD'S question regarding timely manner and what is considered timely manner within the scope of the audit process,

COCHRAN responds that the AUDIT DIVISION used the same criteria for case termination timeliness that existed within each of these programs which range from 30 days up to 90 days.

099 COCHRAN: Reviews recommendations from page 35 of the audit and reviews the major recommendations.

120 PITTS: Responds to CHAIR LUKE'S question regarding the coordination of federal and state money used in these programs.

152 COCHRAN: Responds to REP. ROSS' questions on implementation and additional expenditures for implementation of the recommendations from the audit.

172 PITTS: Responds to REP. STARR'S questions on duplication of services.

225 KAST: Comments on the programs and how the system operates including contracted services provided at the local level with County government responsible for providing those services.

255 -Comments that the program has an internal audit system in place and does internal auditing of programs.

259 -Comments on the cost savings projections proposed in the audit recommendations. In several cases improvements were underway before the audit, but the audit will be used for better management of the programs.

284 -Comments on potential savings figures in the audit, and clarifies where

the projected savings are within the programs.

330 -Reviews vacancy rates within the programs and absentee rate at work sites explaining that many cost of operating are fixed cost.

380 -Explains carry over from programs within a fiscal year.

380 KAST: Responds to CHAIR LUKE'S questions regarding excessive carry over within program budgets.

-Explains the goal within the department for better management and better monitoring

-Explanation of the inter-governmental agreements with counties regarding carry over and the intentions of counties in managing the carry over.

425 KUSHNER: Reviews his written testimony submitted as (Exhibit F)

TAPE 1, SIDE B

047 KUSHNER: Continues review of written testimony

073 -continues review of written testimony

116 REP. SHIELDS: Questions the implementation of various programs with 135 providers. Questions how to implement the sanctions suggested with the counties, 135 providers and state without causing tension among the participants in these programs.

149 KUSHNER: Responds to REP. SHIELDS' questions regarding implementation of

sanctions in the programs and monitoring requirements to ensure the required paperwork is filed. The data is necessary to continue to justify and fund programs. Most of the programs do submit the required paperwork following the reporting requirements. KUSHNER does not think that implementation of the proposed sanctions will cause tension among the participants in the programs.

183 KAST: States that the agency is moving toward full use of electronic media and computerization, with a full on-line system based similar to the current industry standards for mental health agencies.

199 REP. FISHER: Comments on treatment periods and questions KAST on the proposed cost savings outlined in the audit.

243 -Questions what the provider's cost might be in implementing the system.

KAST responds that as electronic monitoring occurs, the cost would be further reduced to the providers, but stated it is unclear what will impact the cost savings.

263 HB 2077 PUBLIC HEARING

Witnesses: Jim Scheppke, State Librarian
Tom Stove, Documents Interest Group of Oregon
Frank Wallis, Oregon Department of Veterans' Affairs

Staff submitted Staff Measure Summary (EXHIBIT C) and Fiscal Impact Analysis (EXHIBIT D)

267 JIM SCHEPPKE, STATE LIBRARIAN: Submits and reviews written testimony in favor of

HB 2077. (Exhibit E)

325 -Continues review of written testimony

400 -Responds to REP. MILNE'S question on Oregon On-line, stating it will be

brought on-line at no additional cost, since they are using current staff

and resources.

435 -Responds to REP. FISHER'S question regarding Section 6 and the designation of depository libraries, stating the selection will be an administrative decision of the State Library Trustees.

473 TOM STAVE, Head of the Documents & Microforms Department, UNIVERSITY OF OREGON LIBRARY and member of the DOCUMENTS INTEREST GROUP OF OREGON (DIGOR): Submits and reviews written testimony in favor of HB 2077. (EXHIBIT G)

TAPE 2, SIDE B

005 REP. MILNE: Questions what kinds of government information would be available on Oregon On-line. SCHEPPKE responded that Oregon On-line is designed to have descriptive information of agencies and a place where all agencies can have their reports on line.

The Oregon On-line will be available in the next few weeks.

025 REP. FISHER: Questions how the 35 depository libraries will be chosen. SCHEPPKE responds that the Oregon State Library Board will make that determination after public input.

047 TOM STAVE: Continues review of written testimony.

077 CHAIR LUKE: Reviews the draft bill by section with SCHEPPKE. SCHEPPKE responds to the question from CHAIR LUKE regarding the fee charged for OLIS

to the public and equal access.

121 CHAIR LUKE: Favors the bill and the cost savings, but would like Legislative Counsel to clarify equal access and ability to charge fee for copies.

129 REP. MEEK: Questioned Section 2 (4) which uses the term access to information as opposed to free access use described in Section 8. REP. MEEK would like to see both sections have a similarity in language.

152 SCHEPPKE: Responds to CHAIR LUKE'S questions regarding Section 2 (4) and the use of information in electronic form through the depository libraries.

170 -Responds to CHAIR LUKE'S questions regarding core public documents and explained what core public documents are.

183 -Regarding Section 4 (3) and the wording "whose cost are paid from public funds" and stated this section would apply to all state agencies, regardless of whether the agency is general fund funded, fee based funded or federally funded.

239 -Responds to REP. MEEK'S question on Section 8 and the language in Section 8 that states "free use by all persons" and the concern of whether this means free use of the material or free copies of the information.

291 -Responds to REP. SNODGRASS' question regarding Section 4, core public

documents and explained what a core public documents is.

322 FRANK WALLIS, DEPUTY DIRECTOR OF DEPARTMENT OF VETERANS' AFFAIRS: Request additional time to work with State Librarian to clarify what is a public document and Section 4. Has questions regarding what the definition

means. Would like time to address the department need for confidential information and who has the final determination on what is a public document. Raised a concern that the bill is unclear in the definitions of what is a public document and core public documents.

370 -Request additional time to work with State Librarian. Wallis is requesting that someone other than the State Librarian determine what is a public document.

405 SCHEPPKE: Responds to questions regarding the proposed language in the draft bill.

425 REP. MEEK: Comments on the definition of public document and does not have a problem with how the language is written now.

467 HB 2077 WORK SESSION

468 MC COMB: Reviews Section 1(5) and Section 4. Will discuss with Legislative Counsel the wording to clarify equal access and free use of.

TAPE 3, SIDE A

040 REP. MEEK and REP. FISHER discussed equal access wording in the draft bill with MC COMB and would like to clarify equal access versus ability to charge for

copies.

050 -Section 5 (2) public documents liaison officer shall be the agency head

or their appointed representative

060 -Section 8 and the use of the word free needs clarification

077 CHAIR LUKE: Adjourns meeting at 9:59 a.m.

Submitted by:

Reviewed by:

Shelley M. Jones
Committee Assistant

Jan Mc Comb
Committee Administrator

EXHIBIT LOG:

A- Committee Rules- Staff- 2 pages
B- Audit of Payment of Systems For Community Programs- Cochran- 63 pages
C- Staff Measure Summary HB 2077- Staff- 1 page
D- Fiscal Impact Analysis HB 2077- Staff- 1 page
E- Testimony from Jim Scheppke- Scheppke- 4 pages
F- Testimony from Jeffrey N. Kushner- Kushner- 7 pages
G- Testimony from Tom Stave- Stave- 3 pages